

COUNTY GOVERNMENT OF BUNGOMA

COUNTY ASSEMBLY OF BUNGOMA

COUNTY ASSEMBLY DEBATES

THE DAILY HANSARD

TUESDAY, 28TH APRIL, 2026

Afternoon Sitting

**3rd County Assembly
Version 00**

**5th Session
Revision 00**

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COUNTY ASSEMBLY OF BUNGOMA

THE DAILY HANSARD

TUESDAY, 28TH APRIL, 2026

The House met at the County Assembly Chamber at 2:30 p.m.

(Mr. Speaker [Hon. Emmanuel Situma] in the Chair)

PRAYER

PAPERS

**1. REPORT BY THE SECTORIAL COMMITTEE ON FINANCE AND ECONOMIC PLANNING ON
BUNGOMA COUNTY REVENUE ENHANCEMENT ACTION PLAN**

Hon. Godfrey Mukhwana: Thank you Mr. Speaker. I am on my feet to table the report by the sectoral Committee on Finance and Economic Planning on the Bungoma County Revenue Enhancement Plan. Thank you.

(Report tabled by Hon. Godfrey Mukhwana)

Mr. Speaker: Honourable Members; a report by the Sectoral Committee on Finance and Economic Planning on the Bungoma County Revenue Enhancement Action Plan has been tabled and formerly becomes the property of the House.

NOTICE OF MOTION

**NOTICE OF MOTION ON THE REPORT BY SECTORIAL COMMITTEE ON FINANCE AND ECONOMIC
PLANNING ON THE BUNGOMA COUNTY REVENUE ENHANCEMENT ACTION PLAN**

Hon. Godfrey Mukhwana: Thank you Speaker. I rise to issue a notice of motion that this House adopts the report of the Sectoral Committee on Finance and Economic Planning on Bungoma County Revenue Enhancement Plan. Thank you.

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Mr. Speaker: Honourable Members, the notice has been dully issued by the sector committee, I ask the Clerks-At-The-Table to share this report with Honourable Members. The same will come up as a motion in the course of the week or once scheduled as a motion.

QUESTIONS AND STATEMENT

1. STATEMENT PURSUANT TO STANDING ORDER 47(2)(C) BY HON. FRANCIS CHEMION,
MEMBER FOR KAPTAMA WARD

Mr. Speaker: The department concerned is Health... Hon. Makari

Hon. George Makari (Chairperson, Health): Thank you Honourable Speaker, I wish to respond to Hon. Chemion's question.

Honourable Speaker, this is a report in response to what Hon. Chemion Masai raised in relation to the completion of critical facilities intended to enhance health care delivery specifically the staff quarters at Kaboywa Health Centre and the status of operationalization of the twin lab at Kaptama health Centre.

Pursuant to the provisions of Standing Order 54(a) of the County Assembly of Bungoma Standing Orders, the committee on Health Services hereby submits its report on a statement sought by Hon. Francis Chemion on the status of completion of critical health facilities intended to enhance health care specifically the staff quarters at Kaboywa health Centre and the status of operationalization of the twin lab at Kaptama health Centre.

The committee during its internal meeting considered the statement and requested for a response from the department concerned vide a letter dated 9th March 2026 reference: CAB/CC/SEC/5 Vol.6 The department submitted its response and the committee shared the response with the owner of the statement for consideration. The committee scheduled for an interrogation of the response during its internal meeting on 31st March 2026 and 7th April 2026.

1. STATUS AND FINANCIAL COMPLETION OF STAFF QUARTERS AT KABOYWA HEALTH CENTRE

On the physical aspect: Completion works of staff houses at Kaboywa health Centre in Kaptama Ward with a contract sum of 939,670

The Contractor was Davlin Ventures Limited and the inspection date was 24th June 2024.

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Status: Substructure paving slab was casted, sand and cement vendor done but pending verandah surface

Roofing: The fisher board was well fitted and painted, heaps, stock vat filling done.

Doors and windows: Glassing of doors and windows not done.

