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COUNTY GOVERNMENT OF BUNGOMA



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**COUNTY ASSEMBLY OF BUNGOMA
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THIRD ASSEMBLY-FOURTH SESSION

HOUSE BUSINESS COMMITTEE

**REPORT OF THE AFFAIRS OF THE COUNTY ASSEMBLY
DURING THE FOURTH SESSION (11TH FEBRUARY, 2025 – 9TH
FEBRUARY, 2026)**

COUNTY ASSEMBLY OF BUNGOMA
(LPCS)
11 FEB 2026
NOTICE ISSUED
By: Hon. *Ipava Okasida*
FEBRUARY, 2026

Clerks Chambers
County Assembly Buildings
P.O BOX 1886 – 50200
BUNGOMA, KENYA

COUNTY ASSEMBLY OF BUNGOMA
(LPCS)
11 FEB 2026
TABLED
By: Hon. *Ipava Okasida*

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CHAPTER ONE

1.1 Preface

The objective of this report is to provide information on the business transacted by the County Assembly during the period commencing 11th February, 2025 to 9th February, 2026. The focus is on consideration of, Papers laid, Notices of Motion issued, Motions, Petitions, Policies, Statements or Questions and Bills. During the period under review, the House did play its role in Legislation, Representation and Oversight as provided in Article 185 of the Constitution.

Great impact was particularly realized through adoption of reports on various issues, passage of Bills, vetting of nominees to public offices with the aim of ensuring sound leadership in the management and running of public affairs and seeking responses from the County Executive Committee Members through Statements and/or Questions. The House was also involved in analysis and passage of the first Supplementary budget FY 2024/2025, the annual budget FY 2025/2026 and the first Supplementary budget FY 2025/2026.

Further, the House continued to engage the public in its affairs through a variety of avenues as per the provisions of the Constitution. The actualization of the Committees' activities as highlighted in the work plans were also a great success. These activities encompassed weekly Committee sittings, inquiries and all activities which were carried out either within or outside the Precincts of the County Assembly.

1.2 Establishment and mandate of the Committee

The County Assembly House Business Committee is established pursuant to the provisions of Standing Order 173. Particularly, Standing Order 173 (4) provides for the mandate of the Committee as follows:-

- (a) Prepare and, if necessary, from time to time adjust the House Calendar with the approval of the County Assembly;
- (b) Monitor and oversee the implementation of the House Business and programmes;
- (c) Implement the Standing Orders respecting the scheduling or programming of the business of the House and functioning of the Committees of the County Assembly;
- (d) Determine the order in which the reports of Committees shall be debated in the County Assembly;

(e) May take decisions and issue directives and guidelines to prioritize or postpone any business of the House acting with the concurrence of the Leader of the Majority Party or the Leader of the Minority Party, as the case may be;

(f) Consider such matters as may from time to time arise in connection with the Business of the House and shall have and perform such powers and functions as are conferred on and ascribed to it by the Standing Orders or from time to time by the County Assembly.

1.3 Committee Membership

The Committee as currently constituted comprises of the following Members:

1. Hon. Emmanuel Situma	Speaker (Chairperson)
2. Hon. Stephen Wamalwa	Deputy Speaker
3. Hon. Joseph Juma	Member
4. Hon. Vitalis Wangila	Member
5. Hon. Meshack Wekesa	Member
6. Hon. Aggrey Mulongo	Member
7. Hon. Violet Makhanu	Member
8. Hon. Jack Wambulwa	Member
9. Hon. Hentry Nyongesa	Member
10. Hon. Johnston Ipara	Member
11. Hon. Cornelius Makhanu	Member
12. Hon. Jacob Psero	Member
13. Hon. Metrine Nangalama	Member
14. Hon. Mildred Barasa	Member

1.4 Acknowledgement

The Chairperson of the Committee takes this opportunity to thank all Members of the Committee for their immeasurable contribution. In equal measure, the Committee conveys its gratitude to the offices of the Speaker and Clerk of the County Assembly for the support accorded to it in the execution of its mandate during the compilation of the report.

