

COUNTY GOVERNMENT OF BUNGOMA

COUNTY ASSEMBLY OF BUNGOMA

COUNTY ASSEMBLY DEBATES

THE DAILY HANSARD

THURSDAY, 10TH APRIL, 2025

Afternoon Sitting

3rd County Assembly

4th Session

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COUNTY ASSEMBLY OF BUNGOMA

THE DAILY HANSARD

THURSDAY, 10TH APRIL, 2025

The House met at the County Assembly Chamber at 2:30 p.m.

(Mr. Speaker [Hon. Emmanuel Situma] in the Chair)

PRAYER

COMMUNICATION FROM THE CHAIR

EULOGY OF THE LATE HON. FREDRICK WANYONYI

This is from the chairperson on the eulogy for the late Frederick Wanyonyi. Honourable members, today we gather here in this room and House to remember and Honor a great leader, a dedicated public servant and a cherished colleague, the late Hon. Frederick Wanyonyi.

As the Speaker of this House, it is both an honor and a heavy responsibility to stand before you to pay tribute to our departed Hon. Member who served as the first member of the County Assembly for Kabula Ward in the first term of devolution. Hon. Frederick Wanyonyi passed away after a prolonged battle with illness leaving behind a legacy that will forever resonate within this County Assembly and across the Bungoma County. As we reflect on his life, let us also remember the impact he had on our lives, on the development of our county and on the lives of many who are fortunate enough to know him.

Hon. Members, take your chairs please.

(Honorable Members standing at the bar takes their seats)

Hon. Wanyonyi's journey began long before his election to this House. He was a visionary educator and a man of deep convictions. Before entering public life, he served as a Principal of Kabula Secondary School; it was here that his leadership and passion for education first took root. He was not just a teacher, but a mentor and a father figure to countless students.

His guidance and encouragement transformed many lives enabling young minds from humble backgrounds to reach their full potential. Under his leadership, Kabula Secondary School achieved academic and sports Excellency. Hon. Wanyonyi believed in the power of education and opportunity, and his contributions to the academic success of his students were unmatched.

His commitment to developing not only intellect, but also talent made him a figure of immense importance in our community. In 2013, Hon. Wanyonyi extended his service to the people of Kabula Ward becoming the first MCA in a newly formed Bungoma County Assembly. His election marked the beginning of a distinguished political career where he continued to serve with the same dedication, humility and a vision that defined his work in education.

As a member of this House, He served as the chairperson of the Education Committee, a position which he played a vital role. During his tenure, the Assembly passed the Early Childhood Education Bill and the Polytechnic Bill, which are now key Acts of the County Assembly. These laws have laid the foundation of improved education in Bungoma County, and they are the testament to his unwavering commitment to the advancement of our children and youth.

Hon. Wanyonyi's service did not stop with education, he also made significant contributions in other areas including as a member of the Gender, Culture, Youth and Sports Committee where he helped pass the Alcoholic Drink Control Act of 2015. The law aimed at regulating the consumption and the sale of alcohol in our communities. His work on the Public Administration and the Delegated Accounts Legislation Committees was equally influential, particularly in the approval of the first ever bursary regulations in 2016, which have since provided many deserving students with the support to pursue their education.

Throughout his time in this County Assembly, Hon. Wanyonyi was known for his integrity, his selfless service and his deep commitment to the people he represented. He was a man who always put the interests of the people of Kabula Ward and Bungoma County first.

He was an advocate for progress, fairness and empowerment of our communities. Today we not only mourn the loss of a colleague, a mentor and a friend but also the incredible legacy he leaves behind. Hon. Wanyonyi was a man whose actions will continue to inspire all of us. His legacy is not just in the laws we passed together, but in the lives of the many individuals he mentored, taught and served. As we stand together in this House today, we remember his commitment to building a better Bungoma, a Bungoma where education, opportunity and unity are at the forefront of everything we do.

Hon. Members, having read his history and reflecting on the invaluable contributions of Hon. Wanyonyi, I now wish to ask all of us to stand for a minute in silence in honour of the departed former Member of this House.

(Members observe a moment of silence)

Rest in peace Hon. Wanyonyi.

The burial for Hon. Wanyonyi will be on 12th April, 2025 at the Mukhuma area in Kabula Ward. You are all welcomed.

Now, before I am able to go to the next item, let me allow Hon. Members, some who had a chance to work with him and equally the Hon. Member of Kabula Ward who contested against him in 2013 and 2017 and because of age he made sure Fredrick Wanyonyi is sent home in retirement. I will start by allowing Hon. Vitalis to mourn the Hon. Member who was the pioneer MCA for Kabula Ward.

Hon. Vitalis Wangila: Thank you, Mr. Speaker. I want to appreciate you for bringing this matter to this House. Kabula Ward at large is mourning former MCA Hon. Fredrick Wanyonyi. I passed through the hands of Fredrick Wanyonyi because he was my teacher and he taught me Biology and Chemistry in Form 4 in Kabula Secondary School.

As we are talking now, Kabula Ward at large has really lost. The Ward is what it is now because of him. First of all, he was the principal of Kabula Secondary School and that school came to be known all over this County because of him. Academically, it was one of the schools that was doing very well and that is why many students all over the County opted to come and join Kabula Secondary School.

Apart from that, the late was a fan of football and was a coach and one time Kabula Secondary School was doing very well in football in this particular County of Bungoma. Later on the name of Kabula changed because of the governing of that particular school and that is why we are saying Kabula at large has lost and we are mourning. It is true that Fredrick Wanyonyi was a member of this House and before I joined this House, I knew he was the Chair of Education Committee and it is good you have reminded me of what he did as the Chair of Education.

I don't have much to say but I want to ask members to join me and my electorate in mourning our fallen hero Hon. Fredrick Wanyonyi.

Mr. Speaker: Thank you, Hon. Vitalis. Let me allow Hon. Ali Machani to eulogize his colleague whom they served together in the first Assembly

Hon. Ali Machani: Thank you, Hon. Speaker. First of all, I want to thank you because you have managed to set a serious precedent in this House that whenever one of us is not with us, you are very keen on it even when one is not serving, it is a very serious initiative that you have put in place that any other Speaker in this House will remember when any member passes on.

Personally, I know Hon. Fredrick Wanyonyi Sichangi, he was a member in the first County Assembly. He was just not only an MCA but also a scholar. I can remember there is a time I don't know what happened those days that even a Principal could step aside and go back to class and Hon. Fredrick contested before as a Member of Parliament which he really did very well and

he was number 2 and so he did not manage to be a Member of Parliament then he went back to class and continued teaching.

He was one of the giants that I can remember. Hon. Juma who is the Leader of Majority and Hon. Hentry Nyongesa now will attest to this. This is a man who was very social and jovial, whenever you go out on report writing, this man could host other Hon. Members and foot all their bills, whether you took water or what, he was very caring about others.

When we started things were not as they are now. We used to work very closely with the executive, and nobody knew that when the Assembly is doing oversight, the Executive hates them because they know that oversight is part of what we do. We didn't have any hatred but funny enough on this Hon. Member, there is a time we went to Rwanda and he said something and I can quote, that he is not ready to go back to Kenya, then we asked him why, then he said 'there is a lot of enjoyment here but in Kenya we have a lot of challenges'. We were with Hon. Namaswa and Nanyakha. They all knew how to dance.

There is a time the Governor hosted us and so it was sought of bonding so we mixed together the Executive and the Assembly and that is the time I knew Hon. Fredrick was liveliest. Then I remember when we were in Rwanda there is a place known as Car wash, there is enough Nyama Choma, there is some sweet water there, everything was there and we washed cars around there and the owner of that property was known as Kamau from Kenya. Hon. Fredrick managed to convince the owner to give us enough food; Nyama choma, Kuku and so many other things but he pronounced and said before I die, I prefer staying in Rwanda so that when I pass on, I can be taken back home because in Kenya we have enough challenges.

Then there is a time we went to South Africa, you know it is a social place and the DJ was Japanese but Hon. Fredrick could manage to convince that DJ to play music from Kenya and I didn't imagine that Hon. Fredrick can one day die and disappear from our minds.

Apart from being a scholar, he was a good debater. He could also guide us much about education because when we came to this Assembly, I don't know what happened but those days we were forced to present our CVs. So out of those CVs, he managed to be Chairman of Education Committee but also in his own operations, he really advised us. He could tell us that we have MPs but they are always against us and we have also some challenges paying school fees for our children, so how can we navigate and come up with an idea that will assist us to pay for their school fees others than going to their MPs offices requesting for bursaries. That is the time the issue of bursary came in and that time it was called Education Support Scheme and whatever we started with was very minimal.

What I am saying is that when we are in this House, we should learn how to relate with others. We should also be prepared that one time we will not be in this Assembly because for him he has

been a business man but the most important area is to get in touch with our colleagues that are at home.

Mine is to appreciate you in particular and the leadership for remembering one of us and I am being guided that we have other Speakers. Let him rest in peace.

Mr. Speaker: Hon. Leader of Majority,

Hon. Joseph Nyongesa: Asante Bwana Spika kwa kunipa fursa hii ili nami pia nijumuike na familia na jamii ya Kabula kuomboleza Mheshmiwa Fredrick Wanyonyi Sichangi ambaye tulihudumu naye katika bunge hili lakini ya mola nayo ni mengi amemuita. Kwangu binafsi ninamkumbuka kwa mambo mengi; kwanza tulikuwa naye mrengo mmoja na katika mrengo wetu wakati huo ulikuwa unaitwa mrengo wa Amani na ni yeye peke yake ndiye aliyebahatika na akawa mwenyekiti. Wengine tulivurutiwa chini na ule mrengo mwingine ambao sitamani kukumbuka au kuutaja lakini yeye kwa sababu ya ujasiri alibahatika na akawa mwenyekiti na katika vikao vyetu tulikuwa tukimshereke ya yeye kama shujaa katika mrengo wetu.

Akiwa mwenyekiti wa kamati ya Elimu, mimi nilikuwa mwanachama na kwa hakika alitufundisha vitu vingi. Ni mzee aliyejewa anajipenda na alikuwa amejua kumimina maisha. Alikuwa anatufunza, wajua katika bunge hilo wengi wao walikuwa miaka hamsini kwenda juu na sisi wengine tulikuwa miaka thelathini kurudi huku chini lakini tulikuwa tunawaheshimu kama wazee na pia walikuwa wanatuheshimu kama vijana hata wanaponiona nikizeeka nilikuwa kijana kwa hivyo alikuwa ananiambia kuja nikufunze kuishi maisha ya dunia hii. Wakati huo pia mimi nilikuwa ninajitahidi ili nami pia angalau niwe mtu katika dunia hii. Tulipokuwa tukipata nafasi ya kwenda Kisumu ama mahali popote yeye ungempata Hoteli Kisumu ilikuwa inaitwa Perch na angekuwa ameweka *Rhumba* na vinywaji na vitu vingine na angekuambia kijana maisha wanaimimina hivi na ukiangalia kweli unaona hakika anayamimina.

Angetuambia ya kwamba unapotoka usishughulikie familia, jishughulikie kwanza unapoishughulikia familia itakuja baadaye. Penye wako pia wanajishughulikia. Na nikaangalia miaka yake na yangu na nikasema hapana wacha niendelee kujimudu pengine nami pia nitaanza kumimina maisha. Sasa hivi unaponiona pia nikimimina usijali kwa ajili nilijifunza.

Pia alitupangia safari ya kwenda Rwanda na tulipofika mji wa Kampala - Uganda, hapo ndipo nilijua kweli haya maisha yafaa kumimina. Sitaki nipite hapo lakini alitufunza vitu vizuri.

Licha ya hayo alikuwa tena anafunza mchezo wa kandanda na wakati huo alinifanya pia nikapenda pia mchezo huo sana lakini alipotoka nikajikokota kuingia *tug of war* lakini wakati huo tulikuwa tumependa mchezo wa kandanda kwa ajili tulikuwa na mkufunzi ambaye alikuwa anaelewa kufunza watu.

Naambia watu wa Kabula pole. Sisi ambao tulikuwa naye hapa tuna mengi ambayo tulijifunza kwake na tunajua familia yake pia imepoteza mtu na tunawambia ya Mungu imetendeka na hasa

yule aliyerudi katika kiatu chake tunamuambia heko kwa kupata hiyo nafasi lakini najua hautasahau hiyo familia licha ya kwamba pia alikuwa mwalimu wako. Endelea kujumuika pamoja na familia na wengine.

Na malizia kwa jambo ambalo nilitoa kwa mzee alisema maisha haya ni mafupi, tulipokuwa tunazika Mheshmiwa Zaina. Mheshmiwa Fredrick alituambia hii maisha Mungu akipenda iwapo nitaanguka kura sitaki niishi zaidi ya mwaka mmoja kwa ajili nataka nife nikiwa na vitu lakini Mungu naye si kama mwanadamu, amemuongeza miaka zaidi ya yenyeye yeye alikuwa anataka. Kwa hivyo tunapoishi tujue ya kwamba hii dunia tunapita. Tuwe na upendo kwa kuwa yajayo hatuyajui.