All finishing pending

Floors: Tiling using 300 millimeter times 300 millimeter ceramic tiles done including skirting for external walls, but surfaces were not keyed.

Honorable Speaker, ceiling boards with cornice fitted of existing plundering but not painted.

Electrical and mechanical works: Conduit piping and wiring done, all electrical fittings completed and to engineer specifications. Additional works undertaken and first certificate raised. Keying was done, ceiling board painting done, mechanical works initiated.

Financial status,

Honourable Speaker, a certificate of KShs.762, 860 was raised by the Department of Public Works and the documentation was provided by the department to the committee.

2. A REPORT ON THE COMPLETION STATUS OF THE TWIN LAB AT KAPTAMA HEALTH CENTER
AND THE CLARIFICATION OF ANY OUTSTANDING WORKS OR PENDING PAYMENTS

Honourable Speaker, on completion status;

Substructure: All substructure works including foundation trenches, excavation strip footing, foundation walling, hard parking and casting of reinforced slab was done.

Superstructure works: Honourable Speaker, all superstructure works except at washrooms, including walling, using natural machine cut stones was done, ring beam casting was done, GI roofing sheets on timber done pending fisher board finishes.

Plunge area plastering done, pending paving of slab, internal wall plastering done at 99 per cent complete, external wall keying done, although not complete, steel windows fixing done and pending glassing,

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Honorable Speaker, pending works include door fixing, all rendering works, including paint works, all floor finishes, ceiling board fixing, all electrical works, all mechanical plumbing works and documentation was provided to the committee.

Honorable Speaker on outstanding work and pending payments: As at the time of raising certificate number 2 by the contractor, the following were remaining works: door fixing, all rendering works including paint works, all floor finishes, ceiling board fixing, all electrical works and all mechanical and plumbing works.

Pending payments: Certificate No. 2(C) amounting to KShs.404, 100 shillings was processed by the Department but not paid by Finance hence, there is a balance of KShs.1, 008,741.45, with no interim certificate raised.

3. ANY SPECIFIC MEASURES AND TIMELINES PUT IN PLACE TO ENSURE THE PROJECTS ARE FULLY COMPLETED, EQUIPPED AND HANDED OVER FOR THE COMMUNITY USE

For proposed completion works of staff house at Kaboywa Dispensary in Kaptama Ward, the Department has captured the interim certificate in the accounts payable list of KShs.762, 860 for purposes of requesting additional funds to offset the accounts payable. Honourable Speaker, once the contractor has been paid the interim certificate No. 1 and raised the final certificate with a balance of KShs. 176,810 all operationalization will be budgeted for.

For the proposed construction of male and female ward in Kaptama Health Centre, the management has captured the interim certificate No. 2 in the accounts payable list of KShs.404, 100 for purposes of requesting additional funds to offset the accounts payable. Once the contractor has been paid interim certificate No. 1 and raised the final certificate with a balance of KShs.1, 008,741.45, all operationalization will be budgeted for.

Honourable Speaker, as I conclude, the owner of the statement expressed satisfaction with the response and the commitment of the department and the committee to make a follow-up on the implementation of the measures put in place to ensure the projects are fully completed, equipped and handed over for use by the community. Honorable Speaker, I want to beg to move. Thank you.

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Mr. Speaker: Honourable Chemion, it is your response that you sought in your statement, and I think I need to allow you to confirm that you are satisfied.

Hon. Francis Chemion: Honourable Speaker. I am satisfied because we were with the committee and the committee, headed by Hon. Makari, confirmed that they will give serious attention to the two projects, and the department also confirmed the same. Thank you, Honorable Speaker.

Mr. Speaker: Thank you the committee and the owner of the statement. Next item.

2. STATEMENT AND RESPONSE PURSUANT TO STANDING ORDER 47(2) (C) FROM THE
CHAIRPERSON, SECTORIAL COMMITTEE ON EDUCATION AND VOCATIONAL TRAINING

Mr. Speaker: Yes, Hon. Hentry is the owner of the statement...Hon. Caleb standing in for the Chairperson.

Hon. Caleb Wanjala: Honourable Speaker, I am standing in for Hon. Jack Wambulwa...

