

COUNTY GOVERNMENT OF BUNGOMA

COUNTY ASSEMBLY OF BUNGOMA

COUNTY ASSEMBLY DEBATES

THE DAILY HANSARD

WEDNESDAY, 5TH MARCH 2025

Afternoon Sitting

3rd County Assembly

4th Session

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COUNTY ASSEMBLY OF BUNGOMA

THE DAILY HANSARD

WEDNESDAY, 5TH MARCH, 2025

The House met at the County Assembly Chamber at 2:30 p.m.

(Mr. Deputy Speaker [Hon. Stephen Wamalwa] in the Chair)

PRAYER

COMMUNICATION FROM THE CHAIR

1. ABSENCE OF HONOURABLE SPEAKER

The Hon. Speaker is out of the station for other official engagements for purposes of ensuring that matters Assembly and devolution are working. Therefore we pray that wherever he is going he has a safe journey. Thank you

PAPERS

1. Report of the Auditor General on the Bungoma County Trade Developments Loans Fund for the year ended 30th June 2024
2. Report of Auditor General on Bungoma County Education Support Scheme for the year ended 30th June 2024
3. Report of the Auditor General on Nzoia Water Services Company limited for the year ended 30th June 2024

(Papers laid by Hon. Joseph Nyongesa)

Mr. Deputy Speaker: Thank you Hon. Leader of Majority. Honourable Members, these reports having been laid by the Leader of Majority are now the property of the House and are now committed to the Committee on Public Accounts and Investments for processing and reporting back to this House.

4. Report by Sector Committee on Lands, Urban, Physical Planning and Housing on the vetting of the nominee for appointment to the position of Chairperson County Rural And Urban Affordable Housing Committee

(Report laid by Hon. Wafula Waiti)

Mr. Deputy Speaker: Honourable Members, a report by the Committee on Lands, Urban, Physical Planning and Housing on the vetting of the nominee for appointment to the position of Chairperson County Rural and Urban Affordable Housing Committee having been tabled becomes property of this House.

Notice of Motion

1. That this House adopts a report by Sectoral Committee on Lands, Urban, Physical Planning and Housing on the vetting on a nominee for appointment to the position of Chairperson, Rural Urban affordable Housing Committee.

Hon. Waiti Wafula: Hon. Speaker, I rise to issue a notice of motion that this House adopts the report by the sector committee on Lands, Urban, Physical Planning and Housing on the vetting of the nominee for appointment to the position of chairperson County rural, urban affordable housing committee

Mr. Deputy Speaker: Honourable Members, the committee having issued a notice of motion, I direct that the report be circulated to all honourable Members so that they can peruse and have in depth understanding and it will form part of business to be considered by this House after ratification by HBC.

MOTION

1. REPORT BY THE SECTOR COMMITTEE ON TOURISM, ENVIRONMENT WATER AND NATURAL RESOURCES ON THE FOURTH QUARTER FINANCIAL STATEMENTS FOR THE FINANCIAL YEAR 2023/2024

Hon. Martin Cheseto (Vice Chairperson, Tourism): Thank you Hon. Speaker. Permit me to move a motion on the report by the Sector Committee on Tourism, Environment, Water and Natural Resources on the fourth quarter financial statements for financial year 2023/2024.

1.0 CHAPTER ONE

1.1 Preamble

Hon. Speaker, I present the report by the Committee on Tourism, Environment, Water and Natural Resources for the 3rd and 4th quarter Financial Statements for the Financial Year 2023/2024 for period ended 30th June 2024. The report was tabled in this County Assembly of Bungoma on 16th October 2024 at 9.30 a:m and committed to Committee on Tourism ,

Environment, Water and Natural Resources for interrogation, input and recommendation through a report to this Honorable House.

The Committee critically analyzed the report and had an engagement with department on 4th November 2024 to clarify on areas of concern.

1.2 The Mandate of the Committee

The Committee on Tourism, Environment, Water and Natural Resources falls under Sectoral Committees whose mandate is derived from Standing Order 217 (5) and matters assigned under the Second Schedule which shall be exercised within the limits contemplated under Part 2 of the Fourth Schedule of the Constitution.

1.3 Committee membership

The Committee comprises of the following members;

1. Hon. Edwin Opwora	Chairperson
2. Hon. Martin Chemorion	Vice Chairperson
3. Hon. Joseph Juma	Member
4. Hon. Anthony Luseneka	Member
5. Hon. Meshack Simiyu	Member
6. Hon. Milliah Masungo	Member
7. Hon. Sudi Busolo	Member
8. Hon. Vitalis Wangila	Member
9. Hon. James Mukhongo	Member
10. Hon. Jack Kawa	Member
11. Hon. Aggrey Mulongo	Member
12. Hon. Benjamin Otsiula	Member
13. Hon. Orize Kundu	Member
14. Hon. Benard Kikechi	Member
15. Hon. George Kwemoi	Member

1.4 Guiding principles in the Examination of the Bungoma County Government Quarterly Reports and Financial statements.

Mr. Speaker Sir,

In the execution of its mandate, the Committee on Committee is given a legal backing under the Constitution of Kenya 2010, Public Finance Management Act, 2012, and County Governments Act, 2012. These statutory provisions include:

Constitutional Principles on Public Finance

Article 201 of the Constitution of Kenya, 2010 enacts fundamental principles that “...*shall guide all aspects of public finance in the Republic...*” These principles include, *inter alia*, that: **201(a)** *there shall be openness and accountability, including public participation in financial matters;* **201(d)** *Public money shall be used in a prudent and responsible way; and* **201(e)** *financial management shall be responsible, and fiscal reporting shall be clear.*

Section 149(1) (a) and (b) of the PFM Act 2012 provides as follows... ”*an accounting officer is accountable to the County Assembly for ensuring that the resources of the entity for which the officer is designated are used in a way that is;*

- a) Lawful and authorized.*
- b) Effective, efficient, economical and transparent.*

1. Direct Personal Liability

Article 226(5) of the Constitution of Kenya, 2010 is emphatic that “*If the holder of a public office, including a political office, directs or approves the use of public funds contrary to law or instructions, the person is liable for any loss arising from that use and shall make good the loss, whether the person remains the holder of the office or not*”.

2. Obligations of Accounting Officers

The Public Finance Management Act, 2012 section 166 states as follows;

- 1. An accounting officer for a county government entity shall prepare a report for each quarter of the financial year in respect of the entity.*
- 2. In preparing a quarterly report for a county government entity, the accounting officer shall ensure that the report—*
 - (a) contains information on the financial and nonfinancial performance of the entity; and*
 - (b) is in a form determined by the Accounting Standards Board.*
- 3. Not later, than fifteen days after the end of each quarter, the accounting officer shall submit the quarterly report to the County Treasury.*
- 4. Not later than one month after the end of each quarter, the County Treasury shall—*
 - (a) consolidate the quarterly reports and submit them to the county assembly;*
 - (b) deliver copies to the Controller of Budget, National Treasury and the Commission on Revenue Allocation; and*
 - (c) publish and publicize them*

1.5 Acknowledgment

Mr. Speaker,

I take this opportunity to thank all Hon members of the Committee on Tourism, Environment, Water and Natural Resources and secretariat for dedicating their time to interrogate the Tourism, Environment, Water and Natural Resources department's 4th Quarter Financial Statements for the Financial Year 2023/2024 for period ended 30th June 2024 .

Further, this Committee extends its gratitude to the Executive Arm of the County Government, for the role they played in offering explanations and supporting documents as requested by the Committee

Lastly, the Committee is grateful to the offices of the Speaker and the Clerk to the County Assembly of Bungoma for logistical support received as it discharged its mandate.

It is therefore my privilege, on behalf of the Committee on Finance and Economic Planning, to table this report.

The report is signed by the Hon. Edwin Opwora, who is the chairperson to the committee.

CHAPTER TWO

2.1 Department Tourism, Environment, Water and Natural Resources expenditure analysis

2.1.1 Tourism and Environment

- The department of **Tourism and Environment** had an approved 2nd supplementary budget of **Kshs.778, 717,153** comprising of Kshs.**377, 935,209** recurrent and **Kshs.400, 781,943** for Development expenditure programmes.
- At the end of period under review the total expenditure was **ksh. 387,073,143**. Recurrent expenditure was **ksh. 358,373,688** and development of **ksh.28, 699,454**.
- The absorption for the department in the period under review was **ksh. 387,073,143** representing 50% of the total budget way below 100% as demonstrated in the table below;

No.	Programme	Budget allocation	Expenditure	Balance	Absorption rate%
1.	Human resource management	27,782,306	22,650,871	5,131,435	82%
2.	Policy and legal framework	-	-	-	-
3.	Planning and support services	7,676,864	6,489,634	1,187,230	85%

4.	Dumpsite management	-	-	-	-
5.	Waste management and control	320,365,154	320,559,337	(194,183)	101%
6.	Climate change resilience investment grant	320,781,943	28,699,454	292,082,489	9%
7.	Climate change fund	80,000,000	-	80,000,000	0%
8.	Climate change institutional support grant	22,110,885	8,673,847	13,437,038	39%
9.	County Tourism art and cultural festival	-	-	-	-
	Total	778,717,152	387,073,143	391,644,009	50%

- ❖ The Outstanding imprest for the department stood at ksh.2, **240,300** with no reason given during interrogation for non-surrender.
- ❖ The imprest was for the department of Tourism and Environment hence Water and natural resource had no outstanding imprest.
- ❖ The Imprest holders were singled out as follows:
 1. Zippy Khisa Ksh 202,400
 2. Nebert Rotich Ksh 759,000
 3. Brian Wamalwa Ksh 1,278,900
- The pending bills for the department is **ksh.8, 546,033.15** and the department availed supporting documents to proof the case.

2.1.2 Water and Natural resource

- The department of Water and Natural resources had an approved 2nd supplementary budget of **Kshs.271, 247,394** comprising of **Kshs.63, 605,249** recurrent and **Kshs.207, 642,145** for Development expenditure programmes.
- At the end of period under review the total expenditure was ksh **247,351,479**. Recurrent expenditure was **ksh. 55,006,202** and development of **ksh.192, 345,277**.
- The absorption for the department in the period under review is **ksh. 247,351,479** representing 91% of the total budget as shown in the table below:

No.	Programme	Budget allocation	Expenditure	Balance	Absorption rate%
1.	Human recourse management	36,272,013	29,565,566	6,706,447	82%
2.	Planning and support services	41,333,237	39,148,460	2,184,777	95%
2	Rig policy	-	-	-	-
3	Borehole development	6,810,745	3,887,991	2,922,754	57%
4	Project supervision	-	-	-	-
5	KOICA counterpart funding	20,000,000	18,682,731	1,317,269	93%
6	Ward based projects	166,831,400	156,066,731	10,764,669	94%
Total		271,247,395	247,351,479	23,895,916	91%

- The department had no outstanding imprest as per the financial statement report.
- The department had pending bills as per the financial report totaling to **Kshs 22,728,116.40** and evidence was provided to support the case during interrogation on 4thNovember 2024.
- The department was allocated ksh. 14,000,000 towards pending bills and a list to was provided to support this during interrogation.