Kwa hayo machache, nasema pole kwa familia ya mheshmiwa na kuna mengi ambayo tutaendelea kuyakumbuka lakini zaidi ya yote ni *kumimina maisha*, Hon. Sudi Busolo

Hon. Sudi Busolo: Thank you, Hon. Speaker. I will be very brief. I just want to say Hon. Fredrick is a member of my clan. He is among the top members of our clan, so as a clan, we have lost a leader who was guiding my people and he was very committed.

On behalf of my clan Bakhone, I want to say sorry. That is the way for all of us. None of us will escape and I just want to wish the family well because it is a journey that we will all go. It is very unfortunate that Hon. Fredrick has gone ahead of us.

I also want to tell my brother Hon. Vitalis that sorry for losing a voter even though he has been contesting against you. He is your voter and now being your teacher, I wish you had left for him a chance so that he can lead...

(Laughter)

Mr. Speaker: Hon. Sudi, in class they were teaching Hon. Vitalis to be a future leader so after learning, he had to take over from somewhere.

Hon. Isaiah Sudi: Had he known that he was mentoring Vitalis to take over from him, I am very sure he may have guided him so poorly so that Hon. Vitalis does not overtake him. All in all, in leadership, the juniors must take over from us so we just wish the people of Kabula well. May God be with them.

Mr. Speaker: Thank you, Hon. Isaiah Sudi. I will have Hon. Hentry.

Hon. Hentry Nyongesa: Thank you, Hon. Speaker for giving me this chance to eulogize with the family of Hon. Fredrick.

First, I will start at when I was in Busakala High School which was having a uniform similar to Kabula Secondary School. I had challenges in terms of school fees payment and I was forced to move up and down to find a way I could settle my education. One day, I took myself to Kabula Secondary School to look for a chance. I met Hon. Fredrick was a principal and I remember it was around 10:00 a.m. Hon. Fredrick found me near the office and asked me why I was not in class. I just remained there and he ushered me in his office. I started telling him my problems and he asked me, now if I admit you to this school, who is going to pay the fees for you? I said, I have my father, and then he told me to go home and come with my father. There was a problem of how I could convince my father to take me to Kabula and yet I'm a student of Busakala High School.

But I benefited one time when Kabula Second School was being taken for literature at Khasoko High School and I joined a class that was going to watch Romeo and Juliet at Khasoko High School that time, without paying, just using that uniform of Kabula...

Mr. Speaker: Hon. Hentry, please clarify, you joined the class to go and watch the play of Romeo and Juliet, because we are wondering, were they going to fight or what?

Hon. Hentry Nyongesa: No, we were going to watch the Romeo and Juliet, which was a set book at that time which I benefited in his hands. Before we came in this House during devolution when we were campaigning, I had met Hon. Frederick even before, I was his agent, because immediately after completing my Form 4; Hon. Frederick contested for a Parliamentary seat on KANU ticket in Bumula Constituency and remembering what he did for me, I decided to look for him, and I was an agent in Bunambobi Primary School. So one time I participated in election of KANU in this country.

When we joined this House, the Leader of Majority can remember, you could not sit here for the whole sitting because people were taking advantage of divide and rule to enjoy what was happening here in the first devolution. As the leader has indicated, they had already divided us, because Hon. Frederick was coming from our entity. They had offered the position of the chairmanship, because he was a professional and he really shared the issues of Education.

When it came to settling the division of this House, Hon. Frederick advised us on what to do. First, we went in a cocoon somewhere and then we came up with how we can settle the differences here. I thought he was doing that, because of his seniority and I thought he would say that he's the one to take the mantle, but he didn't take the mantle even after putting us together. He asked us who might come out of this group as our leader and he landed on me. When we came here to propose the Leader of Minority, by that time Hon. Frederick did it, and I became the Leader of Minority in this House for 3 months. Within those 3 months, we went ahead to organize on how we can stage a coup, on getting the majority side of this House because we had the majority by law, but physically we were a minority. Hon. Frederick organized the agreements

which were leading the Coalition Party called the Amani-Jubilee, where the Leader of Majority mentioned, we were Amani, but we led ourselves to Jubilee and then we became the majority.

The man who was representing Kabula was not a man who can put everything at his chest. He was a man who could share with other people. He was a man who brought in a lot of energy in the Education sector and we cherish him.

As we prepare to lay him on 12th this month and because of this opportunity you have given to this House, I want to request one thing that as the head of this House, and how you normally present yourself, I'm sure you will be there to represent this House. If we could have had a kitty for such, this House could present itself with something to the family but it might not be there and the leadership is listening, plus yourself, you can scratch yourself because this is your House.

Also I wish that this House, through the leadership, we organize something, even if it's one bottle of water for the family, so that on that day as we congregate in Kabula Ward where Hon. Vitalis is a representative, we will stand behind Hon. Vitalis to have a better send-off of our fellow colleague, that is Hon. Frederick, who was my close friend by that time. I rest the case and wish that Hon. Frederick have peace in his eternal life.

Mr. Speaker: Thank you, Hon. Hentry. Hon. Meshack.

Hon. Meshack Museveni: Ahsante mheshmiwa Spika, kwa kunipa nafasi pia nichangie. Kwanza ninasema pole kwa familia ya Mheshmiwa Fredrick. Ninamjua Fredrick tangu mwaka wa 2013, wakati huo mimi sikupita kura. Kuna wakati nilikuwa na shida ya kulipa *school fees* ya watoto wangu, na kupitia hiyo nilijua Fredrick kwa sababu yeye alikuwa mwenyekiti wa kamati ya Elimu.

Wakati mmoja nilitoka nyumbani na nikakuja hapa na nikauliza Fredrick ya kwamba nataka unisaidie unipee kazi ya kuleta kamati katika hoteli ya Iko Resort, ili saa zingine nipate pesa nifunze watoto wangu. Mheshmiwa Spika, nataka nishukuru Mheshmiwa Fredrick mahali penye ako Mumgu amuweke mahali pema kwa sababu alinisaidia wakaleta kamati ya Elimu katika Hoteli yangu na sio mara moja. Aliniletea safari tano ikabidi wenzangu wengine kina Mheshmiwa Hentry Nyongesa wakaanza pia kuniletea mikutano kwangu ndipo nikaweza kufundisha watoto wangu. Pia huyo Mheshmiwa Fredrick alikuwa haniulizi kitu.

Mheshmiwa Spika, ukianguka kura ndio utajua marafiki ambao uko nao. Huyo Mheshmiwa aliniambia mimi nikimaliza hii kazi ninataka nikae mahali pazuri, nikule mali yangu pole pole, ilibidi nimtengeneze mahali penye alikuwa anakaa akilkula mali yake pole pole na uzuri wake alikuwa analipa.

Ninaomba kama vile Mheshmiwa Hentry amesema, hatuwezi kosa kitu kidogo kwa mifuko yetu, ili waende huko wanunue maji na wazike mwenzetu vizuri. Nikimaliza hapa mimi nitaona

Mheshmiwa Vitalis na ahsante yangu kwa sababu Mheshmiwa Fredrick alikuwa mzuri na alisaidia watoto wangu wakasoma.

Ninaomba mahali penye anaenda mbinguni Mungu ampee kiti ile mzuri huko hata sisi tukifika huko yeye ndiye atakuwa wa kusaidia sisi lakini mimi sijui pale penye Mungu ataniweka kwa sababu yale yenye nimefanya mimi mwenyewe ninajua. Kwa hayo machache, ninaomba Mungu amweke Mheshimiwa Fredrick mahali pema.

Hon. Everton Nganga: Ahsante sana Spika kwa kunipa hii fursa ili nijumuike na wenzangu kuomboleza Mheshmiwa marehemu Fredrick Wanyonyi. Leo nitaongea Kiswahili japo tangu niingie katika Bunge hili sijawahi lakini sitatumia misamiati minono kama ile ya kiongozi wa Wengi kama kumimina, hiyo ilinipita.

Mimi namkumbuka marehemu Mheshmiwa Fredrick Wanyonyi nilipokuwa ninasoma shule ya sekondari ya Kimugui wakati tulipokuwa na michezo. Mimi mwenyewe nilikuwa mwanasoka na nilikuwa ninacheza nambari nane na vile mnaelewa hizi shule zetu sisi hatukuwa na nafasi ya kupata viatu vya kusakata dimba. Huo wakati shule ambayo ilikuwa inatutetemesha wakiingia kwa uwanja ukiona wakitembea ilikuwa shule ya Kabula na hiyo wakati huyu kiongozi ndiye alikuwa mkufunzi mkuu na alikuwa anapenda kandanda sana. Kuna wakati nilikuwa nasikia vijana wake majina kama Omar, Chupi, nao vijana walikuwa wanatetemesha sana wakishika mpira. Lakini mimi mguu kavu nilikuwa nawachenga sana uwanjani hadi mwishowe akanita nisome katika shule ya Kabula lakini baba yangu akakataa akasema yeye kulingana na uwezo wake hajimudu kulipa karo katika shule ya Kabula.

Tuelewe ya kwamba sisi zote mwishowe tutaitwa marehemu na inabidi tujipange vyema sana. Hakuna yeote duniani ambaye anajua tarehe atakayoaga dunia.

Alikuwa mwalimu mzuri, sikuweza kukutana na yeye kisiasa lakini nilimtambua kama mwalimu mkuu aliyekuwa anafunza Biolojia na Kemia. Kila mara tulikuwa tunatoka nje na yeye alikuwa analeta vijana wake wazuri ambao walikuwa wanatufudisha.

Ninaungana na wenzangu kwamba huyu Mheshmiwa apewe mazishi bora ya heshima na sisi wote tuishi tukijua hiyo ni njia moja.

Hon. Milliah Masungo: Thank you, Hon. Speaker. I want also to eulogize the late leader. I never interacted with him personally but I have heard of him during his tenure in the first County Assembly.

Secondly, I came to love Kabula Boys during his regime because I had a very handsome boyfriend in Kabula Boys though he never misled me and never married me, but he was a disciplined guy.

Mr. Speaker: Hon. Milliah Masungo, what is the yard stick of being disciplined?

Hon. Milliah Masungo: He did not mislead me anywhere and he used to teach me and coach me in Chemistry and he also...

(Laughter)

Though he never married me, but he used to praise their principal and taught me the good morals their principal used to guide them with. May the good Lord rest his soul in eternal peace. Thank you, Honourable Speaker.

Mr. Speaker: Thank you, Hon. Masungo but I'm seeing a lot of members demanding an inquiry in regards to chemistry lessons. Honourable members, allow me to revert back to the business at hand. You have all spoken and I think we will see what can be done as a House leadership and every Honourable member at his small corner, because the way you've spoken so well, we are all on that journey. We don't know when and what time, so even the small you may be having, it will make a difference for even fuel or even salt. Let's all see what can be done.

I will be with the Committee on Appointment in Kisumu tomorrow but they told me that when they will be coming back from Kisumu, they'll pass there and I will be leading them, so if you have anything, give it to Hon. Vitalis, who happens to be a member in the same Appointment Committee.

But you're not barred to go there as an individual, especially Hon. Ali Machani and Hon. Joseph Nyongesa. They have been speaking in some language we don't understand, but we'll find out what they meant.

Let's proceed.

QUESTIONS AND STATEMENTS

BUSINESS OF THE WEEK COMMENCING TUESDAY, 15TH TO THURSDAY, 17TH APRIL, 2025

Hon. Cornelius Makhanu: Thank you, Hon. Speaker. I rise to present the weekly program of the business of the County Assembly, week commencing Tuesday, 15th to Thursday, 17th April, 2025.

Tuesday 15th, April, 2025 at 2:30 p.m.

Papers

1. Report by the House Business Committee on the affairs of the County Assembly for the third session of the third Assembly. It will be presented by the Chairperson, House Business Committee.

2. Report by the Liaison Committee on the activities of the County Assembly for the committees for the second and third quarters of financial year 2024-2025, that is, October, 2024 to March, 2025 by Chairperson, Liaison Committee.
3. Report by the Sector Committee on Public Administration and ICT on the operationalization of sectors of the Decentralized Administration Units Act 2015.

Notices of motion

1. That this House adopts the report by the House Business Committee on the Affairs of the County Assembly for the third session of the third Assembly.
2. That this House adopts the report by the Liaison committee on the Activities of the County Assembly committees for the second and third quarters of financial year 2024-2025 from October, 2024 to March, 2025.
3. That this House adopts the report by the Sector Committee on Public Administration and ICT on the operationalization of the sectors of the Decentralized Administration Unit Act 2015.

Motion

1. Report by the Budget and Appropriations Committee on the Medium-Term Debt Management Paper 2025-2026 and 2027-2028.

Wednesday, 16th April 2025 at 9:30 a.m.

Papers

1. Report by the Committee on Appointments on the Vetting of the nominee for the appointment to the position of Bungoma County Attorney.
2. Report by the Secretor Committee on Agriculture, Livestock, Fisheries, Irrigation, and Cooperative Development of the Status of SACOS in the County and the National Agricultural Value Chain Development Project, NAVCDP.

Notices of motion

1. That this House adopts the report by the Committee on Appointments on the vetting of the nominee for the appointment to the position of Bungoma County Attorney.
2. That this House adopts the report by the Secretary of Committee on Agriculture, Livestock, Fisheries, Irrigation, and Cooperative Development on the Status of

SACCOs in the County under the National Agricultural Value Chain Development Project.