It is therefore my pleasant duty and privilege, to present the report to the House.

SIGN..... DATE *9th February 2026*

HON. *Emmanuel Situma*
EMMANUEL SITUMA

SPEAKER OF THE COUNTY ASSEMBLY/CHAIRPERSON

CHAPTER TWO

2.1 Introduction

The fourth Session of the third Assembly began on Tuesday, 11th February, 2025. This report, therefore, details the legislative and other businesses transacted in the County Assembly from commencement of the Session on 11th February, 2025 to 9th February, 2026.

2.2 Resumption and Sittings of the fourth Session

Standing Order 30 directs that regular Sessions of the County Assembly begin on the second Tuesday of February and end on the first Thursday of December. Standing Order 30 (2) empowers the House, by resolution, to alter these dates for a particular Session.

The fourth Session of the third Assembly commenced on Tuesday, 11th February 2025, and concluded on Monday, 9th February 2026. At the opening of the Session, the House approved the House Business Committee in accordance with Standing Order 173 (1) (g) and the Calendar of the House (Regular Sessions) for 2025 pursuant to Standing Order 31.

The approved Calendar scheduled one hundred and thirty-six (136) Sittings. During the Session, however, the House altered its Calendar thirteen times under Standing Order 33 to address emerging priorities. The issues prompting these alterations were as follows:

1. Members required time to attend the County Assemblies Forum meeting (February, 2025).
2. Sectoral Committees needed adequate time to interrogate the 1st Supplementary Budget Estimates for FY 2024/2025 (March, 2025).
3. Adjustment of the short recess to prioritize consideration of the Supplementary Budget (March, 2025).
4. Temporary adjournment of Sittings to realign legislative timelines (March, 2025).
5. Facilitation of Committee work on the County Fiscal Strategy Paper (April, 2025).
6. General alteration of the Calendar to accommodate emerging Business (April, 2025).
7. Engagement with County Assemblies Forum leadership (July, 2025).
8. Rescheduling of the long recess to align Business and Committee schedules with legislative priorities (August, 2025).

9. Committee interrogation of the Annual Development Plan FY 2026/2027 (September, 2025).
10. Committee interrogation of Financial Statements (September, 2025).
11. Suspension of afternoon Sittings in preparation for CASA Games, with morning Sittings designated for essential business (October, 2025).
12. Adjournment of Regular Sittings in further preparation for CASA Games (October–November, 2025).
13. Conversion of a recess period into a Sitting week to transact pending Business (November, 2025).

This summary only points out to the substantive issues that necessitated each alteration, without detailing procedural language.

2.3 Special Sittings of the County Assembly

During the fourth Session, the House held three (3) special Sittings on Monday 22nd and Tuesday 23rd December, 2025 convened Vide Kenya Gazette Notice No. 18597 of 17th December, 2025. The businesses transacted by the House during the Special Sittings were:-

1. Tabling of the report of the Sectoral Committee on Labour Relations, Member Services and Facilities on the vetting of the Members to the County Public Service Board.
2. Tabling of the report of the Budget and Appropriations Committee on the Bungoma County 1st Supplementary Budget FY 2025/2026.
3. Second reading of the 1st Supplementary Appropriation Bill, 2025.
4. 3rd Reading of the 1st Supplementary Appropriation Bill 2025.

2.4 Public Pronouncement of the Budget Policy Highlights

The County Executive Committee Member for Finance and Economic Planning appeared before the House on 30th April, 2025 and made a public pronouncement of the County Budget Policy highlights and revenue raising measures pursuant to Standing Order (55).

2.5 Public access and participation

2.5.1 Visiting institutions

In compliance with Article 196 of the Constitution of Kenya, 2010, the County Assembly conducts its business in an open manner, holds its sittings and those of its Committees in public and facilitates public participation and involvement in legislative and other Assembly business.

Aligned with this constitutional requirement, Standing Order 201 (1) of the Bungoma County Assembly Standing Orders expressly provides for public access to both Assembly and Committee business. This Standing Order operationalizes the constitutional principle by ensuring that members of the public are welcomed to follow proceedings from the Public Gallery and to participate in Committee processes.