CHAPTER THREE

2.1 Committee Observation and Recommendations

2.1.1 Observations.

1. In the period under review department's compensation of employee's absorption rate was too low due to late confirmation of staff on contract to permanent and pensionable which was done later.
2. Outstanding imprest for the department of Tourism and Environment was **ksh.2, 240,300.**
3. The department of water and Natural resources had no outstanding imprest.
4. The department had pending bill of ksh. 22,728,116.40 in the report that was submitted to the house, during the interrogation the department submitted that the pending bill for the department of Water and Natural resources was **ksh.150m**

5. The pending bill for the department of Tourism and Environment was ksh.8, 546,033.15 from the submitted consolidated financial statements, the department submitted that the department had no pending bill.
6. Borehole development with an approved allocation of ksh.6, 810,745 reported a low absorption of ksh. 3,887,991, it is due to late disbursement and the planned boreholes were not done as planned by the department.
7. Climate change resilience investment grant and Climate change institutional support grant reported a low absorption rate, the department submitted that this is due to late disbursement of funds from the development partner and the co-funding.
8. The department never utilized the allocation meant for utilities (water bills with an allocation of ksh. 57,600 and electricity bills of ksh. 220,800).
9. The department only reported noise permit as its revenue stream leaving out other revenue streams such as conservancy fees.

2.1.2 Recommendations

1. **THAT**, the department should give priority to compensation of employees when it comes to budgeting and clear projection while budgeting for this should be embraced.
2. **THAT**, the department should ensure compliance of **Regulation 93(5 and 6 of PFM Regulation, 2015** on surrendering of imprest and also enhance imprest management system. ‘A holder of a temporary imprest shall account or surrender the imprest within seven working days after returning to duty station ‘and the Chief Officer in department with outstanding imprest beyond stipulated timeframe should be held responsible and should put in place measures to recover 14 days after adoption of this report.
3. **THAT**, the department should give pending bills first charge during budgeting and sufficient fund should be allocated towards clearing pending bills in the next budget.
4. **THAT**, the department should fast-track procurement processes to allow implementation of the budget.
5. **THAT**, the department should ensure upon exchequer release of co-founding allocations to the (SPA) Special Purpose Account is fully utilized to enable development partners honour their obligation timely.
6. **THAT** , the County Executive Committee member of Tourism, Environment, Water and Natural Resource should from the next budget ensure that budgets for Utilities and programmes are fully executed.
7. **THAT**, the Chief Officers in the department should urgently seek guidance and sensitized on the departments revenue streams by Receiver of Revenue in their respective departments since

they have targets to collect in the current FY 2024/2025 budget and develop strategies to collect the same to meet the target.

We then have the adoption schedule where all members of Tourism Committee have signed adopting the report.

Then annexures comprise of; consolidated financial statements for the period ended 30th June 2024 and minutes of the committee

I now take this opportunity to welcome Hon. Kikechi to second the motion. Thank you.

Hon. Bernard Kikechi: Thank you Hon. Speaker for giving me this chance to second this very important motion which has been eloquently moved by Hon. Martin Chemorion who is also our able vice chairperson. As I second this report, it is worth noting that the department of Tourism and Environment had an approved second supplementary budget of KShs. 778,747,153 but when you check the absorption during the period under review, only KShs.387, 073,143 was utilized, this represents only about 50 per cent of the total budget which is way below the required 100 per cent absorption.

Important to note is that the grants were the most under-utilized; when you check the report, there are some grants that had zero absorption and this brings me to the point that it is my considered opinion that going forward this department should be keen on addressing the issue of grants. You find some grants are budgeted but they don't receive those grants and in the end they affect the overall ceiling of the department.

Worth noting also is an issue to do with imprests, I am noting that this issue is cutting across many departments. We have a challenge with officers taking imprests and they don't surrender and this is an issue that we as honourable members should address and take the executive head on so that it is done away with. If somebody takes an imprest it is prudent that the imprest should be surrendered. If someone takes an imprest and a whole financial year lapses without surrender it means someone is sleeping on the job and we should address this issue as a House.

Otherwise the report is well prepared and I second as I urge honourable members that we pass this report so that its implementation can start taking course

Mr. Deputy Speaker: Thank you Hon. Kikechi for seconding the report, now allow me propose to the House the motion

(Motion proposed)

Hon. Aggrey Mulongo: Thank you Mr. Speaker sir, I thank the Vice Chair who has moved the report. I am the Chairperson of Implementation and this report Speaker has no sanctions and yet the seconder has just said that it needs to be implemented. We must put sanctions on it but as plain as it is, as Implementation committee there is nothing that we can do, it is very tricky.

When we are coming to recommendations, we need to put timelines and also indicate what happens to the accounting officer...

(Loud consultations)

Hon. Isaiah Sudi: (On a Point of Information) Honourable Speaker, I want to confirm from the Honourable member who has been on the stage, he is a member of Tourism committee and he is part of the resolutions and recommendations in the report, how can he now stand up here and start demeaning his own recommendations and observations. Look at the document, he has adopted the report

(Laughter)

Mr. Deputy Speaker: Hon. Mulongo, hold your horse, there is more information from Hon. Jackson Wambulwa

Hon. Jack Wambulwa: (On a Point of Information) Thank you honourable Speaker, I want to inform the member who has been on the floor, that is Hon. Mulongo AKA *Mzee wa kazi* that he cannot be expecting the committee where he is a member to have not recommended the way he wanted for him to take it up as Implementation. All I know what he was recommending are things supposed to be done by his committee on Implementation not the sector committee. I want to say that he has failed and as an Implementation committee he has failed this House, he is not taking action, reports are adopted but he takes no action. Thank you Hon. Speaker.

(Applause)

Mr. Deputy Speaker: Members, I want to urge that if it is a point of information let us stick to the subject before the House, let us not go outside the matter before the House in as much as we take your observations positively.

Hon. Johnston Ipara: (On a Point of Information) thank you honourable Speaker, I rise to give information to Hon. Mulongo and in this case I want to draw his attention to page 11 and particularly to recommendation 2, the last sentence; 'be held responsible and should put in place measures to recover within 14 days after adoption of this report'. Timelines are given, thank you Hon. Speaker

Mr. Deputy Speaker: Thank you Hon. Okasida, Hon. Mulongo Waliaula you are well informed now.

Hon. Aggrey Mulongo: Thank you Mr. Speaker, with such reference I can agree...

Mr. Deputy Speaker: Hon. Mulongo, maybe take your sit first for a minute, you appended your signature on this report on page 12, meaning that you agreed with everything that was agreed upon and you are number 10 on the adoption schedule, although the schedule has other people

like Hon. Joseph Nongesa whom I do not know. The committee Clerks, we have observed anomalies of copy pasting previously as the report was being moved, so the committee Clerk of this committee should take some steps towards correcting this issue, the names of honourable members should be written properly, in this House we don't have anybody called Joseph Nongesa.

Hon. Mulongo get well informed and move well as you make your submissions

Hon. Agrrey Mulongo: Mr. Speaker, you have given me a chance to talk and I stand to say that the report is good because I signed and therefore let us adopt it

(Laughter)

Mr. Deputy Speaker: Well, let me now call upon the mover of the report to reply

Hon. Martin Cheseto (mover): Thank you Honourable Speaker, the Honourable member has given us an interlude of laughter; in fact as I was sited here I was just wondering maybe the person in charge of Selection should take action against Hon. Mulongo for paying leap service to this committee. If he is attending meetings and not observing and recommending what he is saying is very unfortunate. I just want to urge the House to adopt the report

Mr. Deputy Speaker: Thank you Hon. Cheseto, Hon. Members allow me now put the question to the House

(Question put and agreed to)

Our Clerks will submit to the relevant offices as is required, next item

2. REPORT ON SECTOR COMMITTEE ON HEALTH SERVICES ON CONSOLIDATED FINANCIAL STATEMENTS AND REPORT FOR THE PERIOD ENDED 30TH JUNE 2024

Hon. Waiti Wafula: Thank you Honourable Speaker, allow me move a report on consolidated financial statements and report for the period ended 30th June 2024 on Health.

CHAPTER ONE

Executive summary

Honourable Speaker, pursuant to section 166(4) of the PFM Act 2012, the County treasury is mandated to prepare quarterly reports on all county departments and submit the same to the County Assembly not later than 30 days of the succeeding month after the end of each quarter. It is in this regard that the County Executive committee member for Finance and Economic Planning submitted the Bungoma County quarterly report and financial statements for the period ended 30th June 2024, the report was subsequently tabled in this House and the honourable

Speaker directed that the report be directed to sector committees for legislative processing and reporting.

Honourable Speaker, the quarterly reports and financial statements presents budget execution status covering the period under review with a comparative to actual achievements and budget amounts for the previous financial year. Further it contains the revenue performance both locally generated and an equitable share from the national government.

Finally, the committee has herein considered the Bungoma County consolidated financial statements and reports for the period ended 30th June 2024 and presents this as a committee report for consideration by this House.

It is my pleasant duty to present the report on the consolidated financial statements and report for the period ended 30th June 2024 in respect to the department of Health and Sanitation.

Mandate of the committee

The committees mandate is as stated in Standing Order 217 of the County Assembly of Bungoma

Committee membership

The committee currently comprises of the following members

1. Hon. George Makari	-Chairperson
2. Hon. Jerusa Aleu	-Vice Chairperson
3. Hon. Meshack Simiyu	-Member
4. Hon. Tony Barasa	-Member
5. Hon. Jack Wambulwa	-Member
6. Hon. Orize Kundu	-Member
7. Hon. Wafula Waiti	-Member
8. Hon. Benard Kikechi	-Member
9. Hon. Joan Kirong'	-Member
10. Hon. Vitalis Wangila	-Member
11. Hon. Jacob Psero	-Member
12. Hon. Anthony Luseneka	-Member
13. Hon. Job Mukoyandali	-Member
14. Hon. Milliah Masungo	-Member
15. Hon. Grace Sundukwa	-Member

Guiding constitutional and statutory principles

Hon. Speaker sir, in the execution of its mandate, the committee is guided by constitutional and statutory principles on public finance management as well as established customs, traditions, practices and usages. These principles include the following

Constitutional principle on Public finance

Article 201 of the Constitution of Kenya 2010 enacts fundamental principles that shall guide all aspects of public finance in the republic. These principles include *inter alia*

201(a) there shall be openness and accountability including public participation in financial matters

d) Public money shall be used in a prudent and responsible way

e) Financial management shall be responsible and fiscal reporting shall be clear

Direct personal liability

Article 226(5) of the Constitution of Kenya, 2010 is emphatic that “*If the holder of a public office, including a political office, directs or approves the use of public funds contrary to law or instructions, the person is liable for any loss arising from that use and shall make good the loss, whether the person remains the holder of the office or not*”.