Motion

1. Report by the Sector Committee on Roads, Transport, Infrastructure, and Public Works on the Status of Completion of the Misikhu Naitiri Brigadier Road in Bungoma County.

Wednesday, 16th April, 2025, at 2:30 p.m.

Papers

1. Report by the Sector Committee on Gender, Culture, and Social Welfare on the Women and Disability Empowerment Funds financial statements and reports for the period ended 30th June, 2024.

Notices of motion

1. That this House adopts the report by the Sector Committee on Gender, Culture, and Social Welfare on the Women and Disability Empowerment Funds financial statements and reports for the period ended 30th June, 2024.

Motions

1. Report by the Committee on Appointments on the Vetting of the nominee for the appointment of the position of the Bungoma County Attorney
2. Report by the House Business Committee on the Affairs of the County Assembly for the third session of the Third Assembly.

Thursday, 17th April, 2025 at 2:30 p.m.

Questions and statements

1. A member of the House Business Committee pursuant to the provisions of Standing Order 47(2)(a) will issue a statement informing the County Assembly of the weekly business coming before the House from Tuesday 22nd to Thursday 24th April, 2025

Motion

1. Report by the Liaison committee on the activities of the County Assembly Committees for the second and third quarters of financial year 2024/25 from October, 2024 to March, 2025

Hon. Speaker; that is the end of the weekly business for next week, I table.

Mr. Speaker: Thank you, Hon. Cornelius. Hon. Members, that is the tentative Order Paper of next week as prepared by HBC.

Let us proceed.

MOTION

REPORT BY THE BUDGET AND APPROPRIATIONS COMMITTEE ON THE COUNTY FISCAL STRATEGY PAPER 2025

Hon. Charles Nangulu: Thank you, Hon. Speaker. On behalf of the Budget and Appropriations committee I am moving a report on the Bungoma County Fiscal Strategy paper 2025.

Preface

On behalf of the Members of the Budget and Appropriations Committee and pursuant to the provisions of Section 117 (6) of the Public Finance Management Act, 2012, Part III of PFM Regulations, 2015 and the Standing Orders No. 210 (4) (b) and 231, it's my pleasant duty and privilege to present to this House, the report on the Bungoma County Fiscal Strategy Paper, 2025.

The County Fiscal Strategy Paper, 2025 was submitted and tabled on Tuesday 4th March, 2025 as required by Section 117 (1) of PFM Act and committed to the Budget and Appropriations Committee. The same was deemed to have been committed to each Sectoral Committee to interrogate their respective sectors and make recommendations to the Budget and Appropriations Committee.

Once the County Assembly approves the County Fiscal Strategy Paper, Regulation 37 restricts changes on the vote ceilings to not more than 1% in the annual estimates. This therefore, means the Assembly must scrutinize the programmes proposed by each sector to be fully convinced on the sector ceilings.

MANDATE OF THE BUDGET AND APPROPRIATIONS COMMITTEE

Budget and Appropriations Committee is established under Standing Order No. 210 of the County Assembly of Bungoma and is mandated to:

- a. Discuss and review the estimates and make recommendation to the County Assembly;

- b. Examine the County Fiscal Strategy Paper presented to the County Assembly;
- c. Examine the County Debt Management Strategy Paper presented to the County Assembly;
- d. Examine Bills related to the County Budget, including Appropriations Bills; and
- e. Evaluate tax estimates, economic and budgetary policies and programmes with direct budget outlays.

The Committee was also guided by the provision of Standing Order 231 that is explicit on presentation of County Fiscal Strategy Paper and further given legal backing under the PFM Act 2012, PFM Regulations, 2015 and the Constitution of Kenya.

Committee Membership

The Committee on Budget and Appropriations as currently constituted comprises of the following members:-

1. Hon. Jack Wambulwa	Chairperson
2. Hon. Charles Nangulu	Vice Chairperson
3. Hon. Anthony Lusenaka	Member
4. Hon. Joan Kirong	Member
5. Hon. Meshack Simiyu	Member
6. Hon. Ali Machani	Member
7. Hon. Miliah Masungo	Member
8. Hon. Sudi Busolo	Member
9. Hon. Grace Sundukwa	Member
10. Hon. Polycarp Kimeta	Member
11. Hon. Caleb Wanjala	Member

Acknowledgement

Mr. Speaker Sir, let me take this opportunity to express my gratitude to your office and that of the Clerk of the County Assembly for the logistical support accorded to the Committee for successful execution of this exercise. Further, the Committee is grateful to the CECMs, County Chief Officers and other County staff who honoured the invitation of the County Assembly to appear before their respective Sectoral Committees for the interrogation of the proposed County Fiscal Strategy Paper, 2025.

In addition, I register my appreciation to all Sector Committees of the County Assembly who took time to interrogation the County Fiscal Strategy Paper, 2025 and made their recommendations to this Committee.

I acknowledge the members of the public and stakeholders across the County for their invaluable contribution to ensure timely collection and organization of information incidental to the preparation of the report on the County Fiscal Strategy Paper, 2025. Finally, the significant role played by the Committee Members and Secretariat of this Committee cannot be overlooked.

It is now my pleasant duty and privilege, on behalf of the Budget and Appropriations Committee, to present to the County Assembly the report of the Committee on the County Fiscal Strategy Paper, 2025 for consideration and adoption.

The report is signed by Hon. Jack Wambulwa, MCA Kimaeti Ward and Chairperson of Budget and Appropriations Committee.

Overview of the County Fiscal Strategy Paper, 2025

Introduction

The County Executives are responsible for spearheading development in their respective areas of jurisdiction; within the County. They are to achieve this through a participatory process that links planning and budgeting as provided for in Section 102 of the County Government Act, 2012.

The Public Finance Management Act, 2012 provides guidelines on the budgeting process to ensure a comprehensive budget process.

The CFSP is one of the key documents of budgeting that answers the following two vital questions:

- i. How big should the total budget be in the next financial year? This means estimating total revenue, total spending, and where spending is larger than revenue, the total deficit; and
- ii. What share of the budget should go to each of the major sectors, such as Health, Agriculture, Education, etc.? This is also known as setting the ceilings for each sector and determines the maximum amount of funds that each sector should receive. It therefore establishes the priorities for the year.

EXAMINATION & INTERROGATION OF THE FISCAL STRATEGY PAPER

In the consideration of the Bungoma County Fiscal Strategy Paper, 2025, the Committee adopted a multifaceted approach that included holding public forums with various stakeholders across the County who submitted memoranda, reports from Sectoral Committees on the interrogation of their sectors proposed CFSP with their respective departments in the Executive Arm and views from the CECM Finance and Economic Planning.

Public participation views

The Committee invited members of the public across the 45 wards and stakeholders to a public participation forum on 10th March, 2025 in the County Assembly precinct; Paskari Nabwana Hall. The public participation report is annexed. Some of the views from the members of the public have been incorporated.

Among the stakeholders that made submissions of memoranda include;

- a. Kenya Workers Right and Harmonization program (KWRHP)
- b. Tongaren Sub-county CSOs
- c. Bungoma County CSOs coordinating unit
- d. EMONYO YEFWE INT
- e. Kimilili Sub-county CSOs
- f. Civil Society input
- g. County Children Rights Network and partners
- h. RAMCHA
- i. Youth with Disabilities Empowerment in Bungoma County

Legal Basis for the County Fiscal Strategy Paper

LEGAL BASIS FOR THE COUNTY FISCAL STRATEGY PAPER

The County Fiscal Strategy Paper is prepared pursuant to Section 117 of the Public Finance Management Act, 2012, Regulation 26 of Public Finance Management (County Governments) Regulations, 2015 and Standing Orders 210 (4)(b) and 231 of the Bungoma County Assembly Standing Orders.

Section 117 of the PFM Act, 2012 states;

- (1) The County Treasury shall prepare and submit to the County Executive Committee the County Fiscal Strategy Paper for approval and submit the approved Fiscal Strategy Paper to the County Assembly, by the 28th of February of each year.
- (2) The County Treasury shall align its County Fiscal Strategy Paper with the national objectives in the Budget Policy Statement.
- (3) In preparing the County Fiscal Strategy Paper, the County Treasury shall specify the broad strategic priorities and policy goals that will guide the county government in preparing its budget for the coming financial year and over the medium term.
- (4) The County Treasury shall include in its County Fiscal Strategy Paper the financial outlook with respect to county government revenues, expenditures and borrowing for the coming financial year and over the medium term.
- (5) In process of preparing the County Fiscal Strategy Paper, the County Treasury shall seek

and take into account the views of;

(a) The Commission on Revenue Allocation;

(b) The public;

(c) Any interested persons or groups; and

(d) Any other forum that is established by legislation.

(6) Not later than fourteen days after submitting the County Fiscal Strategy Paper to the County Assembly, the County Assembly shall consider and may adopt it with or without amendments.

(7) The County Treasury shall consider any recommendations made by the County Assembly when finalizing the budget proposal for the financial year concerned.

The County Treasury shall publish and publicize the County Fiscal Strategy Paper within seven days after it has been submitted to the County Assembly

RESPONSIBILITY PRINCIPLES IN THE PUBLIC FINANCIAL MANAGEMENT LAW

The fiscal responsibility principles as set out in the Public Financial Management (PFM) Act 2012 are meant to ensure prudence and transparency in the management of public resources. Section 107(2) of the PFM Act asserts that:

- The County Government's recurrent expenditure shall not exceed the county government's total revenue
- Over the medium term, a minimum of 30% of the County budget shall be allocated to development expenditure
- The County Government's expenditure on wages and benefits for public officers shall not exceed 35 % of the county government's total revenue
- Over the medium term, the County Government's borrowings shall be used only for the purpose of financing development expenditure and not for recurrent expenditure.
- Public debt and obligations shall be maintained at a sustainable level as approved by the County Assembly
- Fiscal risks shall be managed prudently
- A reasonable degree of predictability with respect to the level of tax rates and tax bases shall be maintained, taking into account any tax reforms that may be made in the future.

BUDGET FOR FY 2025/26 AND THE MEDIUM TERM

Revenue projections

The County has projected to receive a total of Kshs. 15,403,167,503 in the financial year 2025/26 in the CFSP, 2025, this is a decrease of Kshs. 186,280,201 from approved budget

2024/25 and a decrease of Kshs. 440.6 million indicated in the CBROP 2024 broken down as follows:

1. Equitable share from National government Kshs. 11,688,348,752 compared to Kshs. 11,170,673,599 approved in 2024/25 budget, a variance of Kshs. 517,675,153
2. Local revenue Kshs. 671,057,448 compared to Kshs. 870,370,184 in the 1st Supplementary Budget current financial year, reduced by Kshs. 199,312,736
3. AiA Kshs. 816,829,765 against Kshs. 648,089,121 the 1st Supplementary Budget current financial year, an increase of Kshs. 168,740,644.
4. Conditional grants from development partners Kshs. 1,654,108,119 against Kshs. 1,301,608,119 approved in current financial year, an increase of Kshs. 352.5m
5. Conditional grants from National Government Kshs. 572,823,419 from Kshs. 487,904,999 in current financial year, an increase of Kshs. 84,918,420.

Economic classification takes the form of ;

- 1) Non-discretionary expenditures (Personnel Emoluments); 43.1%
- 2) Operations and maintenance make 19.4%
- 3) Grants are at 17.5% of the total budget.
- 4) Development expenditure 32.4%

The projected resources have been distributed as shown in the table;

Details	Financial Years		
	Approved Original Budget 2024/25	CFSP Projections 2025/26	Variance
C. Executive (Governor)	762,301,080	740,311,902	-21,989,178
County CDAs	13,470,196,189	13,503,629,550	33,433,361
C. Assembly	1,356,950,433	1,159,226,051	-197,724,382
Totals	15,589,447,702	15,403,167,503	-186,280,199

Revenue Performance

Equitable Share

As at 31st December, 2024, Kshs. 5.51 billion had been transferred to CRF. The transferred amount represented 49.5 % of the equitable share of Kshs. 11.117 billion as contained in the 1st Supplementary Budget Estimates FY 2024/25.

The COB authorized withdrawals of Kshs. 4.6 billion from the County Revenue Funds to County Operational Account comprising Kshs. 758 million for development expenditure and Kshs. 4.3 billion for recurrent expenditure.

Own source Revenue

The total Own Source Revenue collection from July to December 2024 amounted to Kshs. 467.6 million comprising Kshs. 141.91 million and Kshs. 325.69 Million local revenue and Appropriation in Aid (AIA) respectively.

Expenditure Performance

Total expenditure for the period ending 31st December, 2024 amounted to Kshs. 6.11 billion against the half year target of Kshs. 8.68 billion.

Recurrent expenditure was Kshs. 5.35 billion (including Kshs. 353.76 million spending by County Assembly) against a target of Kshs. 5.31 billion.

Development expenditure amounted to Kshs 758.99 million against a target of Kshs 2.48 billion, translating to a shortfall of Kshs. 1.72 billion. The shortfall in spending was attributed to low collection of own source revenue, late disbursement of equitable share from the national government and conditional grants from both the National Government and the Development Partners

Flagship Projects

In the medium term, the County will continue directing resources towards the completion of its strategic development agenda. The funding of the flagship projects will be dependent on the outcome of the 1st supplementary budget FY 2024/25.

