

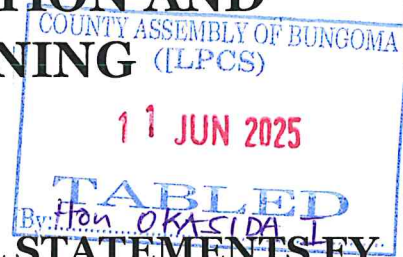
**COUNTY GOVERNMENT OF BUNGOMA**



**COUNTY ASSEMBLY OF BUNGOMA  
OFFICE OF THE CLERK**

**THIRD ASSEMBLY-FOURTH SESSION**

**COMMITTEE ON EDUCATION AND  
VOCATIONAL TRAINING (LPCS)**



**REPORT ON HALF YEAR FINANCIAL STATEMENTS FY  
2024/25 FOR THE PERIOD ENDED 31<sup>st</sup> DECEMBER  
2024.**

**Clerks Chambers  
County Assembly Buildings  
P.O BOX 1886 - 50200  
BUNGOMA, KENYA**

**MAY, 2025.**

## Table of Contents

CHAPTER ONE .....	3
1.1 Preamble.....	3
1.2 Mandate of the Committee.....	3
1.3 Committee Membership.....	4
1.4 Guiding principles in the Examination of the Bungoma County Government Quarterly Reports and Financial statements.....	4
1. Constitutional Principles on Public Finance .....	5
2. Direct Personal Liability .....	5
3. Obligations of Accounting Officers .....	5
1.5 Acknowledgment .....	6
CHAPTER TWO.....	7
2.1 KEY HIGHLIGHTS ON THE HALF YEAR FINANCIAL STATEMENT FOR THE FINANCIAL YEAR 2024/2025. ....	7
CHAPTER THREE.....	10
3.1 COMMITTEE OBSERVATIONS AND RECOMMENDATIONS. ....	10
3.1.1 Committee General Observations. ....	10
3.1.2 Committee Recommendations. ....	11
3.2 ADOPTION SCHEDULE .....	12

## CHAPTER ONE

### 1.1 Preamble

**Mr. Speaker,**

It is my duty to present the report by the Committee of Education and Vocational Training on the Half Year Financial Statements for the Financial Year 2024/2025 for the period ended 31<sup>st</sup> December, 2024. The Half Year Financial Statements was tabled in this County Assembly of Bungoma on 5<sup>th</sup> April, 2025 and stood committed to all Sectoral Committees for their interrogation, input and recommendation through a report to this Honorable House.

### 1.2 Mandate of the Committee

**Mr. Speaker,**

The Sectoral Committee on Education and Vocational Training is constituted pursuant to the provisions of Standing Order 217 of the County Assembly of Bungoma and has executed its mandate in accordance with number (5) of the aforementioned Standing Order that provides:

- (a) investigate, inquire into, and report on all matters relating to the mandate, management, activities, administration, operations and estimates of the assigned departments;*
- (b) study the programme and policy objectives of departments and the effectiveness of the implementation;*
- (c) study and review all county legislation referred to it;*
- (d) study, assess and analyze the relative success of the departments as measured by the results obtained as compared with their stated objectives;*
- (e) investigate and inquire into all matters relating to the assigned departments as they may deem necessary, and as may be referred to them by the County Assembly;*
- (f) to vet and report on all appointments where the Constitution or any law requires the County Assembly to approve, except those under Standing Order 208 (Committee on Appointments); and*
- (g) Make reports and recommendations to the County Assembly as often as possible, including recommendation of proposed legislation.*

### **1.3 Committee Membership**

**Mr. Speaker,**

The committee currently is constituted by the following members.