Obligations of Accounting Officers

The Public Finance Management Act, 2012 section 149 **(1),(2), (a), (f) and (q)** states as follows;

Section 149 (1) *an accounting officer is accountable to the County Assembly for ensuring that resources of the entity for which the officer is designated are used in a way that is;*

- *Lawful and authorized*
- *Effective, efficient, economical and transparent*

Section 149 (2) *in carrying out a responsibility imposed by subsection (1), an accounting officer shall, in respect of the entity concerned;*

Section 149 (2)(a) *ensure that all expenditure made by the entity complies with subsection 1*

Section 149 (2) (f) *bring a matter to the attention of the Executive Committee member responsible for the entity if, in the accounting officer’s opinion a decision or policy or proposed decision or policy of the entity may result in resources being used in a way that is contrary to subsection (1)*

Section 149 (2)(q) provide information on any fraud, losses, or any violations of subsection (1) and provide explanations for the actions taken to prevent similar conduct in future.

The Public Finance Management Act, 2012 section 166 states as follows;

5. An accounting officer for a county government entity shall prepare a report for each quarter of the financial year in respect of the entity.
6. In preparing a quarterly report for a county government entity, the accounting officer shall ensure that the report—
 - (a) contains information on the financial and nonfinancial performance of the entity; and
 - (b) is in a form determined by the Accounting Standards Board.
7. Not later, than fifteen days after the end of each quarter, the accounting officer shall submit the quarterly report to the County Treasury.
8. Not later than one month after the end of each quarter, the County Treasury shall—
 - (a) consolidate the quarterly reports and submit them to the county assembly;
 - (b) deliver copies to the Controller of Budget, National Treasury and the Commission on Revenue Allocation; and
 - (c) publish and publicize them.

Acknowledgement

On behalf of this Committee I wish to express gratitude to the Offices of the Speaker and the Clerk of the County Assembly for the support provided to the Committee.

May I take this opportunity to thank all Members of the Committee for their effort and time during the fact finding exercise and their participation and contributions in making of this report.

Hon. Speaker Sir, it is now my pleasant duty on behalf of the Committee to present this report to this Honorable House for adoption. This report is signed by Hon. Gorge Makari MCA and Chairperson of Sectoral Committee on Health and Sanitation.

CHAPTER TWO

ANALYSIS OF THE DEPARTMENTAL APPROVED BUDGET

The department of Health and Sanitation had an approved Budget of Kshs. 4,000, 381,279 comprising of Kshs. 3,742,764,105 recurrent and Kshs. 257,617,173 for Development. Health

sector budget allocation was Kshs. 3,740,746,675 for recurrent and Kshs. 242,258,807 for development while Sanitation had an allocation of Kshs. 2,017,430 and Kshs. 15,358,366 for recurrent and Development respectively.

The absorption of the budget was Kshs 3,266,874,286 translating to a rate of 82% of the Approved budget: Kshs. 3,141,068,731 on recurrent and Kshs. 125,805,555 on development.

AIA Performance in the Department

The facilities were able to realize 75% of the planned target that is ksh. 618,550,574 out of the planned Kshs. 819,760,705. The FS have consolidated the expenditures for the health headquarter and that for the health facilities.

Mr. Deputy Speaker: Hon. Mulongo what is it. Hon. Waiti take your seat. We hope you have important issue to raise.

Hon. Aggrey Mulongo: Yes M. Speaker Sir. Lack of quorum with regards to Standing Order No 37.

Mr. Deputy Speaker: Hon. Mulongo?

Hon. Aggrey Mulongo: Yes Mr. Speaker the quorum is not sufficient to transact business of the House.

Mr. Speaker: Yes Hon. Herald?

Hon. Allan Nyongesa: To help the Member on the floor Hon. Speaker; the Standing Order he alluded to says at commencement of the motion, during the commencement there was enough quorum. Let us allow the Mover to proceed.

Mr. Speaker: The mover continue. Hon. Mulongo you have been informed you are not on Hansard he can inform from anywhere and I want to ask Hon. Mulongo not to be mischievous. Hon. Waiti proceed

Hon. Wafula Waiti: Majority are from health.

The department provided expenditures for each of the health facilities as highlighted at the end of this report. The committee interrogated these expenditures.

Expenditures by economic classification

General Administration, Planning, and Support Services

1. Health Administrative and Support Services had an allocation of Kshs 188,090,104 where 173,828,277 was utilized representing 92% absorption: Kshs. 141,383,418 relates to recurrent and KShs. 32,444,859 relates to development.

It was reported that the salary arrears for the months of May and June, 2024 were occasioned by cashflow challenges but have since been paid.

The contract of the Community Health Promotors will be formalized to enable the payment through the IPPD as was advised by the Controller of Budget.

2. Leadership and Governance had an allocation of Kshs. 34,500,000 where there was nil expenditure.

The department informed the committee that some programmes under leadership and governance were allocated within the facilities and spend outside IFMIS.

The committee observes that there is need for clear reporting by facilities on these programmes.

3. Health Policy had an allocation of kshs. 4,000,000 with nil absorption.

The department reported that it contracted professional services and is in the process of domesticating the Kenya Community Health Policy 2020-2030 and also developing Bungoma County Community Health Act and Regulations which will address, human resource management and development matters.

The Department has also requested the County Public Service Board to formalize the contracts of the 3580 Community Health Promoters to ease the payment process.

4. Human resource management had an allocation of kshs. 2,762,361,658 where kshs.2,363,608,083 was utilized representing 86% absorption.

The personnel payroll has been provided for one month totalling for Kshs. 212,445,819.40. The total expenditure of Kshs. 2.36billion provided is for 10 months. Submissions from the department also gives 6 months expenditures worth Kshs. 42,960,000 for CHPs and 76,824,053 for casual and contracted staff in the health facilities.

Preventive and Promotive

- ✓ The communicable and non-communicable disease control utilized Kshs. spent Kshs. 17,545,302 against the approved allocation of Kshs. 20,000,000 representing a rate of 88%
- ✓ Community health strategy had an allocation of kshs. 5,600,000 with 100% absorption.
- ✓ Health promotion had allocation of kshs. 3,000,000 with 100% absorption.
- ✓ The reproductive, maternal, new-born, child and adolescent health had an allocation of 15,000,000 with 100% absorption
- ✓ Public Health and Sanitation utilized Kshs. 13,422,480 against the approved allocation of Kshs. 23,359,282 representing 57% absorption rate.
- ✓ The specialized materials and supplies absorbed Kshs. 537,276451 out of the approved allocation of Kshs.605, 936,180 translating to a rate of 89%.

Curatives

- ✓ The routine medical services had an allocation of Kshs. 95,171,405 with nil absorption. The submissions from the department gives details of recurrent expenditures which they need to further categorise those that relates to curative
- ✓ Allocated budget to Grants; DANIDA and UNICEF was Kshs. 44,837,065 and Kshs. 1,571,000 respectively totalling to Kshs. 46,408,065.DANIDA and UNICEF utilized Kshs. 44,232,997 representing 95.3% absorption.

The consolidated reports and financial statements for the period ended June 2024 in the Budget Execution by Programmes and Sub-Programmes section indicates that Grants; DANIDA/UNICEF utilized was Kshs. 44,232,997 against allocated of Kshs. 41,777,772 .

Analysis on outstanding Imprests

The outstanding imprests for the department of Health and Sanitation for the period ended 30th June 2024 stands at Ksh. 3,978,100.

Analysis on pending bills

The financial statement indicate a total payment of Kshs. 75,976, 908 on pending bills with an outstanding amount of Kshs. 57,606,175 as at 30th June 2024 as captured in the Ffiancial statements.

The contract retention monies have been captured under pending bills worth kshs. 4,831,471.

The correctness of the position of pending bills was not fully ascertained since most of the projects in the last financial year were not paid for and the department did not provide evidence of payment to the committee. Some of the unpaid for projects in the financial year include:

- Development allocation in the FY 2023/24 of kshs. 201,584,878 recorded an absorbed kshs. 93,360,697 leaving Kshs. 103,224,181 and it includes Ward based allocation of Kshs.63.1million worth of projects.
- BCRH has projects worth 40.6million awarded but not paid and it includes: blood bank at ksh.7, 3 million, commodity store at 7.3million, construction of radiology department at ksh.26, 000, 000.00 .No payment done so far.
- Construction of a mental psychiatric unit at B.C.R.H Kshs.65,789,230.00
- Webuye County Hospital projects worth Kshs. 131,492,310 procured and not paid as detailed: A psychiatric facility at ksh.12.6million, Cabros fitting at ksh.5. 7M, construction of an outpatient department at ksh.81, 917, 720.00, sewer line at ksh.31.2million.

Further, the contract retention monies captured under pending bills worth kshs. 4,831,471 is a function of the department of finance and Economic Planning which carries out supervision and it is not part of the departmental pending bills.

The retention monies is not retained and deposited in the retention account but is declared as pending bills across all the departments by the county Treasury.

