

**COUNTY GOVERNMENT OF BUNGOMA**

**COUNTY ASSEMBLY OF BUNGOMA**

**COUNTY ASSEMBLY DEBATES**

**THE DAILY HANSARD**

**THURSDAY, 4<sup>TH</sup> DECEMBER, 2025**

**Afternoon Sitting**

**3<sup>rd</sup> County Assembly**

**Version 00**

**4<sup>th</sup> Session**

**Revision 00**

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# COUNTY ASSEMBLY OF BUNGOMA

## THE DAILY HANSARD

THURSDAY, 4<sup>TH</sup> DECEMBER, 2025

The house met at 2:30p.m.

(Mr. Speaker [Hon. Emmanuel Situma] in the Chair)

### PRAYER

### QUESTIONS AND STATEMENTS

#### RESPONSE IN RELATION TO PAYMENT OF STIPEND TO COMMUNITY HEALTH PROMOTERS

**Mr. Speaker:** Yes, Hon. Jack, who is giving the response? Hon. Jerusa Aleu, do you have the response? Do you have a copy Hon. Jack, what are you having? Your statement, Hon. Jerusa, how? Those are tricks of trying to run away from this business so that you go to recess. Let her come and give it from here.

**Hon. Jerusa Aleu:** Thank you, Mr. Speaker Sir. I stand to give a progress report on the statement raised by Hon. Jack Wambulwa in relation to payment of stipend to Community Health Promoters.

On 24<sup>th</sup> September 2025 the Committee on Health services received a statement sought by Honorable Jack Wambulwa in this House and referred to the committee for reply pursuant to Standing Order 49(2) of the Bungoma County Assembly Standing Orders.

The statement was in relation to payment of stipend to Community Health Promoters and the Chairperson was required to inquire into and elaborate on the following.

1. How much was allocated to pay stipend to Community Health Promoters in FY 2024 and 2025.
2. What caused the delay in the payment of stipend to CHP's whereas there was a budget for the same?

**Version 00**

**Revision 00**

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3. Now that the Financial Year 2024/2025 has closed without their stipend being paid. Explain how they are going to be paid their arrears.
4. Measures put in place by the department to pay stipend to the CHP's on time
5. Any other information deemed necessary.

The Committee engaged the department of Health and Sanitation in October 2025. It was disclosed that the department had prepared all the required documentation for payment which was submitted to the County Treasury for payment.

The Committee sought to engage the County Secretary and the County Treasury on 11<sup>th</sup> November 2025 but the meeting was not successful due to the just concluded CASA games.

The Committee could not proceed with the matter and now seeks leave of this Honorable House to allow it engage the aforementioned departments and report back to this House thereafter. I beg to report.

The response was signed for the Chair that is 4<sup>th</sup> December 2025 by Hon. George Makari

**Mr. Speaker:** Who signed that report?

**Hon. Jerusa Aleu:** A member of the committee.

**Mr. Speaker:** No who signed that report? Are you telling us the Clerk of the Committee signed the report?

Hon. Tony, be quiet

*(Loud consultation)*

Members, you are making this to be as a joke. When you are going to sign, you say I Jerusa Aleu, I am signing for the Chair and we must know who is signing. You cannot just... I can tell even Omuse can sign for you, the way it is appearing here. When you sign for somebody, you must disclose your full names. So even this one we are not sure whether it is the Sergeant, the Committee Clerk or the Hansard person.

Hon. Tony, I will take action today. This is not a joking matter. Supposing it is given to somebody else, it is not him who has signed it. Hon. Jerusa, you have heard, you are not telling us how long you want, even up to 2027, are you asking for indefinite time. Look at the last words, the committee could not proceed with the matter and now seeks leave of this Honorable House to allow it to engage, for how long? Honorable members, stop being members of this response here.

**Version 00**

**Revision 00**

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**Hon. Jerusa Aleu:** Mr. Speaker Sir, we will come with full information when we resume.

**Mr. Speaker:** That is not part of your prayers here but I do not have to blame you. I will handle the Secretariat of that committee.

**Hon. Jerusa Aleu:** Thank you, Mr. Speaker.

**Mr. Speaker:** Because they are not assisting members here.

*(Applause)*

**Hon. Jerusa Aleu:** Thank you.

**Mr. Speaker:** Because like you are coming to read and Hon. George is away with the CEC Finance in *Wote* for some meeting. If it is the Vice chair reading, it must indicate that the Vice Chair duly signed for the Chair. You are the Vice Chair of the Committee, why does somebody else sign? Hon. Nangulu signs as a Chair or vice chair, so Hon. Jack even before you react, you know some things you cannot seek for time but sometimes it is very mischievous. That the whole month of October and November they did nothing, they came to November and they are hiding in CASA games, honestly our people are suffering. Let me hear Hon. Jack first! Our Standing Orders do not bar Hon. Jack to ask a statement to the said department. We are going to bring for you, we are providing to bar him but for now he is allowed to ask his own department. Hon. Jack,

**Hon. Jack Wambulwa:** Thank you, Honorable Speaker. Thanks you for your concerns and more importantly I want to bring it to your attention that Hon. Jerusa is the Vice chair of this committee but she is powerless. Other than reading, she is supposed to be the one who should have signed this statement on behalf of the Chair. You see Hon. Tony is claiming to have signed...

*(Loud consultation)*

**Mr. Speaker:** Hon. Kikechi, Hon. Jack hold on!

**Hon. Benard Kikechi:** Hon. Speaker, you cannot...

**Mr. Speaker:** Hon. Kikechi, first and foremost under which Standing Order?

**Hon. Benard Kikechi:** Hon. Speaker.....

*(Laughter)*

**Mr. Speaker:** Hon. Kikechi, under which Standing Order?

**Version 00**

**Revision 00**

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**Hon. Benard Kikechi:** Honorable Speaker, I just wanted to...

**Mr. Speaker:** Hon. Kikechi, I will allow you to proceed but under which Standing Order?

**Hon. Benard Kikechi:** Hon. Speaker....

*(Laughter)*

**Mr. Speaker:** If you are not aware we leave it out.

*(Laughter)*

*(Applause)*

Hon. Ipara!

**Hon. Johnston Ipara:** Thank you, Hon. Speaker. I am standing on Standing Order 96(1). Is it right for Hon. Jack to say that Hon. Jerusa as a Vice Chair of the Committee is powerless, has no reason to stand in for the Committee and should we allow that?

**Mr. Speaker:** Hon. Jack, Hon. Millia, hold on? Hon. Jack, can you be able to substantiate that she is powerless. If you cannot, withdraw as we proceed! Let me give him the microphone first.

**Hon. Jack Wambulwa:** Hon. Speaker, I want to substantiate my statement and I am not afraid of that. Just like Hon. Vitalis had raised the issue of saying am a member of the committee..

**Mr. Speaker:** That one was not on HANSARD.

**Hon. Jack Wambulwa:** Yes

**Mr. Speaker:** I never gave him chance to be put on HANSARD. It was out of his consultation with members, so it is not an issue here.

**Hon. Jack Wambulwa:** I have a right whether a member or not.

**Mr. Speaker:** You do not have to answer that.

**Hon. Jack Wambulwa:** Why I said about Hon. Jerusa is that by virtue of her being in that committee you see when the Chair is away, the vice chair is supposed to take over unless the Chair has given mandate to any other members and we have to know as to why the vice chair cannot be given that mandate. You know vice chairs are also...

**Version 00**

**Revision 00**

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**Mr. Speaker:** Hon. Jack that cannot be the substantiating. Hold on members. On several occasions here, a member has moved a report when the Chair is sitting here. What I want to understand is for the past three years and a half or three years, Hon. Jerusa is powerless. Tell us what you mean by powerless.

**Hon. Jack Wambulwa:** For purposes of this House Hon. Speaker, what I am trying to say is that Vice Chairs are...

**Mr. Speaker:** Hon. Jack, forget about the other Vice Chairs who are here. We are basically on one Vice Chair Hon. Jerusa being powerless.

*(Applause)*

**Hon. Jack Wambulwa:** Withdrawing is no problem, but looking at whoever has signed, you see even whoever was reading does not know who signed.

**Mr. Speaker:** Honorable members, I will take action on the issue of signing as per...

**Hon. Jack Kawa:** But now the issues we are discussing here is powerless.

**Hon. Jack Kawa:** All right, I am withdrawing.

**Mr. Speaker:** Now proceed!

*(Applause)*

**Hon. Jack Kawa:** And as I withdraw, looking at the response that has been given, this indeed is not the report that we engaged with both the Treasury in this chambers, CS and the team came before us here;

**Mr. Speaker:** Hon. Jack, now you are conflicted because if you were a statement seeker, you sit there as the one who wants answers but if you sat as part of the team and now you are disputing what you agreed there it becomes a problem even for the Chair.

**Hon. Jack Wambulwa:** Honorable Speaker, when they invite the Executive, the owner of the statement must be there also.

**Mr. Speaker:** Yes, not as a member now.

**Hon. Jack Wambulwa:** Not as a member but as the owner of the statement. That is what I am saying. Now going by what they are telling us here, that they never engaged with the County

**Version 00**

**Revision 00**

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Treasury and the CS, this is wrong information being given to you. The CS was here, we agreed and even said that as much as we are waiting for this case of 2024/2025 Financial Year to be sorted, they should be paid this year's payment of which up to now as we talk, no CHP has been paid. So this tells you that indeed this executive is not ready to help our CHP'S.

These are volunteers who are helping our people, you see if they give us this kind of response, it makes me mad. I wonder...

**Mr. Speaker:** Hon. Jack, do not become mad in this House, we are worried

*(Laughter)*

**Hon. Jack Kawa:** I feel it for them Honorable Speaker. These are our own sons and daughters.

**Mr. Speaker:** Members, you know these people of CHPs are across the 45 Wards, what is affecting Hon. Jack is in Siboti, Tongaren, Kulisiru, Webuye East, and Maraka and equally in Kimilili, we must find a way. If the committee can schedule time in the course of next week, once we adjourn here, I may have to call a special sitting on Budget or members of the board but normally when we adjourn and we resume in the second week of February.

I may call a special sitting if am requested by the leadership of the House and when we make such requests, we specify the business to be conducted, so members do not take these people's issues lightly. Your own people are suffering, they have worked without payment. So like the Treasury and the CS taking you people in circles ought to come to an end. So Hon. Jerusa, the committee must be proactive.

**Hon. Jack Wambulwa:** Hon. Speaker, the salaries are under the CS and when we were with him here he promised that the following week of October, they were to process the arrears of this Financial Year. No cent has been paid to date and here as a committee responding and saying they have not engaged.

**Mr. Speaker:** I will give you a very simple way, give the committee more time. I am willing to even call a special sitting next week or the following week so that you get feedback from these people.

**Hon. Jack Wambulwa:** That is true Honorable Speaker.

**Mr. Speaker:** Hon. Jerusa Aleu, I am giving you two weeks. Prepare a feedback, once ready inform the Majority, I will call a special sitting.

**Version 00**

**Revision 00**

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*(Applause)*

**Hon. Jack Wambulwa:** Thank you, Honorable Speaker

**Mr. Speaker:** Yes Leader of Majority!

**Hon. Joseph Nyongesa:** Thank you, Mr. Speaker., I do not know at what point do we change that the onus of the Chairman becomes the onus of the department because when I seek a statement I am seeking through the department. At what point should the Chairman own that statement on behalf of the department.

I think the person to sign should be the CEC or Chief Officer so that at least we should make it clear. I do not know at what point it changed because the person to sign should be the CEC or the Chief Officer responding not the chairs.

**Mr. Speaker:** Members, when I chose to have the response, you are the same chairs who came to me that you are taking away our business. So if the Chair of Health Committee through Hon. Jerusa, what is brought to you as feedback, write a forwarding letter to the House, so that we get the raw information from the CECM or the department. That way we can be able to ask like this one now, do we ask questions to you or the department, because you cannot answer questions on behalf of the department. You receive the response and forward.

**Hon. Joseph Nyongesa:** Mr. Speaker, I know that chairs are conveying the message from the department. At what point, are they now owning it and signing?

**Mr. Speaker:** Members, what we are going to agree on, we are going to have a sitting and agree that the Chairs only need to do the forwarding letter but the response ought to be signed by the CEC Chief Officer, Director for the specific department. Are we together members?

That way you can be able to hang the Chief Officer. Now you want to hang the harmless Jerusa here. Yes Hon. Jerusa, do you still want to say something? Yes please

**Hon. Jerusa Aleu:** Thank you, Mr. Speaker for giving me this chance again to at least, say something about this progressive report. I am presenting a progressive report, it was not a response.

*(Loud consultation)*

**Mr. Speaker:** Hon. Jack, just hold on. Hon. Jerusa, you know some of these people doing the paper work are misleading you.

**Version 00**

**Revision 00**

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A progressive report must have a title to say it's a progressive report, the one you are having is not.

Two, for you to bring it, you ought to inform the Speaker of the status, so that I am aware that it's progressive in nature. Yours has no such content. I think Oscar and your team; you are hearing what we are talking about here. You are putting my Honorable members in a very awkward position. We have two motions ahead of us. Let us proceed members,

Next item,

**RESPONSE IN RELATION TO THE KOREAN AND DANISH DONATION TO THE VOCATIONAL TRAINING CENTERS, EARLY CHILDHOOD EDUCATION AND EDUCATION SECTOR IN BUNGOMA COUNTY**

**Mr. Speaker:** Hon. Jeremiah Kuloba, are you standing in for him?

**Hon. Allan Kuloba:** Yes, Hon. Speaker

**Mr. Speaker:** Chair Education, What is your state of this or who is standing in for you? Hon. Angeline Rugut, you proceed from there.

**Hon. Angeline Rugut:** Thank you, Hon. Speaker. The Committee on Education and Vocational Training received a statement sought by Hon. Jeremiah Kuloba in this House on Tuesday 11<sup>th</sup> November 2025 and referred to committee for reply pursuant to Standing Order 47(2) (c) of the Bungoma County Assembly Standing Orders.

The statement was in relation to the Korean Donation to the vocational Training Centers and Early Childhood Education and Danish Education to the Education sector to the County.

The committee in its letter dated 18<sup>th</sup> November 2025 requested the Department of Education to submit a response which was done through a letter dated 21<sup>st</sup> November 2025.

The Committee analyzed the response together with the owner of the statement but it was deemed to be unsatisfactory and all responses were submitted on the Danish donation.

The Committee seeks more time from this House to fully expedite on the matter as it cuts across the Governor's office, former CECM's, Chief Officers and technical staff who should be interrogated further to fully come up with a comprehensive report and report back to this House.

**Version 00**

**Revision 00**

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Report signed by the Chair. Hon. Jackson Wambulwa, Chairperson Committee on Education and Vocational Training.

**Mr. Speaker:** Hon. Allan!

**Hon. Allan Nyongesa:** Thank you, Mr. Speaker. Hon. Rugut has well said that the response was not satisfactory. So she requests that the department comes physically for more interrogation.

**Mr. Speaker:** Hon. Angeline, how long?

**Hon. Angeline Rugut:** Honorable Speaker, we request the first week as we resume after recess.

**Mr. Speaker:** I am having an issue with that time, because kids will be reporting to school on 6<sup>th</sup> January and this Korean donation is supposed to be assisting kids to report in very good place in terms of desks and equipment. When you are saying that when we report in February, what will happen with the kids in the first week of January? Unless some members here got those donations and maybe members here are not coming out clearly. Hon. Jack, before I allow you to speak, you are aware people who went to Korea, the Governor was here stating that the container was on high seas coming, there was a team that went to Mombasa to inspect and accept the goods in the container, then whom are you looking to summon?

Whether you are transferred to the department of lands if it's Kombo, Nalwa or Kemboi, summon all of them, because if you went to Korea, there are shipping papers and those who received the goods.

Members, I will give you more time but be very careful here, let me allow the Chair to respond, I see Hon. Luseneka he may be having some good information.

**Hon. Jack Wambulwa:** Thank you, Hon. Speaker. Going by the response that we were being given here, I was personally dissatisfied because they are giving us the response through a telex not commitment by the department, and you are aware public funds were used to take people to Korea, they paid themselves per diem, after travelling back they came and reported that the goods had arrived in the Mombasa ocean and they went to inspect.

Something funny, that amongst the inspection team, there were private individuals who were paid by this County, they are not workers of the County. Unfortunately after being paid, they were trying to process the fee for clearance but as far as I am concerned, government to government is supposed to be exemption. They tried to seek exemption, when I asked them for documentation to show to whom did they write and if it was rejected who rejected them because exemption was

**Version 00**

**Revision 00**

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supposed to have been written to the CS Finance, of which if it's government to government, exemption would be automatic but it never happened.

Looking at this status of response, there is no way I can also take it and say that indeed what they have responded is right. That is why I thought we seek enough time, good enough all these officers who were involved are still within this Government, so that we summon all of them and more importantly I want to request members that Honorable Speaker through your powers, let the old and the current officers appear before this House, so that we can resolve this issue once and for all, but the way they are playing games like this we shall never get a solution to this.