Mr. Speaker: Yes...then, before you proceed, I am looking for Hon. Hentry...yes, Honourable Metrine Nangalama.

Hon. Metrine Nangalama: Thank you, Speaker. I'm standing in for Hon. Hentry. He had requested me to stand in for him.

Mr. Speaker: It is okay. Now, I think, Hon. Caleb, we can proceed.

Hon. Caleb Wanjala: Thank you, Honorable Speaker. Like I said earlier, I am standing in for Hon. Jack Wambulwa, who is the Honourable Member for Kimaeti Ward.

The Committee on Education and Vocational Training received a statement sought by Hon. Hentry Nyongesa in this House on Tuesday, 4th March, 2026 at 2.30 p.m. for the reply pursuant to Standing Order 47(2)(c) on the Bungoma County Assembly Standing Orders in relation to the management and infrastructure development of Early Childhood Development Education, that is ECDE and Vocational Training Centers that is VTC by the County Government of Bungoma for the financial year 2023/24, and 2024/25. The Committee requested for the response from the Department by letter reference CAB/CC/SEC/4 Volume 5,(45) dated 6th March, that is 2026.

The response was submitted through the letter, reference number CG/BGM/EDU/CECM/CA.Vol. 6, dated 18th March, 2026, that was given to the owner of the statement to go through and inform the Committee if the issues raised have been satisfactorily

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answered or not. The Committee invited the Department to clarify on the issues to be raised by the owner through reference number CB/CC/Sct.4, Volume 5, (45), dated 25th March, 2026, to a consultative meeting on 30th March, 2026 on the status of the supply of tools and equipment to VTC in the County for financial year 2024/2025 and clarification of the response on management of ECDEs and the VTCs in Bumula ward and the entire county financial year 2023/2024 and 2024/2025 but due to an avoidable circumstance, the meeting was postponed and scheduled to be held at the later convenience.

The committee held a consultative meeting on Tuesday 9th April 2026 in committee room 1 as from 1 p.m. with the department and the owner of the statement and all the issues that needed clarification from the department by the owner were handled to the satisfaction of the owner. I beg to reply to you Hon. Speaker.

Mr. Speaker: Thank you Hon. Caleb, Hon. Metrine.

Hon. Metrine Nangalama: Thank you, Mr. Speaker, Sir, for giving me this chance so that I can either say if I'm okay with this response. Mr. Speaker here I don't know if I am having a wrong document or not because from what I am hearing from Hon. Caleb when you start from reference CAB/ CC/ CEC I can see it is volume 4 but with him he pronounced to be volume 5. Coming to the second one it was volume...

Mr. Speaker: Hon. Metrine not all of us learned the roman numbering so when it's IV it's volume 4. So maybe Caleb learned the other one and like understanding maybe a problem.

Hon. Metrine Nangalama: Yes Speaker, it is written volume 4 but with him he pronounced volume 5. When it comes to roman volume 4 he pronounced it is volume 6. If I am not wrong it's not about roman. Volume 4 he pronounced as volume 6 and 4 he pronounced as volume 5.

Mr. Speaker: Yes Hon. Caleb can you confirm what is being raised please.

Hon. Caleb Wanjala: Hon. Speaker according to the roman numbers that is volume 4 and the other one Hon. Speaker is again volume 4.

Mr. Speaker: I think he has clarified now let's go to the matter at hand. Are you satisfied or not with the response on behalf of Hon. Henry?

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Hon. Metrine Nangalama: Okay thank you, Speaker, I am satisfied although I don't know the response came from who?

Mr. Speaker: Hon. Metrine when you are given instructions you stand in as the owner you are standing for Hon. Henry.

Hon. Metrine Nangalama: Yes Sir.

Mr. Speaker: Whoever is responding is the Ministry of Education through Hon. Caleb.

Hon. Metrine Nangalama: it's okay Speaker but allow me finish my statement. My concern is that the CECMs are no longer in office so where did this response come from?

Mr. Speaker: Hon. Metrine

Hon. Metrine Nangalama: Yes Sir.