Development

Infrastructural development had an allocation of kshs. 201,584,878 and absorption of kshs. 93,360,697 representing 46% as detailed below:

Projects paid as per approved pending bills list

- Construction of Mukhweya dispensary 2,482,770.40.
- Erection and completion of laboratory and 2no door pit latrine Sikulu primary school 256,638.40 Pending bills
- Construction of maternity wing in Malakisi Kulusila ward. 736,231.35
- Construction of health staff in Bulondo Dispensary 736,378.40
- construction of maternity ward at Muanda dispensary Kabula 1,716,841.90

- erection and completion of septic tank at Mayanja market 202,191.60
- erection and completion works of maternal child block at BCRH 19,281,155.00
- construction of 4no pit latrine at Musuya ecde in Bumula 502,709.75
- construction of Kabula health centre general ward 294,201.70
- construction of Nakhwana dispensary in Kimaeti 1,473,816.75
- construction of fence at Nasyanda Mabusi dispensary 676,147.35
- Construction of Abolition block and septic tank at Maeni Empowerment Centre 1,940,000.00

Payments made but not in the approved budget

- construction of staff houses at Lurare dispensary Bungoma county 1,023,604.35
- erection and completion work for maternity wing at Milani dispensary 1,136,590.80
- construction of dispensary at Malinda market in Kabula ward 750,427.60
- construction of out- patient wing at Chwele KMTC Kshs. 1,534,965.50
- construction of maternity wing in Mt. Elgon 447,159.00 not listed
- construction of laboratory at Karima dispensary 769,145.65
- construction of outpatient wing at Sinoko health centre 757,233.15
- Renovation works to block B at Webuye Sub-county hospital 1,834,888.00
- partitioning at the health HQ offices in Bungoma county 345,912.00
- Erection and completion of maternity wing at Sitikho dispensary in Sitikho ward 2,667,254.00.
- construction of male and female ward at Bukembe dispensary 2,617,773.00
- Proposed renovation works to block B at Webuye sub county hospital 3,378,824.00
- Proposed construction of male and female wards at Mt. Elgon hospital 3,188,979.00
- 2NO blocks of 8NO doors exhaustible pit latrine at Chepkoya primary school in Kaptama ward Kshs. 2,987,924.00
- Proposed construction of wards at Mahaya dispensary in Bokoli ward 375,600.00
- Proposed construction of 2NO Door pit latrine exactable for ECDE Primary at kiptoitiki Kipchira and Cheptakat in Elgon ward 1,205,050.25
- Proposed erection and completion works for maternity wing at Musikoma dispensary Kshs.902,550.00

- Proposed completion of ablution block at Chwele Lwakhakha, Mayanja mkts and Webuye Muliro gardens Kshs.855,202.00
- Construction of Male and Female wards at Webuye county hospital 2,967,650.00
- Erection and Completion of Maternity wing and 2No door pit latrines at Rwanda Dispensary in Kapkateny as per attached 1,313,350.00

Sanitation Pending bill paid as per approved project list

- Construction of 8no. door exhaustible pit latrine at Muanda and Lubunda Primary School 1,662,811.10
- construction of Kabula market modern toilets 530,122.20
- construction of 10 no door toilets at St. Teresa special school at Maraba 2,258,028.10

WARD BASED PROJECTS

Ward based projects had a total allocation of Kshs.75,971,500 out of which Kshs. 12,867,679 was absorbed translating to 17% absorption leaving a balance of kshs. 63,103,821. The status of the implementation is as follows:

- Proposed construction of toilet at Khachonge mkt in Luuya/Bwake ward 769,657.30
- Payment for completion works for outpatient wing at Kimama Dispensary in Chesikaki ward 885,520.00
- construction of 4NO door pit latrine 306,404.70 not sure of listing
- construction of 4NO door pit latrine 1,616,327.20 not sure of listing
- Proposed renovation in Ng'oli dispensary in west Bukusu ward Bungoma county 757,250.00
- Payment for the supply/Purchase of Medical Equipment in Khachonge , Lunja, Nasaka and Lwanda Dispensaries(Lunja Bwake Ward) 1,898,140.00
- Purchase of medical equipment in Naitiri-Kabuyefwe Ward 1,177,300.00
- Proposed erection and completion works for maternity wing Misemwa 962,900.90 WBP

- Proposed erection and completion works for Outpatient wing for Sacho Dispensary in Kapkateny ward Bungoma county 1,437,870.00
- Purchase of medical equipment in Bokoli ward 1,848,490.35
- Proposed erection and completion works for male and female ward in Misanga Dispensary Bukembe East ward 1,207,821.75

Other payment

- Payments for construction of 4 No door pit latrines at Namame Primary School in Khasoko Ward as per attached 700,109.61
- Proposed erection and completion works for 238,942.95
- Proposed erection and completion works outpatient departments Namusasi dispensary as per attached 2,276,990.00
- Proposed construction of Namanze Health centre and 2 No door pit latrines in Khasoko ward Bungoma County 1,046,457.70

DIRECTORATE OF SANITATION

Sanitation section had an allocation of Kshs. 15,358,366 for the development and Kshs. 2,017,430 but it not clear how much was expended since it is summed up with public health in the Financial statements.

The department did not give a detailed report on the implementation of the sanitation budget.

The status of implementation of the project is shared below:

- Construction of 4 No. Door Pit Latrines at Kisawayi Dispensary. The contract sum was ksh.774, 010.00 whose budget allocation was an amount of ksh.800, 000.00 with no amount being paid as at 30th June 2024. The project status is ongoing.
- Construction of 4 No. Door Pit Latrines with urinals at Khaoya Recreational Centre whose budget allocation was set at ksh.800, 000.00 while the contract sum was ksh.679, 650.00, the project itself is said to be at the finishes stage as per the BQs being 92%.
- Construction of 4 No. Door Pit Latrines at Namatotoa Dispensary whose contract sum was ksh.878, 178.00 while the budget allocation for the FY 2023/24 was ksh. 800, 000.00; ksh.78, 178.00 lower than its contract sum. There is no record of the amount paid

at the end of the year while the project itself is said to be 94% complete being at its finishing stage.

- Construction of 4 No. Door Pit Latrines with urinals at Machaka Dispensary. The project is said to be ongoing with a contract sum of ksh.835, 385.00 an amount higher than the budget allocation of ksh.800, 000.00 by ksh.35, 385.00.
- Construction of 4 No. Door Pit Latrines at Misanga Dispensary. The contract sum is said to be ksh.734, 340.00 while the budget allocation ksh.800, 000.00 at 92% complete being at its finishes stage.
- Construction of 4 No. Door Pit Latrines with urinals at Kayaya Dispensary whose allocation was set at ksh.800, 000.00 while the contract sum was ksh.760, 507.00 and the project is said to be ongoing.
- Construction of 4 No. Door Pit Latrines at Kambini Dispensary with a contract sum of 800, 000.00 and a budget allocation of ksh.800, 000.00, the project is still ongoing.
- Construction of 4 No. Door Pit Latrines with urinals at Chebwek Dispensary had an allocation and budget sum of ksh.1, 200, 000.00 and the project is still ongoing.
- Construction of 4 No. Door Pit Latrines with urinals at Chepkurkur Dispensary whose contract sum was stated as ksh.991, 718.00 while the budget allocation was ksh.800, 000.00 the contract has been signed. The contract sum is above the allocation by ksh.191, 718.00. The project is also not on the approved project list.

Ward based (Sanitation)

Ward based projects in sanitation had a total project amount of ksh.5, 700, 000.00 with expenditure of Kshs. 769,657.30. The development projects are listed as below;

- Construction of fence, gate and 4 NO. Doors pit latrines at Cheptais animal sale yard, Cheptais Market. The contract sum was ksh.1, 884, 072.00 with a budget allocation of ksh.2, 000, 000.00 the project is still ongoing.
- Construction of 4 No. Door Pit Latrines at Chepyuk Market, the contract sum had an amount of up to ksh.996, 579.00 while its budget allocation was ksh.1, 000, 000.00. This is an ongoing project.
- Drainage works at Mulatiwa Market had a budget allocation of ksh.1, 000, 000.00 and a contract sum of ksh.996, 092.00 this is a retender.

- Construction of 4 No. Door Pit Latrines at Mungore Market is at its finishing stages with the contract sum being ksh.878, 178.00 with an allocation of ksh.1, 000, 000.00 at 95%.
- Construction of 4 No. Door Pit Latrines at Khachonge Dispensary. It had a contract sum of up to ksh.935, 400.00 whose budget allocation was ksh.1, 000, 000.00 at 100% the project is said to be complete. As at the end of the financial year ksh.769, 657.30 had been paid.

Pending Bills (Sanitation)

Sanitation had an allocation of ksh. 6,267,869 for pending bills while only ksh.3, 643,352.10 had been used to settle pending bills for the year as follows;

- ❖ Construction of Kabula market modern toilets had a balance of ksh.621, 656 while an amount of ksh.530, 122.20 had been paid.
- ❖ Construction of 10 NO door toilets at St Teresa Special School at Maraka ward had a balance of ksh.2, 258, 028.10 had been paid.
- ❖ Construction of ablution blocks at Chwele, Lwakhakha, Mayanja and Webuye had a balance of ksh.855, 203 and an amount of ksh.855, 202.00 had been paid

CHAPTER THREE

Analysis Of Financial Reports of Health Facilities

Bungoma County Referral Hospital (BCRH)

During the period under review, BCRH had a projected revenue of **Kshs. 311,512,744**. The actual collected revenue was **Kshs. 280,553,169** representing 90.06% of the projected target. The facility also had revenue brought forward of Kshs. 56,858,037 from FY 2022/23. It also had exemptions of Kshs. 17,079,759 and waivers of Kshs. 15,942,535.

Recurrent Expenditure

Utilities supplies and service had no allocation but there was an expenditure of kshs. 16,044,701.

Communication supplies and services had an allocation of kshs. 1,060,000 and utilized kshs. 957,591.

Domestic travel and Subsistence and other Transportation had an allocation of kshs. 8,000,000 and spent kshs. 7,279,590.

Rents and Rates-Non Residential had no allocation while they utilized kshs 395, 639.

Hospitality, supplies and services had allocation of kshs. 8,896,869 with kshs. 8,762,105 absorption.

Under Specialized materials and Services had an allocation of kshs. 191,852,962 with expenditure of kshs. 185,702,390, broken down as follows;

- Medical Drugs was allocated kshs. 38,747,672 and used kshs. 38,422,316.
- Dressing and other non-pharmaceutical medical items had an allocation of kshs. 57,139,394 with an absorption of kshs. 59, 821, 918, the absorption was higher than the allocated amount by kshs. 2,682,524.
- Fungicide, insecticides and sprays had an allocation of kshs. 672,525 with an expenditure of kshs. 232,900.
- Chemical and Industrial gases had an allocation of kshs. 8,500,000 with kshs. 9,280,000 on expenditure, which is an over expenditure by kshs, 780,000.
- Laboratory materials, supplies and small equipment had an allocation of kshs. 36,546,974 and Kshs. 31,321,424 was utilized.
- Food and Ration had an allocation of kshs. 31,046,400 with an expenditure of kshs. 34,995,837, which is over expenditure by kshs. 3,949,437.
- Purchase of Uniforms and clothing-staff had an allocation of kshs. 1,500,000 and kshs. 1,424,300 absorption.
- Purchase of uniforms and clothing-Patient had an allocation of kshs.2, 500,000 and zero expenditure.
- Purchase of bedding linen had an allocation of kshs. 7,500,000 and kshs. 4,663,310 utilized.

- Purchase of X-Rays supplies had an allocation of kshs. 7,700,000 and spent 5,540,385.

General Office Supplies allocation of Kshs.9, 507,000 and spent kshs. 7,396,202

Supplies and Accessories for Computers and Printers had allocation of kshs. 450,000 with an expenditure of kshs. 1, 549, 481, the expenditure was over by kshs. 1,099,481.