Pending Bills

Over the years, the County Government has accumulated pending bills as at 3rd April 2025 amounting to Kshs. 3.8 billion as per the submission from the County Treasury: Recurrent Kshs. 1,094,407,199 and development Kshs. 2,570,735,003. In the FY 2024/25 a provision has been made to clear part of the pending bills in the 1st Supplementary Budget awaiting approval. A further 30% has been planned to be paid in the FY 2025/26.

The development pending bills include:

- County departmental projects Kshs. 584,710,843
- Multi-year projects Kshs. 1,265,257,874
- Ward based Kshs. Projects 720,766,314

Statutory Remittances

As at December 2023, the County Government owed Kshs. 676.2million to the various pension schemes; LAPFUND, LAPTRUST, and the County Pension Fund (CFP) that serve employees of County Governments and affiliated entities which have accumulated over the years. The principal debt stands at Kshs. 362,988,968 and accrued interest of Kshs. 313, 256, 457. There is a provision of Kshs. 215.7 million in the FY 2025/26 budget projection and Kshs. 104.4 million in the FY 2026/27 as the County continues to implement the payment of Kshs. 308.6 million

provided in the current FY 2024/25 approved budget Estimates to cater for the arrears and accrued interest. Kshs. 47.5 million was paid in the last financial year.

Ward Based Projects

The Ward Based Projects have a total allocation of Kshs. 675,000,000, for FY 2025/26 translating to Kshs. 15,000,000 per ward. An allocation of Kshs. 210,613,732 to the pending bills bringing total allocation to Kshs. 885,613,732 down from current allocation of Kshs. 1,125,000,000.

Accrual Accounting

To further strengthen management of public resources, the Government is transitioning from cash to accrual basis to improve cash management and enhance financial and fiscal reporting. The accrual accounting will enable the Government to account for all assets and liabilities including all Government assets in the balance sheet. The standard maximum transition period allowed is three years. All financial assets, including bank accounts, will be recognized in the first year of transition. All other assets including natural resources will be recognized in the second and third year of transition.

Zero-based Budgeting Approach

The Government will also entrench the adopted Zero-Based Budgeting approach in preparing the FY 2025/26 and future budgets. The costing tool has been developed by the National Treasury and integrated in the IFMIS budgeting module to support standardized costing in estimating the budget baseline and check consistency with the latest expenditure ceiling to give credible base for preparation of budget estimates.

Public Investment Management Reforms

The County Departments and Agencies (CDAs) will be required to complete ongoing projects before starting new ones, thereby minimizing the Government's exposure to stalled initiatives and reducing fiscal risks. Furthermore, all ongoing and new projects approved under the Public Investment Management framework must assess environmental and climate- related risks.

Assets and Liabilities Management Reforms

To enhance the management and utilization of public assets, the Government initiated the development of Assets Valuation Policy Framework for the public sector which will ensure completeness and automation of the asset registers and facilitate transition to accrual accounting.

Deficit Financing Policy

Borrowing will be limited to financing of the budget gap for the various initiatives undertaken by the County in efforts to diversify and stimulate the economy. During this 3-year period of the Medium Term Debt Strategy Paper, the County does not project to undertake any external borrowing under commercial terms but only on concessional terms.

On other financing options as explored in this MTDS it includes 'existing' sources and also 'potential' sources that the County can consider seeking financing from identified partnership.

Bungoma County and AMREF have partnered to develop a program focused on strengthening Primary Health Care (PHC). Through a financing model in all Health centers across the 45 wards of Bungoma County. This initiative aims at addressing the "Triple Threat Effect" among youth—teen pregnancies, HIV infections, and gender-based violence (GBV). To this end, Bungoma County Government and AMREF entered into a Memorandum of Intent in July 2023 signed by H.E the Governor.

Webuye Medical Plaza

Following the ninth edition Afri-cities Summit held in May 2022 in Kisumu, Kenya, the Afrexim Bank and United Cities and Local Government Association of Africa (UCGL) Africa are partnering with the Lake Region Economic Bloc (LREB) under the Africa Sub-Sovereign Government Network (AfSNET), The County Government of Bungoma submitted a proposal for developing a new Health facility. The Webuye Medical Plaza is projected to accommodate over 120,000 inpatients and serve 500,000 outpatients annually. The project is estimated to cost USD 85 million, and this will open up medical tourism in Bungoma.

Misikhu Health Facility

In Webuye West Sub-county, Misikhu Health Facility secured a grant of KES 250 million from the People's Republic of China to support infrastructure development and medical equipment acquisition. This grant will enable the facility to be upgraded from a Level 2 to a Level 4 hospital. The upgraded facility requires additional budgetary allocations from the County Government of Bungoma of Kshs 582,597,253. The project is still at the conceptualization stages.

DEPARTMENTAL HIGHLIGHTS OF THE COUNTY FISCAL STRATEGY PAPER (CFSP) FY 2025/2026

AGRICULTURE, LIVESTOCK, FISHERIES, IRRIGATION AND COOPERATIVE DEVELOPMENT

The mandate of the department is to ensure sustainable development of agriculture for food security and economic development.

The department has a proposed ceiling of Kshs. 854,322,926 as compared to the current allocation of Kshs. 1,061,347,822 leading to reduction of Kshs. 207,014,896.

Recurrent proposed ceiling is Kshs. 383,288,164 compared to the current year of Kshs. 383,577,441 translating to a loss of Kshs. 289,277.

Development has a proposed ceiling of Kshs. 471,044,762 compared to Kshs. 677,770,381 translating to a loss of Kshs. 206,725,619.

Agriculture and irrigation

The Agriculture and irrigation has a proposed ceiling of Kshs. 617,912,178 compared to Kshs. 811,041,943 in the current year translating to a loss of Kshs. 193,129,765. The loss emanates from the reduction in grants figures in the department.

Recurrent has a proposed ceiling of Kshs. 201,394,146 compared to Kshs. 214,559,291 allocation in the approved budget FY 2024/2025 hence a loss of Kshs. 13.1 million. As broken below:

- Personnel budget Kshs. 171,109,014
- Operation and maintenance including Mabanga and Chwele Kshs. 23,500,122.
- Pending Bills Kshs. 6,785,010

Development

The proposed ceiling is Kshs. 416,518,032 compared to the approved allocation in the current financial year annual budget of Kshs. 596,482,652 translating to a loss Kshs. 179,964,620.

This Committee notes the reduction of equitable share and grants funding the department's projects from Kshs. 439.9 million to Kshs. 265 million and Kshs. 564.1 million to Kshs. 151.5 million respectively.

The programs captured under the proposed ceiling of Kshs. 416,518,032 are:

- Crop production and productivity (food industry and horticultural crops) Kshs. 192,250,000
- NAVCDP Kshs. 151,515,152
- Pending bills Kshs. 2,744,804
- Ward based projects pending bills Kshs. 1,205,250
- Ward based projects Kshs. 49,408,879 compared to Kshs. 82.1 million in the current FY
- Development and management of irrigation infrastructure Kshs. 5,000,000
- Agriculture water storage and management Kshs. 5,000,000
- Development of Chwele fish farm Kshs. 5,393,948

The department should prioritize operationalization of the Milk processing plant in Webuye.

Cooperatives Development

The proposed recurrent ceiling is Kshs. 35,493,232 compared to Kshs. 32,850,698 in the current FY to fund the following:

- Personnel Kshs. 20,234,696
- Operation and Maintenance Kshs. 6,950,370

The recurrent programs captured are:

- ✓ Coffee seed for nursery establishment

- ✓ Cooperative Development Fund
- ✓ Construction of coffee warehouse, chain-link fence, Office block ,Coffee drying tables, purchase of motorbikes, milk coolers, chain link fences, construction of office blocks, improved pulping systems and coffee solar driers, boreholes, security lights in 35 wards which does not appear in the CIDP III hence this committee declined.

Cooperative development and management captures the program on infrastructural/ financial support services Kshs. 8,308,166.

Upon evaluation of CIDP II implementation, the following critical weaknesses were identified that require immediate attention to prevent their recurrence in the implementation of the current CIDP III:

- Weak County Cooperatives Policy and Legal framework
- Dependency on regular government funding intervention due to inadequate internal resources
- Fragmented market systems and lack of product research
- Inadequate value addition and processing, including packaging and branding
- Low capital investment as capital formation has not been commensurate with the growth of cooperative business
- Poor collaboration; lack of networking and competition among cooperatives
- The subsector lacks an integrated data and information management system.

In curing the above weakness the sector should direct resources and implement the CIDP III as highlighted below:

- Develop a Bungoma County Cooperatives Handbook
- Formulate the Bungoma County Cooperatives Policy, Bill, and Regulations
- Develop the Bungoma County Cooperative Development Fund Policy, Bill, and Regulations
- Conduct Cooperatives Stakeholder Capacity Building programs, including climate-smart techniques, sustainable crop production and diversification, food preservation techniques, animal health and feed formulation, digital marketing opportunities, organic farming practices, efficient water use, modern farming and business skills, and agro-processing.
- Facilitate Cooperatives Compliance Certification
- Link cooperatives to national and international markets
- Partner in the development of Bungoma Cooperatives Marketing and E-commerce Platform.
- Provide a digital database for the management, registration, and development of cooperative societies.
- Develop a Cooperative Management Standards, and Guidelines
- Formulate the Cooperatives Quality Assurance Manual
- Formulate the Cooperatives Audit Committee

The Cooperatives sub-sector should always act as a regulatory or facilitator for the efficient operations of Cooperatives in Bungoma County. Its primary role is to provide policy guidelines and standards to ensure sustainable growth and development of the agriculture sector as opposed

to "brick and mortar" projects. The sub-sector can facilitate access to financial resources or provide direct support through a clear policy, an Act, and regulations.

Livestock, Fisheries and Veterinary

The ceiling of the sub section is proposed at Kshs. 198,502,553 compared to Kshs. 217,455,180 hence a loss of Kshs. 18.9 million. Recurrent allocation of Kshs. 152,283,990 and development allocation Kshs. 46,218,563.

The recurrent ceiling is Kshs. 152,283,990 broken down as follows:

- Personnel budget Kshs. 138,461,087 compared to Kshs. 130,915,321 in the current financial year.
- Operation and maintenance Kshs. 13,822,903.

Development

Development ceiling of Kshs. 46,218,563 from the following source:

- ❖ Equitable share Kshs. 11,718,563
- ❖ Grants Kshs. 34,500,000

The programs captured are;

- Livestock and veterinary extension and training services Kshs. 3,768,563
- Disease and vector control Kshs. 2,500,000
- Kenya Livestock Commercialization Project (KeLCoP). Kshs.37,950,000
- Fisheries production and productivity Kshs.2,000,000

NAVCDP – National Agricultural Value Chain Development Project (Kshs. 6,500,000 - counterpart allocation) the co funding has not been captured in the planned programmes, however it has been highlighted in the departments intend list hence it should be prioritized during activity costing.

Health and Sanitation

The department's goal is to attain a responsive, equitable, affordable, accessible and sustainable health care system for all. The sector also promotes increased access to improved sanitation.

The key achievements realized by the sector were captured in the submitted document.

The Sector has a proposed ceiling of Kshs. 4,240,715,600 for FY 2025/26. This comprises Kshs. 3,986,092,366 for recurrent expenditure and Kshs. 254,623,234 for development expenditure. There is also a ceiling of Kshs. 816,829,765 for the Hospital facilities.

This will fund the health programs below:

Recurrent

- Health Sector General Administration, Planning Kshs. 3,032,833,851.

- Curative and Rehabilitation services Kshs. 951,248,515
- Preventive and Promotive Health Services Kshs. 2,010,000.

Development

- Development has Kshs. 254,623,234 ceiling against the required Kshs. 787,000,000. Currently its allocation is Kshs. 156,979,592
- Pending bills has Kshs. 9,066,007 against the required Kshs. 10,879,209
- Health Infrastructure Development allocation of Kshs. 163,970,407.
- Development pending bills on Ward Based Projects amounting to Kshs. 30,392,918 against a requirement of Kshs. 101,309,726
- A Ward Based Project has a projection of Kshs. 40,534,469.
- Sanitation infrastructure Kshs. 10,659,433

Education and Vocational Training Centres

The department has a ceiling of Kshs. 1,523,812,829 comprising Kshs. 1,325,706,864 recurrent ceiling and Kshs. 198,105,965 as development ceiling. This is a drop from the current annual year budget allocation of Kshs. 1,631,682,111 comprising Kshs. 1,470,531,111 recurrent budget and Kshs. 161,150,000 development budget.

The recurrent allocation shall fund the following;

- Personnel emoluments ceiling is Kshs. 1,229,210,911.
- Operation and maintenance Kshs. 96,495,953
- School feeding program has been allocated Kshs. 30,000,000.
- Scholarship and Bursary has NIL allocation.