I am being told by the insiders, six cargos came and of the six one was opened, checked and they were claiming that they were six for ECDE's then there was also *mtumba*. How about the remaining five, what was it carrying? That is where the challenge is, but indeed I want to confirm to you as we talk they are saying it is still in Mombasa but this cargo must have already been opened and goods taken away, so it important that they come to give us information based on what they went to do in Korea, what were they given and where is it.

**Mr. Speaker:** Hold on Hon. Sudi, Hon. Luseneka! Members just reduce the movements because I will end up summoning the entire team because I am also seeing the Deputy Governor was in this thing. They will all come here. They ought to come here because you cannot purport to spend 5,000,000 to bring...

*(Applause)*

Members, you remember even one member was so annoyed, how do you take money meant for ECDE to go to Korea and nothing came back. Hon. Luseneka, continue!

**Hon. Anthony Luseneka:** Thank you, Hon. Speaker. I moved a motion on the same in this House which was seconded by our Majority Leader and money meant for our VTCs was a grant, some money was allocated to clear those items and I think around 3 or 4 million was set aside to clear the items and for transportation.

We have been getting either unsatisfactory or progressive responses on all statements raised in this House. No satisfactory statement has come to this floor of the House. This trend is worrying, if we do not get serious about this then we will just be taken for a ride for this remaining period. So we need your direction on these statements where we are being given either progressive reports or seeking more time. So I request that we take serious this matter and summon those who are involved so that we protect the integrity of this House. Otherwise, the way things are going, I do not think we are heading anywhere. We need your firm instructions so that we move.

**Version 00**

**Revision 00**

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**Mr. Speaker:** Members, let me assist you. All your sentiments are good but we must find a way of having the concerned officers here because what Hon. Sudi and Ipara want to give us, you won't get a conclusive feedback today. I would want to beseech you members that we agree all these people are summoned here, so that we get answers from them because even if you all speak and what I do not want to engage in is people are talking here then after half an hour they run way and leave me with five people to finish the remaining businesses. You did that yesterday and I sat here up to 5:45p.m with around only 6 people.

I will allow the Majority to say something, and then allow the Hon. MCA for Kabuchai/Chwele, he has a request to make his maiden speech then we do the motions. I have communications to make, the one for Public Service Board members for committal. I want to have the hardcopy.

I will beseech you to just hold on because this thing cannot be finished here. We must agree on who to be summoned in our own *Kamukunji* so that they all come here. You cannot spend 5, 000,000 or 10, 000,000 to go bring goods worth 2, 000,000 that is robbery.

**Hon. Joseph Nyongesa:** Thank you, Mr. Speaker. I think we should also change the way we are operating in terms of statements because if the owner of the statement had a privilege to be with the department and the committee and in that situation there was some disagreement then should you come to us to seek for more time instead of the committee just extending time so that they give us a report because if we shall be doing so, at least we shall also be saving time. If they are unable to agree then let them just come and report that we are unable and leave to the House to handle.

**Mr. Speaker:** Honorable members, I will sit with the Chairs and agree. Sometimes back I was referring statements to the Whole House, you came to me and said speaker you are taking away our work as committees, which I did agree and left that work to be done by you. So we are going to agree that in situations where we do not agree then let it be handled by Whole House. I will meet the Chair and the members, so that we are able to agree.

Next item,

Yes, what is your issue Hon. Allan?

**Hon. Allan Nyongesa:** Honorable Speaker, I am the owner of the statement and I have not gotten it clearly. How you have ruled?

**Mr. Speaker:** I have said that you are not satisfied; members who were supposed to come didn't turn up because from the list, people went to Korea and Mombasa and they will basically all come

**Version 00**

**Revision 00**

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here before the Whole House because I am sure from this container every Honorable MCA was expecting something for his ECDE classes which was not the case. So we want to know the beneficiaries, maybe you are all making noise here then some of the members here are quiet, they got something from that container, so let them come and say. Maybe Hon. Milliah is a beneficiary and she is quiet. I am not saying it's her, I am using her name as an example.

*(Laughter)*

*(Applause)*

Honorable members, I said maybe. I did not say she is the one. I said maybe because if the container was opened and there were goods in, we want to know whether they were *mtumba* or not, who were the beneficiaries because if you do not know members, if I am selling tyres of the Assembly on public auction, I cannot put the money in the Assembly account, it must be taken to the revenue account in the Executive. What of the container from Korea to Mombasa, we must know. If they were shared by such people then we should know. Hon. Allan,

**Hon. Allan Nyongesa:** Thank you, Honorable Speaker. Yesterday I overheard you saying we shall have a motion on the statements that are still pending, I raised a statement in September and has never been responded to.

**Mr. Speaker:** Hon. Allan, you know you are a leader in this House and it's embarrassing for me to tell you look at the order of today. The last motion is saving all those statements.

**Hon. Allan Nyongesa:** I am sorry. Mr. Speaker. My phone is off that is why I have not...

*(Laughter)*

**Mr. Speaker:** Yes, Hon. Eric! When a maiden statement is given, there is no interruption, if there are mistakes, allow him to say. Proceed!

**MAIDEN SPEECH BY HON. ERICK WEKESA NEWLY ELECTED MCA FOR  
CHWELE/KABUCHAI WARD**

**Hon. Eric Wekesa (MCA Kabuchai):** Thank you, Mr. Speaker Sir and this Honorable House. I thank the Almighty God, the people of Chwele/ Kabuchai and leaders who helped me including my MP Mheshimiwa Majimbo Kalasinga. We have friends like the former Governor and Mheshimiwa Tim. Just to mention a few plus Mheshimiwa Natembeya the Governor Trans Nzoia.

**Version 00**

**Revision 00**

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I want to thank this House too because there are a few members here who were also there, whether they were on my side or the other side. I didn't know but I appreciate them for visiting and walking in my Ward. This time I rise to really express my gratitude for the election and also speak out my heart as I join these great leaders of Bungoma.

I did not know this House is this vibrant. Out there people do not know this House is a beehive of activities everyday deliberating on issues relating to our people. I want to appreciate members as I join this House to talk about issues concerning my people. Many Members are acquainted with Chwele Kabuchai, members here have used our roads and I know you have taken your vehicles for repair because of the bad state of roads in Chwele/ Kabuchai.

I am aware of members who also drunk our water; we have a few areas with clean water but there are those who landed in our hospitals because of the kind of life and water we have there. I come here with great expectation from my people; they have hope as witnessed with great numbers that voted for me. I cannot do that alone except by the help of this House. I have not come here in isolation because I am better than the rest or even better than my predecessor Mheshimiwa Barasa Mukhongo, may his soul rest in peace. He tried his best but when you look at the population of Chwele/ Kabuchai, you realize that our Ward is one of the largest with over 18,000,000 registered voters and very many unregistered people totaling to almost 100,000,000 just in one Ward. The population is big, that also means the demand and strain on resources is high and I am a young man trying to mitigate between the hope and expectation of these people and the reality of the scarce resources.

I am here to join this House to do the main role of representation to the people of Chwele/ Kabuchai. I beg to be guided by seasoned Honorable members. I have seen elders here to help me in legislation and also make laws that will not only benefit a few but benefit the common *mwananchi*. I am here also to ask for guidance as I do oversight which is my main role as an MCA

I am proud to associate with this House at this time when I have just joined and found them doing what I wish to do most. I know the task is huge but these minds and our energy is also great.

Having some few months to General Elections, I know most members here would wish to join me in agitating for some of the promises I made, some immediately while others maybe in the long-term but we wish to deliver. Like today when I was passing to come to this Honorable House, I passed through a facility where I was shocked to see the sorry state of affairs in a Sub County Hospital just an example, we have four beds for a Male ward, it really hurt me that our mothers

**Version 00**

**Revision 00**

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cannot get a simple CS procedure in a whole a Sub County Hospital, they have to seek it from outside.

What shocked me most is that Sub County Hospital has an ambulance with one driver and one toilet for the whole facility. I do not want to mention many things but I am just highlighting to show that the huge hope of people of Chwele/ Kabuchai is because of their current condition. I know the process of allocation of resources through this Honorable House that facilitates the executive to implement whatever plan they have. We are strained but I just want to beg that as I join and appreciate your warm welcome, I request that let us we pull together to ensure that this Common *mwananchi* or the lowest person in our society gets to benefit.

As I finish, I am young but not the youngest, my seniors are here, I was so scared but they have invited me for lunch, we have eaten together, they are smiling and most have hugged me. I am proud of that

*(Applause)*

And I want to appreciate the warmth and the welcome. I want to take the shortest time possible to appreciate the rest whom I have not mentioned by name, they should feel part of the journey.

As we walk together, let me stand guided on anything I will be out of order even before I come out to do that but I am ready to learn from this wise men and women who are here, Honorable members as we go ahead. God bless you as we embark on a journey to transform the lives of our people.

*(Applause)*

**Mr. Speaker:** Thank you, Honorable members. The maiden speech is given in total silence, so before they call the next item, allow me be able to pass this message to the House, so that I will not have to wait at the tail end of the Order Paper to make this communication

### **TABLING OF MEMBERS OF COUNTY PUBLIC SERVICE BOARD**

Honorable members, as we were transacting, I got communication that His Excellency the Governor has forwarded the names of the Service Board for committal to the Committee for processing. This communication is in a letter from the Office of the Governor, County Government of Bungoma, Reference: CG/BGM/GVN/CA VOLUME 1Fol.32 dated 4<sup>th</sup> December 2025

It is addressed to the Clerk to the County Assembly; reference is Submissions for Vetting and Approval of Nominee for the County Public Service Board.

**Version 00**

**Revision 00**

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Pursuant to the Provisions of Article 235 1(a) (b) and (c) of the Constitution of Kenya 2010 as read together with the Provisions of sections 58(1) and 58 a(1) of the County Government Act No.17 of 2012 as amended in 2020, the Selection Panel for the purposes of the appointment for the Chairpersons and members of the County Public Service Board conducted the interviews and submitted names of the successful applicants to the office of the Governor for nomination and further action as sanctioned by the law.

Upon receiving the names of the successful applicants for the Selection Panel and in exercise of the powers conferred upon the Office of the Governor by section 58 (a)(vii) of the County Government Act as amended in 2020 as read with Section 4,5 and 6 of the Public Appointments County Assembly Approvals Act 265(b), I hereby forward the following names of the nominees for the position of the Chairperson and members of the County Public Service Board for vetting and approval by the County Assembly.

1. Mr. Fredrick Wanyonyi Simiyu of ID. No.8111150 -Chairperson
2. Mr. Michael Wasieba Barasa -7595482 - Member
3. Mrs. Joyce Nasambu Munyefu -33281664 -Member
4. Mrs. Norah Masicha Wandabwa -7610103 - Member
5. Mr. Cornel Rtd Geoffrey Simotwo -7908895 - Member

It is signed by his Excellency Rt Hon. Kenneth Makelo Lusaka EGH Governor Bungoma County.

Honorable members, I will commit all these names to the Committee of Labor Relations and Social Services for processing and reporting back to the County Assembly and I will urge you to move quickly with your secretariat and do the necessary and bring the report back to the House.

Next,

## MOTIONS

### REPORT OF THE SECTORIAL COMMITTEE ON YOUTH AFFAIRS AND SPORTS ON IMPLEMENTATION OF HOUSE RESOLUTIONS FOR THE YEAR 2022 AND 2023

**Mr. Speaker:** Where is the Chair or who is moving the report of Youth Affairs? Yes Hon. Violet! Honorable members, I say it in public and repeatedly, when somebody is resting, you do not say what Hon. Vitalis is saying, that is very dangerous. Hon. Milliah Masungu, I once went to church

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and my priest told me that anytime he sees any of the person in church resting his eyes, he told me that might be the only place he has peace, maybe at home he has issues, so when you see him resting in the middle of the mass, it might be the only place he has peace, allow him to rest. Proceed, Hon. Violet

**Hon. Violet Makhanu:** Thank you, Hon. Speaker. Sorry I was on phone when I was called to come and read the report but all the same, I am on my feet to move a report on the Implementation Status of House Resolutions for the year 2022 and 2023 on behalf of the Committee on Youths and Sports

### **Preamble**

It is my duty to present the report by the Committee on Youth Affairs and Sports on the Implementation Status of House Resolutions for the years 2022 and 23.

Pursuant to the provisions of Standing Order no 205 (1) and (2), all the adopted reports of the Sectoral Committee of Youth Affairs and Sports by the House were conveyed to the CECM Gender, Culture, Youth and Sports. The CECM is required, within 60 days to submit a report to the Committee in accordance with Article 183 (3) of the Constitution of Kenya, 2010.

However, the CECM has never reported on the implementation status of the committee reports adopted by the House. As a result, Liaison Committee planned for this activity for all the sector committees to follow up on the implementation status of their respective reports considered by the House in 2022 and 2023.

During the period under review; the following reports and legislations by the Sectoral Committee on Youth and Sports were adopted by the House and conveyed to the CECM Gender, Culture, Youth and Sports;

- i. Report on the status of Stadia in Bungoma County
- ii. Report on the Nine months financial statements for the period ended 31st March, 2023.
- iii. Report on implementation Status of the Youth Empowerment Fund.
- iv. Report on the Status of the Maeni Youth Empowerment and the Chemoge High Altitude Training Centers

The County Executive Committee Members were invited for the interrogations with their respective Sectoral Committees via a letter referenced CAB/ADM/6VOL.V (93). The Committee conducted its interrogation on 17th May 2025 at 2:00 P.M at the County Assembly Precincts.

This report contains the findings of the committee from the interrogations and supporting documents submitted its observations and recommendations.

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### **Committee Membership**

As at the time of compilation of this report, the Committee comprised of the following members;

1.	Hon. Violet Makhanu	Chairperson
2.	Hon. Grace Sundukwa	V/Chairperson
3.	Hon. Timothy Chikati	Member
4.	Hon. Cornelius Makhanu	Member
5.	Hon. Charles Nangulu	Member
6.	Hon. Allan Nyongesa	Member
7.	Hon. Caleb Wanjala	Member
8.	Hon. Idd Owongo	Member
9.	Hon. Kuloba Jeremiah	Member
10.	Hon. Catherine Kituyi	Member
11.	Hon. Francis Chemion	Member
12.	Hon. Abraham Obama	Member
13.	Hon. Martin Chemorion	Member
14.	Hon. Metrine Wilson	Member
15.	Hon. Everlyne Anyango	Member

### **Acknowledgment**

I take this opportunity to thank all Hon members of the Committee for dedicating their time to interrogate the Youth and Sports department on the implementation status of the House Resolutions for the year 2022 and 2023. The Committee would also like to appreciate the Secretariat who worked with us for their commitment to ensure that the report was produced on time. Lastly, the Committee is grateful to the offices of the Speaker and the office of the Clerk to the County Assembly of Bungoma for logistical support received as it discharged its mandate.

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**Revision 00**

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It is therefore my privilege, on behalf of the Committee on Youth Affairs and Sports, to move the Report on the Implementation Status of House Resolutions for the year 2023 and 2024 with regards to the department of Youth and Sports in Bungoma County.

Report signed by Hon. Violet Makhanu, Chairperson, Sectoral Committee on Youth Affairs and Sports.

**IMPLEMENTATION STATUS OF THE HOUSE RESOLUTIONS FY 2022/23**

**A REPORT BY THE YOUTH AFFAIRS AND SPORTS COMMITTEE ON THE STATUS OF STADIA IN BUNGOMA COUNTY.**

The report was forwarded to the Department of Youth Affairs and Sports in line with the Bungoma County Assembly standing Orders No. 205 (1) in accordance with Article 183 (3) of the Constitution of Kenya, 2010. The recommendations in the report with the Implementation status are hereby provided as submitted by the department.

**MASINDE MULIRO STADIUM**

**Recommendation No. 1**

**That** the department should fast track the completion of the project as it is long overdue.

**Response from the department**

The Project is 95% complete and the contractor is on site. The first and second floors have been handed over to the County Government of Bungoma and are hosting various departments. Additionally, as at the time of interrogations, the department submitted that the project would be complete in two months.

**Committee Observation**

The Committee noted that the prolonged implementation of the project has been occasioned by limited and inconsistent budgetary allocations. It was further observed that the contract amount was varied from Kshs. 679,386,376 to Kshs. 807,464,800, and the contract period extended by fifty-two (52) weeks from the original one hundred and four (104) weeks. Consequently, the project is now expected to be completed by 16th December 2025 following the approved variation.

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The Committee observed that adequate funds had been provided in the supplementary budget to facilitate the completion of the Stadium and directed the department to ensure completion of phase one of the project.

**Recommendation no. 2**

**That**, through the Committee on Lands, Urban and Physical planning, the County Government should ensure that the encroached land be returned to the stadium and appropriately demarcated to prevent such future occurrences.

**Response from the Department**

The Committee noted that the encroached portion of land had been reclaimed and proper demarcation undertaken through construction of a perimeter wall. However, the process faced resistance from some encroachers, a number of whom instituted legal action against the County Government.

**Committee Observation**

As at the time of compiling this report, the recommendation had been implemented by the National Government in collaboration with the County Government and the facility is now secured with a perimeter wall.

**Recommendation No. 3**

**That**, the Ministry of Lands should give the actual acreage of the land owned by Masinde Muliro Stadium, Kanduyi to enhance proper fencing.

**Response from the Department**

The department had written to the ministry of Lands to do survey to ascertain the extent of all the land where the department’s facilities sit.