Sanitary and Cleaning Materials, Supplies and Services had an allocation of kshs. 6,785,600 and utilized kshs. 5,148,976

Refined Fuels and Lubricants for Transport had an allocation of kshs. 8,599,980 and kshs. 6,750,916 absorption.

Other Fuels (wood, charcoal, cooking gas) had an allocation of kshs. 2,200,000 and spent kshs. 1,773,700.

Bank Service Commission and Charges allocation of Kshs. 80,000 and Kshs. 12,418 absorption.

Medical Expense had an allocation of Kshs. 3,800,000 with Kshs. 4,772,975 on utilization over and above by Kshs. 972,975.

Contracted Guards and Cleaning Services had an allocation of Kshs. 7,098,400 with Kshs. 6,270,206 absorption.

Membership Fees, Dues and Subscriptions to Professional and Trade Bodies, had an allocation of Kshs. 500,000 and Kshs. 704,614 utilization, the absorption is higher by kshs. 204,614 than the allocated.

Legal Dues/fees, Arbitration and Compensation Payments its allocation of kshs. 1, 500,000 and used kshs, 1,500,000.

Maintenance of Plant, Machinery and Equipment, vehicles, furniture, buildings, computers and software had an allocation of Kshs. 17,568,552 and expenditure and expenditures worth Kshs.13, 439,902

Purchase of Household and Institutional Appliances had allocation of kshs. 1,500,000 and kshs. 86,412 on expenditure.

Purchase of Office Furniture and Fittings had an allocation of kshs. 2,300,000 and kshs. 1,344,134 absorption.

Purchase of Computer Printers and other IT Equipment had an allocation of kshs. 1,600,000 and spent kshs. 1,239,520.

Purchase of Air conditioners, Fans and Heating Appliances had an allocation of kshs. 1,000,000 with an expenditure kshs. 276,244.

BCRH Development

Purchase of Medical and Dental Equipment had allocation of kshs. 7,000,000 with absorption of kshs. 6,560,649.00.

Other Infrastructure and Civil Works had allocation of kshs. 30,213,378 with nil expenditure. However projects worth 40.6million were awarded but not paid and they include: blood bank at ksh.7, 3 million, commodity store at 7.3million, construction of radiology department at ksh.26, 000, 000.00 .No payment done so far.

Most of the payment were to be made made through AIA collections. Ideally the projects should have been procured subject to availability of funds.

The BCRH closed with a substantial balance in the account of Kshs. 63,197,153.74 and yet payments were not done.

3.2 Bumula Sub-County Hospital

During the period under review, the hospital had a projected revenue of Kshs. 23,161,816. The actual collected revenue was Kshs. 14,629,095 representing 63.16% of the targeted revenue. There was a revenue brought forward of Kshs. 526,335. The facility also had exemptions of Kshs. 749,485 and waiver Kshs. 19,280

The expenditures are as detailed below:

1. Utilities supplies and service had allocation of kshs. 1,200,000 and expenditure of Kshs. 1,143,337.
2. Communication supplies and services had allocation of kshs. 127,500 and expenditure of kshs. 315,314 overspending by Kshs. 187,814
3. On Domestic travel and Subsistence allowance allocation was kshs. 2,589,111 and expenditure kshs. 1,160,280.
4. Printing, Advertising and Information had allocation of kshs. 120,000 while they utilized kshs 177,000..

5. Hospitality, supplies and services allocation of kshs. 1,270,000 with kshs. 996,700 absorption.

Specialized materials and Services allocation of kshs. 13,025,391 recorded very low absorption kshs. 3,632,382, broken down as follows;

Medical Drugs was allocated kshs. 3,506,389 and used kshs. 951,252.

Dressing and other non-pharmaceuticals allocation of kshs. 4,071,778 with an absorption of kshs. 656,602.

Fungicide, insecticides and sprays had an allocation of kshs. 139,500 with an expenditure of kshs. 89,000.

- 1) Chemical and Industrial gases had an allocation of kshs. 122,724 with kshs. 10,000 on expenditure.
- 2) Laboratory materials and supplies had an allocation of kshs. 2,350,000 and utilized kshs. 635,030.
- 3) Food and Ration had an allocation of kshs. 2,250,000 with an expenditure of kshs. 1,275,498.
- 4) Purchase of Uniforms and clothing-staff had an allocation of kshs. 185,000 and nil absorption.
- 5) Purchase of bedding linen had an allocation of kshs. 400,000 and kshs. 15,000 utilization.

General Office Supplies of Kshs. 518,222 and spent kshs. 669, 190, the expenditure is higher than the allocated amount by kshs. 150,968.

Fuel oil and lubricants had an allocation of kshs. 915,600 and utilized kshs. 996, 000, which is over by kshs. 80,400.

Bank Service Commission and Charges had an allocation of kshs. 22,152 and nil absorption.

Medical Expense had an allocation of kshs. 261,666 with kshs. 311,420 on utilization which is over by kshs. 49,754.

Maintenance Expenses - Vehicles and other assets had an allocation of kshs. 2,773,611 and utilized kshs. 592,900.

Purchase of Office Furniture and Fittings had an allocation of kshs. 87,222 and nil absorption.

Purchase of Computer Printers and other IT Equipment had an allocation of kshs. 251,341 and spent zero.

Webuye Sub-County Hospital

The facility had an approved budget and AIA target of Kshs. 278,244,550: recurrent Kshs. 214,844,550 and development of Kshs.63, 400,000. The revenue realized out of a target of Kshs.278.2 million was Kshs. 154,514,356 translating to 55% performance leaving uncollected amount of Kshs. 114,826,451. It recorded a total of Kshs. In exemptions and Kshs. 8,903,743 as waivers.

The breakdown of the expenditures is as follows:

Basic salary with no budget recorded expenditures worth Kshs. 3,381,462. Initially the vote had 10 million which was removed in the supplementary since all the contracted staff had their allocations at the headquarter. The payments per month has been provided ranging from a low of Kshs. 20,000 per month to a high of Kshs. 677,200 per month. Some months like December and May recorded zero expenditures.

- Utilities with a budget of Kshs. 12.4 million recorded expenditures worth Kshs. 10.5million.
- Communication had a budget of Kshs. 780,000 and expenditure 687,030. The allocation had Kshs.60, 000 for internet which recorded zero expenditures.
- Domestic travels with a budget of Kshs. 11.6million had expenditures worth Kshs. 11.9 million exceeding by Kshs.300, 000.
- Printing and publishing allocation of Kshs. 300,000 had a budget of Kshs. 250,000.
- Hospitality services allocation of Kshs. 10,168,000 expended Kshs. 9.6million
- Specialized material total budget of Kshs. 131,900,000 has expenditures of Kshs. 89,053,112 broken down as follows:
 - ✓ Medical drugs with a budget of Kshs. 28.5 million has expenditures Kshs. 18.7million.
 - ✓ Dressing and non-pharms allocated Kshs. 44.1 million and expenditures of Kshs. 27.8 million
 - ✓ Fungicide allocated Kshs.1.3million and expenditures worth Kshs. 937,500
 - ✓ Chemical and industrial gases allocated kshs. 1.6million expended 171,898
 - ✓ Laboratories supplies allocated kshs. 15million and expenditures of Kshs.10.7 million
 - ✓ Food and ration allocation of Kshs. 35 million and expenditures of Kshs.24.3 million
 - ✓ Uniforms allocated 1million spent kshs. 34,500
 - ✓ Bedding and linen Kshs. 2million spent Kshs. 1,056,940
 - ✓ X-ray supplies allocated Kshs. 5.5 million and expenditures worth Kshs. 5.1 million.
- Office and general services allocated Kshs. 8.7 million and spent 3.8 million
- Fuel, oil and lubricants allocated kshs. 8.4 million and spent kshs. 7.2million

- Banks charges allocation of Kshs.120,000 and nil expenditures
- Medical expenses allocated Kshs. 5.4million and spent ksh. 2.8 million
- Contracted guards and cleaning services kshs. 5.04million spent kshs. 4.3 million
- Maintenance votes had a total allocation Kshs. 16,864,550 and expenditure of Kshs. 8,500,930 with the breakdown as below:
 - ✓ Maintainance of vehicle allocated Kshs. 3,510,000 and spent Kshs. 1,185,997
 - ✓ Maintainance of plant and machinery allocated Kshs. 3million and spent Kshs. 989,394
 - ✓ Maintainance of office equipment Kshs. 1 million and spent Kshs. 163,490
 - ✓ Maintainance of medical and dental equipment allocated kshs. 2.7 million and expenditures of Kshs. 1.5million
 - ✓ Maintainance of building allocated Kshs. 5.4million and expenditure of Kshs.4.2million
 - ✓ Maintainace of computers, software allocated Kshs. 1.2million and expenditures worth Kshs. 322,000
- Purchase of office furniture allocation of Kshs. 1.5million expended Kshs. 126,549
- Purchase of computer and IT allocation of Kshs. 1 million expended Kshs. 845,000
- Purchase of air-conditioners, fans and heating appliance Kshs. 500,000 recorded zero expenditures
- Other infrastructure and civil works a budget of kshs.28million and expenditures of Kshs.275, 545.

3.4 Kimilili Sub-county Hospital

The facility had an approved budget of Kshs. 35,311,531 for recurrent expenditures

Revenue.

The actual targeted revenue is ksh.35, 311,531.00 where by the actual revenue collected was ksh.31, 390,762.00. Exemptions were recorded as ksh.137, 090.00 while the waivers are ksh.202, 650.00 and the recorded variance was ksh.3, 718,119.00 being 88.90% complete. The facility also had a balance brought forward of kshs. 2,544,106 hence revenue available of Kshs. 33,934,868

Expenditures.

The total budget was ksh.35,311,531.00 where a total expenditure of ksh.44,774,519 which is ksh.9.4 million higher than the budget estimate and Kshs. 10.8 million more than the available revenue. Expenditure of the sub county are as follows;

- Utilities supplies and service had an allocation of kshs. 1,680,000 with expenditure kshs. 3,689,355 which is over spent with kshs. 2,009,255.
- Communication supplies and services had an allocation of kshs. 340,960 and utilized kshs. 226,250.