- |                            |   |               |
|----------------------------|---|---------------|
| 1. Hon. Benjamin Otsiula   | - | Chairperson   |
| 2. Hon. Stephen Kaiser     | - | V/Chairperson |
| 3. Hon. Joan Kirong        | - | Member        |
| 4. Hon. Ali Machani        | - | Member        |
| 5. Hon. Jack Kawa          | - | Member        |
| 6. Hon. Hentry Nyongesa    | - | Member        |
| 7. Hon. Christine Mukhongo | - | Member        |
| 8. Hon. Abraham Obama      | - | Member        |
| 9. Hon. Aggrey Mulongo     | - | Member        |
| 10. Hon. Jacob Psero       | - | Member        |
| 11. Hon. Simotwo Franklin  | - | Member        |
| 12. Hon. Timothy Chikati   | - | Member        |
| 13. Hon. Wangila Vitalis   | - | Member        |
| 14. Hon. Charles Nangulu   | - | Member        |
| 15. Hon. Ipara Okasida     | - | Member        |

### **1.4 Guiding principles in the Examination of the Bungoma County Government Quarterly Reports and Financial statements.**

**Mr. Speaker,**

In the execution of its mandate, the Committee of Education and Vocational Training is given a legal backing under the Constitution of Kenya 2010, Public Finance

Management Act, 2012, County Governments Act, 2012. These statutory provisions include:

### **1. Constitutional Principles on Public Finance**

Article 201 of the Constitution of Kenya, 2010 enacts fundamental principles that **“...shall guide all aspects of public finance in the Republic...”** These principles include, *inter alia*, that: **201(a)** *There shall be openness and accountability, including public participation in financial matters;* **201(d)** *Public money shall be used in a prudent and responsible way;* and **201(e)** *Financial management shall be responsible, and fiscal reporting shall be clear.*

Section 149(1) (a) and (b) of the PFM Act 2012 provides as follow...“an accounting officer is accountable to the County Assembly for ensuring that the resources of the entity for which the officer is designated are used in a way that is;

- a) *Lawful and authorized*
- b) *Effective, efficient, economical and transparent*

### **2. Direct Personal Liability**

Article 226(5) of the Constitution of Kenya, 2010 is emphatic that *“If the holder of a public office, including a political office, directs or approves the use of public funds contrary to law or instructions, the person is liable for any loss arising from that use and shall make good the loss, whether the person remains the holder of the office or not”*.

### **3. Obligations of Accounting Officers**

The Public Finance Management Act, 2012 section 166 states as follows;

1. *An accounting officer for a county government entity shall prepare a report for each quarter of the financial year in respect of the entity.*
2. *In preparing a quarterly report for a county government entity, the accounting officer shall ensure that the report—*
  - (a) *contains information on the financial and nonfinancial performance of the entity; and*
  - (b) *is in a form determined by the Accounting Standards Board.*
3. *Not later, than fifteen days after the end of each quarter, the accounting officer shall submit the quarterly report to the County Treasury.*

4. *Not later than one month after the end of each quarter, the County Treasury shall—*
- (a) consolidate the quarterly reports and submit them to the county assembly;*
  - (b) deliver copies to the Controller of Budget, National Treasury and the Commission on Revenue Allocation; and*
  - (c) publish and publicize them*

### **1.5 Acknowledgment**

**Mr. Speaker,**

I take this opportunity to thank all the members of the Committee for dedicating their time to interrogate the Half Year Financial Statements for the Financial Year 204/25, for the period ended 31<sup>st</sup> December 2024. The Committee would also like to appreciate the Secretariat for its commitment. Lastly, the Committee is grateful to your office and the office of the Clerk of the County Assembly of Bungoma for logistical support received as it discharged its mandate.

It is therefore my privilege, on behalf of the Committee on Education and Vocational Training, to move the Report on the Half Year Financial Statements with respect to the Department of Education and Vocational Training for Financial Year 2024/2025 for the period ended 31<sup>st</sup> December 2024.

Signed..........Date. 5/06/2025

**Hon. Benjamin Otsiula**

**MCA. Khasoko Ward.**

**Chairperson, Committee on Education and Vocational Training**

## **CHAPTER TWO**

### **2.1 KEY HIGHLIGHTS ON THE HALF YEAR FINANCIAL STATEMENT FOR THE FINANCIAL YEAR 2024/2025.**

#### **2.1.1 REVENUE**

**Mr. Speaker,**

The total budget for Education and Vocational Training for the financial year 2024/25 was Kshs. 1,631,681,111 as per the approved annual budget comprising of a total of Kshs. 1,470,531,111 recurrent budget and Kshs. 161,150,000 development budget.

The department does not rely on any other source of revenue other than exchequer releases.