During the period under review, the Assembly continued to welcome institutions and members of the public to its Chamber and Committee business. Several schools visited the Assembly and observed proceedings from the Public Gallery, including:

1. Chemweisus S.A Secondary School, Elgon Ward – 11th February, 2025
2. Nang’eni Girls Secondary, West Bukusu Ward – 13th March, 2025
3. Eluuya Friends Girls School, Milima Ward – 25th March, 2025
4. St. Augustine Girls Lukhuna, Tongaren Ward – 3rd June, 2025
5. Friends’ School Kamusinga, Kibingei Ward – 5th June, 2025
6. Mungore Girls Secondary School, Khasoko Ward – 10th June, 2025
7. St. Francis Asis Miyanga, Kimaeti Ward – 11th June, 2025
8. St. Francis High School Makemo, Ndivisi Ward – 12th June 2025
9. St. Monicah Bukokholo Girls Secondary School, Malakisi/Kulisiru Ward – 17th June, 2025
10. Little Marafiki Academy, Township Ward – 1st July, 2025
11. St. Jude Sioya Secondary School, Kabula Ward – 3rd July, 2025
12. Cheptais High School, Cheptais Ward – 8th July, 2025
13. Kisuluni S.A Primary and Junior Secondary School, Bukembe West Ward – 10th July, 2025
14. St. Jude Muanda Primary School, South Bukusu Ward – 24th July, 2025
15. Shekinnah School, Kibingei Ward – 24th September, 2025
16. Marobo Girls Secondary School, Luuya/Bwake Ward – 25th September, 2025
17. Kituni High School, Misikhu Ward – 2nd October, 2025

Further, in line with Article 196 of the Constitution and Standing Order 201 (1), Committees have opened their sittings to the public. Notably, during vetting exercises, the public was invited to attend and given the opportunity to submit their views through memoranda, thereby reinforcing transparency, accountability and inclusivity in the legislative process.

2.6 State of the County Address by H.E. the Governor

Section 30(2) (k) of the County Governments Act, 2012 read together with section 4 of the Bungoma County State of the County Address Act, 2023 and Standing Order 26(1) of the Bungoma County Assembly Standing Orders mandates that the Governor to deliver an annual State of the County Address during a Special Sitting, not later than the 30th day of March each calendar year. Additionally, provides that the Governor shall deliver the annual State of the County Address to the Assembly during a sitting.

In adherence to these provisions, on Thursday, 27th March 2025 at 2:30 p.m., H.E. the Governor delivered the State of the County Address before the Assembly. The Address outlined policy priorities, achievements, challenges and revenue-raising measures, while also reporting on citizen participation and the performance of the County Executive.

Committee observation

Although H.E. the Governor duly delivered the Address on Thursday, 27th March 2025 at 2:30 p.m., the Address was not published in the Gazette as stipulated in Section 4(5) of the Bungoma County State of the County Address Act, 2023. This omission limited the formal dissemination of the Address to the wider public and fell short of the Statutory requirement for transparency and accessibility.

2.7 Demise of a Member

During the fourth Session of the Third Assembly, the Speaker formally reported to the House the untimely demise of Hon. James Barasa Mukhongo, Member of County Assembly for Kabuchai Chwele Ward, who passed away on Monday, 4th August 2025 while undergoing treatment. At the time of his demise, the late Hon. Mukhongo was serving his third consecutive term in the County Assembly, a testament to the trust and confidence the people of Kabuchai Chwele Ward had placed in his leadership and representation. His passing was noted with deep sorrow by the Assembly, marking the loss of a seasoned legislator whose service contributed significantly to the work of the House.

2.8 Swearing in of Member-Elect

During the fourth Session of the Third Assembly, the County Assembly administered the oath of office in compliance with Article 74 of the Constitution of Kenya, 2010, which requires that before assuming office, State Officers shall take and subscribe to the oath or affirmation of office in the manner and form prescribed by the Third Schedule to the Constitution or under an Act of Parliament. Accordingly, on 3rd December 2025, the

Assembly swore in Hon. Eric Wekesa, MCA for Kabuchai Chwele Ward, following the demise of Hon. James Barasa Mukhongo, thereby ensuring continuity of representation for Kabuchai Chwele Ward and upholding constitutional and procedural requirements governing assumption of office.