Under development, there is an indicative ceiling of Kshs. 198,105,965 to fund the following programs and projects;

- Construction of ECDE classrooms has been allocated Kshs. 29,941,250.
- Capitation fund for VTC trainees has been allocated Kshs. 10,000,000.
- Construction of VTC workshops Kshs. 50,000,000
- Equipping of VTC workshops Kshs. 6,250,000.
- Renovation of existing VTC centres Kshs. 10,750,000
- Development of home craft centres Kshs. 5,000,000
- Ward based Project has a requirement of Kshs. 86,164,715.
- Ward Based Projects pending Bills has a requirement of Kshs. 143,093,153 which should be prioritized in formulation of PBB. The department should also prioritize allocation for recruitment of ECDE teachers and instructors.

Efforts should now be put in place to equip the existing ECDEs classrooms and VTCs workshops so as to make them functional. This can be done by channeling funds allocated for building new ones towards equipping or getting external support to equip classes and workshops.

Own Source Revenue Performance

There is no data on performance of Own Source Revenue for the department. Previous interaction with officials from the department show that the collection of registration fees for VTCs and ECDEs is still done by the National Government. The department therefore needs to initiate dialogue with National Government and correct this.

Tourism, Environment, Water and Natural Resources

The overall goals of the department are; to enhance sustainable management of environment, water, irrigation and natural resources; to ensure access to water and natural resources benefits for sustainable development; to increase utilization of land through irrigation, drainage and land reclamation and to protect and reclaim the environment in order to establish a durable and sustainable system of development and resilience to climate change.

Tourism and Environment

The department of Tourism and Environment has a proposed ceiling of Kshs. 634,398,385 compared to Kshs. 639,755,502 in the current year hence a loss of Kshs. 5,357,218. Recurrent has a proposed ceiling of Kshs. 71,472,582 compared to Kshs. 67,166,837 in the current year translating to a gain of Kshs. 4,305,745. On development the proposed ceiling is Kshs. 562,925,702 compared to Kshs. 572,588,665 in the current year translating to a loss of Kshs. 9,662,963.

The programs captured are:

Recurrent

- Policy and legal framework formulation Kshs. 2,796,838.
- Human resource management Kshs. 43,072,700
- Maintenance Kshs. 8,155,111
- Operations Kshs. 5,000,000
- Climate change institutional support Kshs. 11,000,000

Development

- Waste collection and disposal services Kshs. 349,436,814
- Climate change resilience investment Kshs. 213,488,888

This Committee in echoing the sector committee report, notes that dumpsite development and management services, Opening and cleaning of drainages and culverts and Tourism product development and marketing has no proposed ceiling. The department should confirm if the programmes are captured under FLLOCA programmes before finalization of the PBB.

Water and Natural Resources

The department of Water and Natural Resources has a proposed ceiling of Kshs. 760,014,809 compared to Kshs. 756,402,380 in the current year hence a gain of Kshs. 3,612,429.

Recurrent has a proposed ceiling of Kshs. 106,277,247 compared to Kshs. 75,513,691 in the current financial year translating to a gain of Kshs. 30,763,556.

On development the proposed ceiling is Kshs. 653,737,561 compared to Kshs. 680,889,689 in the current year translating to a loss of Kshs. 22,151,128.

The programmes captured are;

Recurrent

- Human Resources management Kshs. 45,853,073
- Planning and support services Kshs. 30,424,174
- BWASCO Kshs. 30,000,000. It was clarified through the sector report that the funds are meant to pay utilities. The department also needs to submit the financial statements of BWASCO before county government funding starts.

Development

- Borehole development Kshs. 22,392,019
- KOICA grant Kshs.500,000,000
- Ward based projects pending bills Kshs. 44,393,966 out of Kshs. 149,000,000.
- Ward based projects Kshs. 86,405,576.

Trade, Energy, and Industrialization

The department has an indicative ceiling of Kshs. 415,188,391 comprising Kshs. 96,708,965 recurrent ceiling and Kshs. 318,479,427 as development ceiling. This is almost as equal to the current annual approved budget allocation of Kshs. 417,032,293 (Kshs. 88,614,649 recurrent and Kshs. 328,417,664 development)

The recurrent allocation shall fund the following;

- Compensation to employees, for Trade, Energy and Industrialization Kshs. 36,440,676.
- Operation and maintenance Kshs. 55,759,822
- Pending bill with a requirement of Kshs. 5,410,161 recurrent and Kshs. 125,681,784 development has an allocation of Kshs. 4,508,467 only,

The indicative development ceilings are the following programs;

- Development of market infrastructure has been allocated Kshs. 48,054,104 against a requirement of Kshs. 541,934,437. The current allocation is Kshs. 80,000,000
- Ward Based project has been allocated a tentative budget of Kshs. 35,950,884 as this shall be properly aligned once the project lists are submitted
- Ward Based project pending Bills Kshs. 13,308,340 from a requirement of Kshs. 44,361,134 (30% of the total)
- Purchase of lighting equipment Kshs. 27,797,679.

- Industrial Development (County allocation) Kshs. 133,368,420.
- Industrial Development (Co-funding grant) Kshs. 40,000,000.

In view of the Sector Committee's views, this Committee notes that the department has total pending bills of Kshs. 72,508,849 with recurrent Kshs. 12,398,574 and development 60,110,275 and not Kshs. 170,041,918 as submitted in the CFSP from Treasury.

There was an allocation of Kshs. 3,000,000 against a requirement of Kshs. 50,000,000 for electricity Bills. The department submitted that the monthly bill is estimated at Kshs. 2,000,000 translating to Kshs. 24,000,000 annually; therefore an additional allocation of Kshs. 21,000,000 should be prioritized in the itemized budget to avoid power disruptions.

There is an allocation of Kshs. 27,797,679 on maintenance of street lights against a requirement of Kshs. 56,000,000. A shortfall of Kshs. 28,202,321 which will greatly hamper service delivery hence during the PBB formulation the amount should be enhanced accordingly.

Own Source Revenue Performance

There has been considerable decline in own source revenue for the County over the years. For instance, Single business permit has been witnessing a gradual decline in collections as data from 2021/2022 shows that the County realized Kshs. 85,067,740 as revenue from SBP. This declined to Kshs. 74,418,765 in 2022/2023 while the 1st half of 2023/2024 only realized Kshs. 16,176,170. This trend needs to be arrested through targeted interventions if the County is to realize growth in Own Source Revenue

Lands, Urban and Physical Planning

The Sector has a total allocation of Kshs. 148,968,097 for FY 2025/26. This comprises Kshs. 62,520,676 for recurrent expenditure and Kshs. 86,447,421 for development expenditure.

The recurrent allocation shall be for the following programs and sub programs;

- Salaries and emolument Kshs. 33,700,364
- Operation and maintenance Kshs. 15,294,276
- Pending Bill with a requirement of Kshs. 1,974,823 has NIL allocation
- Pending Bill (Preparation of physical and land use plans) with a requirement of Kshs. 9,231,529 recurrent and Kshs. 6,999,714 development has allocations of Kshs. 7,692,941 recurrent and Kshs. 5,833,095 development.

Under Development,

- Ward Based projects Kshs. 15,470,256
- Pending bills for Ward based Kshs. 3,549,900 from a requirement of Kshs. 11,833,000. The amount was handled in the 1st Supplementary Budget.
- Renovation of Webuye Town Hall Kshs. 5,000,000
- Valuation Roll for 6 urban centres Kshs. 2,026,223

- Development of Physical planning in Webuye, Kipsigon, Kopsiro, Kaptama and Malakisi Kshs. 4,567,947.
- Acquisition of land for Matulo Airstrip Kshs. 50,000,000.

Own Source Revenue Performance

There has been considerable decline in own source revenue for the County over the years. For instance, Land Rates has been witnessing a gradual decline in collections as County Treasury data from 2021/2022 shows that the County realized Kshs. 27,121,443 as revenue from Land Rates. This declined to Kshs. 24,934,080 in 2022/2023 while the 1st half of 2023/2024 only realized Kshs. 3,881,723. This trend needs to be arrested through targeted interventions if the County is to realize growth in Own Source Revenues.

HOUSING

The directorate's strategic goal is to facilitate the production of decent and affordable housing, enhanced estate management services and tenancy relation.

It has a total allocation of Kshs 443,717,174 for FY 2025/26 which comprises Kshs. 49,922,727 for recurrent expenditure and Kshs. 393,794,447 for development expenditure.

The recurrent allocation shall be for the following programs and sub programs;

- Salaries and emolument Kshs. 8,796,629
- Operation and maintenance Kshs. 30,891,117
- KISIPII co-funding Kshs. 10,000,000
- Pending Bill (recurrent) with a requirement of Kshs. 281,977 has allocations of Kshs. 234,981. The department should allocate the entire amount in the annual budget.

Under Development, the following are the programs;

- Renovation of County Residential Houses Kshs. 5,766,407.
- Fencing of residential estates Kshs. 2,000,000.
- Construction of Governor's official residence Kshs. 8,627,850.
- Construction of Deputy Governor's official residence Kshs. 10,000,000.
- Construction of Office Block Kshs. 70,000,000.
- KISIP 2 grant has an allocation of Kshs. 297,400,190

Pending bills should be given a first charge under the ceiling while preparing the PBB.

Bungoma Municipality

The County has established Bungoma Municipal Management Board which is mandated to ensure efficient and effective management of urban areas and proactive response to urban issues. The board sets out to move the Municipality into the future as a thriving, resilient, evolving and equitable community to deliver a vibrant and competitive urban metropolis for the coming generations.

The Municipality has a total allocation of Kshs. 157,640,398 for FY 2025/26, comprising Kshs. 39,248,371 for recurrent expenditure and Kshs. 118,392,027 for development expenditure.

The recurrent allocation shall be for the following programs and sub programs;

- Salaries and emolument Kshs. 24,194,556
- Operation and maintenance Kshs. 6,303,814
- Grants Kshs. 8,750,000

Under Development, the following are the proposed programs;

- Upgrading of urban access roads Kshs. 7,299,000
- Construction of modern markets Kshs. 50,597,103.
- Upgrading of CBD back streets into parking spaces Kshs. 5,065,924.
- Construction of walk ways within the Municipality Kshs. 10,000,000.
- Construction of storm water drainage within the Municipality Kshs. 20,000,000. On this the department needs to check on the climate change work plan on dealing with drainage.
- Urban waste management and sanitation services Kshs. 20,000,000.
- Urban greening and environmental protection Kshs. 5,500,000.

Kimilili Municipality

The County has established Kimilili Municipal Management Board which is essential for efficient and effective management of urban areas and pro-active response to urban issues.

In FY 2025/26, the department intends to undertake the following:

1. Construction of Municipal Office Block at Kimilili
2. Upgrading of Amtallah Stadium to a recreational park
3. Procurement of land for stadium in Kimilili municipality
4. Procurement of land for Auction Ring.
5. Construction and upgrading of drainage works.
6. Construction of urban walkways
7. Upgrading urban roads in Kimilili Municipality
8. Opening of back streets within Kimilili municipality
9. Urban greening and beautification of Kimilili municipality
10. Constructions of bicycle and Boda boda parking bays in Kimilili municipality
11. Provision of street lighting around Kimilili municipality
12. Installation of public benches and seats
13. Ward based fund projects in Kimilili, Kibingei and in Maeni ward
14. Construction of community social halls in Kimilili municipality
15. Erection and Completion works for Nambaoni Dispensary
16. Erection and Completion works for Chain-Link Fencing and Modern Gate for Youth Empowerment Centre
17. Erection and Completion Works for Abolition Block at Bus Park
18. Erection and Completion Works for Abolition Block at Thursday Market

Resource Allocation

The Municipality has a total allocation of Kshs. 132,436,275 for FY 2025/26. This comprises Kshs. 45,340,318 for recurrent expenditure and Kshs. 87,095,957 for development expenditure.

The recurrent allocation shall be for the following programs and sub programs;

- Salaries and emolument Kshs. 18,081,192.
- Urban institutional Leadership has been allocated Kshs. 18,509,126.
- Grants has an allocation of Kshs. 8,750,000

Under development, the following are the programs with an allocation;

- Upgrading infrastructure development Kshs. 58,802,915
- Water supply and sanitation service has been allocated Kshs. 28,293,042.

The Municipality has planned for ward based projects within their municipality with no allocation. The ward based allocation remains in the specific departments.

County Public Service Board

The Board has a total allocation of Kshs. 69,145,501 for FY 2025/26. This comprises Kshs. 52,326,279 for recurrent expenditure and Kshs. 16,819,222 for development expenditure.

The recurrent allocation shall be for the following programs and sub programs;

- Salaries and emolument has been allocated Kshs. 11,639,495.
- Operations and maintenance Kshs. 40.6 million compared to Kshs. 38.1 million in the current FY

Under Development, the following are the programs with an allocation;

- Construction of Office Block has been allocated Kshs. 16,819,222.

County Assembly

The County Assembly has a total allocation of Kshs. 1,159,226,051 for FY 2025/26. This comprises Kshs. 969,226,051 for recurrent expenditure and Kshs. 190,000,000 for development expenditure.

The recurrent allocation shall be for the following broad programs;

- General administrative, planning and support service has been allocated Kshs. 811,762,181 from a requirement of Kshs. 1,043,410,324 with current allocation being Kshs. 1,016,984,843.
- Legislative, representation and oversight functions has been allocated Kshs. 157,463,870 based on a similar requirement while the current year allocation being Kshs. 149,965,590.