Mr. Speaker: You must remove that thing of the CECMs being the engine of the office. Yes. Once you have the response from the Directors, Chief Officers; you will be meeting with these people giving you feedback.

Hon. Metrine Nangalama: Thank you Speaker, we are here to learn. Not all of us understand that. At least you have educated me that we still have people in those offices apart from the CECMs.

Mr. Speaker: But you know that we have Chief Officers Hon. Metrine. I will report you to one of your teachers you know.

Hon. Metrine Nangalama: It's okay Speaker I am contended with the response .

Mr. Speaker: Do you agree with the last statement that he appeared before the committee and was satisfied. Do you agree with it? That's what is important.

Hon. Metrine Nangalama: Yes Speaker that's why I have said that I am contended. Thank you.

Mr. Speaker: Okay. Yes. Next.

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A STATEMENT PURSUANT TO STANDING ORDER 47 2 C BY THE CHAIRPERSON SECRETORAL OF
COMMITTEE ON AGRICULTURE, LIVESTOCK, FISHERIES, IRRIGATION AND COOPERATIVE
DEVELOPMENT

Mr. Speaker: Yes Hon. Waiti Kindly proceed. Can I confirm equally Hon. Metrine are you still holding brief for Hon. Hentry? Because the other one was for Hon. Hentry and equally this one if you don't have instructions we basically pass it over back to the HBC.

Hon. Hentry Nyongesa: Mr. Speaker he also requested me on the same but I have not been given the response on the hard copy kindly.

Mr. Speaker: There are enough responses; you will be given a copy. Yes Hon. Waiti now you can proceed.

Hon. Waiti Wafula: Thank you Hon. Speaker. On behalf of the committee on Agriculture I stand to report on the statement raised by Hon. Hentry Nyongesa in relation to the management and utilization of resources allocated to Mabanga Agricultural Training Centre ATC.

Pursuant to the provisions of Standing Order 54(a) of the County Assembly of Bungoma Standing Orders, the Committee on Agriculture, Livestock, Fisheries, Irrigation and Cooperative Development hereby submits its report on the statement sought by Hon. Hentry Nyongesa regarding the management and utilization of resources allocated to Mabanga Agricultural Training Centre (ATC).

The statement was tabled before the Committee on Thursday, 5th March 2026. Subsequently, the Committee requested a response from the CECM to the issues raised vide a letter REF: CAB/CC/SECT/2 VOL.III (53) dated 9th March 2026.

In response, the County Executive Committee Member (CECM) for Agriculture submitted a report REF: CGB/MOALFIC/CECM/CORR./VOL.1 (031), dated 16th March, 2026 through the Office of the Clerk to the County Assembly. The report was also shared with the owner of the statement, Hon. Hentry Nyongesa.

The CECM subsequently appeared before the Committee on Thursday 2nd April, 2026 at 11:40 a.m. to respond to concerns arising from the submissions.

SUBMISSIONS FROM THE CECM

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- **On the total financial allocations for infrastructural development and the management of all programs at Mabanga ATC for the Financial Years 2023/2024 and 2024/2025**

The CECM submitted that Mabanga ATC did not have financial allocations for infrastructural development in the financial years 2023/2024 and 2024/2025. He added that budget allocation for financial year 2023/2024 was Kshs. 22,059,600 but the department only received Kshs.2, 114,074 despite making requests to Treasury. In the financial year 2024/2025 the budget allocation was Kshs. 3,619,600 but only Kshs. 1,805,400 was received. The department processed payments but by close of the financial year the balance was not disbursed to the department. However, financial allocations for the management of programmes in the said financial years is broken down in the tables below ;(**APPENDIX 1A AND 1B**)