This action reinforced the principle that no State Officer may assume office without first subscribing to the prescribed oath of office.

2.9 Parliamentary Proceedings and House Business

2.9.1 Communication from the Chair

Communications from the Chair is a mode in which the Speaker decides, guides or informs the House on various subjects ranging from considered rulings on procedural or constitutional questions, information to the House, guidance to the House, convocation of Special Sitings, recognition of visiting delegations/schools and notification of occurrences. During the fourth Session, the Presiding Speaker conveyed sixty (60) Communications. The distribution of Communication per month was as indicated below:

Year	Feb 2025	March 2025	April 2025	June 2025	July 2025	Sept 2025	Oct 2025	Nov 2025	Dec 2025	Total
2025	02	08	07	12	11	07	06	4	03	60

2.9.1.1 Notification from the Speaker

On 12th January 2026, the Speaker issued a formal communication to Members of the County Assembly in line with the Standing Orders and established legislative practice. Members were notified of the receipt of reports from the Office of the Auditor General requiring Assembly consideration. The reports were on the Financial Statements of the County Executive for FY 2024/2025 and the Financial Statements of the County Assembly for FY 2024/2025. The Speaker issued a notification to Members, including the committal of the Auditor General's reports to the Public Accounts and Investments Committee for scrutiny, thereby ensuring that financial oversight responsibilities were not delayed by the recess period. This further reinforced the Assembly's commitment to accountability, transparency and continuity of legislative oversight in public financial management.

The timely issuance of notifications reflects best practice in legislative management as it guarantees that Statutory reports are processed within the required timelines. Such notifications also ensure that Members remain informed of critical matters affecting the Assembly's mandate and strengthen institutional responsiveness while upholding the principles of good governance.

2.9.2 Messages from H.E the Governor

A Message is a means of transmitting information between the County Assembly and the Senate or between the County Assembly and the Executive on various matters including approval of nomination of persons for appointments to various public offices, intent of the State of the County Address by H.E the Governor or reservations on Bills. Pursuant to provisions of Standing Order 45, the House received six (6) Messages from H.E the Governor.

The Messages related to nomination of a person for appointment to the position of Bungoma County Attorney, nomination of a person for appointment as a member of the Bungoma Municipal Board, intent by H.E the Governor to give the State of the County Address, nomination of Members to serve in the selection panel to recruit members of the County Public Service Board and submission of the nominees for appointment to the County Public Service Board for approval by the County Assembly.

2.9.3 Papers Laid

Papers refer to documents presented to a legislature by way of "laying on the Table". The purpose of laying a paper is to formally make the information in the document available to the House, its Members and to the public. Once laid, a Paper becomes a record of the House and is distributed as such. Laying of Papers allows for the document to be considered by the House or a Committee of the House. When Papers by external bodies are laid in the House, they are committed to the relevant Committees for consideration and reporting to the House.

Papers fall into various categories including Papers laid before the House from external bodies, such as County Departments and independent bodies, often in accordance with the relevant provisions. There are also Papers presented to the House by Committees. An individual Member of the House may also lay a paper either in support of contribution during debate or in substantiation of a claim made by the Member in the House.

During the fourth Session, a total of one hundred and fifty three (153) Papers were tabled in the House. Out of the total number, twenty eight (28) Papers laid were from the County Executive, thirty two (32) from the office of the Auditor-General and eighty nine (89) County Assembly Committees.

Other Papers laid on the Table of the House during the Session were:

1. Nomination list of Members to serve in the House Business Committee for the Fourth Session of the Third County Assembly
2. The Legislative Calendar for the Fourth Session of the Third County Assembly
3. Annual report of the County Assembly Service Board for the period January – December, 2024
4. Address by H.E, the Governor

During the fourth Session, a total of one hundred and fifty three (153) Papers were tabled in the House of which 45 are still pending before committees at the close of the Fourth Session of 2025. The majority of these Papers comprised reports from the Office of the Auditor-General and statutory financial statements, tabled and committed to the relevant Committees for consideration in line with the Standing Orders.