Additionally, some encroachers had title deeds or lease documents.

**Committee Observation**

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The Committee noted that the department did not provide evidence of correspondence to the Department of Lands, Urban and Physical Planning. Further, as at the time of compiling this report, the recommendations of the Task Force Report on Lands had not been submitted to the department.

The department should, therefore, submit to the committee the evidence of the letter to the department of Lands within thirty days from adoption of this report.

**Recommendation No. 4**

**That**, the Public Works Department does a comprehensive Inspection Report on the Masinde Muliro Stadium, Kanduyi and submit it to this House within 21 days.

**Response from the Department**

An inspection was undertaken, which necessitated payment for the certificates raised by the contractor. The inspection report prepared by the Department of Public Works indicated that the project had achieved 95% completion.

**Committee Observation**

The committee conducted a fact-finding and comprehensively did a report on the same which as adopted by this House.

**Recommendation No. 5**

**That**, this House should consider increasing budgetary allocation to complete the project that has since been long overdue.

**Response from the Department**

As at the time of production of this report, the budgetary provisions were made to cater for all the pending bills and complete the stadium.

**Committee Observation**

The facility was allocated Kshs. 72,000,000 in the 1<sup>st</sup> supplementary budget of FY 2024/to cater for pending bills related to the project.

**Recommendation No. 6**

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**That** the County Government should consider timely honouring of payment certificates in order to cut on the expenditure incurred in terms of interests due to delayed honouring of payment certificates.

**Response from the Department**

The delays in honouring payments certificates were occasioned by delays in exchequer releases as some payment certificates delayed for over a year.

**Committee Observation**

The payments were delayed by late releases of the exchequer as the department prepared payment certificates on time but were not paid by the treasury. Additionally, the delays have also been observed in the varied contract as well.

**TONGAREN STADIUM**

**Recommendation No. 1**

**That** the stadium should be demarcated and fenced to prevent trespassing.

**Response from the Department**

The department has never been allocated funds to fence the facility.

**Committee Observation**

There has been no funding towards this facility since the adoption of the report.

The department should, therefore, prioritize and plan for allocating funds towards demarcating and fencing the facility.

**Recommendation No. 2**

**That** the contract on Proposed Erection of a Metallic Stand in Tongaren Stadium should be terminated and readvertised.

**Response from the Department**

The department submitted that it did not have any contract with VICPAT.

**Committee Observation**

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At the time of compiling the Report on the Status of Stadia in Bungoma County in 2022, there existed a contract between the County Government of Bungoma and M/S VICPAT for the proposed erection of a metallic stand at Tongaren Stadium, Tongaren Ward, Bungoma County. The contract, dated 28th February 2021, was executed under Contract Negotiation No. 914222-2021/2022 at a total sum of Kshs. 4,097,932 (Four Million Ninety-Seven Thousand Nine Hundred and Thirty-Two Shillings Only).

The department should submit to the Committee within thirty days, evidence of termination of contract between county Government of Bungoma and M/S VICPAT.

### **Recommendation No. 3**

**That** the Bungoma County Government ministry of Lands should provide total land acreage of where the facility sits.

### **Response from the Department**

The department did not provide evidence of the letter to the department of Land, Urban and Physical planning.

As at the time of production of this report the recommendations of the task force report on Lands had not been submitted to the department for implementation.

### **Committee Observation**

The department did not provide evidence of the letter to the department of Land, Urban and Physical planning.

The department should, therefore, submit to the committee the evidence within thirty days from adoption of this report.

## **MBAKALO STADIUM**

### **Recommendation No. 1**

**That** the stadium should be demarcated and fenced to prevent trespassing.

### **Response from the Department**

The department had a budget proposal to fence the facility; however, it was not honoured as no budgetary allocation was provided.

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**Revision 00**

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**Committee Observation**

As at the time of production of this report, no allocations were provided towards fencing this facility.

The department during budgeting, should allocate funds towards demarcating and fencing of the facility in the subsequent budget.

**Recommendation No. 2**

**That** the Department should ensure that the contractor is paid for the proposed construction of a Metallic Stand in Mbakalo Stadium.

**Response from the Department**

The department submitted that the contractor was fully paid as at the time of interrogations and that there was no pending bill relating to the project.

**Committee Observation**

The committee observed that the project was complete and the site was handed over to the client – Bungoma County Government.

**Recommendation No. 3**

**That** the County Government should consider rehabilitating the ablution block to serve the users of the facility.

**Response from the Department**

As at the time of production of this report, no allocations were provided towards rehabilitation or construction of new ablutions in this facility.

**Committee Observation**

The Committee observed that the implementation of the recommendation had been hindered by lack of budgetary provisions. The Committee, therefore, recommends that the department allocate adequate funds during the subsequent budgeting cycle for the rehabilitation of the ablution block within the facility.

**Recommendation No. 4**

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**That** the County Government should consider setting up a changing room in the stadium.

**Response from the Department**

As at the time of production of this report, no allocations had been provided towards construction of a changing room.

**Committee Observation**

Lack of budgeting provisions have hindered implementation of the recommendation. The department during budgeting, should allocate funds towards construction of a changing room in the facility.

**NALONDO STADIUM**

**Recommendation No. 1**

**That** M/S TWO CALVES INVESTMENTS LIMITED should resume and complete the work as per the Contract signed.

**Response from the Department**

The department submitted that fencing and construction of the stand was completed. However, the project execution was affected by vandalism and encroachment.

**Committee Observation**

The facility has been taken over by the Sports Association of Kenya and a Sports Academy being set up by the National Government.

**Recommendation No. 2**

**That** the Department on Youth and Sports should terminate the contract with M/S VICPAT COMPANY LIMITED since the contractor had not reported on site within the stipulated contract period.

**Response from the Department**

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**Revision 00**

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The contract between the County Government of Bungoma and M/S VICPAT COMPANY LIMITED was terminated since the contractor did not abide by the contract agreement.

**Committee Observation**

The recommendation was implemented as the contact was terminated.

**Recommendation No. 3**

**That** the Department, onwards, should only award contracts to companies that have the capacity to start and complete projects.

**Response from the Department**

The department submitted that current contracts are being awarded as per the Public Procurement and Disposal Act of 2015.

**Committee Observation**

The recommendation is being implemented.

**AMUTALA STADIUM**

**Recommendation No. 1**

**That** the facility needs to be clearly demarcated and a perimeter wall constructed

**Recommendation No. 2**

**That** the metal stand should be upgraded to a modern stand.

**Recommendation No. 3**

**That** the basketball court floor should be maintained to a better standard

**Recommendation No. 4**

**That** the dressing room should be completed with doors and windows fixed.

**Recommendation No. 5**

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**That** a new ablution block needs to be set up.

**Recommendation No. 6**

**That** this House should consider a budget allocation towards the upgrading of this facility.

**Response from the Department**

The facility was handed over to the Kimilili Municipality; however, there is no progress due to lack of funds.

**Committee Observation**

There facility has never been allocated funds since adoption of this report. The Kimilili Municipality should facilitate the construction of a perimeter wall to safeguard the facility.

**MAYUBA STADIUM**

**Recommendation No. 1**

**That** This House should consider the allocation of money to upgrade the stadium's status.

**Response from the Department**

The department had made a budget proposal of funding to upgrade the facility but no progress has been achieved due to lack of funding.

**Committee Observation**

The facility has never been budgeted for since adoption of the report.

The Department should consider allocating funds towards upgrading the facility in the subsequent budget.

**Recommendation No. 2**

**That** through the Ministry of Lands, Urban and Physical planning, the County Government should provide clear acreage for the stadium for clear demarcation and fencing to prevent trespass.

**Response from the Department**

**Version 00**

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The the department had written to the Ministry of Lands requesting a survey to ascertain the exact boundaries and extent of the land on which the department’s facilities are situated.

**Committee Observation**

The department did not provide evidence of the letter to the department of Lands, Urban and Physical planning.

As at the time of production of this report the recommendations of the task force report on Lands had not been submitted to the department.

**REPORT ON THE STATUS OF MAENI YOUTH EMPOWERMENT CENTRE AND CHEMOGE HIGH ALTITUDE TRAINING CENTRE.**

The report was forwarded to the Department of Youth Affairs and Sports in line with the Bungoma County Assembly standing Orders No. 205 in accordance with Article 183 (3) of the constitution. The recommendations in the report with the Implementation status are hereby provided as submitted by the department.

**Recommendation No. 1**

**THAT**, the department should endeavor to ensuring that the Chemoge High Altitude Training Center is operationalized as it has been nine years since the onset of the project.

**Response from the Department**

The department submitted that the facility was to be operationalized by August, 2025.

**Committee Observation**

As at the time of compiling this report, the Committee noted that the contractor was on site undertaking works to operationalize the facility. The Committee further observed that delays in exchequer releases and payments to contractors had negatively impacted the timely completion of the project. Additionally, the Committee noted that multiple terminations of contractors engaged in the supply, installation, and completion of works had further hindered the project’s timely completion.

**Recommendation No. 2**

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**THAT**, the department should award tenders to contractors with capacity to avoid multiple contract terminations and take overs.

**Response from the Department**

The department submitted that current contracts are being awarded as per the Public Procurement and Disposal Act of 2015.

**Committee Observation**

As at the time of production of this report, the contractor was on site and finalizing on works on completion of Chemoge High Altitude Training Centre - Phase I, thus, showing capacity to contract and comply with the timelines.

**Recommendation No. 3**

**THAT**, the department should equip the available/completed hostels on the ground floor. Furthermore, the 1<sup>st</sup> floor should be water-proofed awaiting budgetary allocation for completion.

**Response from the Department**

The department submitted that the equipment has already been procured awaiting installation.

**Committee Observation**

By the time of compiling of the report, the first floor was under construction and the contractor had supplied hostel equipment awaiting installation.

**Recommendation No. 4**

**THAT**, the department should seek partnerships to assist in launch and running of the Chemoge Centre. This includes Athletics Association of Kenya (AAK) among others.

**Response from the Department**

As at the production of this report, the department had plans to launch the facility in August, 2025.

**Committee Observation**

The Committee noted that the department lacks sufficient manpower and capacity to effectively manage the Centre. It was, therefore, recommended that the available staff undertake benchmarking visits to observe and learn from the operations of other established training centers.

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**Recommendation No. 5**

**THAT**, the department should process power and water application with speed to ensure that both facilities are connected to the power grid and water as this would be essential in operationalizing them.

**Response from the Department**

As at the time of compilation of this report, both facilities had been connected to power and have source of water.

**Committee Observation**

Maeni Youth Empowerment has drilled water done by the area MCA under ward-based projects.

The Chemoge High Altitude Training Centre has a borehole drilled and two water tanks installed, with a capacity of 50,000 litres and 10,000 litres.

Although power was connected at Chemoge High Altitude, it has to be re-mapped for safety and usability of the mini- pitch.

**Recommendation No. 6**

**THAT**, the department should process ownership documents for both pieces of land on which the two facilities sit on.

**Response from the Department**

The department had written to the ministry of lands to do survey to ascertain the extent of all the land where the department’s facilities sit.

**Committee Observation**

The Committee noted that the department did not provide evidence of correspondence to, or a response from, the Department of Lands, Urban and Physical Planning. The Committee, therefore, recommends that the department, through the Department of Lands, fast-track the process of securing ownership of the respective parcels of land.

**Recommendation No. 7**

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**THAT**, the department should expand land on which both facilities sit on as the space is limited for various activities.

**Response from the Department**

The department had proposals for purchase of land since the space available was insufficient for a standard athletics track. However, no funds were allocated towards this.

**Committee Observation**

There is need for expansion for instance, the land at Chemoge is not sufficient for a standard athletic track.

**Recommendation No. 8**

**THAT**, in the long run, the department should have a water harvesting and storage plan on both facilities. Additionally, the two facilities should be equipped with standby generators.

**Response from the Department**

As at the time of interrogation, a standby generator and water tanks had been installed at Chemoge High Altitude Training Centre.

**Committee Observation**

The committee observed that this recommendation was implemented.

**Recommendation No. 9**

**THAT**, the Maeni Youth Empowerment Center should be fenced before the equipment is installed and the facility operationalized.

**Response from the Department**

The department had made a budget proposal for fencing the facility; however, the funds have never been provided.

**Committee Observation**

The committee observed that there was no budgetary allocation towards fencing of the facility.

**Recommendation No. 10**

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**THAT**, the department should consider re-flooring the Maeni Youth Empowerment Center using Terrazzo.

**Response from the Department**

The department had never proposed budget allocation towards re-flooring of the project.

**Committee Observation**

The recommendation was not implemented since the facility is yet to be operational.

**THE REPORT ON NINE MONTHS FINANCIAL STATEMENTS FOR THE PERIOD ENDED 31ST MARCH 2023, IN RESPECT TO THE DEPARTMENT OF YOUTH AND SPORTS**

The report was forwarded to the Department of Youth Affairs and Sports in line with the Bungoma County Assembly standing Orders No. 205 in accordance with Article 183 (3) of the constitution. The recommendations in the report with the Implementation status are hereby provided as submitted by the department.

**Recommendation No. 1**

**That**, the department should adhere to the requirements of the PFM Act, 2012 to surrender imprests within seven days of arriving from travel.

**Response from the Department**

As at the time of compilation of this report all imprests had been surrendered.

**Committee Observation**

The department had implemented the recommendation.

**Recommendation No. 2**

**That**, the County Government should not re-allocate money meant for projects and activities in the department.

**Response from the Department**

As at the time of compilation of this report, the department had prepared detailed budget proposals and implemented the programmes accordingly and no moneys had been re-allocated.

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**Committee Observation**

The department had implemented this recommendation.

**Recommendation No. 3**

**That**, the department to declare the pending bills when preparing proposed budget estimates to avoid unnecessary litigation and accumulation.

**Response from the Department**

The department has declared all the pending bills on both recurrent and development; further it was allocated a budget of Kshs 72,000 to settle the pending bills in the 1<sup>st</sup> supplementary budget of the FY 2024/25. However, there was underfunding to settle the recurrent pending bills.

**Committee Observation**

No budget was provided under recurrent pending bills.

The County Treasury in conjunction with the department should provide for declared and verified recurrent pending bills in the budget.

**Recommendation No. 4**

**That**, the departments should be submitting its annual work plan to the Committee for comparison and purposes of reporting.

**Response from the Department**

The department had been submitting the Annual departmental work plans during annual budget estimates interrogations.

**Committee Observation**

The work plan was submitted to the committee.

**REPORT BY THE SECTORAL COMMITTEE ON YOUTH AFFAIRS AND SPORTS  
ON IMPLEMENTATION STATUS OF BUNGOMA COUNTY YOUTH FUND**

The report was forwarded to the Department of Youth Affairs and Sports as per the Bungoma County Assembly standing Orders No. 205 in accordance with Article 183 (3) of the constitution of Kenya, 2010.

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The recommendations in the report with the Implementation status are hereby provided as submitted by the department.

**Recommendation No. 1**

**That,** the department should endeavor to implement the resolutions passed by the County Assembly in respect to programs touching the residents of various Wards.

**Response from the Department**

The funds were disbursed to targeted beneficiaries in all wards; public sensitization campaigns were done about the fund’s availability and access procedure.

There were youth fund committees to manage and monitor fund usage.

**Committee Observation**

There was inadequate monitoring and accountability structures at ward level, low awareness and capacity to manage funds and no disbursement and recovery of funds since 2015.

There is need to review the regulations in place to guide the management of the Fund. The department, should, therefore, fast track review of the regulations.

**Recommendation No. 2**

**That,** the department should identify all the defaulting groups and institute legal process with a view of recovering all the outstanding debt.

**Response from the Department**

The department successfully identified and compiled a list of all defaulting groups with verified outstanding balances; however, incomplete or outdated contact information for some groups has slowed down the communication and tracing process, some groups have dissolved or relocated, making legal follow-up difficult. Further, there was resistance and hostility from some defaulters, including threats to field officers.

**Committee Observation**

The Committee observed that the existence of outdated regulations has hindered the department from effectively operationalizing the Fund.

**Version 00**

**Revision 00**

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The department should partner with local administration and community leaders to trace and engage defaulters.

**Recommendation No. 3**

**That,** the CECM Gender, Culture, Youth and Sports should liaise with the task force in place to fast track the review of regulations in respect to all funds with a view of revamping affordable loans to youths in the County within 60days from the date of adoption of this report and report back to this Honorable house.

**Response from the Department**

The department compiled a comprehensive report outlining weaknesses in the current regulatory framework and areas of reform; however, there were budgetary constraints in facilitating wider consultations and legal drafting support.

**Committee Observation**

The regulations are yet to be submitted to the County Assembly for consideration. The department should therefore, finalize and forward the cabinet approved regulations.

**Recommendation No. 4**

**That,** the CECM Gender, Culture, Youth and Sports should ensure that all legal instruments conform to the Constitution of Kenya 2010, Public Finance Management Act 2012 and other enabling statutes to avoid inconsistency of the laws in future

**Response from the Department**

The department collaborated with the county legal office and external experts ensure compliance with the Constitution of Kenya and the PFM Act. However, budgetary limitations affected the scope and pace of legal review and stakeholder consultation.