#### **2.1.2 EXPENDITURE**

**Mr. Speaker,**

The total expenditure budget for the period was Kshs. 726,428,879.63 representing 44.5% of budget absorption.

#### **2.1.3 BUDGET EXECUTION BY PROGRAMMES AND SUB-PROGRAMMES**

**Mr. Speaker,**

Under Recurrent, with an approved budget of Kshs. 1,470,531,111, the department absorbed Kshs. 726,428,879.63 translating to 49.4% of the recurrent vote. This is broken down as follows:

- Human resource (Basic salary) had an allocation of Kshs. 1,197,255,254 with an absorption of Kshs. 594,257,247.63 representing 49.6% of the salary vote. During interrogations the Department submitted an expenditure of Kshs. 586,574,999 translating to a variance of Kshs. 7,682,248.63
- Domestic Travel and Subsistence with an allocation of Kshs. 6,500,000 (Kshs. 2,500,000 for ECDE and Kshs. 4,000,000 for VTCs) had an expenditure of Kshs. 1,802,900

- Training expenses with an allocation of Kshs. 1,035,857 had an expenditure of Kshs. 290,000
- Hospitality with an allocation of Kshs. 6,000,000 had an expenditure of Kshs. 504,132.75
- Fuel oil and lubricants with an allocation of Kshs. 1,500,000 had an expenditure of Kshs. 750,000
- Education support services (bursary and Scholarship) with an allocation of Kshs. 225,000,000 utilized Kshs. 128,824,600 representing 57.3% absorption.
- Printing and advertisement (Kshs. 700,000), Insurance cost (Kshs. 200,000), office general supplies (1,500,000), routine maintenance of motor vehicle (Kshs. 500,000) and School feeding program (Kshs. 30,000,000) had no absorption during the period under review.

Under Development expenditure with an allocation of Kshs. 161,150,000, there was nil absorption for the following programs.

- Supply of ECDE learning materials with an approved allocation of Kshs. 23,000,000
- Infrastructure development (Ward Based Project) with an approved budget of Kshs. 98,150,000
- Equipping of VTCs with an allocation of Kshs. 25,000,000
- VTC tuition grant and transfer with an allocation of Kshs. 15,000,000.

However, during the interrogations, the Department submitted to have had an expenditure of Kshs. 13,063,113 on on development under the following votes; supply of learning materials (Kshs. 10,220,378) and equipping of VTCs (Kshs. 2,842,735)

#### **2.1.4 ACCOUNTS PAYABLE**

**Mr Speaker,**

The department had a total of Kshs. 241,241,281.77 with Kshs. 228,281,614.77 relating to development and Kshs. 12,959,667 relating to recurrent as accounts payables.



During interrogations, the department submitted that Kshs. 109,215,245.56 related to commitments whereas Kshs. 119,660,369.21 was the actual accounts payable.

#### **2.1.5 ACCOUNTS RECEIVABLE.**

**Mr Speaker,**

The department had no outstanding imprests at the end of the period under review.

#### **2.1.6 BANK BALANCES**

There was a declaration of bank balance of Kshs. 4,570,258.68 in the various accounts of the VTCs in the County while the VTC project account had a balance of Kshs. 280,646. Additionally the bank balances for the Educational Support Scheme Accounts at KCB was Kshs. 425 while the opening balance was Kshs. 3,678,425.

## **CHAPTER THREE**

### **3.1 COMMITTEE OBSERVATIONS AND RECOMMENDATIONS.**

#### **3.1.1 Committee General Observations.**

**Mr. Speaker,**

The Committee made the following observations

1. There were discrepancies in reporting as figures submitted in the Financial Statements by the Treasury did not match with what the department of education submitted. For instance, the expenditure of Kshs. 13,063,113 on development by the Department whereas the County Treasury submitted nil expenditure and the personnel expenditure having a variance of Kshs. 7,682,248.63 between the submissions from the County Treasury and the Department.
2. The department did not receive any allocations on education support scheme despite the treasury submitting that they received Kshs. 225,000,000. The submitted figure relates to the balances brought forward from financial year 2023/2024
3. Some of the contractors did not have the capacity as they never reported to sites after entering into contracts with the county Government. Additionally, The Department of Education and that of public works have not inspected completed projects. These errors of omissions and commissions are what contribute to the ever ballooning pending bills.
4. Development of youth Polytechnics/VTCs had an allocation of Kshs. 15 M but the department did not receive money during the period under review.
5. There was no allocation in the budget for pending bills despite the department indicating that they had pending bills of Kshs. 228,281,614.77.
6. There was no policy for school feeding program in ECDEs.