Public Accounts and Investments Committee (PAIC)

The Committee received the largest number of Papers, reflecting its oversight mandate on financial accountability. A total of thirty two (32) reports were committed to the Committee between 12th February and 2nd December, 2025. They included:

1. Audit reports on Sub-County Hospitals: Mt. Elgon, Bokoli (2022, 2023, 2024), Naitiri (2022, 2023, 2024), Kimilili, Bumula, Sirisia, Cheptais, Webuye, Chwele, and Bungoma County Referral Hospital.
2. Reports on specialized County Funds: Disaster and Emergency Management Fund, Persons with Disabilities Empowerment Fund, Youth and Women Empowerment Fund, Climate Change Fund, Trade Development Loans Fund, Education Support Scheme, Employee Car Loan and Mortgage Scheme Fund, Members' Car Loan and Mortgage Scheme Fund.
3. Reports on institutions: Nzoia Water Services Company Limited.
4. Reports on County entities: County Executive, County Assembly, County Revenue Fund, and Receiver of Revenue.
5. Special audit report on payroll management for the County Executive.

Sectoral Committee on Finance and Economic Planning Committee

The Committee was tasked with examining financial statements and revenue reports. A total of eight (8) reports were committed to the Committee, including:

1. Quarterly reports of the Receiver of Revenue and Revenue Fund for the periods ending December 2024, March 2025, June 2025 and September 2025.
2. The Bungoma County Disaster and Emergency Management Fund Quarterly Report and Financial Statements for the period ended September, 2025.
3. The Bungoma County Government Revenue Enhancement Action Plan.

Sectoral Committee on Lands, Urban, Physical Planning and Housing Committee

This Committee has one (1) pending report:

1. The Task Force Report on the Bungoma County Land Inventory, tabled on 4th March 2025.

Sectoral Committee on Tourism, Environment, Water and Natural Resources

The Committee was assigned two (2) reports, namely:

1. The Bungoma County Climate Change Fund Quarterly Report and Financial Statements for the period ended 31st March, 2025.
2. The Bungoma County Climate Change Fund Annual Report for the year ended 30th June, 2025.

Sectoral Committee on Trade, Energy and Industrialization

The Committee has one (1) pending report:

1. The Bungoma County Trade Development Loan Fund Quarterly Report and Financial Statements for the period ended September, 2025.

Observation

Despite the significant number of Papers laid and committed to Committees, it is observed that by the close of the Session, some Committees had not submitted their reports to the Assembly regarding the Papers laid and committed to them. This omission undermines the principle of timely oversight and weakens the accountability cycle envisaged under the Constitution, the County Governments Act and the Standing Orders.

Reports tabled from Committees

Reports tabled from Committees were on various matters including reports on Bills, vetting of persons for appointment to various Public Offices, inquiries, audited reports and reports on an array of issues within the purview of respective Committees. The table below gives a summary of Reports as tabled from Committees of the House.

S/No.	Committee	Reports tabled
1.	House Business Committee	2
2.	Liaison Committee	3
3.	Finance and Economic Planning	7
4.	Public Administration and ICT	5
5.	Labour Relations, Members' Services and Facilities	7
6.	Health Services	5
7.	Land, Urban, Physical Planning and Housing	6
8.	Roads, Transport, Infrastructure and Public Works	5
9.	Education and Vocational Training	7
10.	Youth Affairs and Sports	4
11.	Gender, Culture and Social Welfare	7
12.	Agriculture, Livestock, Fisheries, Irrigation and Cooperative Development	7
13.	Tourism, Environment, Water and Natural Resources	5
14.	Trade, Energy and Industrialization	5
15.	Budget and Appropriations	6
16.	Public Accounts and Investments	1
17.	Delegated County Legislation	1
18.	Selection	3
19.	Committee of Powers and Privileges	1
20.	Committee on Appointments	1
21.	Ad-hoc Committee	1
22.	Total	89

2.9.4 Notices of Motion

During the period under review, ninety two (92) Notices of Motion were issued

2.9.5 Questions and Statements

As part of their representative and oversight roles, Members were able to raise a variety of issues of concern through Questions and Statements on the floor of the House. Questions and Statements play crucial roles in parliamentary proceedings.