- There is a request of Kshs. 50 million for the Mortgage fund which is a non-ceiling item which was not granted due to a strained resource envelop
- The ceiling on recurrent will be firmed up after the approval of CARA 2025.

Under Development

General infrastructural development which includes Construction of new debating chambers has been allocated Kshs. 190,000,000. The Assembly has also petitioned for more funds on the development ceiling through the Sector Committee for solarization of the Assembly building and phase II of Speaker's residence. The request amounts to Kshs. 52.8 million for development ceiling to amount to Kshs. 242.8 million and distribute as follows:

- a. Completion of debate chambers Kshs. 177 million
- b. Solarization of the Assembly building Kshs. 15 million
- c. Phase II of Speakers residence Kshs. 50.8 million

All requests were granted.

Gender and Culture

The department is set out to create sustainable and equitable social cultural and economic empowerment to all.

In the FY 2025/26, the department will undertake the following:

- Construction of a Rehabilitation Centre
- Cash Transfer program for OVCs
- Cash transfer program for elderly, widows/widowers and PWDs

During the 2025/26-2027/28 MTEF period, the Sector will prioritize;

- Strengthen Policy, Legal and Institutional Framework
- Promote Social welfare protection and development
- Gender mainstreaming and empowerment
- Promote development and maintenance of heritage infrastructure.
- Enhance culture and Creative Industry Development

The department of Gender and Culture has a proposed ceiling of Kshs. 102,087,951 compared to the Kshs. 103,285,018 in the current FY, hence a loss of Kshs. 1,197,067.

Recurrent has a proposed ceiling of Kshs. 67,547,754 compared to Kshs. 75,120,355 in the current FY translating to a loss of Kshs. 7,572,601.

On development, the proposed ceiling is Kshs. 34,540,197 compared to Kshs. 28,164,663 in the current year translating to a gain of Kshs. 6,375,534

The programs captured are:

Recurrent

- Cultural development and management Kshs. 9,000,000
- Gender equity and empowerment of communities Kshs. 3,000,000
- General Administration planning and support services Kshs. 55,241,164
- Pending bills Kshs. 306,590.

Development

- Cultural development and management Kshs. 34,540,197
- Gender equity and empowerment of communities Kshs. 10,250,000
- Pending bills Kshs. 4,618,538
- Ward based pending bill Kshs. 598,763

The department's pending bills is Kshs. 14.2 million and it should be a 1st charge during formulation of a PBB.

Construction of a Rehabilitation Centre is a program domiciled in this department since it deals with social welfare and not a special program under Governor's office, hence this department should spearhead the roadmap on the County acquiring a rehabilitation center.

Cash transfer program for elderly, widows/widowers and PWDs, has not kicked off due to lack of legal framework in the current FY 24/25. On the allocation on general administration above, the department should prioritize allocation towards formulation of prerequisite legal instruments for implementation of the programs in the FY 2025/26.

Youths and Sports

The department continues to improve sports infrastructure by upgrading sports facilities, facilitating the development of legal framework and organizational mechanisms to promote the effective and sustainable monetization of all talent in sports and creative economies.

During the 2025/26-2027/28 Medium Term Expenditure Framework period, the Sector will prioritize; Strengthen Policy, Legal and Institutional Framework, Promote sports infrastructure development and Enhance sports Promotion and support services

The Sector has a total allocation of Kshs. 70,997,532 for FY 2025/26. This comprises Kshs. 18,868,467 for recurrent expenditure and Kshs. 52,129,065 for development expenditure.

Recurrent broad activities are:

- Compensation to employees Kshs. 10,376,226
- Operations and maintenance Kshs. 8,492,241

Development

Equitable share funded projects Kshs. 52,129,065 to cater for the following:

- Sports facilities development Kshs. 21,132,921
- Pending bills Kshs. 24,722,666

There is unallocated Kshs. 6.2 million which this Committee directs the amount to be reallocated to recurrent to support sports talent development for the youths in Bungoma by reactivating the ward games. In line with sector Committee views, this Committee has enhanced the Ceiling by Kshs. 45 million and a framework should be put in place to implement the activity in line with the approved policies.

Pending bills

The department has a total of Kshs. 156,420,879 in pending bills; Kshs. 48,817,068 was provided towards offsetting them in financial year 2024/25 leaving a balance of Kshs. 107,603,811; Kshs. 1,226,360 relate to recurrent expenditure, Kshs. 147,707,734 to development

and Kshs. 7,486,785 to Ward Based Projects. The amount includes Masinde Muliro stadium pending bills which has been provided in the 1st Supplementary Budget FY 2024/25

Roads Infrastructure and Public Works

The mandate of the sector includes to develop and maintain the County Road network including; its road infrastructure, supervise and provide guidance and designs on all structural and civil works in the County to ensure that they comply with the established standards and monitor fire outbreaks and respond to all emergencies in the County including road accidents.

The Sector has a total ceiling of Kshs. 1,162,086,309 for FY 2025/26. This comprises; Kshs. 129,058,913 for recurrent expenditure and Kshs. 1,033,027,396 for development expenditure.

Recurrent

- Compensation to employees Kshs. 88,299,520
- Operations and maintenance Kshs. 40,759,393 compared with Kshs. 40.8million in the current FY.

Development

The development ceiling is Kshs. 1,033,027,396 compared to current year allocation of Kshs. 1,226,748,613. The amount includes a grant of Kshs. 184, 554,999 - fuel levy fund. The proposed projects are as follows:

- Development pending bills Kshs. 117,787,265.
- Construction of roads Kshs. 288,237,045
- Maintenance of roads Kshs. 217,626,080
- Construction of bridges and drainage works Kshs.21,000,000
- Ward based projects Kshs. 388,377,006

On pending bills, the department has a total of Kshs. 1.8 billion from the FY 2017/18 up to date. The pending bills relates to: Recurrent Kshs. 21.6 million, Development Kshs. 530.4 million and multi-year projects Kshs. 1.25 billion. Kshs. 376,481,788 was provided towards offsetting the pending bills in the department in financial year 2024/25 leaving a balance of Kshs.

1,427,211,809. There is a planned allocation of Kshs. 128,557,471 towards payment of pending bills in the FY 2025/26 broken down as follows: Recurrent pending bills Kshs. 10,770,206 and development pending bills Kshs. 117,787,265.

The dual carriage way still has outstanding commitments that the roads department should prioritize in the next FY to avoid further penalties.

It is the mandate of this department to supervise and provide guidance and designs on all structural and civil works in the County to ensure that they comply with the established standards. This Committee strongly advocates for the establishment of an independent Public Works Directorate with its own dedicated budget. This strategic restructuring will empower the directorate; make it visible and accountable to support infrastructural projects across all departments with greater efficiency and effectiveness. A segment of this critical funding should be derived from Bills one revenue; currently, the preparation of Bills of Quantities, accurate cost estimation remain significant challenges in both the planning stages and during the implementation of development projects with too much contract variations seen in the implementation of capital projects greatly affecting financial planning. Plans should be put in place to elevate this mandate into a sector with its own accounting officer since its mandate goes beyond Roads management.

Finance and Economic Planning

The department's goal is to create an enabling environment for accelerated and sustainable economic growth through pursuit of prudent economic, fiscal and monetary policies while coordinating the financial operations of the Bungoma County Government.

The projected ceiling for the department in the financial year 2025/26 is Kshs. 1,676,740,948 an increment of Kshs. 381,651,660 from the current year budget estimates. This is 10.89% share of total ministerial expenditure.

Recurrent budget is estimated at Kshs. 1,514,740,946 up from Kshs. 1,295,089,288 current financial year. This is an increase by Kshs. 375,370,607. The programs include;

- i. Compensation to employees is projected to utilize Kshs. 446,770,757 down from Kshs. 803,72,744 due to the pension arrears allocation.

- ii. Operations and Maintenance is projected at Kshs. 579,970,180 from Kshs. 335,997,595 allocated in the current year estimates, an increment of Kshs. 261,972,594. This committee retained the current FY allocation in reference to the sector Committee report that development programs should be prioritized.
- iii. The department expects to receive Kshs.470 in grants *or advance salary borrowing*. In line with the sector committee report, the amount was reallocated to clear borrowing of Kshs. 150 Million from retention and the balance to increased Ward Based Projects allocation.

Development estimate is projected at Kshs. 162 million up from Kshs. 155,718,949. This is an increment of Kshs. 6,281,053.

PUBLIC SERVICE MANAGEMENT AND ADMINISTRATION & OFFICE OF THE COUNTY SECRETARY; OFFICE OF H.E. THE GOVERNOR AND DEPUTY GOVERNOR

The sector's main goal is to provide leadership and oversight in economic and devolution management, resource mobilization and management; and Inter-governmental relations for a responsive public service.

The department of Public service has a proposed ceiling of Kshs. 1,020,763,735 compared to Kshs. 629, 975,388 in the current Financial Year hence again of Kshs. 390,788,347.

Recurrent has a proposed ceiling of Kshs. 653,363,088 compared to Kshs. 615,784,296 in the current financial year translating to a gain of Kshs. 37,578,792.

On development, the proposed ceiling is Kshs. 367,400,647 compared to Kshs. 14,191,092 in the current year translating to a gain of Kshs. 353,209,555.

The programs captured are;

Recurrent

- Personnel costs Kshs. 256,867,492
- Operations and maintenance Kshs. 50,558,978
- Medical cover Kshs. 200,000,000
- Cleaning and security services Kshs. 55,436,180
- Office rent Kshs. 15,099,353

- Pending bills Kshs. 23,629,740
- Public participation Kshs. 4,271,345
- Civic Education of National events Kshs. 10,000,000
- KDSP Kshs. 37,500,000

Development

- Institutional development Kshs. 14,900,647
- KDSP level 2 Kshs. 352,500,000

ICT

- ICT management Kshs. 10,000,000

Office of the County Secretary

The proposed ceiling for the office of the County Secretary is Kshs. 40,800,000 compared to Kshs. 32,699,996 in the current year, hence a gain of Kshs. 8,100,004.

The programmes captured are:

- Training and development CS and HRM and Records Kshs. 3,600,000
- General Administration services Records Kshs. 5,000,000
- General Administration services CS Kshs. 26,200,000
- General Administration services Human Resource directorate Kshs. 6,000,000

The personnel emoluments have also been consolidated and captured under the County Secretary ceiling.

Office of the County Attorney

The proposed ceiling for the office of the County Attorney is Kshs. 56,809,154 compared to Kshs. 41,000,852 in the current year hence a gain of Kshs. 15,808,302. The programmes captured are;

- Training and development Kshs. 10,000,000
- Legal fees Kshs. 8,500,000
- General Administration and services Kshs. 10,800,000
- Pending bills Kshs. 36,509,154

Governors and the Deputy Governor

The office of the Governor and the DG has a proposed ceiling of Kshs. 740,311,902 compared to Kshs. 762,301,080 in the current year, hence a loss of Kshs. 21,989,178.

The final ceiling will be recommended by the CRA and considered by senate.

COMMITTEE'S OBSERVATIONS, RECOMMENDATIONS AND CONCLUSION ON THE PROPOSED CFSP, 2025

OBSERVATIONS

The Committee made the following observations;

- 1) The County own source revenue has been projected at Kshs. 1,487,887,213; Local revenue Kshs. 671,057,448 and AIA Kshs. 816,829,765 compared to Kshs. 870,370,184 and Kshs. 648,089,121 respectively in the 1st Supplementary Budget FY 2024/25 translating to a reduction of Kshs. 199.3 Million in local revenue and an increase of Kshs. 168.7 million on AIA projection.
- 2) The 1st Supplementary Budget FY 2024/25 and County Fiscal Strategy Paper 2025 were submitted and tabled simultaneously, despite the fact that the outcomes of the approved allocations in the 1st Supplementary Budget significantly impact the County Fiscal Strategy Paper.
- 3) In this CFSP the ceiling of the Ward Based Projects is projected downwards to Kshs. 15million per ward from Kshs. 25 million in the current financial year.
- 4) Departments have not demonstrated full disclosure regarding donor support and grants when establishing their budget ceilings. Several grants provided as in-kind contributions, such as those from health partners, Zizi Afrique, and Rotary contributions to Education, have not been properly quantified and incorporated into the departmental budget ceilings.
- 5) The County Government has proposed allocating funds to Bungoma Water and Sewerage Company (BWASCO) for the first time without knowledge of the company's financial position. The County Assembly has not yet received BWASCO's financial statements.

- 6) The County has accumulated unverified pending bills of Kshs. 3.8 billion, with Kshs. 1.17 billion allocated in the current financial year's budget to address these obligations, including pension commitments and flagship projects.
- 7) The consolidation of personnel emoluments amounting to Kshs. 6,060,844,150 under the Office of the County Secretary represents a significant administrative restructuring. This will simplify oversight and establish a unified system for monitoring and controlling the county's substantial personnel budget..
- 8) The Continued declaration of variations on flagship projects highlight the ineffective practices of public works directorate, particularly in preparing bills of quantities and overseeing construction, which results in avoidable modifications and substandard quality of work.
- 9) Despite the Youth and Sports policies having been approved, there is insufficient funding allocated to youth and sports initiatives needed to implement these policies effectively. The sector is prioritizing infrastructure projects ("brick and mortar") at the expense of supporting actual youth sports activities and programs.
- 10) This Committee observes that development is unevenly concentrated in certain regions, neglecting others. Flagship projects are not equitably distributed throughout the county.