APPENDIX 1A

SNO	FINANCIAL YEAR	PROGRAMME	DESCRIPTION	ALLOCATION	AMOUNT PAID
1	2024/2025	Utilities	Electricity, Water and Sewerage Charges, Telephone and mobile charges, internet connections, courier and postal services	689,600.00	448,000.00
2	2024/2025	Boards, Committees, Conferences and Seminars	Payment for catering services	1,000,000.00	837,400.00
3	2024/2025	Plant, Equipment and Machinery Insurance	Payment for insurance of tractors	500,000.00	NIL
4	2024/2025	Agricultural Materials, Supplies and Small Equipment	supply and delivery of animal feeds	300,000.00	NIL
5	2024/2025	Refined Fuels and Lubricants for Transport	supply and delivery of fuels	630,000.00	520,000.00
6	2024/2025	Maintenance of Plant, Machinery and Equipment (including lifts)	Repairs and service of tractors	500,000.00	NIL
		TOTAL		3,619,600.00	1,805,400.00

APPENDIX 1B

SNO	FINANCIAL YEAR	PROGRAMME	DESCRIPTION	ALLOCATION	AMOUNT PAID

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1	2023/2024	Utilities	Electricity, Water and Sewerage Charges, Telephone and mobile charges, internet connections, courier and postal services	689,600.00	378,480.00
2	2023/2024	Boards, Committees, Conferences and Seminars	Payment for catering services	3,500,000.00	NIL
3	2023/2024	Plant, Equipment and Machinery Insurance	Payment for insurance of tractors	880,000.00	NIL
4	2023/2024	Agricultural Materials, Supplies and Small Equipment	1. supply and delivery of animal feeds	8,300,000.00	NIL
			2. supply of chemicals and drugs		796,510.00
5	2023/2024	Purchase of Bedding and Linen	supply of beddings and linen	3,300,000.00	NIL
6	2023/2024	Refined Fuels and Lubricants for Transport	supply and delivery of fuels	1,440,000.00	NIL
7	2023/2024	Maintenance of Plant, Machinery and Equipment (including lifts)	Repairs and service of tractors	1,600,000.00	469,542.00
8	2023/2024	Pre-feasibility, Feasibility and Appraisal Studies	Field activities including asset identification	2,350,000.00	469,542.00
		TOTAL		22,059,600.00	2,114,074.00

• **List of all projects and programs undertaken during the aforementioned Financial Years**

The CECM submitted that since there was no allocation for infrastructural development, Mabanga ATC did not have list of projects undertaken in the financial years of 2023/2024 and 2024/2025. Nevertheless, the following programmes (Recurrent) were undertaken in the financial year 2023/2024 and some were paid for in the financial year 2024/2025. No programme was undertaken in the financial year 2024/2025.

S/NO	Financial year	Programme/Activity	Amount Payable	Amount Paid
1	2023/2024	supply of beddings and linen	2,998,500.00	NIL
2	2023/2024	supply and delivery of toiletries	272,820.00	NIL
3	2023/2024	supply of fuels	720,000.00	520,000.00

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4	2023/2024	supply of chemicals and drugs	796,510.00	796,510.00
5	2023/2024	provision of insurance services	880,000.00	880,000.00
6	2023/2024	supply of perishables	837,400.00	837,400.00
7	2023/2024	supply and delivery of animal feeds	1,500,000.00	NIL

- **The socio-economic impact of these projects and programs on the residents and farmers of Bungoma County**

The CECM submitted that the Institution’s impact is not fully felt by the residents and farmers because most programmes were not undertaken due to lack of budgetary allocation and neglect of Mabanga ATC. during FY 2023/2024 and FY 2024/2025, Mabanga ATC proposed to implement the following projects and programmes which were not undertaken due to lack of Budgetary allocation.

a) Infrastructure Development

- Renovation and maintenance of training classrooms.
- Rehabilitation of accommodation and catering facilities.
- Improvement of farm roads and fencing of the farm.
- Installation/rehabilitation of water supply systems for irrigation.

b) Agricultural value chain development and demonstration Programmes

- Commercial Coffee, Avocado and Banana production
- Demonstration plots for maize, beans, vegetables, and fodder crops.
- Soil fertility improvement demonstrations.
- Integrated pest and disease management training.

c) Livestock Production Units

- Dairy cattle production and training.
- Poultry production demonstrations.
- Small ruminant (goat/sheep) production units

d) Farmer Capacity Building

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Short courses for farmers on:

- Poultry production
 - Apiculture
 - Aquaculture
 - Climate-smart agriculture
 - Soil and water conservation
 - Livestock management
-
- Training of farmer groups, youth groups, and extension staff.

e) Outreach and Extension Activities

- Farmer field days and agricultural exhibitions.
- Collaboration with agricultural stakeholders.
- Technology transfer through demonstration farms.