Statements to Committees are tools for legislative oversight of the County Assembly over the Executive on matters of concern within the mandate of a Committee. During the period under consideration, forty seven (47) Statements were issued. Of these, twenty one (21) were House Business Committee Statements issued pursuant to Standing Order 47 (2) (a) informing the House of the business coming before it during the following week. One (1) personal Statement from the Hon. Eric Wekesa who acknowledged Members for the support accorded to him as a new Member of the County Assembly representing Kabuchai Chwele Ward. Three (3) Statements were withdrawn.

During the Fourth Session of 2025, Members of the County Assembly directed 21 oversight questions and Statements to various Sectoral Committees. Committees responded to 14 of these and left seven (7) pending by the close of the Session, showing both progress and gaps in accountability.

The Sectoral Committee on Lands, Urban Physical Planning and Housing addressed all three (3) Questions satisfactorily, demonstrating efficiency in handling matters of irregular construction and administrative buildings. The Education and Vocational Training Committee processed five (5) questions but concluded only two (2), leaving three (3) unresolved on bursary accountability, ECDE infrastructure, and vocational training centres. The Agriculture, Livestock, Irrigation and Cooperative Development Committee resolved both of its two (2) questions, focusing on coffee factory management and Departmental staffing. The Roads, Transport, Infrastructure and Public Works Committee handled three (3) Questions but responded to only one (1), leaving two (2) pending on road conditions and bridge construction. The Labour Relations, Members' Services and Facilities Committee responded fully to its single question on casual workers' welfare. The Health Services Committee managed five (5)

questions, responding to three (3) and leaving two (2) pending on maternity wing projects, referral hospital oversight, medical misinformation, and stipends for community health promoters. Finally, the Finance and Economic Planning Committee responded to both of its two (2) Questions, covering emergency fund management and ward-specific projects.

Overall, committees acted on most matters, but the Education, Roads, and Health Committees left several questions pending, accounting for the bulk of unresolved issues. This pattern highlights the need for Committees to strengthen monitoring and adhere to stricter timelines so that all responses are delivered within the Session, thereby reinforcing accountability and effective oversight.

The table below indicates the status of all Statements asked in the House, whether responded to or still pending before Committees as attached below:

S/N O.	Committee	No. of Statements	Statements responded to	Pending
1.	Sectoral Committee on Lands, Urban Physical Planning and Housing	3	3	0
2.	Sectoral Committee on Education and Vocational Training	5	2	3
3.	Agriculture, Livestock, Irrigation and Cooperative Development.	2	2	0
4.	Sectoral Committee on Roads, Transport, Infrastructure and Public Works	3	1	2
5.	Sectoral Committee on Labour Relations Members Services and Facilities	1	1	0
6.	Sectoral Committee on Health Services	5	3	2
7.	Sectoral Committee on Youth Affairs and Sports	1	0	1
8.	Sectoral Committee on Finance and Economic Planning	2	2	0
	Total	22	14	8

2.9.6 Motions

A Motion is an instrument by which the Assembly makes decisions on a matter before it. It is a persuasive proposal by a Member or a party that the Assembly does something,

orders something to be done or expresses an opinion with regard to some matter. Motions may be categorized as:

- i. Procedural Motions
- ii. Special Motions
- iii. Substantive Motions
- iv. Motions for Adjournment of the House on definite Matter of urgent County importance

During the period under review, the House considered one hundred and eleven (111) Motions.

2.9.6.1 Procedural Motions

These are Motions introduced and passed in the House in accordance with its Standing Orders mainly to regulate the internal conduct of legislative business. During the period under review, seventeen (17) Procedural Motions were considered by the House.