### **3.1.2 Committee Recommendations.**

**Mr. Speaker,**

The Committee made the following recommendations.

1. **THAT**, the treasury, should engage the department in reconciling figures to curb on discrepancies while reporting.
2. **THAT**, the treasury should facilitate timely release of funds on development of ECDEs and Vocational Training Centers as it is one of core mandates of the Education Department.
3. **THAT**, the procurement department should consider contracting firms with capacity to reduce stalling or incomplete projects.
4. **THAT**, the treasury and the department should prioritize timely settling of pending bills in the Education Department worth Kshs. 228,281,614.77.
5. **THAT**, the procurement processes should commence on time to avoid delays in implementation of the projects.
6. **THAT**, projects being retendered should adopt the most convenient method to ensure the projects are awarded and completed within the Financial Year.
7. **THAT**, the department should fast track formulation of school feeding program policy.

## ADOPTION SCHEDULE

Mr. Speaker,

The following members appended their signatures adopting the contents therein.

1. Hon. Benjamin Otsiula	-	Chairperson	
2. Hon. Stephen Kaiser	-	V/Chairperson	.....
3. Hon. Joan Kirong	-	Member	
4. Hon. Ali Machani	-	Member	.....
5. Hon. Jack Kawa	-	Member	.....
6. Hon. Hentry Nyongesa	-	Member	
7. Hon. Christine Mukhongo	-	Member	.....
8. Hon. Abraham Obama	-	Member	.....
9. Hon. Aggrey Mulongo	-	Member	
10. Hon. Jacob Psero	-	Member	
11. Hon. Simotwo Franklin	-	Member	
12. Hon. Timothy Chikati	-	Member	
13. Hon. Wangila Vitalis	-	Member	
14. Hon. Charles Nangulu	-	Member	
15. Hon. Ipara Okasida	-	Member	.....

## **ANNEXURES**

- 1. Adoption Minutes of the Report*
- 2. Submission from the Department of Education and Vocational Training on the Half Year Financial Statements FY 2024/2025.*

**MINUTES OF EDUCATION AND VOCATIONAL TRAINING  
COMMITTEE HELD ON 2<sup>ND</sup> MAY 2025 AT VICTORIA INN  
HOTEL KISUMU.**

**MEMBERS PRESENT**

1. Hon. Benjamin Otsiula	Chairperson
2. Hon. Stephen Kaiser	Vice- Chairperson
3. Hon. Hentry Nyongesa	Member
4. Hon. Franklin Simotwo	Member
5. Hon. Christine Mukhongo	Member
6. Hon. Vitalis Wangila	Member
7. Hon. Jacob Psero	Member
8. Hon. Joan Kirong	Member
9. Hon. Timothy Chikati	Member
10. Hon. Abraham Obama	Member
11. Hon. Johnston Ipara	Member
12. Hon. Charles Nangulu	Member
13. Hon. Aggrey Mulongo	Member
14. Hon Jack Kawa	Member
15. Hon Ali Machani	Member

**SECRETARIAT**

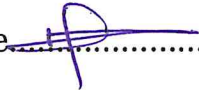
1. Mike Wechuli	– Committee Clerk
2. Protus Simiyu	- Hansard officer
3. Nicholas Maghas	- Fiscal Analyst
4. Job Toili	- SAA

**AGENDA**

1. Prayer
2. Determination of quorum
3. Adoption of the Agenda
4. Declaration of Interest
5. Communication from the Chair
6. Adoption of Report on Half Year Financial Statements FY  
2024/2025 for the Period Ended 31<sup>st</sup> December 2024

**MIN/1/2/5/2025:PRAYER**

Secretary

NAME. WECHULI WAN-LOH-1 .....Signature 

DATE. 05/06/2025 .....