**Committee Observation**

The department should adopt a standard operating procedure that mandates legal vetting and alignment with enabling laws prior to implementation of any new policies or fund regulations.

**Recommendation No. 5**

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**That** the department should consider automation of debt collection in order to deal with rogue fund ambassadors who did not remit some of the funds they collected from the debtors.

**Response from the Department**

The department has initiated the process to digitize debt collection and repayment tracking system under the amalgamated fund. However, there is financial constrain in acquiring and fully deploying a comprehensive automation platform across the County.

**Committee Observation**

This has not been implemented due to financial constraints.

The department should allocate dedicated funding in the next Financial Year to facilitate full automation of debt collection.

**Recommendation No. 6**

**That**, going forward Fund Management should strictly adhere to the set provision on General expenses as provided for in the Bungoma Youth Empowerment Regulations, 2015 to forestall over expenditure on mandatory expenses as earlier occasioned.

**Response from the Department**

The department has reviewed the Bungoma Youth Empowerment Regulations 2015 with specific focus on the provisions governing general expenses.

**Committee Observation**

There was inadequate capacity among some fund administrators in interpreting and applying the regulatory guidelines effectively.

**Recommendation No. 7**

**That**, in future, the Fund administrator should strictly comply with the provisions of Section 156 (4) of the PFM Act, 2012 and further the Committee on Delegated County Legislation should undertake a review of all the approved Funds Regulations with a view of advising the administrators accordingly to avert poor expenditures and management of the Fund.

**Response from the Department**

**Version 00**

**Revision 00**

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Internal circulars and compliance memos have been issued to ensure that all financial decisions are aligned with the law and established fund objectives.

There was limited technical capacity to undertake detailed legal reviews without external support

### **Committee Observation**

The department should involve the necessary stakeholders in reviewing the regulations and consider amending outdated or non-compliant fund regulations to align with current legal and fiscal frameworks.

### **Recommendation No. 8**

**That**, the department to fast track the process of formulating an amalgamated fund to be centrally and efficiently managed and make demonstrable efforts through formulation of the necessary legal framework with a view of ensuring that the same is not only ring-fenced but also completely separated from political influence.

### **Response from the Department**

The department has initiated consultations with the County Legal Office have commenced to draft a comprehensive legal framework that will govern the amalgamated fund, ensuring compliance with the Constitution, Public Finance Management (PFM) Act, 2012, and other relevant statutes.

### **Committee Observation**

Harmonizing diverse operational frameworks of existing funds is complex and requires careful legal and financial restructuring. The department should, within thirty days from the adoption of this report act and report back to the committee.

### **Recommendation No. 9**

**That**, the department within 60 days after adoption of this report, should provide bank statements to this Honourable House through the Committee supporting the expenditure and the oral submission of having a balance of Kshs 131,000 as at 1<sup>st</sup> March 2023.

### **Response from the Department**

The fund bank account had a balance of Kshs. 131,000.

**Version 00**

**Revision 00**

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### **Committee Observation**

The department did not provide the bank statement supporting the bank balance.

The department should within 30 days from the adoption of this report provide the bank statement supporting the balance of Kshs. 131,000 as at 1<sup>st</sup> March 2023.

## **COMMITTEE OBSERVATIONS AND RECOMMENDATIONS**

### **Committee General Observations**

The committee made the following observations.

1. Most of the recommendations were not implemented since there was no budgetary allocations towards implementation.
2. The Chemoge High Altitude Training Center has never been operationalized since inception in the FY 2013/14 due to lack of funds.
3. The Revised Youth and Women Empowerment Fund Regulations have not been submitted to the Assembly. Additionally, all the funds were advised to be amalgamated by the Senate's Public Accounts and Investments Committee but have never been done.
4. The Department failed to provide evidence of a contract between the County Government of Bungoma and VICPAT on Erection of a Metallic Stand at Tongaren Stadium. The committee had previously recommended on termination and blacklisting of the contractor.
5. The Department is compliant on the budget execution as it submitted its annual work plan during interrogations on annual budget of the FY 2025/26
6. The department has been compliant on timely reporting on Financial Statements on Youth Empowerment Fund.

### **Committee Recommendations**

The Committee recommended the following:

1. **THAT**, the department should adhere and implement all the Committee recommendations illustrated herein and within stipulated timelines. In the event of failure, the committee will forward the matter to the Implementation Committee of the County Assembly for further action

Adoption schedule has been signed by then Members of this Committee. We have annexures attached. I want to take this time to call upon Hon. Martin Chemorion to second this report.

**Mr. Speaker:** Thank you Hon. Violet, the mover of the motion, I was even more scared that you may even end up lacking the seconder. Hon. Martin, proceed.

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**Revision 00**

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**Hon. Martin Chemorion:** Thank you, Honourable Speaker. I want first to appreciate the mover of the motion my able Chair for moving the motion articulately.

I think this is the second time this motion is being moved, last time it had some issues but it has been corrected. Most of the recommendations that were made to the department were not done because as we know, the Youth and Sports department is under-funded. However, there are some projects that are not properly done like the issue of Tongaren Stadium where a contractor was given a job with no contract and nothing was done and when we asked them to provide evidence they could not.

The department has given us an assurance of implementing all the recommendations once given the budget. With those few remarks, I second the motion.

**Mr. Speaker:** Thank you, Hon. Martin for seconding the motion that was ably moved by your chair Hon. Violet Makhanu, allow me now be able to propose a motion for debate

*(Motion proposed)*

**Hon. Johnston Ipara:** Honourable Speaker, I was hesitating to stand because I don't know why Hon. Mulongo was pointing at me...

**Mr. Speaker:** You are properly protected; please ignore that young boy because he keeps disturbing others

*(Laughter)*

**Hon. Johnston Ipara:** Thank you, Honourable Speaker for that assurance.

Let me laud the mover and seconder of this report but at the same time sympathize with that Committee, where a whole department that was formed to give services to the people comes up with an imaginary contractor...

**Mr. Speaker:** Hon. Ipara, you are saying your sympathy supersedes the one for Jesus Christ?

**Hon. Johnston Ipara:** It does not supersede

**Mr. Speaker:** Now proceed, so that we see the sympathy level

**Hon. Johnston Ipara:** An imaginary contractor is alleged to have been given the works within this respected County government that was voted in by the people. This County Government leadership should have sympathy with the people they serve.

**Version 00**

**Revision 00**

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During the campaign period, Hon. Wangamati without any fear took all people to the stadium in Tongaren with an imaginary contractor alleging that the contractor was moving on site the following week. Let us have leaders with dignity and integrity; you have equally seen amalgamating a fund has taken a whole 3 years, are we serious?

This is why they had no shame to say that the Assembly is a weak oversight, we must move away from these shadows based on what this report is giving us. I will just conclude with the following; the government we have in place is a non performing government.

I want to judge this government with based on the report, is it is ineffective government that we have had and if we are given a chance again, I don't think if we shall have the guts to have them in the position they hold. This is an unresponsive government that does not even respect the people they represent who took their time to vote for them. I want to plead with Honourable members, let us come out of our hiding and show this government dust, I support.

**Mr. Speaker:** Thank you, no other contributor, so the mover to please respond,

**Hon. Violet Makhanu (Mover):** Thank you, Honourable Speaker. I want to appreciate the seconder of the report and Hon. Ipara for saying a word on this particular report. Despite the fact that Hon. Ipara is sympathizing with this department, the truth be told that this department has had many problems, sometimes we interact with these guys during interrogation and we just sympathize with them because it is one department that has normally been underfunded.

There was a time that they could just allocate money for Kanduyi Stadium and nothing else was being given to it. Most of the stadiums, have not been acquired by the County Government, reason being they don't have money to do the same and you realize that most of these contractors unless as a committee put in a lot of force and effort to ensure they are paid nothing could be happening. Even in this Assembly, sometimes I wonder that during budgeting if any committee needs some additional funding, they normally go to Youths and Gender, so that whatever little that is allocated is taken to top up for another department that requires money, meaning we have not taken this department seriously.

As a Chair of this Committee sometimes I feel ashamed, I am being asked by youths what I am doing for them as a Chair of the Committee of Youth and Sports, this December because we were supposed to be doing games but the little amount we could allocate I realized nobody was willing to do the games because the committee has never been taken seriously.

I want to urge this House that this is one committee that touches on the lives of many people; women, youths and people living with disability and if we think like that as a House during

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**Revision 00**

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budgeting, we will be allocating funds towards these groups and ensuring that some of these stadia are being funded for completion and many other things could be happening in this department.

I want to agree with Hon. Ipara that it is one department that we sympathize with and we know that they go through hell. As we speak, I have just received a call from one of the Directors that People Living with Disability are camping at the Governor's Office demanding for payment to go outside for some games and the department says that they don't have money, there was delay in doing a few things so their payment has not been done. There are so many things and you realize that the Chair of that same team comes to me as Chair of the committee to advice on what is supposed to be done. We go through a lot as members of this committee and as a department in the County Government.

I wish the Governor could call himself to a meeting and remember some of the promises he made to the youths, women, People Living with Disability. Unfortunately, our time is ending and nothing has been done on the same. That said and done I want to ask this Honourable House to pass this report as it is.

**Mr. Speaker:** Thank you Hon. Violet, Hon. Allan you need to do something for the docket you represent here.

*(Question put and agreed to)*

The Ayes have it!

The House adopts the committee report plus its observations and recommendations accordingly

**REPORT BY THE BUDGET AND APPROPRIATIONS COMMITTEE ON THE  
BUNGOMA COUNTY BUDGET REVIEW OUTLOOK PAPER 2025**

**Hon. Benjamin Otsiula:** Thank you, Honourable Speaker. Hon. Francis Chemion is going to move the motion.

But I am very keen Honourable Speaker, is it in order for Hon. Allan Nyongesa to occupy the seat that is currently occupying and also Hon. Meshack Simiyu Museveni to occupy the seat of the Deputy Speaker of the House.

**Mr. Speaker:** Honourable members, Hon. Allan, you know you are out of order and others

**Hon. Benjamin Otsiula:** I am rising as a member of House Rules and Procedures

**Version 00**

**Revision 00**

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**Mr. Speaker:** You are quite in order, Hon. Allan that has no come back, you know the sitting arrangements, I was very clear on the reserved seats.

Proceed, Hon. Chemion

**Hon. Francis Chemion:** Thank you, Honourable Speaker. I rise to move a report by the Budget and Appropriations committee on Bungoma County Budget Review and Outlook Paper 2025.

We have the table of contents and then preface, mandate of the committee so I go to Committee Membership.

### COMMITTEE MEMBERSHIP

The Committee on Budget and Appropriations as currently constituted comprises the following members:-

- |                            |                   |
|----------------------------|-------------------|
| 1. Hon. Benjamin Otsiula   | Chairperson.      |
| 2. Hon. Caleb Wanjala      | Vice Chairperson. |
| 3. Hon. Meshack Simiyu     | Member.           |
| 4. Hon. Sudi Busolo        | Member.           |
| 5. Hon. Everlyne Mutiambu  | Member.           |
| 6. Hon. Francis Chemion    | Member.           |
| 7. Hon. Jerusa Aleu        | Member.           |
| 8. Hon. Christine Mukhongo | Member.           |
| 9. Hon. Alfred Mukhanya    | Member.           |
| 10. Hon. Jeremiah Kuloba   | Member.           |
| 11. Hon. Stephen Kaiser    | Member.           |

**Mr. Speaker:** The only member that I know is away is Hon. Jeremiah Kuloba and today I will not insist on quorum, so that we are able to pass this document but I see majority of the members are present. Let us consider this so that we are able to have the County Fiscal Strategy Paper, proceed

**Hon. Francis Chemion:** Thank you Honourable Speaker

### Key Objectives of the 2025 County Budget Review and Outlook Paper

- Analyze the county's FY 2024/25 fiscal performance and evaluate adherence to the 2025 County Fiscal Strategy Paper (CFSP) objectives and Public Finance Management (PFM) Act requirements.

**Version 00**

**Revision 00**

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- Provide updated macroeconomic projections and establish sector budget ceilings for FY 2026/27 and the medium-term period to guide future budget preparation and resource distribution.
- Document significant variations from the 2025 CFSP forecasts and revise medium-term projections based on actual FY 2024/25 outcomes to ensure accurate future planning.

### **Acknowledgments**

The Committee extends its gratitude to the Offices of the Speaker and the Clerk of the County Assembly for the logistical support that facilitated the successful completion of this exercise.

We also appreciate the Sector Committees for diligently interrogating the CBROP 2025 for their respective sectors, engaging their CECMs and Chief Officers and subsequently submitting their reports to this Committee.

I further commend the Honorable Members and the Secretariat of the Committee for their dedication and commitment in reviewing the Bungoma County Budget Review and Outlook Paper 2025 and in developing this report.

On behalf of the Budget and Appropriations Committee and pursuant to Standing Order 232(5), it is my honor, duty and privilege to table before this House the Report on the County Budget Review and Outlook Paper 2025 for consideration and adoption.

The report is signed by Hon. Benjamin Otsiula on 17<sup>th</sup> November 2025 who is the Chairperson of Budget committee.

### **REVIEW OF FISCAL PERFORMANCE FOR THE FY 2024/25**

#### **Revenue performance**

With a resource envelop of Kshs. 16,705,464,801 the county realized actual revenue of Kshs. 15,125,902,747 recording a deficit of Kshs. 1,579,562,054. The deficit emanates from the following:

- Unrealized grants from National Government of Kshs. 415,003,364
- Unrealized grants from development partners of Kshs. 833,038,456
- Shortfall in local revenue collection against set targets of Kshs. 556,929,796

**Version 00**

**Revision 00**

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➤ Equitable share shortfall of Kshs. 836

There was also AIA over-collection of Kshs. 225,410,398

The table below show the budget funds and the actual realized;

No	Revenue Source	Budget Amount	Actual Realized	% of Actual realized
		A	B	C=B/A
1	<b>Total Equitable share</b>	12,133,676,722	12,133,675,886	100%
	Exchequer (Transfer from the Central Government)	11,170,673,599	11,170,672,763	100%
	Equitable share B/F from FY 2023/24	963,003,123	963,003,123	100%
2	Conditional Grant- National Government:	814,274,844	399,271,480	49%
3	Conditional Grants- Development Partners:	1,931,623,694	1,098,585,238	57%
4	Local generated Revenue	1,042,461,543	485,531,747	47%
5	Aids in Appropriation	735,471,646	960,882,044	131%
6	Funds	47,956,352	47,956,352	100%
	<b>Total</b>	<b>16,705,464,800</b>	<b>15,125,902,747</b>	<b>91%</b>

## Review of the performance of various revenue streams

### i. National Government Grants

**Version 00**

**Revision 00**

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The County had targeted Kshs. 814.2 million but realized only Kshs. 399.2 million, equivalent to 49% of the budgeted amount, as shown in the table below. This outcome reflects a continuing trend since FY 2023/24, where this revenue stream has been marked by consistently low disbursement rates.

Source	Target	Actual Realized	%age realized
SHIF Reimbursement	105,600,000	0	0.00
Equalization Fund	58,779,835	0	0.00
CHPS	107,400,000	0	0.00
Covid 19	150,710	150,710.00	100.00
CBA agreement	39,854,059	-	0.00
Aggregate Industrial Park grant	194,548,890	275,285,732.00	141.50
Kenya Agric Business Devt	10,918,919	-	0.00
KELCLOP	60,067,432	59,924,350.00	99.76
UNFPA	7,400,000	-	0.00
REREC	45,000,000	-	0.00
RMLF	184,554,999	63,910,688.00	34.63
<b>TOTAL</b>	<b>814,274,844</b>	<b>399,271,480.00</b>	<b>49.03</b>

ii. **Grants from development partners**

**Version 00**

**Revision 00**

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Out of the budgeted Kshs. 1,931,623,695, the County realized Kshs. 1,098,585,238, representing 56.87%, as shown below.

Source	Target	Actual Realized	%age realized
DANIDA	31,024,960.00	31,024,960.00	100.00
ASDSP II	5,467.00	5,467.00	100.00
NARIGP	391,721.00	391,721.00	100.00
NAVCDP	267,298,010.00	193,821,536.00	72.51
UNICEF	1,571,000.00	-	0.00
KDSP I	37,500,000.00	-	0.00
KDSP II	6,753,138.00	6,753,138.00	100.00
KUSP DEVT	101,880,104.00	-	0.00
KUSP RECURRENT	35,000,000.00	32,309,300.00	92.31
KISP II	390,103,177.00	384,831,517.00	98.65
FFLOCA	22,000,000.00	22,000,000.00	100.00
Climate Change Grant	538,096,118.00	427,447,599.00	79.44
KOICA	500,000,000	-	0.00
<b>Total</b>	<b>1,931,623,695.00</b>	<b>1,098,585,238.00</b>	<b>56.87</b>

From the table, it is evident that all budgeted funds from UNICEF, KDSP I, KUSP (development) and KOICA were not realized.

iii. **Local Revenue performance from 2019/20 to 2024/25**

The actual local revenue performance from FY 2019/2020 to FY 2024/2025 is as shown below;

**Version 00**

**Revision 00**

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<b>FY</b>	<b>2019/20</b>	<b>2020/21</b>	<b>2021/22</b>	<b>2022/23</b>	<b>2023/24</b>	<b>2024/25</b>
AIA	466.48	395.12	615.26	648.09	581.06	960.88
Local Revenue	310.98	363.13	368.04	379.22	443.51	485.53
<b>Total</b>	<b>777.46</b>	<b>758.25</b>	<b>983.3</b>	<b>1027.31</b>	<b>1024.57</b>	<b>1446.41</b>

The CBROP 2025's review of local revenue performance fails to provide adequate justification for the actual 65% growth in Appropriation-in-Aid (AIA), which raises concerns about the reliability of this performance data as a foundation for future revenue projections and planning purposes.