2.9.6.2 Special Motions

They are Motions that seek a resolution of the House to approve persons nominated for appointment to or removal from public offices in line with the requirements of the Constitution of Kenya, 2010, the Public Appointments (County Assemblies Approval) Act, 2017 or any other law. During the Session under review, the House considered four (4) Special Motions relating to the approval of the appointment of persons nominated to public offices as follows:

1. Motion for approval of nominee for appointment to the office of the Bungoma County Attorney.
2. Motion for approval of the nominee for appointment to the Bungoma and Kimili Municipal Boards.
3. Motion for approval of nominees to serve in the selection panel to recruit members of the County Public Service Board.
4. Motion for approval of nominees for appointment to the County Public Service Board.

2.9.6.3 Substantive Motions

Substantive Motions are self-contained Motions seeking to elicit a decision of the House on a specific matter. Substantive Motions are standalone and not dependent on any other procedural condition precedent, whether in terms of orders of the day or other

Motions. Substantive Motions are mainly from individual Members of the House, a party or a committee of the House. During the fourth Session, eighty nine (89) substantive Motions were considered.

2.9.6.4 Motions for Adjournment of the House on definite Matter of urgent County importance

These are Motions moved by a Member upon obtaining the leave of the House to interrupt the normal business on a given sitting day to allow for a discussion of definite matters of urgent County importance. During the period under review one (1) Motion was introduced in the House on the Annual Budget FY 2025/2026.

All Motions adopted by the House were forwarded to the County Executive Departments and other relevant institutions for action and implementation.

2.9.7 Bills

A Bill is a proposed legislation for an Act of Parliament seeking to make new provisions; amend or repeal an existing law(s). Article 185 of the Constitution of Kenya, 2010 provides that the legislative authority of a County is vested in and exercised by its County Assembly. During the period under review, the following Bills were passed and assented to:

1. The Bungoma County 1st Supplementary Appropriation Bill FY 2024/2025
2. The Bungoma County Annual Appropriation Bill FY 2025/2026
3. The Bungoma County Valuation and Rating Bill, 2024
4. The Bungoma County Livestock Sale Yard Bill, 2025
5. The Bungoma County 1st Supplementary Appropriation Bill, 2025/2026

The Bungoma County 2nd Supplementary Appropriation Bill FY 2024/2025 was withdrawn before proceeding to Second Reading. Further, by the end of the Session two Bills were awaiting second reading:

1. The Bungoma County Food Safety Co-ordination Bill, 2025
2. The Bungoma County Agriculture Institutions Development Bill, 2025

2.9.8 Policies

During the fourth Session, the Bungoma County Agricultural Technical Vocational Education and Training (ATVET) Promotion Policy, 2024 was introduced on 12th February, 2025 and approved by the House on 23rd July 2025.

2.10 Procedural Developments and Emerging Issues

2.10.1 Quorum of Committees

A House resolution upon the Liaison Committee's recommendation adopted in the House requires that during a Motion in the House, the Committee's membership present should be half the total number plus the Chairperson. The Committee has observed minimal cases of non-adherence to this resolution. In some instances, there have been challenges in Committees where membership restructuring occurred before presentation of a Committee's report to the House. Consequently, membership that had adopted the report constituted the expected quorum in the House.

CHAPTER THREE

3.1 Observations and Recommendations

3.1.1 Observations

1. The Committee observed minimal cases of non-adherence to the resolution of the House on Committee quorum during presentation of Committees' report.
2. Out of the 21 oversight questions directed to committees, only 14 received responses, leaving 7 pending by the close of the Session. This shows that committees like Lands and Agriculture demonstrated efficiency by concluding all matters referred to them, while Education, Roads, and Health struggled with timeliness, leaving critical issues unresolved.
3. Members made relatively little use of statements and questions as oversight tools compared to the volume of other business such as motions, papers laid, and communications.
4. Committees processed a significant number of financial statements and audit reports, there was no structured mechanism to translate these documents into fact-finding reports on the actual status of projects on the ground. Oversight remained largely confined to paper reviews, which limited the Assembly's ability to confirm whether appropriated funds resulted in tangible service delivery outcomes.
5. The County Assembly considered only a few pieces of legislation, most of which were statutory in nature, while one committee did not complete the legislation committed to them. This limited legislative output points to a gap in proactive law-making and reliance on the Executive to initiate bills, which declines the Assembly's constitutional role as the primary legislative organ of the County.