- On Domestic travel and Subsistence and other Transportation had an allocation of kshs. 1,119,800 and spent kshs. 4,515,413, expenditure is higher by kshs. 3,395,613 than the allocated amount.
- Printing, Advertising and Information had allocation of kshs. 50,000 and utilized kshs. 24,000.
- Hospitality, supplies and services had allocation of kshs. 764,000 with kshs. 4,852,635 absorption.
- Under Specialized materials and Services had an allocation of kshs. 14,947,500 with expenditure of kshs. 18,068,152, broken down as follows;
 - ✓ Medical Drugs was allocated kshs. 6,100,000 and used kshs. 4,541,171
 - ✓ Dressing and other non-pharmaceutical medical items had an allocation of kshs. 3,650,000 with an absorption of kshs. 5,516,302.
 - ✓ Fungicide, insecticides and sprays had an allocation of kshs. 212,500 with an expenditure of kshs. 26,000.
 - ✓ Chemical and Industrial gases had an allocation of kshs. 285,000 with kshs. 185,440 on expenditure
 - ✓ Laboratory materials, supplies and small equipment had an allocation of kshs. 3,000,000 and utilized kshs. 2,170,470.
 - ✓ Food and Ration had an allocation of kshs. 1,200,000 with an expenditure of kshs. 5,053,449, which was higher by kshs. 3,853,449
 - ✓ Purchase of bedding linen had an allocation of kshs. 500,000 and kshs. 575,320 utilization, the expenditure is higher by kshs. 75,320 than the allocated amount.
- Office and General Supplies and services had an allocation of kshs. 1,749,701 and kshs. 2,246,420 on expenditure is higher with kshs. 496,719.
- Fuel oil and lubricants had an allocation of kshs. 2,170,000 and utilized kshs. 1,926,648
- Other operating expenses had an allocation of kshs. 2,088,000 and spent kshs. 1,991,761 as follows;
 - ✓ Medical Expense had an allocation of kshs. 1,220,000 with an absorption of kshs. 1,528,638
 - ✓ Contracted Guard and cleaning had an allocation of kshs. 868,000 and used kshs. 463,124.
- Routine maintenance-vehicles and other transport equipment 720,000 with kshs. 1,423,070 on expenditure which is over budgeted by kshs. 703,070.
- Routine Maintenance-other assets had an allocation of kshs. 5,081,520 with kshs. 5,464,420 on utilization, the expenditure is higher than the allocated amount by kshs. 382,900.
- Purchase of house furniture and general equipment had an allocation of kshs. 100,050 and kshs. 346,395 absorption, the absorption is higher by kshs. 245,895.
- Purchase of Specialized plant, Equipment and Machinery had allocation of kshs. 1,000,000 where they spent kshs. 264,786.

Mt. Elgon Sub-county Hospital

The allocated budget was ksh.21, 923,252.00.

Revenue.

Mt. Elgon sub county hospital had an actual targeted revenue of ksh.21,923,252.00, the actual revenue being ksh.16,021,010.00 with exemptions of ksh.889,640.00 and waivers of ksh.514,910.00 whose variance was ksh.5,387,332.00 being 73.08% complete. The facility also had revenue brought forward of Kshs. 220,163 making revenue available of Kshs. 16,241,173.

Expenditures.

The sub county had an allocation of ksh.21, 923,252.00. The recorded expenditures from the budget were Kshs. 22,180,325 as detailed below:

- Utilities supplies and services ksh.1, 605,065. Kshs 1,081,921 was spent
- Communication supplies and services ksh.844, 934. Kshs 343,000
- Domestic travel and subsistence, and other transportation costs ksh.1, 239,428. Kshs. 1,960,700
- Printing, advertising and information supplies and services ksh.0
- Hospitality supplies and services ksh.2, 637,060. Kshs. 2,409,190
- Specialized materials and supplies ksh.9, 783,675 and expenditure of kshs. 8,213,246 which is a summation of the following;
 - a. Medical drugs allocated ksh.2, 046, 619. And expended Kshs 2,058,577
 - b. Dressing and other non-pharmaceutical items ksh.3, 087,337. Recorded expenditures worth Kshs 1,930,428
 - c. Chemicals and industrial gases ksh.276, 843. consumed Kshs. 211,000
 - d. Laboratory materials, supplies and equipment allocation ksh.2, 068,432. Spent Kshs 846,850
 - e. Food and rations ksh.1,432,156.has an over expenditure of Kshs 2,772,781
 - f. Uniforms kshs 662,479 spent kshs. 371,710
 - g. Purchase of bedding and linen allocated ksh.146, 341. And consumed Kshs 21,900
 - h. Purchase of X rays supplies ksh.47, 579.
- Office and general supplies and services kshs.1,174,196 expended Kshs. 1,479,360
- Fuel oil and lubricants allocated kshs.2, 114,842 and spent kshs. 2,877,164
- Other operating expenses allocated kshs.638,853 and spent Kshs.654,300: Kshs.19,000 on bank charges and Kshs. 635,300 on medical files
- Routine maintenance of vehicles, other transport equipment and assets kshs.1, 656,275. Kshs 3,056,444 was spent
- Purchase of household furniture and institutional equipment kshs.123, 544. Consumed Kshs.105,000

Naitiri Sub-County Hospital

The budget allocation for this hospital was ksh.30, 041,832.00.

Revenue.

Naitiri sub-county hospital had an actual targeted revenue of ksh.30, 041,832.00, the actual revenue being ksh.13, 271,742.00 (44%) with no exemptions recorded and waivers of ksh.126, 990.00. Uncollected revenue ksh.16, 643,100.00. The facility also had a balance brought forward of Kshs. 572,102 making the revenue available of kshs. 13,843,844.

Expenditures.

The recorded expenditures sums up-to Kshs. are at ksh.20, 725,852 an amount higher than the revenue available of kshs. 13,843,844. Expenditure highlights is broken down as below;

- Utilities supplies and services with an allocation of ksh.1,009,890 and expenditure of Kshs.948,530
- Communication supplies and services ksh.305,446 spent Kshs. 244,000
- Domestic travel and subsistence, and other transportation costs ksh.981,887 spent Kshs. 807,350
- Printing, advertising and information supplies and services ksh.523, 688. Spent Kshs. 502,800
- Hospitality supplies and services ksh.1, 102,500. Expenditures Kshs. 1,091,550
- Specialized materials and supplies allocated ksh.16,713,900 and spent Kshs. 12,625,650 which is a summation of the following;
 - ✓ Medical drugs ksh.3,858,750 expended Kshs. 3,177,680
 - ✓ Dressing and other non-pharmaceutical items ksh.4, 630,500 expended kshs. 4,466,580
 - ✓ Fungicides, insecticides and sprays ksh.1, 102,500 expended kshs. 866,450
 - ✓ Chemicals and industrial gases ksh.1,102,500 expended Kshs. 777,980
 - ✓ Laboratory materials, supplies and small equipment ksh.3, 583,125. Spent Kshs.3,126,960
 - ✓ Purchase of bedding and linen ksh.231,525.spent Kshs.210,000
- Office and general supplies and services kshs.492, 818. Spent 129,000
- Fuel oil and lubricants kshs.1, 076,040. Spent 799,500
- Other operating expenses kshs.396, 900. Spent Kshs 357,600 on medical expenses
- Routine maintenance of vehicles, other transport equipment and assets kshs.1, 438,763. Spent Kshs. 1,136,716
- Purchase of vehicles and other transport equipment ksh.6, 000,000.

The data reveals significant variations between budgeted and actual expenditures Notable Zero Expenditures

- Courier and Postal Services: KShs. 33,128 budgeted, KShs. 0 spent
- Catering Services: KShs. 551,250 budgeted, KShs. 0 spent
- Computer Accessories: KShs. 145,530 budgeted, KShs. 0 spent
- Sanitary Materials: KShs. 214,988 budgeted, KShs. 0 spent
- Purchase of Motor Vehicles: KShs. 6,000,000 budgeted, KShs. 0 spent
- Food and rations ksh.2,205,000.no expenditure recorded

Sirisia Sub-County Hospital.

Sirisia sub county hospital had a budget allocation and AIA target of ksh.40, 645,489.00.

Revenue.

The sub-county hospital had an actual targeted revenue of ksh40,645,489.00, the actual revenue being ksh.21,463,820.00 with exemptions of ksh.3,644.00 recorded and waivers of ksh.118,135.00 whose variance was ksh.19,063,534.00 being 52.81% complete. The revenue brought forward

Expenditures.

The sub-county had an allocation of ksh.40, 645,489.00. The recorded expenditures are at ksh.21, 964,374.00 an amount lower than the allocation by ksh.18, 681,115.00. Expenditure total is broken down as below;

- Utilities supplies and services ksh.1,300,000.spent kshs.1,210,528
- Communication supplies and services ksh.320, 000. Spent Kshs.290,946
- Domestic travel and subsistence, and other transportation costs ksh.854,999
- Printing, advertising and information supplies and services ksh.1,020,000.spent Kshs.421,300
- Training expense ksh.103, 984.
- Hospitality supplies and services ksh.3,200,000.spent Kshs. 2,040,490
- Specialized materials and supplies ksh.19,780,000 but spent Kshs.10,117,029 which is a summation of the following;
 - a. Medical drugs ksh.7,600,000.spent Kshs.2,607,001
 - b. Dressing and other non-pharmaceutical items ksh.5,000,000.spent Kshs. 3,064,333
 - c. Fungicides, insecticides and sprays ksh.500,000.kshs 245,672
 - d. Chemicals and industrial gases ksh.80, 000. And spent Kshs. 24,880.
 - e. Laboratory materials, supplies and small equipment ksh.2, 000,000. Spent Kshs. 823,900
 - f. Food and rations ksh.2, 800,000. Kshs. 2,287,883 spent
 - g. Purchase of bedding and linen ksh.800, 000. Kshs. 723,200 spent
 - h. Purchase of uniforms and clothing ksh.700, 000.

- i. X-ray supplies allocated Kshs. 300,000 Kshs. 299,560
- Office and general supplies and services kshs.2,000,000.spent Kshs. 1,550,300
- Fuel oil and lubricants kshs.1,800,000.spent Kshs. 1,594,297
- Other operating expenses kshs.561, 973.
- Routine maintenance of vehicles, other transport equipment and assets kshs.4, 259,532. Spent 2,272,685
- Purchase of specialized plant, equipment and machinery ksh.1, 000,000.

Cheptais Sub-County Hospital

During the period under review, the hospital had a projected revenue and budget of Kshs. 31,464,162. The actual collected revenue was Kshs. 16,679,446 representing 53.01% of the targeted revenue. The facility also had Kshs. 712,365 brought forward from FY 2022/23. Exemptions and waivers allowed were Kshs.41, 105 and Kshs. 42,950 respectively.