The FY 2024/25 budget execution decentralized local revenue collection from the Finance department to individual departments, resulting in the Chief Officer of Finance, who serves as the receiver of revenue, designating chief officers/accounting officers as revenue collectors. The CBROP 2025 did not demonstrate how this structural change impacted local revenue collection performance as the increase was marginal.

In order to enhance revenue collection in the FY 2024/25 the following revenue enhancement strategies were outlined as possible measures to achieving a revenue targets. These were;

- a) Revenue Collector Identification and Uniforms
- b) Taxpayer sensitization
- c) Continuous Training for Revenue Collectors
- d) Performance Monitoring and Appraisal
- e) Revenue System Compliance
- f) Accounting and Reporting of Revenues
- g) Legal Enforcement and Processing of Defaulters
- h) Tax Incentives
- i) Enhancement of Revenue Infrastructure

### **Overall Performance of Expenditures**

The total budget for the FY 2024/25 was Kshs 16.7 billion comprising of Kshs. 6.662 billion for development (40%) and Kshs 10.0 billion for recurrent (60%). The total actual expenditure in the

**Version 00**

**Revision 00**

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FY 2024/25 was Kshs. 12.56 billion against a target of Kshs. 16.7 billion, representing an under spending of Kshs. 4.13 billion and absorption of 75% of the approved budget.

The under spending was as a result of delayed disbursement of equitable share from the national government, low local revenue collection and low absorption of development projects funded by grants from development partners due to late or none disbursement of the funds to the County by the donors.

The highest absorbers of their budgets were Governor's office at 96%, County Assembly at 89%, Finance at 86%, Housing, Public Service Management and Administration, Education at 85% and Gender at 84%.

Low absorption was recorded by Energy sector at 20%, Water & Natural resources at 29%, and Kimilili Municipality 32%. A scrutiny of the low absorbing sectors reveal one common denominator; that their budgets were heavily reliant on grants from National government and development partners whose implementation fall outside the County Government's jurisdiction and control such as REREC for the case of Energy, KOICA for Water & Natural Resources and KUSP for Kimilili Municipality.

### **Recurrent Expenditures**

During the reporting period, recurrent expenditure amounted to Kshs. 8.77 billion. This figure includes a total of Kshs. 1.07 billion utilized by the County Assembly. The actual expenditure fell short of the set target of Kshs. 10.0 billion, resulting in an under-spending of Kshs. 1.29 billion, which represents 13% below the planned budget. The absorption was 53% of the total budget.

The low absorption was due to failure to achieve the projected collection of own source revenue and the delayed disbursement of the equitable share by the National Government and delays in the release of grants from development partners, which fund specific programmes. Several departments cited the County Treasury as an obstacle to the implementation of their budgets by consistently not prioritizing payments for activities whose payment vouchers are fully supported.

### **Development Expenditures**

During the period under review, the county's development expenditure amounted to Kshs. 3.78 billion, falling short of the revised target of Kshs. 6.62 billion. This resulted in an under-expenditure of Kshs. 2.84 billion. The absorption rate reached 23% of the approved budget,

**Version 00**

**Revision 00**

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showing consistent improvement from previous fiscal years: 15% in 2021/22, 19% in 2022/23, and 20% in 2023/24 but falls short of the 30% legal threshold. The main reason for this underperformance was the lower absorption of projects financed through grants

### **Implementation of Fiscal Responsibility Principles**

In line with the Constitution, the Public Finance Management (PFM) Act, 2012, sets out the fiscal responsibility principles to ensure prudent and transparent management of public resources. However the County Government continues to violate the principles as set out in Section 107(2) of PFM Act as outlined below:

1. Over the medium term, a minimum of 30% of the county government budget shall be allocated to development expenditure. The development expenditure stood at 23% violating this principle.
2. The County Government should institute measures geared towards lowering expenditure on wages and benefits for public officers so as not to exceed a percentage of the county government revenue as prescribed by the regulations, in this case 35%.The expenditures on personnel stood at 39% excluding the May and June Salaries.
3. Public debt and obligations shall be maintained at a sustainable level as approved by Parliament (NG) and County Assembly (CG) .The Assembly approved the DMSP 2024 to allow the County government borrow funds for development and cash flow management. The Treasury borrowed from commercial banks for cash-flow management but no reports were done to the Assembly to ascertain adherence to these principles violating PFMA Section 122(5). COB reports show the existence of 2 months' salary borrowing at the closure of the FY 2024/25 exceeding the 5% allowable threshold which is equivalent to one month salary.
4. Fiscal risks shall be managed prudently. The County Government has a high-risk operating environment where Risk-based thinking becomes essential for proper governance and service delivery. The risk landscape analysis, conducted within the context of Public Finance Management challenges, indicates that the County Executive has not implemented risk management frameworks, whereas the County Assembly has fully committed to it with the creation of a Risk management unit and implementation of a risk management framework.
5. A reasonable degree of predictability with respect to the level of tax rates and tax bases should be maintained, considering any tax reforms that may be made in the future. The

**Version 00**

**Revision 00**

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inability to achieve set targets both OSR (local revenue and AIA) despite revision of revenue targets in the 1<sup>st</sup> supplementary budget violates this principle: local revenue recorded a shortfall of Kshs. 556.9million and an over collection of Kshs. 225.4million in AIA.

### **Pending Bills**

Over the years, the County Government has accumulated pending bills and as of 30<sup>th</sup> June 2025, the County reported outstanding pending bills, which amounted to Kshs.4.9 billion, comprised of Kshs.2.9 billion for recurrent expenditure and Kshs.2.0 billion for development pending bills.

A bipartisan team consisting of both the Executive and Legislative arms was appointed by the Chief Officer for Finance and Economic Planning, in collaboration with the Clerk of County Assembly, to:

- Provide an overview of the current stock of pending bills within the county and its departments;
- Document the verification and validation process carried out to determine eligible and ineligible claims;
- Outline challenges encountered in the management of pending bills;

A primary driver of pending bill accumulation is procurement irregularities, where projects, goods and services are acquired without the necessary budgetary provisions. This represents a widespread violation of PFMA Section 149 across all departments. Pending bills arising from unauthorized procurement activities should be documented, with accountability measures applied to the responsible individuals.

### **Pension Liabilities Owed by the County Government**

As of 31<sup>st</sup> December 2023, the total amount of unremitted pension contributions had reached Kshs 676.2 million. The County Government is committed to addressing this issue to safeguard the welfare of its employees and uphold its obligations to the pension funds.

An allocation of Kshs. 308.6 million in the fiscal year 2024/25 was approved by the County Assembly. This provision was intended to address outstanding arrears and accrued interest, as outlined in the payment plan. A paltry Kshs. 43,230,249 was paid showing the unwillingness of the County Treasury to clear pension arrears despite budgetary allocation.

### **Challenges in County Public Finance Management**

**Version 00**

**Revision 00**

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The persistent nature of public finance management challenges outlined in the CBROP 2025 and year after year demonstrates a critical need for a fundamental shift from reactive problem-solving to proactive risk-based management and strategic thinking. The following recurring issues are not isolated incidents but systemic vulnerabilities that require comprehensive risk mitigation frameworks.

- Irregularities in Public Procurement
- Weaknesses in Asset and Liability Management- Caused by incomplete fixed assets register.
- Escalation of Pending Bills-Stems from the non-payment of contractors and suppliers for goods and services rendered to the county and also non-remittances of statutory deductions.
- Establishment and Management of Public Funds- without necessary legal administrative framework.
- Discrepancies in Financial Reporting- Caused by discrepancies between the financial reports prepared by the County Government and the records captured within the IFMIS.

To address these persistent public finance management challenges, the County has implemented a multi-pronged approach centered on comprehensive capacity building for treasury staff through enhanced training programs supported by the National Treasury. Additionally, strategic partnerships with the National Government and international donors, particularly the World Bank through the KDSP, provide targeted funding and technical assistance tied to specific performance benchmarks in key public finance management areas.

### **Understanding of the Risk Landscape**

The challenges persistently outlined in CBROPs paint a picture of a high risk operating environment where traditional management approaches have proven insufficient. Risk based thinking becomes essential when we consider that these issues from, procurement irregularities to asset management weaknesses, represent potential points of failure that could cascade into broader governance and service delivery crises.

A risk-based approach would identify potential failure points before they materialize into actual problems. For instance, the escalation of pending bills could be predicted and prevented through robust cash flow forecasting and strict budgetary control.

Each identified challenge represents a specific risk category that requires dedicated mitigation strategies:

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**Revision 00**

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County Executive needs to develop integrated risk mitigation strategies that address the interconnected nature of these challenges. The establishment of risk registers, regular risk assessments, and early warning systems can help County Treasury from crisis management to strategic prevention.

The support mechanisms already in place such as, capacity building initiatives and partnerships with the National Treasury and World Bank through the KDSP provide excellent foundations for implementing risk-based approaches. However, these efforts need to be restructured around risk identification, assessment, and mitigation rather than merely addressing symptoms after problems emerge.

### **IMPLEMENTATION OF THE FY 2025/26 BUDGET**

During the first two months of FY 2025/26, the County Government experienced slow progress in budget implementation. This was primarily attributed to the delayed upload of the approved budget, which had faced contestation in court. The matter was subsequently withdrawn on August 7, 2025.

The delayed upload of the FY 2025/26 procurement plans for all County Departments and Agencies (CDAs) onto the e-GP platform remains a major challenge up to date. System-related issues have obstructed the implementation of development projects and other programs that require procurement processes. As a result, the County Government's operations have been severely affected.

Total revenues for the FY 2025/26 are at Kshs. 15.93 billion. Of this, own source revenue is expected to account for Kshs. 1.97 billion, representing 12.3 percent of the total revenue. The total expenditure is also projected at Kshs. 15.93 billion, with recurrent expenditure estimated at Kshs. 10.86 billion, making up 68 percent of the total county budget. Development expenditure is projected at Kshs. 5.06 billion, which constitutes 32 percent of the budget.

In the 1<sup>st</sup> quarter of FY 2025/26, the County Government recorded total revenues of Kshs. 2.77 billion, representing 17.4 percent of the total budget for the fiscal year slightly below a target of 25%. The revenue sources were:

July & August exchequer releases of Kshs. 1.89 billion

Equitable Share Balance B/F from FY 2024/25 Kshs. 686.9 million

**Version 00**

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Own Source Revenue amounting to Kshs. 195.2 million translates to 9.93% of the set target against a target 25%.

It is important to note that although the paper reports revenue realized in the first quarter, it fails to provide a detailed breakdown of how the Kshs. 2.77 billion in expenditures was spent across specific budget items.

## **FISCAL FRAME WORK FY 2026/27**

### **Fiscal Policy Approaches for FY 2026/27**

The County Government has adopted a growth-oriented fiscal consolidation plan aimed at ensuring fiscal discipline while maintaining sustainable economic growth, aligned with the County Integrated Development Plan (CIDP) III and the Fourth Medium Term Plan.

#### **Key Policy Areas:**

##### **Revenue Enhancement**

- Focus on domestic revenue collection through tax administration reforms
- Tax base expansion and improved compliance enforcement
- Enhanced targeting of the informal sector with simplified procedures
- Strategic use of technology and data analytics for better revenue administration
- Projected own source revenue: Kshs. 1.89 billion (11.8% of total revenue)

##### **Expenditure Management**

- Strict controls on recurrent expenditure growth
- Curtailment of non-priority spending (hospitality, training, travel, non-essential employment)
- Implementation of Zero-Based Budgeting requiring justification for all expenditures
- Cash flow ceilings to maintain fiscal discipline

##### **Project Prioritization**

- Completion of ongoing projects before initiating new ones
- Focus on maximizing return on previous investments
- Avoiding project stagnation through efficient resource allocation

##### **Financial Obligations Management**

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- Mandatory disclosure of pending bills, commitments, and statutory deductions
- Treatment of outstanding obligations as first charge on available resources
- Strict enforcement through County Treasury compliance measures

**Structural Reforms**

- Transition from cash-based to accrual-based accounting
- Increased engagement in Public-Private Partnerships for commercially viable projects
- Enhanced monitoring of contingent liabilities

**FISCAL PROJECTION FY 2026/27**

Over the medium term, total county revenue—including Appropriations-in-Aid (A-i-A)—is expected to increase steadily. Specifically, projections indicate that total revenue will rise from Kshs. 15.93 billion in FY 2025/26 to Kshs. 16.03 billion in FY 2026/27, and then further to Kshs. 16.83 billion in FY 2027/28. The 16.03 billion includes indicative ceiling allocated to: C. Assembly Kshs. 1.2billion, ward based projects Kshs. 900million and Kshs. 850million for pending bills.

The ward based projection translates to Kshs. 20million per Ward which this committee in its deliberation proposed an enhanced figure of Kshs. 40million per Ward since the current year allocation is at Kshs. 35 million.

**3.3 FISCAL PROJECTIONS IN THE FY 2026/27**

	<b>2024/25 projection</b>	<b>2024/25 Actual</b>	<b>2025/26</b>	<b>CBROP 25</b>	<b>CFSP 2026</b>
Equitable share	11,170,673,599.00	11,170,673,599.00	11,688,348,752.00	12,272,766,190.00	12,272,766,190.00
Conditional Grant N.G	814,274,844.00	440,537,227.00	617,823,419.00	512,223,419.00	512,223,419.00
Conditional Grant D.P	1,931,623,694.00	439,099,072.00	1,654,108,119.00	1,154,108,119.00	1,154,108,119.00
AIA	735471646	960,882,044	1,295,070,023.00	1,359,823,524.00	1,359,823,524.00
Local Revenue	1,042,461,543.00	485,531,746.00	671,057,448.00	732,712,882.00	732,712,882.00

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<b>TOTAL</b>	<b>15,694,505,326.00</b>	<b>13,496,723,688.00</b>	<b>15,926,407,761.00</b>	<b>16,031,634,134.00</b>	<b>16,031,634,134.00</b>
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The resource envelop has a net increase of Kshs. 105,226,373 occasioned by:

- Equitable share increase of Kshs. 584,417,438
- Conditional grants from National Government reduced by Kshs. 105,600,000 by dropping the SHIF reimbursement.
- Conditional grants for Development Partners reduced by Kshs. 500 million by dropping the KOICA grant
- AIA increased by Kshs. 64,753,501
- Local Revenue increased by Kshs. 61,655,434

The fiscal projections reveal a contracting fiscal space. Neither the ADP 2025 nor CBROP 2025 demonstrates concrete efforts toward establishing viable Public-Private Partnership arrangements or implementing resource mobilization strategies.

The County is overly reliant on National Government funding through CARA and CGAAG allocations. As the County enters the fourth year of CIDP III implementation, no resource mobilization strategies have been developed or operationalized, despite the plan's target of mobilizing 10 strategies annually (One strategy per department)

The local revenue enhancement strategies appear well-conceived in theory, but lack evidence of their practical effectiveness in delivering improved revenue outcomes.

## **DEPARTMENTAL BUDGET REVIEW AND OUTLOOK**

### **Agriculture, Livestock, Fisheries, Irrigation and Cooperative Development**

The department had approved budget allocation of Kshs. 1,181,321,477, comprising of Kshs. 372,456,839.60 for recurrent and Kshs. 808,864,637.32 for development budgets the FY 2024/2025.

The department's budget allocation for FY2025/2026 was Kshs. 605,075,266 comprising of Kshs. 70,058,266 recurrent and Kshs. 535,016,861 development.

The projected ceiling for FY 2026/2027 is Kshs. 502,624,060 comprises of Kshs. 73, 058,405 recurrent and Development of Kshs. 429,565,655.

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**This committee notes the following from the sector committee report:**

- The department does not maintain a risk register despite a risk policy being in place
- There was low performance in revenue collection across the various departmental revenue streams.
- The department’s budget projection for FY 2026/2027 is Kshs. 502,624,060, which reflects a significant reduction compared to the current budget allocation of Kshs. 605,075,266 for the Financial Year 2025/2026.
- There was low absorption of funds for projects financed by development partners that was attributed to delays in the disbursement of funds from development partners to the County Government that led to delays in the implementation and completion of key development projects.
- The *Construction of the Machinery Shed – Mabanga* and the *Rehabilitation of Magemo Dam – Ndivisi Ward* had budgetary allocation, completion but no reported expenditure despite several payment requests made to the Department of Finance and Economic Planning.

**Tourism, Environment, Water and Natural Resources**

The department of **Tourism and Environment** had approved budget allocation of Kshs. 1,039,185,980 comprising of Kshs. 179,913,094 recurrent and Kshs.859,272,886 development in the FY 2024/2025 while **Water and Natural Resources** had approved budget allocation of Kshs. 768,963,874 comprising of Kshs. 79,288,812 recurrent and Kshs.689,675,062 development.