RECOMMENDATIONS

The Committee makes the following recommendations;

1. **THAT**, as the County endeavors to implement realistic revenue projections, the County Treasury should establish attainable revenue targets. The Treasury should institute quarterly revenue monitoring with variance analysis to identify specific drivers behind these changes. This approach will help determine if these represent long-term trends requiring strategic repositioning.
2. **THAT**, the County Treasury should adhere to a clear sequence of processing documents where the 1st Supplementary Budget is fully approved and its fiscal implications

thoroughly analyzed before the County Fiscal Strategy Paper is finalized and tabled. This sequencing would ensure that the County Fiscal Strategy Paper accurately reflects the fiscal realities created by supplementary budget allocations, leading to more coherent and realistic financial planning.

3. **THAT**, the Ward Based Project allocation has been enhanced by Kshs. 15 million translating to 30 million per ward hence a ceiling of Kshs. 1,350,000,000. The ward based projects for wards in the 2 municipalities should not be implemented by the municipalities but by the respective sectors.
4. **THAT**, the County Government should establish a comprehensive grants and donor support disclosure framework in accordance with Section 138(2) of the Public Finance Management Act, 2012, which requires full disclosure of all grants and donations received by County Government entities as mandated by Regulation 74(1) of the PFM (County Governments) Regulations, 2015, which states that all grants and donations must be disclosed and appropriately accounted for. The County Treasury should develop standardized valuation guidelines for in-kind contributions in line with Regulation 74(4) of the PFM (County Governments) Regulations, 2015, which requires proper record-keeping and accounting for all forms of assistance, and Section 163 of the PFM Act which emphasizes transparent reporting of all financial matters including external support. All grants, including in-kind contributions, should be incorporated into the departmental budget ceilings and appropriations as required by Section 109(2) (b) of the PFM Act, which mandates the inclusion of all sources of revenue in budget estimates and ceilings.
5. **THAT**, the County Government should ensure BWASCO company submits comprehensive financial statements pursuant to PFM Regulations 201 to enable the County Assembly to determine the company's financial health, existing liabilities, revenue streams, and capacity to efficiently utilize additional public funds.
6. **THAT**, The County Treasury should submit a complete database of all pending bills to the County Assembly within 14 days after this report is adopted by the House, in preparation to the transition to accrual accounting. Each sectoral committee, working jointly with their respective Chief Officers and County Executive Committee Members,

should conduct a thorough verification and validation of the pending bills and forward their findings to the Budget and Appropriations Committee within 30 days after the House consideration of this report.

7. **THAT**, consolidation of personnel emoluments should be done with clear budgetary implications for each department. Proper reporting should ensure transparency, and accountability mechanisms should be put in place to monitor spending under the new consolidated system. There should be a clear accountability structures between the Office of the County Secretary and individual departments to ensure departmental autonomy in personnel management is maintained while benefiting from centralized budget control. Accounting officers must approve monthly payrolls before payments are done. However, basing on the 1st Supplementary Budget FY 2024/25 that revealed an over budgeting of Kshs. 178 million, personnel emolument allocations will depend on the payroll cleansing report.
8. **THAT**, there should be fair distribution of flagship projects across the county.
9. **THAT**, while sporting infrastructure development is important, it should not come at the expense of funding other programs that directly engage youth in sports. The department of Youth and Sports should be allocating funds for youth and sports activities, training programs and community-level initiatives. Additionally, public-private partnerships or collaboration with non-governmental organizations could be explored to maximize resources and reach a broader audience.
10. **THAT**, this Committee strongly advocates for the establishment of an independent Public Works Directorate with its own dedicated budget. This strategic restructuring will empower the directorate to support infrastructural projects across all departments with greater efficiency and effectiveness. A segment of this critical funding should be derived from bill one revenues. Plans should be put in place to elevate this mandate into a sector with its own accounting officer since its mandate goes beyond Roads management.

CONCLUSION

Section 117(7) of PFM Act, 2012 requires that the County Treasury considers the recommendations made by the County Assembly when finalizing the budget proposal for the

financial year concerned. The law therefore obligates CEC- Finance to take the above recommendations into consideration as he prepares the budget estimates for 2025/26 which should be submitted as per the legal provisions.

COMMITTEES' RECOMMENDED SECTOR CEILINGS FOR FY 2025/26

Below are the Committees' recommended sector Ceilings for FY 2025/26. (**Annexed**)

ANNEXTURES

1. Budget and Appropriations Committee's Proposed Decreases and Increases on CFSP, 2025
2. Budget And Appropriations Committee's Proposed Departmental Budget Ceilings
3. Public Participation Report

Hon. Speaker, we have the adoption schedule signed by all Members other Hon. Joan Kirong and Hon. Grace Sundukwa, the rest have signed. In that regard, I call upon Hon. Sudi to second the report.

Temporary Speaker: Thank you, Hon. Charles Nangulu. You have demonstrated that you are still very energetic and young. Thank you for your resilience. Hon. Isaiah Sudi Busolo!

Hon. Isaiah Sudi: Thank you, Honorable Speaker. As I second the report read by the able member for Namwala, well read, very eloquent and the report itself is self-explanatory. I therefore second.

Temporary Speaker: Just a moment, Honorable Sudi. The ceilings are supposed to be captured on HANSARD. Therefore the mover of the motion, so kindly come back and I will give you three minutes to do it.

Hon. Charles Nangulu: Thank you, Mr. Speaker. I will be very fast, maybe not three minutes, but maybe five because it's a long table.

Name of Sector	TREASURY CFSP, 2025 ALLOCATION	COMMITTEES RECOMMENDED AMENDMENTS	COMMITTEES RECOMMENDED DEPARTMENTAL CFSP, 2025 CEILINGS
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	REC URR ENT	DEVE LOP MEN T	TOT AL	REC URR ENT	DEVE LOP MEN T	TOT AL	REC URR ENT	DEVE LOP MEN T	TOT AL
Agriculture, Livestock, Fisheries, Irrigation and Cooperative Development	380,8 63,20 2	471,04 4,761	851,9 07,96 3	329,8 04,79 7	49,408 ,879	379,2 13,67 6	51,05 8,405	421,63 5,882	472,6 94,28 7
Education and Vocational training	1,325 ,706, 863	198,10 5,965	1,523 ,812, 828	1,229 ,210, 911	58,852 ,931	1,288 ,063, 842	96,49 5,952	139,25 3,034	235,7 48,98 6
Youth and Sports	18,86 8,467	52,129 ,065	70,99 7,532	34,62 3,774	21,132 ,921	13,49 0,853	53,49 2,241	30,996 ,144	84,48 8,385
Health	3,984 ,781, 598	243,96 3,801	4,228 ,745, 399	2,992 ,716, 958	40,534 ,469	3,033 ,251, 427	992,0 64,64 0	203,42 9,332	1,195 ,493, 972
Public Administration and ICT	653,3 63,08 8	366,16 5,910	1,019 ,528, 998	256,8 67,49 1	0	256,8 67,49 1	396,4 95,59 7	366,16 5,910	762,6 61,50 7
Office of the County Secretary and ICT	40,80 0,000	0	40,80 0,000	6,052 ,744, 150		6,052 ,744, 150	6,093 ,544, 150	0	6,093 ,544, 150
Sub-County Administration	8,472 ,553	0	8,472 ,553	0	0	0	8,472 ,553	0	8,472 ,553
Roads and Public Works	129,0 58,91 3	1,033, 027,39 6	1,162 ,086, 309	88,29 9,520	388,37 7,006	476,6 76,52 6	40,75 9,393	644,65 0,390	685,4 09,78 3
Trade, Energy and Industrialization	96,70 8,965	318,47 9,427	415,1 88,39 2	31,81 6,648	35,950 ,884	67,76 7,532	64,89 2,317	282,52 8,543	347,4 20,86 0
Lands, Urban and Physical Planning	62,52 0,676	86,447 ,421	148,9 68,09 7	33,70 0,364	15,470 ,256	49,17 0,620	28,82 0,312	70,977 ,165	99,79 7,477
Kimilili Municipal Board	45,34 0,318	87,095 ,957	132,4 36,27 5	0	0	0	45,34 0,318	87,095 ,957	132,4 36,27 5
Bungoma Municipal Board	39,24 8,371	118,39 2,027	157,6 40,39 8	0	0	0	39,24 8,371	118,39 2,027	157,6 40,39 8

Housing	49,92 2,727	381,75 8,177	431,6 80,90 4	- 8,796 ,629	0	- 8,796 ,629	41,12 6,098	381,75 8,177	422,8 84,27 5
Sanitation	1,310 ,768	10,659 ,433	11,97 0,201	- 941,8 25	0	- 941,8 25	368,9 43	10,659 ,433	11,02 8,376
Tourism and Environment	71,58 1,083	566,28 8,888	637,8 69,97 1	- 43,97 8,134	0	- 43,97 8,134	27,60 2,949	566,28 8,888	593,8 91,83 7
Water and Natural Resources	106,1 68,74 8	650,37 4,376	756,5 43,12 4	- 45,85 3,074	86,405 ,576	- 132,2 58,65 0	60,31 5,674	563,96 8,800	624,2 84,47 4
Gender and Culture	68,82 5,615	33,459 ,390	102,2 85,00 5	- 57,54 9,091	0	- 57,54 9,091	11,27 6,524	33,459 ,390	44,73 5,914
Finance and Economic Planning	1,514 ,740, 946	162,00 0,000	1,676 ,740, 946	- 1,178 ,743, 351	0	- 1,178 ,743, 351	335,9 97,59 5	162,00 0,000	497,9 97,59 5
Governor's Office	700,7 03,45 2	0	700,7 03,45 2	- 484,1 98,20 2	0	- 484,1 98,20 2	216,5 05,25 0	0	216,5 05,25 0
Office of the Deputy Governor	39,60 8,450		39,60 8,450	0	0	0	39,60 8,450	0	39,60 8,450
County Public Service Board	52,32 6,279	16,819 ,222	69,14 5,501	- 11,63 9,495	0	- 11,63 9,495	40,68 6,784	16,819 ,222	57,50 6,006
office of the county attorney	56,80 9,154	0	56,80 9,154	0	0	0	56,80 9,154	0	56,80 9,154
County Assembly	969,2 26,05 1	190,00 0,000	1,159 ,226, 051	0	52,881 ,488	52,88 1,488	969,2 26,05 1	242,88 1,488	1,212 ,107, 539
Ward Based Project			0		1,350, 000,00 0			1,350, 000,00 0	
Total	10,41 6,956 ,287	4,986, 211,21 6	15,40 3,167 ,503	- 706,7 48,56 6	706,74 8,566	0	9,710 ,207, 721	5,692, 959,78 2	15,40 3,167 ,503
Component percentage	67.63	32.37	100				63.04	36.96	100

Thank you. I think that is loud and clear. In that respect, I call upon Hon. Sudi to second the report.

Temporary Speaker: Thank you, Hon. Charles Nangulu, for your persistence and perseverance. Hon. Sudi Isaiah!

Hon. Isaiah Sudi: Thank you, Hon. Speaker. I thought I had already seconded. Should I second for the second time, Chair?

Laughter

Temporary Speaker: It is your day Hon. Isaiah.

Hon. Isaiah Sudi: Otherwise, it is my singular duty to second the report. Well read by our able Vice-Chair, Hon. Member for Namwala. This is a very important document and I expected most of the elected members to be in this House to listen to this report. This is the guiding tool for the main budget that is supposed to come in the next one and a half months or two months.

As we have all heard, we have seen that the Budget Committee with the indulgence of the leadership of this House has raised the ceiling for CEF (Community Empowerment Fund) from Kshs 15 million per ward to Kshs30 Million. So I urge all elected leaders to protect that ceiling, because it is the only equalizer in all our Wards, because not all Wards will have legacy or flagship projects. So members as we move forward, let us protect that ceiling no matter what happens, because that is the only way you will be fair.

On fertilizer, we have requested that if all things remain constant, we put it at 1,000 bags per Ward so that the people of Bungoma can feel the devolution, because that is our function. I don't want to labor much because the document is with us and is self-explanatory. The remaining part Members can read for themselves. Otherwise, I second.

(Applause)

Mr. Speaker: Thank you, Hon. Sudi. It is true they have already read. Honorable Members, a report having been moved by the Budget and Appropriations Committee the same having been duly seconded, I now wish to propose a question that this House adopts the report by the Budget and Appropriations Committee on the County Fiscal Strategy Paper 2025, laid on the table of the House on 8th April, 2025.

(Question proposed.)

Mr. Speaker: Hon. Chemion, you can use the dispatch.

Hon. Francis Chemion: Hon. Speaker, I'm very sure the report has been read and as one of the very keen members of this House, I have gone beyond what has been read. I went to the public participation that was held by the committee and I have read all the recommendations from the public. In most of the sectors and the civil activist recommendation, I have come across two major recommendations, on CEF from the public. One, there is a recommendation from the public that in fact in most of the sectors, they have said it should be increased, in two or three instances they have said Kshs.70 million per Ward and in another one, they have talked of Kshs.60 million per Ward and I would have wished that we put a little bit higher than that Kshs30m, so that as we negotiate it may come down. That at least we put above what we intend to have. If maybe we would land at Kshs.30 million, we could have put it at the higher side, so that we have something to do in our Wards.