3.1.2 Recommendations

1. The Committee recommends that Liaison Committee's resolution on quorum during presentation of Committees' report should be anchored in the Standing Orders.
2. Members of the County Assembly should develop a culture of consistent use of Statements and Questions as primary oversight tools. Members should be required, through Standing Orders or internal resolutions, to raise a minimum number of substantive oversight Questions each Session, ensuring that critical governance issues are consistently interrogated.

3. There is need for refresher training and capacity-building workshops which can also help Members frame sharper, evidence-based questions that compel the Executive to provide clear explanations and actionable responses. By embedding these practices, the Assembly will strengthen its watchdog role, close service delivery gaps and reinforce its credibility as a proactive institution of governance.
4. That once financial reports are laid before the House, the Research Department should be mandated to compile project status reports that go beyond financial figures by extracting allocations and expenditures from the statements, mapping these to specific projects as indicated in budget documents and work plans. Cross-referencing with Committee reports, Auditor-General findings, and departmental submissions would be crucial in ascertaining whether funds were utilized as intended as well as conducting or coordinating fact-finding missions such as site visits, stakeholder interviews and photographic evidence to verify the physical status of projects. The department should compile integrated reports that link financial data with ground realities to show whether expenditure translated into completed, functional projects that deliver value to citizens. This would empower committees with evidence-based reports that connect budgetary allocations to real outcomes hence closing the gap between financial statements and citizen experience.
5. The Legal department should institutionalize post-legislative scrutiny by reviewing enacted laws to identify provisions that require amendment or repeal, and then drafting the necessary amendments for consideration. In addition, the department should proactively draft new pieces of legislation aligned to emerging governance needs and share them with Committees for debate and refinement, rather than waiting for the Executive to initiate. This approach would strengthen the Assembly's independence, ensure continuous improvement of the legal framework, and safeguard its credibility as the custodian of county legislation. If the Assembly does not embrace this proactive role, the responsibility for legislative stagnation will rest squarely with the County Assembly.

3.2 Conclusion

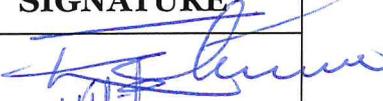
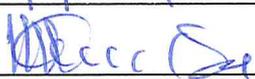
The fourth Session, 2025 marked significant progress in the County Assembly's legislative and oversight mandate. The successful passage of the annual Appropriation

Bill, 2025/2026, robust oversight activities and enhanced public participation demonstrate the Assembly's commitment to responsive governance.

The County Assembly remains committed to serving the people through transparent, accountable and participatory governance. The fifth Session will build upon these achievements while addressing emerging challenges and embracing opportunities.

ADOPTION SCHEDULE

We, the undersigned Members of the House Business Committee affix our signatures adopting this report with the contents therein.

NO.	MEMBER'S NAME	DESIGNATION	SIGNATURE
1.	Hon. Emmanuel Situma	Speaker/Chairperson	
2.	Hon. Stephen Wamalwa	Deputy Speaker	
3.	Hon. Joseph Juma	Member	
4.	Hon. Vitalis Wangila	Member	
5.	Hon. Meshack Wekesa	Member	
6.	Hon. Aggrey Mulongo	Member	
7.	Hon. Jack Wambulwa	Member	
8.	Hon. Johnston Ipara	Member	
9.	Hon. Hentry Nyongesa	Member	
10.	Hon. Jacob Psero	Member	
11.	Hon. Cornelius Makhanu	Member	
12.	Hon. Violet Makhanu	Member	
13.	Hon. Metrine Nangalama	Member	
14.	Hon. Mildred Barasa	Member	