The expenditure for the department of Tourism and Environment was Kshs. 620,631,893 comprising of Kshs. 160,677,906 recurrent and Kshs. 459,953,987 developments translating to 60% while Water and Natural Resources was Kshs. 225,805,112 comprising of Kshs. 67,458,032 recurrent and Kshs. 158,347,080 developments translating to 29%.

The department had a target of Kshs. 7,058,462 as local revenue where only Kshs. 140,650 was collected translating to a performance of 1.9%. The collection relates to Noise pollution revenue whose target was Kshs. 2,273,388 while Quarrying and Royalties with a target of Kshs. 4,785,074 had NIL collections.

The department of Tourism, Environment, Water and Natural Resource had a total pending bill of Kshs. 34,246,320. Tourism and Environment has a recurrent pending bill of Kshs. 642,285.00 while Water and Natural Resources has a total of Kshs. 33,604,035.60 where Kshs. 3,966,325.00 is recurrent while Kshs. 29,637,710.60 is for development for FY 2024/2025

**Implementation of FY2025/2026 budget**

**Version 00**

**Revision 00**

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The department of Tourism and Environment current FY budget is Kshs. 619,762,220 where Kshs. 375,273,332 is recurrent while development has been allocated Kshs. 244,488,888

The department of Water and Natural resources current budget FY2025/2026 is Kshs. 803,734,474 where Kshs. 60,315,674 is recurrent while development has been allocated Kshs. 743,418,800

The department of Tourism and Environment tentative ceiling for FY2026/2027 is Kshs. 739,886,343 where Kshs. 381,559,774 is recurrent while development has been allocated Kshs. 358,326,569.

The department of Water and Natural resources tentative ceiling for FY2026/2027 is Kshs. 110,284,474 where Kshs. 63,315,674 is recurrent while development has been allocated Kshs. 46,968,800.

This Committee notes from the submitted Sector committee report that:

- Conservancy-related revenue, which holds significant potential for the tourism and natural resources sectors, was not reflected in the CBROP 2025, indicating gaps in revenue reporting and forecasting.
- The KOICA grant of Kshs. 500 million was not received and not captured in the 2026/27 projections.

## **ROADS AND PUBLIC WORKS**

The department of Roads and Public Works had a total budget of Kshs. 1,777,972,044, comprising Kshs. 130,876,938 for recurrent expenditure and Kshs. 1,647,095,567 for development. Out of this allocation, the department received Kshs. 1,236,272,285, representing 70% of the total budget. The amount received included Kshs. 109,027,033 for recurrent expenditure, translating to 83% of the recurrent budget and Kshs. 1,127,250,252 for development expenditure, representing 68% of the development budget.

The department current budget allocation is Kshs. 1,337,414,299 where Kshs. 45,759,393 is recurrent while development has been allocated Kshs. 1,291,654,906.

In the FY 2026/27 the department has been allocated Kshs. 358,490,987 broken down as Kshs. 45,759,393 recurrent and Kshs. 312,731,594 development. Kshs. 128,176,595 will be financed by equitable share while Kshs. 184,554,999 by the Fuel Levy Fund grants.

From the Sector Committee report it was noted that;

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- The allocation for construction of Roads, Bridges and Drainage Works has decreased from Kshs. 229,972, 622 in the current financial year to Kshs.44, 747, 567 in the projected estimates, while the allocation for Maintenance of Roads has reduced from Kshs. 54,071,081 to Kshs. 40,241, 250.
- At the end of FY 2024/2025 the department declared a total of Kshs.2.3b in pending bills.
- Only 68% of the total budget was absorbed in FY 2024/2025 due to non-release of RMLF funds which was expected to be released during the FY.

## HEALTH AND SANITATION

The approved budget for Health and Sanitation was Kshs. 4,066,508,360 with budget absorption of 3,161,280,953 (78%). Recurrent budget of Kshs. 3,807,032,656 had absorption of 3,054,016,177(80%) while development allocation of Kshs. 259,475,704 spent Kshs. 107,264,776(41%).

The projected Appropriation-in-Aid (AIA) collection was Kshs. 735.4 million; however, the Department exceeded this target by realizing Kshs. 960.8 million. Both the annual expenditure report and the CBROP 2025 do not provide a clear fiscal performance of the department's FY 2024/25 budget. The CBROP 2025 fails to provide adequate justification for the 65% growth in Appropriation-in-Aid (AIA), which raises concerns about the reliability of this performance data as a foundation for future revenue projections and planning purposes.

The expenditures of the AIA collection of Kshs. 960.8million against an appropriated amount of Kshs. 735.4 million and the continued expenditures done off IFMIS by the Health Facilities complicates fiscal reporting and difficulties in understanding the department's fiscal performance

### Implementation of FY 2025/26

The FY 2025/26 allocation is Kshs. 1,696,733,173: recurrent 1,471,699,372 and development Kshs. 225,033,801. The budget ceiling has decreased from the previous financial year following the transfer of personnel budget allocations to County Secretary's. The budget will partly be funded by AIA of Kshs. 1,295,070,023. In the 1<sup>st</sup> quarter of FY 2025/26 the AIA realized is Kshs. 130,476,210, 10% against a target of Kshs. 323.7 million (25%).

### Fiscal projection FY 2026/27

**Version 00**

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The indicative ceiling for FY 2026/27 stands at Kshs. 2,482,320,476: Kshs. 2,057,987,732 recurrent and Kshs. 422,963,801 development. AIA projection is Kshs. 1,359,823,524.

### **Pending Bills**

The department total pending bills worth Kshs. 255,525,138 broken down as follows:

Pending bills from 2013-2023/24: Ward- based Kshs. 58,723,021, departmental projects Kshs. 12,712,602.

Pending bills FY 2024/25: Recurrent 87,994,115 and development Kshs. 96,095,400.

### **GENDER AND CULTURE**

The department of Gender and Culture had approved budget allocation of Kshs. 96,214,863 comprising of Kshs. 84,255,824 recurrent and Kshs. 11,959,039 development in the FY 2024/2025. Out of which the department's expenditure was Kshs. 81,238,163 comprising Kshs. 70,238,164 recurrent and Kshs. 10,999,999 developments translating to 84%.

The department of Gender and Culture had only one revenue stream which is the Alcoholic Drinks Licensing. In the financial year 2024/25, the target for this revenue was Kshs. 25,253,042 in which the County realized a collection of Kshs. 10,334,000 translating to a 41% actuals.

The department of Gender and Culture had a total pending bill of Kshs. 4,927,832 where Kshs. 277,480 was for recurrent expenditures and Kshs. 4,650,352 were development.

The department's current budget allocation of FY 2025/2026 is Kshs. 59,877,650 comprising Kshs. 42,532,524 recurrent and Kshs. 17,345,126 development.

Projections for FY 2026/2027 is Kshs. 60,741,914 comprising of Kshs. 52,532,524 recurrent and Development of Kshs. 8,209,390

This committee notes the following from the sector committee submission;

- The Regulations for the Disability and Women Empowerment Funds and the Liquor Licensing Regulations are at the zero-draft stage. The Department requires budgetary support to facilitate stakeholder engagement and public participation necessary for their finalization.
- The Sang'alo Multipurpose Hall has been completed and renovations to the administration block and toilets have been finalized. Additionally, funds have been allocated in the FY

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2025/2026 budget for drilling a borehole and renovating the six community houses. The only outstanding activity is the equipping of the multipurpose hall.

- There is inconsistency in the reporting of pending bills, with the CBROP indicating Kshs. 4,927,832, while the financial statements report a higher figure of Kshs. 17,512,606.50.
- Some programme projections for FY 2026/2027 were not captured in the documents submitted to the County Treasury for instance KICOSCA.

## **YOUTH AND SPORTS**

The department had a budget of Kshs. 206,905,780, where Kshs. 31,391,942 was recurrent while Kshs. 175,513,838 for development. Out of which Kshs. 116,545,940 was received being 56 % of budget. Kshs. 21,033,788 was spent on recurrent expenditure while Kshs. 95,512,152 was for development.

The department of Youth and Sports has a total pending bill of Kshs. 51,402,016 relating to Kshs. 5,876,914.34 recurrent and Kshs. 45,525,102 development.

The Department has been allocated Kshs. 71,908,582 in the financial year 2025/2026. Kshs. 68,128,582 being recurrent and Kshs. 3,780,000 being development.

A tentative ceiling in the FY 2026/27 of Kshs. 63,128,582 comprising of Kshs. 58,128,582 recurrent and Kshs. 5,000,000 development expenditure is projected.

## **TRADE ENERGY AND INDUSTRIALIZATION**

In FY 2024/25, the total resource envelope for the department Trade, Energy and Industrialization was Kshs. 656,762,998 comprising Kshs. 77,943,739 allocated to recurrent expenditure and Kshs. 589,854,577 allocated to development expenditure. The total revenue received by the department from exchequer including external grants was Kshs. 334,039,059 translating to 51% of its revenue target. The actuals were Kshs. 58,821,637 (75%) recurrent and Kshs. 275,217,422 (47%) development. Of these recurrent expenditures, Kshs. 33,085,973 alone relates to wage expenditures.

The Department had an Own Source Revenue target of Kshs. 289,282,359 and by the end of the financial year; they were able to collect Kshs. 153,750,118, translating to a 53% performance.

The Department has been allocated a total of Kshs. 460,932,610 in the current financial year. This comprises Kshs. 78,293,442 recurrent and Kshs. 382,639,168 development.

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In FY 2026/27 the indicative ceiling for department is projected at Kshs. 186,739,808 with Kshs. 85,579,685 being recurrent and Kshs. 101,160,123 development. This is 60% reduction of the current year allocation

### **LANDS, URBAN & PHYSICAL PLANNING**

In FY 2024/25, the total resource envelope for the department of Lands, Urban & Physical Planning was Kshs. 141,240,117 that comprised of Kshs. 50, 478,612 allocated to recurrent expenditure and Kshs. 90,761,504 allocated to development expenditure. The total revenue received by the department from exchequer was Kshs. 92,949,340 translating to 66% of its target. The actuals receipts were Kshs. 41,509,704 (82%) recurrent and Kshs. 51,439,636 (57%) development. Of these recurrent expenditures, Kshs. 32,321,505 which is 23% of the budget relates to wage expenditures.

Own source revenue actuals that were attributed to the department recorded an actual of Kshs. 37,376,953 from a target of Kshs. 193,822,369 translating to 19% performance.

The Department has been allocated a total of Kshs. 123,766,170 in the current financial year. This comprises of Kshs. 27,674,974 recurrent and Kshs. 96,091,223 development.

In FY 2026/27 the indicative ceiling for department is projected at Kshs. 58,922,117 with Kshs. 29,327,947 being recurrent and Kshs. 29,594,170 development.

### **HOUSING, URBAN AREAS AND MUNICIPALITIES**

#### **a. Housing**

In FY 2024/25, the total resource envelope for the Directorate of Housing was Kshs. 514,231,505 that comprised Kshs. 83,023,328 allocated to recurrent expenditure and Kshs. 431,208,177 allocated to development expenditure. The total revenue received by the department from exchequer including external grants was Kshs. 436,320,478 translating to 85% of its revenue target. The actual receipts were Kshs. 48,086,928 (58%) recurrent and Kshs. 388,233,478 (90%) development. Of these recurrent expenditures, Kshs. 8,584,275 relates to personnel expenditures. Own source revenue realized that were attributed to the department was House rent which realized Kshs. 8,310,500 (66% performance) from a target of Kshs. 12,510,270. This still represents a drop from the performance of the financial year where rent was collected to the tune of Kshs. 8,847,000. In fact the actuals for 2024/25 is the lowest ever collected over the last four financial years with the best being 2021/22 where house rent collected was Kshs. 10,320,100. In interrogating this gradual drop, the committee was informed that several factors led to this with the leading ones being;

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1. That there were several houses that were demolished to pave way for constructions such as Executive office block, CPSB office block.
2. Some houses have been converted to Hospital offices and storage with 12 such houses being cited in Kimilili Hospital
3. That there are houses allocated to officers in the County Assembly where their rent are deducted and remitted but the County Treasury did not factor in the rent paid in their tabulations.
4. That some houses are in a very deplorable state to the extent that tenants have vacated them or have refused to pay the market rate. These are specifically, national government officers who do not pay via the payroll deduction.

The Directorate received a total of Kshs. 384,831,517 KISIP II which is inclusive of a balance brought forward of Kshs. 92,702,987. It is therefore anticipated that this program is being delivered according to the set timelines as funds are available in the special purpose account. The Directorate has been allocated a total of Kshs. 348,328,388 in the current financial year. This comprises of Kshs. 28,428,198 recurrent and Kshs. 319,900,190 development.

In FY 2026/27 the indicative ceiling for Directorate is projected at Kshs. 468,884,275 with Kshs. 67,126,098 being recurrent and Kshs. 401,758,177 development. The department is going to heavily rely on exchequer release and grants from external donors to fund most of its program as the only own Source revenue attributed to the department is House rent with a projection of Kshs. 13,606,255. Grants expected to be received are from the KISIP grant of Kshs. 297,400,190.

### **BUNGOMA MUNICIPALITY**

In FY 2024/25, the total resource envelope for the Municipality of Bungoma was Kshs. 272,488,241 that comprised of Kshs. 55,922,317 allocated to recurrent expenditure and Kshs. 216,565,924 allocated to development expenditure. The total revenue received by the department from exchequer including external grants was Kshs. 202,438,433 translating to 74% of its revenue target. The actuals are Kshs. 41,008,477 (73%) recurrent and Kshs. 161,429,955 (75%) development. Of these recurrent expenditures, Kshs. 22,771,809 relates to wage expenditures. There were no Own source revenue attributable to the Municipality.

The Municipality was able to receive and spend its recurrent grant of Kshs. 8,750,000 by the end of the financial year while the development grant was not received at all. In effect the programs earmarked were not implemented.

**Version 00**

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The Municipality has been allocated a total of Kshs. 119,640,398 in the current financial year. This comprises Kshs. 44,248,371 recurrent and Kshs. 75,392,027 development. The recurrent vote includes Kshs. 8,750,000 as a share of KUSP grant for recurrent operations and Kshs. 55,065,924 for KUSP development programs.

In FY 2026/27 the indicative ceiling for department is projected at Kshs. 143,640,398 with Kshs. 51,248,371 being recurrent and Kshs. 92,392,027. The department is going to rely on exchequer release and development partners to fund most of its program as there are no own Source revenue attributed to the Municipality. Grants expected to be received are from the KUSP grant of Kshs. 135,434,139 Kshs. 35,000,000 for recurrent programs and Kshs. 100,434,139 development programs.

The recurrent shall be shared on a ratio of 50:25:25 between the Housing Directorate and the two Municipalities respectively while the development grant shall be shared proportionally between the Municipality and Kimilili Municipality. It is noted that grants from development partners usually delay or are not received at all as for the case of KUSP development grant for the two Municipalities. The Department needs to actively engage the County Treasury and the development partner to ensure service delivery is not affected.

### **KIMILILI MUNICIPALITY**

In FY 2024/25, the total resource envelope for the Municipality of Kimilili was Kshs. 95,337,575 that comprised Kshs. 42,698,680 allocated to recurrent expenditure and Kshs. 52,658,895 allocated to development expenditure. The total revenue received by the department from exchequer including external grants was Kshs. 30,173,688 translating to 32% of its revenue target. The actuals are Kshs. 26,732,508 (63%) recurrent (Kshs. 17,515,726 relate to wage expenditures leaving Kshs. 9,216,782 for O&M) and Kshs. 3,441,180 (7%) development. The low absorption on development is because out of the total allocation of Kshs. 52,658,895, Kshs. 45,368,924 which represents 86% of the development vote was KUSP grant that was not received.

There is no value for money that the County can spend a total of Kshs. 17.5 Million to pay salaries for the Municipality that can only be able to absorb Kshs. 9.2 Million on recurrent and Kshs. 3.4 Million on development in an entire financial year.

The Municipality has been allocated a total of Kshs. 130,786,275 in the current financial year. This comprises of Kshs. 43,690,318 recurrent and Kshs. 87,095,957 development. This represents 37% increase from the previous year's allocation.

In FY 2026/27 the indicative ceiling for Municipality is projected at Kshs. 127,436,275 with Kshs. 50,340,318 being recurrent and Kshs. 77,095,957 development. As is the case with the other

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Municipality, KUSP grant shall fund part of this ceiling and it is therefore crucial that these grants are received in time.

### **EDUCATION AND VOCATIONAL TRAINING CENTRES**

In FY 2024/25, the total resource envelope for the department Education was Kshs. 1,679,652,642 that comprised Kshs. 1,384,957,859 allocated to recurrent expenditure and Kshs. 294,694,783 allocated to development expenditure. The total revenue received by the department from exchequer including external grants was Kshs. 1,426,930,479 representing 85% of its revenue target. The actuals are Kshs. 1,310,163,658 (95%) recurrent of which Kshs. 1,197,255,254 alone relate to wage expenditures. The Development actuals were Kshs. 116,766,821 (40%).