Honorable Members, if bursaries will not be there, then we need to convert what we have been issuing as a bursary and scholarship which was averaging at Ksh5m. We have been giving out Kshs25m plus Kshs.5m that is Kshs.30m. Then what is the increment that we are now putting in the coming financial year? Members that is my point...

Temporary Speaker: What is your point of information, Hon. Anthony?

Hon. Anthony Luseneka: (*On point of information*) Thank you, Hon. Speaker. Just for information, the Executive had proposed Ward fund to be Kshs.15m, so increasing this to 30 Million, which we doubled. So at least that is a step. Otherwise, it could have been Kshs.15m.

Temporary Speaker: I know my senior brother in the field of law but he is purportedly replying and not informing the Member.

Hon. Anthony Luseneka: No, it was information.

Hon. Francis Chemion: I take what you are saying, Hon. Member. But we are at Kshs25m, we have a bursary of Kshs.4m, we have scholarship of Kshs1m that makes Kshs30m. So we should not be saying that we go back. That was very wild. The proposal from the Executive was wild. How can you tell Honorable Members, that at this era we go back to Kshs15m?

Temporary Speaker: Hon. Chemion, I think you are well guided on that aspect by Hon. Anthony Lusenaka.

Hon. Francis Chemion: That is why I have said that was very wild. What we know as the County Assembly, we negotiated from Kshs35m upwards, because of what has been there.

Look at the conclusion of the report, Honorable Members. You have said the Executive to implement the recommendations as it were. That is the conclusion. I wish that conclusion would have not been put so that we remain with the recommendation that you had given, so that we play with those recommendations but this conclusion is almost tying everything that the Executive can easily run away from. But I know there is some room for playing with it in the main budget. There is a percentage that we will now as a committee and as Members of this County Assembly, can play with that percentage in the main budget so that we work on this.

On the issue of data base, the committee gave us how many days? Is it 15? Fourteen days for the data base to be submitted because we are talking of Kshs.3.8m with no data base. Next time they come here with Kshs.4m plus, because there's nothing that we will be holding them with. So that data base is very important. Let us have it in those fourteen days, so that as a County Assembly we will be having a booklet now or a copy showing the data base of the pending bills and what we have been paid. We reduce from there and tick, otherwise it will fluctuate each and every day the pending bills will be fluctuating and we will have a very big problem in this County.

Applause

I want to laud the committee for coming up with that.

Finally, this Fiscal Strategy Paper has talked of variations that we have had. Very many variations and penalties and you know how it is eating into our budget. Most of the projects we are doing, there's big variations. Sometimes it goes even beyond the required percentage, so we end up now paying more in variations and penalties than the contract sum. I don't know what we need to do as an Assembly to curb this because these variations because they are eating into our budget. We thought this thing is ending at this amount, then a variation comes or a penalty like the Dual Carriage Way and Misikhu-Brigadier. We have paid a lot of money in terms of variation and penalties. Even these new projects that have just come up even the stadium we are paying a lot on variations and penalty. As a County Assembly and a County Government let us look at that.

Finally, the issue of the youths. Youth, the Committee has expounded very well, and I also looked at the public views. The public says, the Youth are supposed to be allocated 3% of the County budget, so if you look at the Fiscal Strategy Paper coming from the Executive, they have not factored that in.

So, as a County Assembly, let us now focus towards achieving the 3% that is supposed to be allocated to the youth, so that the youth programs can run. We had a lot of pressure, the Majority Leader, Hon Grace, and others here who are Members of Youth, you remember, how things were. Now we have an opportunity to push at least something like 3% of the budget to run the programs of the Youth in our Wards and in our County.

And you know, the Youth make the majority of the people inhabiting our County. So, let us find a way of having programs, so that members, you realize that members spend a lot of their pocket money in running programs in their Wards.

They say, now we have games sponsored by Hon. Museveni; he spends a lot of money. Other members have sponsored these games like Hon. Waiti, Hon Chemion, and others. Now, why don't we have some small amount under these Youth programs, the 3%, to run all these? Ours is just to grace the occasions and enjoy. So members, it's a good report. Let us support it.

Temporary Speaker: Thank you, Hon Francis Chemion for your submissions. Hon. Johnston Okasida, embrace brevity.

Hon Johnston Ipara: Thank you, Hon Speaker. I take consideration into your direction of brevity, and I will be very brief this time. Let me start by thanking the Committee for making drastic recommendations that actually will assist the County get out of where we are. Let me pick from where Hon. Sudi left. These are very important discussions. CFSP is a key and a tool and if you looked around, you find that most of the elected and representatives of the people are not here. And tomorrow, they will be the first people to throw stones where they were not present. These are very important things. One, it sets priorities. Two, limits for the next financial year spending.

Lastly, the setting of ceilings is very key; but unfortunately Members are not there and tomorrow they will start shouting. As it was said by Hon. Chemion, the Youth is half of the population of the County. And ignoring it in such an important document is consequential, because actually, do you as a Honorable Member have a budget for that? The answer is no. How do we address this? This was a golden opportunity for us to have taken advantage and address, because we are given all these powers. We have been given powers to allocate resources to different sectors across. But we have let it go. But let it go as it is.

I want to commend the Committee on CEF. Today, if you walked from Misikhu to Sitikho to Naitiri, you will find that the face of development and good services were provided by those Honorable Members through the provision of CEF. If you just close your eyes and at the peak, you get yourself into Tuuti/Marakaru, you will find that the good roads have been made by use of CEF. This was a golden opportunity.

But next time, I see the committees moving to the right direction. We hope in the main budget, let's make sure we make the right decisions.

I was shocked on page 21, on ECD feeding program. We have only allocated 30 million for feeding program. What this means for a Ward that has 22 schools, is that 30,303 will be available for use for 270 days. What this literally means, per day will be Kshs 112 , What can you buy with that? And in some of the schools, we have a minimum of 100 students. So it means that we shall only be able to purchase two cups of tea to provide or half a kilo of sugar without tea

leaves. This was an area that we could have looked at. And since now the bursary and scholarship has been abolished, what reason did we have not to allocate substantial amount of money into this program? The minimum could have been at least, that is just my proposal, and it could have been Kshs 90 million shillings. And even if we allocate Kshs 90 million shillings, what we mean is Kshs 336 shillings could be spent on every day basis.

I saw a proposal again on the same page, where we say that ECD teachers should be recruited. A priority should be put for recruitment of ECD teachers. If you walked from Mukuyuni, Tongaren, Kiminini, Mbakalo and Bokoli, you will find that we are busy putting up classes, but who will teach these ECD students if there are no teachers? I beg that next time, let us look on ways on how at least we assist in employment of ECD teachers. We assist in employment of VTC teachers, so that it becomes relevant. If you want to say that knowledge and skills must now be imparted, who will impart that knowledge in the absence of teachers?

That's why I'm saying we failed on this one. We must allocate on that one. The reason why I am saying this, I just want every one of you who has these details, go to page 35. See what has been done. One of the departments has gotten an increase of Kshs 340 million shillings. Was it necessary? That is for another day.

I'm again shocked on the mandatory deductions. You find that we have not remitted Kshs 676 million. It is deducted on a pay slip, what you're supposed to do is remit where they're supposed to be taken. Then the question maybe next time we should be asking them as they appear before this Honorable House is where did the Kshs 676 million go to yet we did deduct?

I will plead with the Committee next time to look on the County Departmental Development Fund that we leave with them. This money, where does it go? And according to the statement stated by the mover of the report, they were not able even to spend half of the money that was available for them. What was the reason? Shocking last year when we were here, we were told the pending bills were about Kshs 2.2 Billion. That was around November and December, but between that short period; today that bill has shot up to Kshs 3.8 Billion. And I want to recommend this to the leadership of this House, that let's look on the mechanisms on how we can verify the pending bills and come up with a method that they cannot capitalize on, so that we can deal with them once and for all. I support the report.

Mr. Speaker: Thank you, Hon Okasida. At least you have been brief in your submissions. Let us hear the Majority Leader,

Hon Joseph Nyongesa: Thank you, Mr. Speaker. I will also be very brief. First, allow me to appreciate the mover, the seconder, and the whole committee. Actually the Fiscal Strategy Paper

is a guideline of the budget-making process. Last financial year, we really struggled. There was a lot of pull and push, without knowing that we may have some changes in the real budget. And I appreciate the members of the Budget Committee, during the budget-making process; we shall realign some programs based on the priorities. Because I'm again seeing in the flagship projects, even Kamukuywa is still being mentioned. Yet we have really struggled, and as you see, even most of the Members have a lot of fatigue because they are really tired of it. But, if this House could be very keen during the main budget, then most of the issues shall be realigned as per the wishes of the people. Because I'm also looking at the proximity of Misikhu and Webuye, vis a vis the BCRH within the town center, so that at least we do the balancing of the regions, looking at Misikhu, then Webuye, and leaving out Bungoma Referral then as a County, even if they did some signing, we should look into it.

When we are projecting the issue of pending bills, I think even the on-going projects are also part of it, now that most of them will be paid. I do think and hope that the Kshs 3.6 Billion will be reduced to almost around Kshs 1 Billion.

We want to appreciate the Committee on the issue of the CEF, because the Executives were very negative about it, but we thank the Committee for raising it to 30Million. Again as a House, because that's the only thing that actually can make us feel as if we are working, then we should be also hoping to improve during the main budget, because even in CARA, will also come with some changes, and the greatest beneficiary of every government, recently says that Counties should be added some money. So I hope that during the main budget, the so-called Raila force will have to assist us also that at least we gain more.

Another critical issue is our own source of revenue. I think now they are working on the realities, because the issue of maybe exaggerating is no more. As we support, let's hope we shall do some realignment and ensure that we fit on those ceilings basing on priorities. I support the motion.

Temporary Speaker: Thank you, the leader of the Majority. I think when you talked about Raila's force Hon. Anthony Luseneka was very impressed and very happy. That support will come. Let me call upon the mover of the motion to respond.

Hon Charles Nangulu: Thank you, Hon Speaker. I take this opportunity to thank all those Members who have contributed to this motion. Our report is actually self-explanatory. This is just setting ceilings. Do not be worried, Hon. Okasida. The Kshs 30 million, as the leader has just put to you, could even go up to Kshs 40 million. Ceilings are approximation and are not permanent.

I do not have much to say because the report explains itself. What has come out very strongly is about the variations that we get in this County. If we had the public works independent so that it becomes like a directorate, we can have exact BQs so that we do not get these variations that come up and actually the other ones come up with a lot of pending bills.

So that if a contract is set, because we have cases, whereby we have our contracts in place. When the contractor goes on site, within his first certificate, he is raising variations already.

So we have the current public works, they hide into not giving the exact works that have to be done. So with our recommendations that have taken place, the pending bills can actually be sorted out. Hon. Speaker, also as you look at what we have done with the pending bills, we have given them 14 days so they can bring what they have. And also as elected Members and Assembly, we look at it and verify before we can actually bring the Kshs 3.8 billion to appear in our main budget.

Otherwise Hon. Speaker, thank you so much. I hope the report is approved as it is.

Mr. Speaker: Thank you, Hon. Nangulu for your brief and precise reply. Honorable Members, a report having been moved by the Budget and Appropriations Committee, the same having been seconded, a debate having ensued thereafter, I wish to put a question that this House adopts the report by the Budget and Appropriations Committee on the County Fiscal Strategy Paper 2025 laid on the table of the House on 8th April, 2025.

(Question put and agreed to)

The report together with the recommendations is hereby adopted. The same shall be forwarded to the relevant Department for appropriate action.

COMMUNICATION FROM THE CHAIR

Members, there is a communication that I wish to make at this particular point. This is an internal memo originating from the Office of the Clerk directed to the Hon. Speaker issued on 9th April, 2025.

Subject of the Memo is Assets Verifications Exercise.

I will read it verbatim;

The County Assembly of Bungoma in compliance with the directive dated 7th March, 2024 of the Cabinet of the National Government regarding the transition from Cash Basis of accounting to Accrual Basis of accounting effective from 1st July, 2024. This transition will see financial

statements for the year ending 30th June, 2025 prepared on an IPSAS accrual basis covering all financial assets and liabilities.

I wish therefore to request all elected members to inform the Ward Managers that the Asset Management Technical Team will be moving around the Ward offices from Monday 14th to Thursday 17th April, 2025 to verify the assets and equally update the Assembly Asset Register.

The team requests for cooperation from the Ward Managers. I request you to bring this matter to elected Members of the County Assembly.

It is signed by Charles W. Wafula, Clerk of the County Assembly of Bungoma.

Members please take note and pass the information to the relevant Ward Managers.

ADJOURNMENT

Mr. Speaker: Members that was the last item on our Order Paper. I wish to appreciate Members for sitting through the lengthy session and I appreciate you for your cooperation and patience. We adjourn the House. The House shall reconvene on Tuesday, next week at 2.30 p.m. session. Thank you.

The House rose at 6:20 p.m.