The expenditure details are shared below:

Utilities supplies and services had a budget Kshs. 1,460,849 and absorption of Kshs. 1,100,300

Communication supplies Kshs. 338,142 and spent Kshs. 201,250

Domestic travels and subsistence allocation of Kshs. 930,850 recorded Kshs. 914,380

Printing and published absorption of kshs. 30,100 out of a budget of Kshs. 115,000

Hospitality supplies allocation of Kshs. 2,604,000 expenditure of Kshs. 2,248,360

Specialized material had allocation of Kshs. 14,570,141 and expenditure of Kshs. 7,909,961 detailed below:

- ✓ Medical drugs allocated Kshs. 4,493,876 Kshs. 2,635,251
- ✓ Dressing and non-pharms Kshs.3,675,265 and spent Kshs. 1,387,500
- ✓ Chemical and industrial gases allocated Kshs. 96,000 spent kshs. 55,780
- ✓ Laboratory supplies allocated kshs. 2,200,000 spent Kshs. 924,300
- ✓ Food and ration allocated Kshs. 3,458,450 and expenditure of kshs. 2,549,130
- ✓ Bedding and linen budget of Kshs.400, 000 and spent Kshs. 240,000.

Office and general services spent Kshs. 1.7 million out of a budget of Kshs. 2.5million.

Fuel and lubricants allocation of kshs. 3.1million and spent Kshs. 2.4 million.

Medical expenses (patients files and booklets) Kshs. 388,000 out of a budget 1.4million

Routine maintenance vehicle Kshs. 256,800 spent out of a budget of Kshs. 700,000

Routine maintenance hospital & furniture Kshs. 1.4million spent out of a budget of Kshs. 2.9million

Purchase of IT equipment spent Kshs. 523,000 out of a budget of Kshs. 664,600

Pending bills

The facilities has a total of Kshs. 9,797,343 in outstanding commitments at the closure of the FY 2023/24. the bills have been categorized in 4 categories as shown below. A total of Kshs. 1.5 million has been paid out of the current year budget leaving a balance of Kshs. 8.2 million.

Pending bills categories:

- Repair and maintainace Kshs. 1,093,500
- Property & plants (furniture & computers) Kshs. 801,070
- Specialized materials which include (Medical drugs, non-pharms, lab reagents food and ration Kshs. 6,215,839
- General expenses (fuels catering, Office general services) Kshs. 1,686,884

Imprest status

The facility's imprest were Kshs. 4,760,780, all of which have been reportedly surrendered. However, a significant compliance concern emerges, as the documented activities funded through these imprests include procurable items exceeding the Kshs. 50,000 threshold permitted for direct cash purchases under existing procurement regulations.

Sinoko Sub-County Hospital

The approved budget and AIA target of Kshs. 7,585,952 .the actual revenue collected was Kshs. 1,575,416 which is 20.4% of the set target. The facility also had a revenue balance brought forward of Kshs. 42,757 making the revenue available of Kshs. 1,618,173 out of which an expenditure of Kshs.1,545,302.30 was recorded. The expenditure details is as shown below:

- ❖ Utilities supplies and service had an allocation of kshs. 500,000 with expenditure kshs. 257,665.
- ❖ Communication supplies and services had an allocation of kshs. 76,800 and utilized kshs. 17,100.
- ❖ On Domestic travel and Subsistence and other Transportation had an allocation of kshs. 186,320 and spent kshs. 47,000.
- ❖ Hospitality, supplies and services had allocation of kshs. 186,320 with kshs. 135,666 absorption.
- ❖ Under Specialized materials and Services had an allocation of kshs. 3,783,680 with expenditure of kshs. 791, 146, broken down as follows;
 - Medical Drugs was allocated kshs. 1,100,000 and used kshs. 312,257;
 - Dressing and other non-pharmaceutical medical items had an allocation of kshs. 980,000 with an absorption of kshs. 25,800.
 - Fungicide, insecticides and sprays had an allocation of kshs. 189,000 with an expenditure of kshs. 20,230.
 - Chemical and Industrial gases had an allocation of kshs. 30,000 with nil expenditure

- Laboratory materials, supplies and small equipment had an allocation of kshs. 895,000 and utilized kshs. 38,600.
- Food and Ration had an allocation of kshs. 469,680 with an expenditure of kshs. 394,259.
- Purchase of bedding linen had an allocation of kshs. 120,000 and nil utilization.

❖ Office and General Supplies and services had an allocation of kshs. 358,400 and kshs. 80,246 on expenditure

❖ Fuel oil and lubricants had an allocation of kshs. 1,253,000 and utilized kshs. 114,050

❖ Bank commission and charges had an allocation of kshs. 18,000 and spent kshs. 12,879.3

❖ Routine maintenance-vehicles and other transport equipment 340,000 with nil expenditure

❖ Routine Maintenance-other assets had an allocation of kshs. 674,752 with zero utilization.

❖ Purchase of office furniture and general equipment had an allocation of kshs. 195,000 and kshs. 71,200 absorption.

Chwele Sub-County Hospital

During the period under review, the hospital had a projected revenue of Kshs. 26,946,277. The actual collected revenue was Kshs. 19,907,023 representing 73.88% of the projected target. The facility had exemptions of kshs. 790,626 and waivers of kshs. 213,403. It also had revenue brought forward of Kshs. 2,065,298. Revenue available was Kshs. 21,972,321

Expenditure recorded were Kshs. 18,844,035 as highlighted below:

Utilities supplies and service had an allocation....

Mr. Deputy Speaker: Hon. Waiti lets disrupt a little. I can see there is something here. Hon. Chief whip. Hon. Meshack Wekesa Simiyu Museveni what is it?

Hon. Meshack Simiyu: Mheshimiwa Spika nakuomba kwa heshima kwamba mwenzangu Sheilla kulingana na sheria ya Assembly siku alizopewa kuwa nje ya Bunge zimeisha leo asubuhi. Naomba kwa heshima mwenzetu arudi kwa Bunge letu la Bungoma. Naomba hilo kwa mjibu wa sheria.

Mr. Deputy Speaker: Okay. It is well. Hon. Makari, Members are on their feet. What is it?

Hon. George Makari: Thank you Honourable Speaker. The Chief Whip has not yet told the House because we do not know the mistake Hon. Sheila did unless it was communicated to the House. Some of us are not aware so we are not getting informed about her return. What necessitated her exit first of all?

Mr. Deputy Speaker: Yes, that is where we are going Hon. Makari. You are jumping the gun

Hon. George Makari: Okay. Thank you Hon. Speaker.

Hon. Meshack Museveni: Mheshimiwa Spika, naomba Mheshimiwa George kwamba huenda yeye hakukuwepo siku hiyo lakini Mheshimiwa Sheila atajieleza. Kwa sababu ako ba barua ambayo ina ujumbe kwa hili Bunge. Mwenye atasoma kwa sababu mimi kulingana na sheria sina kosa.

(Applause)

Jambo la pili, kulingana na sharia hawezi kurejea pekee yake bila kuwasilishwa na Kiranja wa mrengo wake. Ndipo niko na rafiki yangu ili tuweze kumleta Bungeni yeye akiwa katikati ya sis wawili.

Na yeye mwenyewe leo jinsi nimekueleza mda wake wa marufuku umeisha na ako na yale anataka kusema Mheshimiwa Spika.

Mr. Deputy Speaker: Mheshimiwa Meshack Museveni Simiyu Wekesa, umjieleza vizuri na tumekupata kwa hivyo ningeomba kwamba Mheshimiwa Sheilla apewe nafasi kusema alionayo.

Hon. Sheilla Sifuma: Thank you Mr. Speaker sir. Hon. Speaker I sincerely apologize to the House and the Hon. Member for the inconveniences caused as a result of my conduct. I request to be admitted back to the House. Thank you, Mr. Speaker.

Mr. Speaker: Thank you Hon. Sheilla. Honorable Members, Hon. Shella has tendered her apology to the House and to the Hon. Jerusa Aleu despite her absence and therefore I want to ask that she is admitted back to the House so that she can execute the business of this House. The Majority Whip and Hon. Job Mukoyandali you can now escort the Hon. Sheila to the House. Hon. Shella you are admitted back to this House. Thank you.

(Applause)

Hon. Meshack Simiyu: Mheshiwa Spika, kwa heshima kuu ahsante kwa kumruhusu mwenzangu arudi kwa Bunge ili aendeleshe kazi zetu za Bunge. Ahsante Mheshimiwa Spika.

Mr. Speaker: Thank you. You can take your seats now. Hon. Makari, you have something?

Hon. George Makari: Hon. Speaker I was not comfortable with the choice of the escort of Hon. Job Mukoyandali...

(Laughter)

That was the only problem. I don't have any problem with Hon. Shella but the choice of the escort Hon. Speaker. Thank you.

Mr. Speaker: Thank you. You know Hon. Makari, the test is with the beholder. I think she is comfortable with Hon. Mukoyandali. Looking at that dental formula is almost the same and every...

Hon. George Makari: I am obliged Mr. Speaker.

Mr. Speaker: Very well, what is it Hon. Mukoyandali? So that we usher in the mover of the motion.

Hon. Job Mukoyandali: Thank you Hon. Speaker. I don't know why Hon. Makari is uncomfortable. You see Hon. Sheilla here is my close friend and she sits close to my heart...

I think Hon. Whip was right to choose on me to escort Hon. Shella back to the House. Hon. Makari don't worry everything is Okay.

(Laughter)

Mr. Speaker: Very well. With that I suspect Hon. Makari has interests that are not expressed confidently but we understand. Kindly let us allow the mover of the motion to proceed. Thank you so much Honourable Members.

Hon. Waiti Wafula: Thank you Hon. Speaker, as I proceed I request that more water is supplied. The one I had is over. Hon. Speaker I was at 3.1 On Chwele Sub-county Hospital I beg to repeat from there that is at page 33 of 40 of the document.

3.10 Chwele Sub-County Hospital

During the period under review, the hospital had a projected revenue of Kshs. 26,946,277. The actual collected revenue was Kshs.19, 907,023 representing 73.88% of the projected target. The facility had exemption s of Kshs.790, 626 and waivers of kshs. 213,403. It also had revenue brought forward of Kshs.2, 065,298. Revenue available was Kshs. 21,972,321

Expenditure recorded were Kshs.18, 844,035 as highlighted below:

Utilities supplies and service had an allocation of kshs.990, 000 with expenditure kshs. 1,173,932 which is over budgeted with kshs.183, 932.

Communication supplies and services had an allocation of kshs. 304,960 and utilized kshs. 441, 458, the absorption is higher by 136,498.

On Domestic travel and Subsistence and other Transportation had an allocation of kshs. 1,074,800 and spent kshs. 1,554,585, the expenditure is higher by kshs. 479,785 than the allocated amount.