The below par performance of development was attributed to non-release of exchequer to fund programs such as Kshs. 14,000,000 for VTC capitation & payment of pending bills and a very narrow window for procurement planning for the expenditure of Kshs. 90,000,000 that was appropriated in April 2025 to fund equipping of ECDEs/VTCS and construction of ECDEs/VTCS

The Department has been allocated a total of Kshs. 255,245,737 in the current financial year. This comprises Kshs. 93,653,953 recurrent and Kshs. 161,591,784 development. The huge drop of allocation is because the salary vote which used to consume more than 70% of the budget has been moved to County Secretary's office while Education support scheme (which also used to take up more than 10% of the Department's budget was stopped by the Controller of Budget

The Department own source revenue line is fees for registration of Schools which has a target of Kshs. 610,380. However, in previous interrogations, the Department has consistently said that the role of registration of VTCs is done by the national Government through the Technical and Vocational Education and Training Authority (TVETA). County Treasury should therefore consult mother Department when setting revenue targets to avoid getting into budget financing deficits.

In FY 2026/27 the indicative ceiling for department is projected at Kshs. 160,653,953 with Kshs. 93,653,953 being recurrent and Kshs. 67,000,000 development. The department shall fully rely on exchequer release to fund its program. This shows that the recurrent ceiling shall remain similar to the current year's allocation while development has not factored in what the department shall be allocated as Ward Based Projects.

### **Funding of Technical and Vocational Education and Training Authority (TVETA)**

**Version 00**

**Revision 00**

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In previous CBROP 2024, the CBROP disclosed that the County was working closely with Technical and Vocational Education and Training Authority (TVETA) on Curriculum development to implement the Akira-ILO (International Labour Organization) Project, a program which the Department said then that it was not aware of. The same has been repeated in this CBROP. And now that the Department is aware of, it is expected that this initiative has already started and the County youths are benefiting from this program.

Previously, the national government has been supporting the County Government with regards to development of VTCs. This was through allocations in the financial years of 2018/19 (Kshs. 141,776,625), 2019/20 (Kshs. 124,503,298) and 2020/21 (Kshs. 67,849,894). This has been done pursuant to section 47 (2) of the Technical and Vocational Training Act which established a fund known as the **Technical and Vocation Education Fund** whose main purpose is to provide funds to be used for financing technical and vocation education institutions. The Department should proactively engage with the State Department for Vocational and Technical Training to benefit from this funding.

## **FINANCE AND ECONOMIC PLANNING**

The department had a revised target of Kshs.1, 380,091,009, Kshs.1, 187,966,367 was received being 86 % of budget. Kshs.91,340,172 was on development projects against a target of Kshs.206,602,238 (44%) and Kshs.1,096,626,195 on recurrent expenditure against a target of Kshs.1,173,488,771 (93%) .

The department of Finance and Economic Planning has been allocated a total of Kshs. 468,997,595 in the FY 2026/27 comprising of Kshs.328, 997,595 recurrent and Kshs.140 million development.Kshs.140 million developments will be financed by equitable share. This represents a drop in ceiling compared to the current year allocation of Kshs. 609,471,566.

The department of Finance and Economic Planning has a total of Kshs. 58,085,804 pending bills relating to FY 2024/2025, Kshs. 48,979,878 being recurrent and Kshs. 9,106,928 development.

## **PUBLIC ADMINISTRATION**

In the FY 2024/25, budget allocation for the department was Kshs. 876,651,650 broken down as recurrent Kshs.843, 209,963 and development Kshs. 33,441,686.The recorded absorption was Kshs. 731,419,934 recurrent and Kshs. 14,011,673 on development, leaving a variance of Kshs. 131,220,042 representing 85 %.

**Version 00**

**Revision 00**

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FY 2025/26 has an allocation Kshs. 755,369,101 for Public Administration and Kshs. 8,472,553 for Sub County Administration.

The Projected ceiling in the FY 2026/27 is Kshs. 840,995,597 for public administration and Kshs. 22.5 million for Sub County Administration.

The reported pending bills is Kshs. 17,100,593 for recurrent and Kshs. 4,653,260 for development.

### **COUNTY SECRETARY AND COUNTY ATTORNEY**

Both offices had a combined budget of Kshs. 68,611,015 allocation in the financial year 2024/25. Of this, the total receipt recording was Kshs. 42,028,460 which translates to 61%.

The office of the County Secretary's FY 2025/26 budget amounts to Kshs. 6,338,563,185. The huge increase is due to the centralization of the personnel budget of Kshs. 6,315,863,185 under office. The County Attorney has been allocated Kshs. 76,906,008.

#### **Projection for 2026/2027**

The projected ceiling has gone down to Kshs. 6,314,096,688. Personnel emolument has been reduced from Kshs. 6,315,863,185 to 6,059,544,150 while operation and maintenance increased from Kshs. 104,606,008 to Kshs. 314,552,538.

The reported pending bills as per the CBROP for County Attorney is Kshs. 8,588,033 and County secretary is Kshs. 3,641,240 yet the Annual expenditure report reported Kshs. 150.8million in the County Attorney's office majorly for outstanding legal fees.

### **GOVERNOR'S OFFICE**

The approved budget was Kshs. 427,180,764 with a total expenditure of 412,055,698 translating to 96% absorption.

The FY 2025/26 allocation for the office of the Governor is Kshs. 191,574,703 all recurrent.

The indicative ceiling is projected to rise to Kshs. 209,705,250 in the FY 2026/27.

**Version 00**

**Revision 00**

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The reported pending bills is Kshs. 14,181,468

### **DEPUTY GOVERNOR OFFICE**

The approved budget was Kshs. 29,765,000 compared to current year budget for the Office of the Deputy Governor is Kshs. 39,608,450 all recurrent.

The indicative ceiling is projected to rise to Kshs. 46, 408, 450 in 2026/27.

### **COUNTY ASSEMBLY SERVICE BOARD**

In FY 2024/25, the total resource envelope for the County Assembly was Kshs. 1,356,950,433 as per the approved first supplementary budget that comprised of Kshs. 1,112,575,196 allocated to recurrent expenditure and Kshs. 246,455,224 allocated to development expenditure.

The total revenue received by the County Assembly from exchequer was Kshs. 1,206,877,969 translating to 89% of its revenue target. The actuals are Kshs. 1,079,110,010 (97%) recurrent and Kshs. 127,767,959 (52%) development. Of these recurrent expenditures, Kshs. 507,589,748 relates to wage expenditures on Honorable Members and Staff.

The County Assembly has been allocated a total of Kshs. 1,212,711,954 in the current financial year. This comprises of Kshs. 969,221,694 recurrent and Kshs. 243,490,260 development.

In FY 2026/27 the indicative ceiling for County Assembly is projected at Kshs. 1,224,221,694 with Kshs. 1,074,221,694 being recurrent and Kshs. 150,000,000 development.

### **COUNTY PUBLIC SERVICE BOARD**

In FY 2024/25, the total resource envelope for the Board was Kshs. 56,312,846 as per the approved first supplementary budget that comprised of Kshs. 44,556,698 allocated to recurrent expenditure and Kshs. 11,756,148 allocated to development expenditure. The total revenue received by the Board from exchequer was Kshs. 44,411,698 translating to 79% of its revenue target. The actuals are Kshs. 32,655,550 (73%) recurrent and Kshs. 11,756,148 (100%) development. Of these recurrent expenditures, Kshs. 10,670,069 relate to wage expenditures.

The Board has been allocated a total of Kshs. 51,524,999 in the current financial year. This comprises of Kshs. 38,292,784 recurrent and Kshs. 13,232,215 development.

In FY 2026/27 the indicative ceiling for Board is projected at Kshs. 53,918,999 with Kshs. 40,686,784 being recurrent and Kshs. 13,232,215 development. Over the years, there has been a

**Version 00**

**Revision 00**

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noticeable decline in the allocations to the Board especially on the recurrent side which greatly affect service delivery as illustrated below;

- a. In the financial year 2022/23, a total of Kshs. 54,046,205 was allocated for recurrent expenditures.
- b. In 2023/24, the recurrent allocation was Kshs. 48,352,554 which represented a drop of Kshs. 5.7 Million from the 2022/23 allocations.
- c. In 2024/25, the recurrent allocation fell further by Kshs. 3.8 million from the 2023/24 allocations to Kshs. 44,556,698.
- d. In the current financial year 2025/26, the allocation is Kshs. 38,292,784, down by Kshs. 6.2 million from the last financial year's allocation

In a span of four financial years, the Board's allocation has reduced by over 15.7 million shillings or 30% of its allocations four years ago. The Board being an independent body, needs enhanced funding over the long term.

## COMMITTEE OBSERVATIONS AND RECOMMENDATIONS

### COMMITTEE OBSERVATIONS

Having looked at the CBROP 2025, the Committee makes the following observations;

1. The County continues to breach key fiscal responsibility principles. Development expenditure remains below the statutory minimum of 30%, while the wage bill exceeds the prescribed ceiling of 35%. Additionally, the County's short-term borrowing amounts to two months' salary expenditure, surpassing the legally allowable 5% threshold (equivalent to one month's salary) for cash-flow management. The County also lacks comprehensive departmental risk registers, undermining prudent risk management and the local revenue performance remains below target.
2. Recurrent expenditure absorption stands at 87% and development at 56% of the budgeted amounts. The low absorption in development expenditures is attributable to underperformance of own-source revenues and none disbursement of some donor funded grant.
3. The implementation of FY 2024/25 budget saw violation of the PFMA 149(1) a,b by accounting officers where funds for FY 2024/25 projects/programs were diverted to payment of unverified pending bills potentially causing loss of public funds.
4. The underperformance in revenue collection remains persistent, with Own Source Revenue achieving only 47% of its target and several revenue streams performing extremely poorly such as; Hire of Machinery (0%) Survey fees (0.3%), Penalties (2%), Stadium Hire (2%), Fisheries (3%), Physical Planning fees (5%), and Occupation Certificate (5%).

**Version 00**

**Revision 00**

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5. There is no demonstrated progress in implementing resource mobilization strategies or Public-Private Partnerships (PPPs) as required under the CIDP III. Decentralization of revenue to departments has not improved performance, and revenue projections remain optimistic without supporting measures.
6. Most National Government and development partner grants remain unrealized, with some recording zero absorption consistently. The County Treasury budgets for grants not within its control and where implementation is executed by the National Government, leading to inflated budgets and persistently low absorption. Some of the departments that heavily relied on grants are the Municipalities in the case of KUSP, Water (KOICA) and Energy sector for the case of REREC recorded low absorption.
7. The County has accumulated a high stock of pending bills amounting to Kshs. 4.9 billion. Additionally, a bipartisan team from the County Treasury and the County Assembly was formed to verify the pending bills. The exercise was concluded but a copy of the report has not been submitted.
8. Risk-based financial management practices remain weak across County Departments and SAGAs. No department has developed or maintained a risk register, exposing the County to governance, operational and financial risks.
9. FY 2024/25 budget execution was hindered by missing legislation needed to operationalize affirmative action funds (women, youth, and disability funds). The county risks similar fund absorption issues in FY 2025/26 unless relevant departments develop the required legislative frameworks.
10. Implementation of the FY 2025/26 budget commenced late due to contestation of the approved budget, delayed uploading of budget information and late uploading of procurement plans in the e-GP system.

## COMMITTEE RECOMMENDATIONS

The Committee recommendations are as follows;

1. **THAT**, the County Treasury should realign its budget to comply with the statutory thresholds by prioritizing payment of development projects to ensure development expenditure is at a minimum of 30%, while simultaneously containing the wage bill to within the allowable limit. The County should also ensure that all short-term borrowing strictly adheres to the 5% borrowing limit. Furthermore, the County should institutionalize robust risk management practices by ensuring that all departments develop and maintain updated risk registers in line with the PFM Act. Strengthening local revenue systems through implementation of the revenue strategies in place.

**Version 00**

**Revision 00**

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2. **THAT**, the County Treasury should strengthen cash-flow planning and ensure timely procurement planning. It should also enhance coordination with the National Treasury and development partners to minimize delays in disbursement of equitable share and grants. Additionally, the CECM Finance should adhere to her own circular guidelines where development projects are to be funded by equitable share and not local revenue.
3. **THAT**, Comprehensive disclosures should be made in the 1<sup>st</sup> supplementary FY 2025/26 budget to enable proper budgeting and appropriation of unspent balances brought forward. The CECM Finance should hence forth submit quarterly budget implementation reports.
4. **THAT**, the CECM Finance and Economic Planning should undertake a comprehensive review of its non-performing revenue streams and implement appropriate corrective measures. This should include full automation of revenue collection, strengthening enforcement mechanisms, sealing of leakages and ensuring that revenue projections are realistic forecasting from the performance trends. A report detailing the corrective measures undertaken to address the identified Own Source Revenue challenges shall be submitted to the County Assembly within thirty (30) days of the Assembly’s consideration of this report.
5. **THAT**, the County Treasury should develop and operationalize a comprehensive resource mobilization strategy aligned with the CIDP III. It should also strengthen its PPP framework by establishing a functional PPP unit capable of conducting feasibility assessments and engaging the private sector in line with best practice.
6. **THAT**, the County should adopt a more prudent budgeting approach by including only those grants that are supported by firm commitments or signed agreements. Improved coordination with the National Treasury and development partners will be necessary to ensure timely disbursement and implementation. Development budgets should be restructured to reflect realistic financing, reducing reliance on grants that have a repeated history of non-disbursement and thereby improving credibility and absorption of development allocations.
7. **THAT**, the County Treasury should Prioritize settlement of verified pending bills and enforce sanctions for procurement violations. Additionally, the pending bill verification by the Bipartisan team along with the County Treasury pending bill settlement action plan should be submitted to the County Assembly’s before approval of the 1<sup>st</sup> Supplementary budget 2025/26.
8. **THAT**, the County Treasury should strengthen its risk-based governance framework by requiring all departments and SAGAs to develop, maintain and periodically update risk registers. Capacity-building initiatives should also be introduced to ensure that

**Version 00**

**Revision 00**

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- departmental officers understand and integrate risk management into planning, budgeting and operational decision making, thereby promoting accountability and safeguarding public resources. The consolidated departmental risk registers should be submitted to the County Assembly within 90 days from the adoption of this report.
9. **THAT**, the CECM finance should adhere to PFMA 129 (2a) which requires the CECM finance to submit to the county assembly the budget estimates, supporting documents, and any other Bills required to implement the budget.
  10. **THAT**, the Executive and the County Assembly should avoid delays arising from contested budget processes by adhering to clear, consensus-driven budget-making procedures and fostering timely coordination throughout the approval process. The County should also ensure the prompt uploading of budgets and procurement plans onto the e-GP system to enable the timely initiation of procurement and the smooth implementation of development projects. Strengthening internal coordination mechanisms will further enhance compliance with established budget timelines.

**Hon. Francis Chemion:** I now want to take this gracious opportunity to welcome the Chair of the Committee Hon. Benjamin Otsiula to second the report.

*(Applause)*

**Mr. Speaker:** Thank you, Hon. Chemion for moving this report. Allow me invite the Chair of the Committee to be able to second this motion.

**Hon. Benjamin Otsiula:** Thank you, Honourable Speaker. First of all, I wish to laud my senior Hon. Francis Chemion the mover of this motion for moving the motion eloquently and energy he has exhibited while moving the motion.

Before I proceed to second this motion, it is imperative that I also pass my regards and congratulations to Hon. Erick Wekesa for securing the seat to represent the good people of Kabuchai/Chwele Ward. Welcome to the House, I think I was the closest neighbor to the departed Hon. James Barasa Mukhongo so I can confirm to this Honourable House I am going to remain lonely until the end of this tenure because he opted to move to the other side...

*(Applause)*

**Mr. Speaker:** Hon. Otsiula, you told me in the morning that you have a serious function on 27<sup>th</sup> that you are quitting bachelors, now how can you be lonely again, Can you proceed?

**Version 00**

**Revision 00**

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**Hon. Benjamin Otsiula:** Thank you, Honourable Speaker. I will be also inviting Hon. Eric Wekesa so that I can orient him in Mung'ore because he missed the Men's conference.

**Mr. Speaker:** But I'm wondering how someone who is wedding can again orient somebody else, learn the roles from the seniors first. Proceed.

**Hon. Benjamin Otsiula:** Thank you, Mr. Speaker. The motion which has been moved by Hon. Francis Chemion captures very many pertinent issues as far as the budget making process and CBROP is one of the documents. When you look at Chapter no 4, I want members to bear with me because this committee initially there was a complain that the Budget Committee is not considering views of members or rather the sectoral committees but if you look at our Chapter No.4; it is very comprehensive we really tried to understand and analyze the reports coming from the various sectoral committees and we have tried even to capture them on this report to reflect the aspects and aspirations of Committee's recommendations.

One key issue coming from the committees is the issue of the risk register; many committees noted that all departments do not maintain the risk register. This has exposed the County Government to unnecessary loss of funds and therefore in this report. we are recommending as a matter of urgency that all departments must come up with risk registers to cushion the County government from losing funds.

Another key animal is called pending bills; it is documented that the County has pending bills amounting to 4.9B. There is a bi-partisan team which was set up by the County Treasury and the Clerk of the County Assembly to analyze this report by the time...