Hospitality, supplies and services had allocation of kshs. 952,000 with kshs. 1,382,445 absorption, the absorption is higher than allocated amount by kshs. 430,445

Under Specialized materials and Services had an allocation of kshs. 15,419,895 with expenditure of kshs.7, 086,901, broken down as follows;

- Medical Drugs was allocated kshs. 4,215,850 and used kshs. 2,486,596.
- Dressing and other non-pharmaceutical medical items had an allocation of kshs. 4,201,030 with an absorption of kshs. 1,135,859.
- Fungicide, insecticides and sprays had an allocation of kshs. 387,500 with an expenditure of kshs. 57,000.
- Chemical and Industrial gases had an allocation of kshs. 250,000 with kshs. 8,000 on expenditure
- Laboratory materials, supplies and small equipment had an allocation of kshs. 1,500,015 and utilized kshs. 528,250.
- Purchase of X-Ray supplies had no allocation while kshs. 34,000 was utilized.
- Food and Ration had an allocation of kshs. 4,447,500 with an expenditure of kshs. 2,837,196.
- Purchase of bedding linen had an allocation of kshs. 418,000 and nil utilization.

Office and General Supplies and services had an allocation of kshs. 1,775,152 and kshs. 2,246,420 on expenditure, the expenditure is higher with kshs. 2,068,905.

Fuel oil and lubricants had an allocation of kshs. 2,723,900 and utilized kshs. 2,602,500

Other operating expenses (Medical Expense) had an allocation of kshs. 545,000 and spent kshs. 669,000

Routine maintenance-vehicles and other transport equipment 320,000 with kshs. 145,058

Routine Maintenance-other assets had an allocation of kshs. 2,530,520 with kshs. 1,188,460 on utilization.

Purchase of house furniture and general equipment had an allocation of kshs. 110,050 and kshs. 152,771 absorption, where the absorption is higher by kshs. 42,721.

Purchase of Specialized plant, Equipment and Machinery had allocation of kshs. 200,000 where they spent nil.

3.11 Bokoli Sub-County Hospital

During the period under review, the hospital had a projected revenue of Kshs. 12,923,100. The actual collected revenue was Kshs. 10,482,872 representing 81.12% of the target. The facility also had revenue brought forward of Kshs. 2,813,374 hence revenue available was kshs 13,296,246. The facility spent Kshs. **12,421,854.75**; amounting to Kshs. **1,938,982.75** above the collected funds as shown below:

Utilities supplies and service had an allocation of kshs. 480,000 with expenditure kshs. 782,461 which is over budgeted by kshs. 302,461.

Communication supplies and services had an allocation of kshs. 119,600 and utilized kshs. 90,020.

On Domestic travel and Subsistence and other Transportation had an allocation of kshs. 1,090,000 and spent kshs. 1,175,248, the expenditure is higher by kshs. 85,248 than the allocated amount.

Printing Advertising and Information had an allocation of kshs. 70,500 and kshs. 109,658 on expenditure, kshs. 39,158 was over budgeted

Hospitality, supplies and services had allocation of kshs. 704,000 with kshs. 1,252,920 absorption, the absorption is higher than allocated amount by kshs. 548,920

Under Specialized materials and Services had an allocation of kshs. 5,810,000 with expenditure of kshs. 5,437,372, broken down as follows;

Medical Drugs was allocated kshs. 2,000,000 and used kshs. 1,406,651.

Dressing and other non-pharmaceutical medical items had an allocation of kshs. 1,200,000 with an absorption of kshs. 819,780.

Fungicide, insecticides and sprays had an allocation of kshs. 430,000 with an expenditure of kshs. 104,500.

Chemical and Industrial gases had an allocation of kshs. 280,000 with kshs. 61,400 on expenditure

Laboratory materials, supplies and small equipment had an allocation of kshs. 760,000 and utilized kshs. 710,626.

Food and Ration had an allocation of kshs. 860,000 with an expenditure of kshs. 1, 980,825, which is over budgeted by kshs. 1,120,825.

Purchase of bedding linen had an allocation of kshs. 280,000 and kshs. 353,550 utilization, the absorption is higher by kshs. 73,550 than the allocated.

Office and General Supplies and services had an allocation of kshs. 320,000 and kshs. 612,820 on expenditure, the expenditure is higher with kshs. 292,820.

Fuel oil and lubricants had an allocation of kshs. 1,150,000 and utilized kshs. 688,330

Other operating expenses (Medical Expense) had an allocation of kshs. 300,000 and spent kshs. 724,700, which is over budgeted by kshs. 694,700.

Routine maintenance-vehicles and other transport equipment 399,000 with kshs. 471,080 absorption, the absorption is higher by kshs. 72,080

Routine Maintenance-other assets had an allocation of kshs. 680,000 with kshs. 944,602 on utilization which is over budgeted by kshs. 264,602.

Purchase of office furniture and general equipment had an allocation of kshs. 800,000 and kshs. 118,600 absorption.

CHAPTER FOUR

4.0 COMMITTEE OBSERVATIONS AND RECOMMENDATIONS

4.1 COMMITTEE OBSERVATIONS

1. Reports for health facilities do not include a detailed information on waivers and variations contravening PFM Reg. 64(3) and PFMA 165(4) R. The Waiver report should include the following:

- the full name of each person benefiting from the waiver or variation;
- the amount of tax, fee or charge affected by the waiver or variation;
- the year to which the waiver or variation relates;

- the reasons for the waiver or variation; and
- the law in terms of which the waiver or variation was granted.

2. There are significant revenue shortfalls with no facility meeting the set target. Most health facilities cited the medical practitioners strike and unremitting NHIF reimbursement as the main reason for the low revenue collections.
3. There are extensive budget overruns and budget underutilization across multiple expense categories indicating poor forecasting. This has been caused by: Insufficient historical data analysis, Weak internal approval mechanisms for expenditures, insufficient monitoring of departmental spending, Poor communication between financial planning and operational teams at the facilities.
4. Total expenditure substantially exceeds both budget and available revenues potentially accumulating pending bills.
5. Only one facility declared pending bills. The non-disclosure of pending bills results in accumulation of hidden liabilities, disruption of cash flow management, damage to reputation with suppliers and partners, Risk of legal action by creditors and misstatement of financial position of a facility.
6. The health facilities are still operating off IFMIS.
7. Over-expenditures in administrative and support services and substantial under-spending in medical supplies and equipment Compromises core healthcare service delivery.
8. Activities done through imprests advances include procurable items exceeding the Kshs. 50,000 threshold permitted for direct cash purchases under existing procurement regulations. Cash Purchases also results in limited competitive assessment higher risk of overpricing.
9. Projects worth Kshs. 40.6 million and Kshs. 131 million were procured at BCRH without ensuring the availability of funds through AIA collection putting the County at risk of financial strain and potential inability to meet payment obligations.

4.2 COMMITTEE RECOMMENDATIONS

1. **THAT**, the department should establish and implement and report to the committee within 90 days from the adoption of this report, a standardized reporting template that

captures all the required details for each waiver or variation granted, including the beneficiary's full name, affected amount, year, reasons, and legal basis.

2. **THAT**, the CECM health and Sanitation should develop contingency plans to mitigate the impact of unforeseen events like strikes or delayed reimbursements NHIF/SHIF on revenue collection.
3. **THAT**, the CECM health and Sanitation should explore alternative revenue streams and strategies to diversify income sources and reduce overreliance on specific payers.
4. **THAT**, the Chief Officer health and Sanitation should regularly monitor and report promptly in its quarterly reports actual departmental spending against the budget to help identify and address variances.
5. The CECM health and Sanitation should enforce strict reporting requirements for pending bills and develop a plan to settle existing pending in all health facilities.

THAT, the CECM health and Sanitation should prioritize the integration of facilities into IFMIS and Provide necessary training and support to facility staff to ensure smooth transition and effective utilization of IFMIS within 90 days from the adoption of this report and report progress to the committee.

6. **THAT**, the CECM health and Sanitation should ensure all health facilities redirect funds from non-core areas to prioritize spending on essential medical supplies and equipment.
7. **THAT**, the CECM health and Sanitation should enforce strict adherence to procurement regulations and limit the use of cash purchases and imprest advances for procurable items by the health facilities.
8. **THAT**, the Chief Officer health and Sanitation should review and strengthen the procurement and budgetary control mechanisms to ensure that no projects are procured without available funds. Implement strict checks and balances, including multi-level approvals and regular reconciliation of procurement plans with available budgets.

ADOPTION SCHEDULE

The Members of the Sectoral Committee on health Services hereby adopt and append the signatures to this report with the contents herein.

Mr. Speaker I have presented a 40 Paged report to this House and at this point allow me call upon my chairperson of the committee Hon. George Makari, our senior striker of the House to second the report. Thank you Hon. Speaker.

(Applause)

Mr. Speaker: Just a moment, thank you Hon. Waiti, watch out I can see you are...but you can now sit. Well Hon. George Wasike Makari, Member for Musikoma.

Hon. George Makari: Thank you Speaker, Hon. Waiti is my Member and he knows the senior striker in this House, he is not...

Mr. Speaker: So, you are very many Members...

Hon. George Makari: Is not one Hon. Makari, he knows him, I don't want to name him but he knows him. Hon. Speaker. I want to applaud my Member Hon. Waiti for standing for almost an hour, actually it is not easy when I asked him to stand in, I was having one or two engagements and actually he readily accepted to stand in. I want to applaud him for the energy he has put in and the eloquence he has moved the report.

Hon. Speaker I want to stand here and second the report that is what we managed to get from the executive. From our own analysis there are issues especially on procurement the PFM Act will inform you that any purchases above Kshs.10, 000 must be procured. That is the right procedure, but we established that these people in the facilities did direct procurement of purchases above Kshs.50, 000. Somebody decides that he is going to purchase medicine and is given out to go and do the same contrary to the provisions of the PFM Act, 2012. Mr. Speaker some of these facilities operate way above their budgetary allocations.

Now this brings us to the question, if they can operate above the budget, it means their collection is above what they declared. Because you have a budget of Kshs.340 million and you are operating above Kshs.400 million, it means whatever is being declared in a facility is not the correct figure. Therefore, what will necessitate you to spend Kshs.400 million when you have indicated that your facility can only collect 340m? The difference of Kshs.60 million, where did get it from? Mr. Speaker, these are the issues that we dealt with and as recommended in this report we will dig further to find out about the collections and the corresponding expenditures going forward.

Having said that Mr. Speaker, I now second the report and urge the House to adopt it. Thank you Mr. Speaker Sir.

(Applause)

Mr. Speaker: Thank you Hon. George Wasike Makari, Member for Musikoma and Chairperson Health Committee. I will proceed and propose the motion for debate;

(Question proposed)

There being no debate on this motion, I now proceed and put the question;

(Question put and agreed to)

I direct the Table Clerks to communicate the resolution of the House on this motion to relevant offices for their action with regards to the recommendations made therein. Thank you.

ADJOURNMENT

Honorable Members, that being our last item on the Order Paper of the day, the House stand adjourned and resume tomorrow Thursday March 2025 at 2.30 p.m.

The House rose at 5.32 p.m.