**Mr. Speaker:** Hon. Chemion, I know you are missing what was being done in Mt. Elgon but you will be joining those members at night. Proceed.

**Hon. Benjamin Otsiula:** I want members to note that by the time we were compiling this report and forwarding it to the County Assembly for consideration, the report by the bi-partisan team on the pending bills had not been submitted; therefore we captured the figure that was presented to us when document was tabled.

We have advised concisely and precisely that that report must be submitted to this County Assembly for approval and ratification before the First Supplementary Budget is approved because if this House goes ahead and approves the first supplementary budget with a figure of 4.9B then it means that this committee will be doing a disservice to the House. That's why we placed a caveat that verifiable pending bill which will come from that report and from reliable sources the Chief Officer Finance appeared before the committee and confirmed that the report is ready. Therefore

**Version 00**

**Revision 00**

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we have directed that that report be submitted to the House for approval before the first supplementary budget is passed we approve the correct pending bill due for payment.

**Mr. Speaker:** Hon. Otsiula, make me understand, you are saying that the report arising from bipartisan be approved before you handle the supplementary budget...

**Hon. Benjamin Otsiula:** No, what was given to us the financial statements and the documents indicate that the current pending bill is 4.9B but because there was doubts emanating from this House a bipartisan team was set up.

**Mr. Speaker:** It was set up by the Speaker himself because I am aware.

**Hon. Benjamin Otsiula:** Yes, your highness

*(Laughter)*

**Mr. Speaker:** I cannot be his highness, that is being mischievous, No Hon. Otsiula, that one you withdraw.

*(Laughter)*

**Hon. Benjamin Otsiula:** I withdraw.

**Mr. Speaker:** Proceed.

**Hon. Benjamin Otsiula:** Therefore, what I am saying because the report is ready but it has not been submitted. Our report has placed a caveat that the report must be submitted to the House, so that when we are deliberating and apportioning money for settlement of Pending bills, as we might envisage in the First Supplementary Budget, we go with a figure that has been verified.

**Mr. Speaker:** But you know in your earlier submission, you were saying that the report be approved before you are able to look at the Supplementary Budget which is difficult, because what you are going to prepare in the first Supplementary Budget, it will come under a Special sitting, Are you getting it?

**Hon. Benjamin Otsiula:** I'm just correct because if the supplementary budget has provided for pending bills then one of the supporting documents to confirm that this is the correct pending bill should be that report from the bipartisan team...

**Mr. Speaker:** So that report ought not to make them to come here, they can appear before the committee with that report for you to use it. That is it.

**Version 00**

**Revision 00**

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**Hon. Benjamin Otsiula:** Thank you, the issue of the Own Source Revenue; remember they put up measures and the Treasury directed departments to be collecting revenue. If you look at what has been realized as per this report the margins are very minimal. That shows that measures are not working and we therefore implore upon the County Treasury going forward as per measures put forth on page 11 of the report, they look at those measures and streamline, so that we boost our own source revenue because this is also affecting the implementation of projects in our wards. Once we improve in terms of own source revenue then it means even in terms of development we are going to do very well.

If you look at recommendation 1, the borrowing behavior of the County Treasury, they are borrowing funds for example for salary two months that exceeds the 5% provision that is anchored in the law, therefore we are saying that in future, let them borrow as provided in law, They are only provided to borrow for one month salary, Borrowing two months' salary that was unlawful and that was very unquestionable.

As I wind up, we are also saying that the budget should be accompanied by all documents to give the House an opportunity to scrutinize, analyze all the documents before they approve the budget. This behavior of presenting documents in piece meal is what is making us to land into trouble and also encourage pilferage and loss of public funds.

On the issue of delays in Implementation of the Budget, like a situation which happened when we wanted to approve the 2025/26 budget, this committee recommends that in future, let us encourage consensus as a way of looking at issues to avoid conflicts that might...

**Mr. Speaker:** Hon. Kikechi, I wish you learn how to whisper so that I don't hear what you are saying. Proceed.

*(Laughter)*

Proceed, Hon. Otsiula

**Hon. Benjamin Otsiula:** I was talking about consensus to ensure that we limit conflicts to ensure smooth implementation that the Budget without challenges.

Finally, we encourage the County Treasury to give information that this Assembly requires before the budget process kicks motion. This will inform us instead of budgeting with half information that makes us not realize our targets. There are grants which have bloated, we consider grants but at the end of the day, they don't come, so at the end of the day we don't realize those grants. Going forward, let us only consider those grants that have commitments, where we are sure that this

**Version 00**

**Revision 00**

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money will come and those projects will be funded. Otherwise, I see members using sign language and I don't want to endeavor so much..

**Mr. Speaker:** Hon. Otsiula, who are these speaking in sign language...

**Hon. Benjamin Otsiula:** Hon. Wafula Waiti from Naitiri/Kabuyefwe...

*(Laughter)*

**Mr. Speaker:** Hon. Wafula Waiti, what is the problem? You know you sleep in Naitiri/Kabuyefwe; you do not have to worry. We will make you the resident of Khalaba and Township. Proceed.

**Hon. Benjamin Otsiula:** Thank you, with all those very many words. I wish to second and urge members to support the motion.

*(Applause)*

**Mr. Speaker:** Thank you, Hon. Otsiula. Hon. Waiti, the day is still young and the chair is not saying he is tired, so you don't have to worry about that as long as I am having Hon. Otsiula to step in for me if need be.

Honourable members, let me propose a motion for debate.

*(Question proposed)*

Yes, Majority Leader.

**Hon. Joseph Nyongesa:** Thank you, Mr. Speaker. First, I want to appreciate the mover of this report, you know Speaker; I thought he was old but he is still young because he has been standing for more than 3hours...

**Mr. Speaker:** He told me that never say that he is old; none of his spouses are complaining that he is old. Proceed.

**Hon. Joseph Nyongesa:** I want to appreciate the committee, you know initially we used to take it easy in terms of CBROP issues but we are seeing that we should also internalize what we should do, though the seconder has tried to fill some gaps but still we have some few questions to ask ourselves, because on our own source of revenue, when they were setting targets, I know they were using the revenue streams which exist and they had some perimeters they were using, you see that we collected 49%.which is almost a half. They have no reason to tell us why we only collected

**Version 00**

**Revision 00**

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almost a half, so you know revenue is domiciled in Treasury. So in future we should have some stern warning on this, so that at least we should be updating the Assembly...

**Mr. Speaker:** Hon. Majority hold on, just a minute, Hon. Ipara

**Hon. Johnston Ipara:** Thank you, Honourable Speaker. I am rising on Standing Order No. 64(m) I want to move a motion on extension of sitting time...

**Mr. Speaker:** Which Standing Order?

**Hon. Johnston Ipara:** 64 (m)

**Mr. Speaker:** That alone you can't succeed unless you invoke 64 read alongside 33 because if you say 64 now you are basing on which one to extend time.

**Hon. Johnston Ipara:** 64(m) read together with 33(1)

**Mr. Speaker:** Proceed.

**Hon. Johnston Ipara:** Honourable Speaker, I am moving this motion so that we extend the time based on the importance of the motion that we are discussing. This particular motion and CBROP report inform us of how much revenue is to be expected and to be collected. This report also informs us of how much pending bills, we do have and how we intend to pay and also sharing of the resources across all the departments in the executive government.

On the basis of that and the importance of this matter, I want to request Hon. Sudi to second this motion.

**Mr. Speaker:** Hon. Sudi Busolo, you proceed

**Hon. Isaiah Sudi:** Honourable Speaker, I was not prepared to second...

**Mr. Speaker:** Now you are prepared, proceed...

**Hon. Isaiah Sudi:** Let me second for the sake of the report, I second. Otherwise I was to decline but I second.

**Mr. Speaker:** Now you know when you say that you decline, so what is your position?

**Hon. Isaiah Sudi:** I am seconding Chair, I second

**Version 00**

**Revision 00**

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**Mr. Speaker:** Honourable members, that is basically a motion within a motion, so let's discuss the motion within the motion first then we will go back to the real motion of Hon. Chemion...

Honourable members, a motion having been moved pursuant to the provisions of Standing Order No. 33(1) and(2) read alongside 64(1)(m) that this House extends its sitting beyond the normal sitting hours which is 7p.m to allow the House dispense the business that is on the Order Paper. I propose.

*(Question proposed)*

Honourable Members, a motion has been moved pursuant to the provisions of Standing Order No.33(1) and 2 read alongside 64(1)(m) that this House extends its sitting beyond 7p.m to allow the House dispensation of the motion before the House.

*(Question put and agreed to)*

This House has extended its sitting till we clear the business ahead, we proceed now back to the Leader of Majority.

**Hon. Joseph Nyongesa:** Thank you, Mr. Speaker. I also want to appreciate Hon. Ipara for seeing need for us to actually extend time. On the issue of our own source of revenue, when we go back during the Local Authority this County was collecting a lot of money but now with the systems in place plus automation, we are collecting a half and we have a Finance committee in this House. I wish that they could set aside time just to ensure that they are making a follow up on this revenue streams on how are they performing? So that at least it won't affect our development.

Secondly, on this issue of pending bills the report is so clear that we had a committee that was set aside to come up with verification of pending bills which could now guide us as a House to even handle the Supplementary Budget that is ahead of us. Shall we base on 4.9B or to an undisclosed report that we don't have which I thought maybe the committee could have insisted to ensure that it will have to guide us, so that we know which kind of pending bills are we handling.

Lastly, observation number three that payments were done on unverified which the seconder was also insisting on it, but for the purpose of being transparent I thought what they could tell us which pending bill, which project was this, which company was paid, so that at least we can also use it to ensure that our money does not get lost.

Otherwise, I do appreciate and support the report because it is a wonderful report only those few gaps when the chair will be replying at least, he could shed light on them as we support.

**Version 00**

**Revision 00**

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**Mr. Speaker:** Hon. Chemion, you reply to the motion please

**Hon. Francis Chemion:** Thank you, Honourable Speaker. I want to say that this report as read is a very critical report and members, we oversight different sectors of the County Government of Bungoma. Looking at the indicative ceilings in every department, there is a given indicative ceiling, so check for the departments that you oversight, have the ceilings be increased or they have been reduced for this financial year, so that when we come to the County Fiscal Strategy Paper, you have something to say.

The issue that has been enumerated by my seconder; the issue of this donors not remitting funds it's a thorn on the flesh and that is why if you removed the donor funding's the development vote would have gone beyond the 23 but because we have added the donor funds to the development vote and they are not remitting then we have come down to 23 which is below the 30% that is required.

Issue of revenue, we have members of Finance Committee here, that should be your work now all the time as explained by the Majority. In most of your agenda, please focus on collection of revenue because most of our projects are pegged there. If you looked at the Treasury's Circular, they have said development funds are pegged to exchequer releases but sometimes they tell us we were not able to pay pending bills because we did not collect enough own source revenue but their own circular which they have provided states very clearly that exchequer money is the supposed to pay for development projects.

On the issue of the verified pending bills that has been raised by the Majority Leader, we were assured by the Chief Officer that the report is ready and we will ensure that through the Office of the Speaker and the Clerk as the Budget Committee works on the First Supplementary Budget, even as we interrogate, let us have the verified pending bills in the sectors, so that they can interrogate that report before it is brought to the Budget committee. But as a committee that we must get that document as we prepare the final Supplementary Budget report for adoption by this House. Otherwise, I want to end there and congratulate members for staying put.

I want to thank you all in a very special way on behalf of our Chair and the Committee on Budget for staying to this time; you are brave warriors of this County.

*(Applause)*

**Mr. Speaker:** Thank you, Hon. Francis Chemion for the reply to the motion that was before us. Allow me to be able to proceed and be able to put a question to the motion as moved and seconded.

**Version 00**

**Revision 00**

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Honourable members, a motion having been moved, seconded and debate having ensued that this House adopts the report by the Budget and Appropriation Committee on the Bungoma County Budget review and Outlook Paper 2025.

*(Question put and agreed to)*

**Mr. Speaker:** We go to the last item on our Order Paper please read it out

**PROCEDURAL MOTION ON SAVING OF PENDING BUSINESS AT THE END OF THE  
4<sup>TH</sup> SESSION 2025**

**Mr. Speaker:** Leader of Majority, you move this motion so that we are able to dispense the same.

**Hon. Joseph Nyongesa:** Thank you, Mr. Speaker. I am receiving a lot of messages here that if Speaker could say it then he would consider this members that have sat up to now and I failed even to reply but I know..

*(Applause)*

**Mr. Speaker:** Luckily Leader, you sit in the Majority Leaders in Kenya caucus and you know what happened...

**Hon. Joseph Nyongesa:** Thank you, Mr. Speaker. So members you are assured. Allow me move the procedural motion saving on the pending business at the end of this 4<sup>th</sup> session 2025.

I beg to move the following procedural motion aware that under Standing order 64(i) provides for the motion for the orders of House under this Standing Orders, the Assembly may move a motion make a recommendation necessary for the orderly conduct and management of its business.

Further, aware that committees discharge their mandate subject to directions and resolutions of the House including any instructions on the continuation or processing of the business referred to them.

Recognizing that at the close of the 4<sup>th</sup> session today Thursday 4<sup>th</sup> December 2025 as per our approved House calendar 2025 several items and business remain pending before Committees and the House including papers laid and referred to processing. Committee reports ready for

**Version 00**

**Revision 00**

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consumption, questions and statements awaiting responses, progress reports transmitted to departments and other businesses not yet concluded.

Concerned that if this business is not saved the Assembly and its committees will be compelled to recommence the process afresh in the next session leading to delays, duplication of work and loss of legislation continuity.

Therefore, this House resolves Pursuant to Standing Order 64(i), (j) and(j) relating to the orders of the House postponement, discharge and exemption of business under Standing Order 253 to save and carry forward into the next session or pending businesses before the County Assembly and its committees as at the end of the 4<sup>th</sup> session. This shall include all papers laid and referred to the committees but not yet concluded.

All committee reports ready for consumption by the House, all questions statements made before the House or transmitted to the departments and awaiting responses. All progress reports, tabled but not finalized and any other pending business committed to the committees or scheduled for consideration by the House.

This procedural motion ensures the continuity of the Assembly work prevents unnecessary duplication and safeguards the orderly and efficient management of this House business. I beg to move.

Allow me to call Hon. Vitalis Wangila to second.

**Mr. Speaker:** Hon. Vitalis, you have the honor of seconding this procedural motion.

**Hon. Vitalis Wangila:** Thank you, Mr. Speaker. I am on my feet to second this procedural motion. We have some questions and papers concerning the payment of CHPs. In case this procedural motion does not through then we shall be doing some duplication because we will start afresh, and we shall also be using some funds which could have been used for something else. Like today there are some important papers that have been laid and they should be continued, so I'm on my feet to second that this particular pending House business to be continued to the next session.

**Mr. Speaker:** Thank you, Hon. Joseph Nyongesa and Hon. Vitalis for moving and seconding this motion.

Honourable members, Pursuant to the provisions of the Standing Order No.64 (1) of the procedural motions of Standing Orders that this House resolves pursuant to Standing Order No. 64(i), 64(l) and 64(j) which relates to the orders of the House postponement, discharge and exemption of

**Version 00**

**Revision 00**

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Business under Standing Order No.253 to save and carry forward into the next session all pending businesses this shall include business before the County Assembly and its committees as at the end of the 4<sup>th</sup> session. This shall include all papers laid and referred to the committee but not yet concluded. All committee reports ready for consideration by the House, all questions and statement made before the House, all transmitted to the ministries and awaiting response and all progress reports tabled but not finalized and any other business committed to committees scheduled for considerations by the House. I propose.

Hon. Otsiula, are you going to the school of Hon. Waiti that engages in gestures.

*(Laughter)*

Hon. Waiti, it's when you are transmitting to my colleague.

This motion has been moved and seconded that this House to resolve as moved and seconded that pursuant to this provisions that led to orders of the House that we postponed and discharge any exemption of the Business under Standing Order No 253 to have all pending businesses before the County Assembly and its committees as at the end of the 4th session be saved and carried forward to the next session. This shall include all papers laid, referred to committees but not yet concluded, all committee reports set for consideration by the House, all questions and standing statement made before the House or transmitted to the departments and waiting responses, all progress reports tabled and not finalized and any other pending business committed to the committee or scheduled for consideration by the House.

*(Question put and agreed to)*

The implication is that all that has been said here is now saved, it will not be elapsing and we will start from where we have stopped pursuant to the Standing Orders of this House. Next

Honourable members before we adjourn I want thank you for sitting behind to finish this business that has taken us long, but it is so because as you are all aware last week, we were all out and we never sat to have the same transacted. So thank you very much for remaining behind to have the same finalized.

## ADJOURNMENT

Now we will be able to adjourn as per our House Calendar and resume our sittings on 10<sup>th</sup> of February 2026 2:30p.m. But we have provisions through the House Leadership of Hon. Joseph Nyongesa and Vitalis Wangila to call special sittings to transact the First Supplementary Budget

**Version 00**

**Revision 00**

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and approve the names of the members of the County Public Service Board. So we adjourn to 10<sup>th</sup> of February 2026 2:30p.m.session.

*House rose at 6:55p.m*

**Version 00**

**Revision 00**

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