The CECM submitted that the proposed programmes at Mabanga ATC were supposed to have the following socio-economic impacts on farmers and residents of Bungoma County:

- i. **Improved Agricultural Productivity**
 - ii. Farmers trained at the centre were to adopt improved crop and livestock production technologies, leading to increased yields.
 - iii. **Enhanced Farmer Skills and Knowledge**
 - iv. The ATC were to strengthen farmer capacity through practical training, demonstrations, and extension support.
 - v. **Youth Empowerment**
 - vi. Youth groups were to be trained in agribusiness and modern farming practices, encouraging self-employment in agriculture.
 - vii. **Income Generation**
 - viii. Farmers adopting improved technologies were to increase farm incomes through better production and value addition.
 - ix. **Technology Dissemination**
 - x. Mabanga ATC was to serve as a hub for disseminating modern ag agricultural technologies across the county.
- **The total acreage of land owned by Mabanga ATC**
- Mabanga Agricultural Training Centre occupies approximately 96.4 acres of land.

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- **How the said land is currently utilized to achieve the institution’s core mandate and overall objectives**

The CECM submitted that the land at Mabanga ATC is utilized in line with the institution's mandate of training, demonstration and agricultural technology dissemination as follows:

- Crop demonstration fields (Training on crop production technologies)- 15 acres
- Livestock units (Dairy, poultry, and small ruminant production) -1 acres
- Training facilities and buildings (Classrooms, offices, residential houses and hostels)-15 acres
- Pasture and fodder production -10 acres
- Cereal 8 acres(10 acres not in use)
- Fruit trees (bananas, avocado) 13 acres
- Coffee only 2 acres(6 acres are dormant)
- Vegetables 2 acres(not in use)
- Governor’s residence 4 acres
- Woodlots, terraces and roads 8.6

The CECM added that there is need for allocations to be made towards Mabanga ATC to fully utilize its land.

- **The total Appropriation-in-Aid (A-in-A) or revenue realized in FY 2023/2024 and FY 2024/2025, providing a breakdown of revenue streams, including accommodation and catering services**

For the financial year, 2024/2025, revenue target was set at Kshs. 42 million. As at the close of the financial year, Mabanga ATC collected a total of Kshs. 20 million, representing approximately 43% of the target.

MABANGA ATC

FINANCIAL YEAR	TARGET	ACHIEVED (A-in-A)	DEVIATION
2023/2024	22,000,000	14,725,695	(7,274,305)
2024/2025	42,000,000	20,429,378	22,429,378

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MABANGA AMC

FINANCIAL YEAR	TARGET	ACHIEVED (A-in-A)	DEVIATION
2023/2024	3,000,000	690,000	2,310,000
2024/2025	5,000,000	1,202,250	3,797,750

List of all permanent and contracted employees, including their respective designations and job descriptions

Honourable Speaker, there is a long list here, ranging from one to seventy two which I believe it shows a staff establishment that is the name, personal number, designation, deployment, job descriptions, gender and terms Honourable Speaker which I believe they are on the gadgets of Honourable Members, if you permit me Honourable Speaker I request members to read through the names of those contractual staff from one to seventy two as I proceed.

- **On Whether the ATC is operating at optimal capacity. If not, outline the specific strategic measures the Department is implementing to revamp the institution**

The CECM Submitted that Mabanga ATC is not operating optimally. The department does not have a budget allocation to invest in the ATC to convert it into a self-sustaining Institution. The department’s proposal is that the Institution be turned into Semi-autonomous and be given seed investment money through a budget allocation then allowed to grow working on its mandate into self-sustaining and profitable.

Honourable Speaker, the Owner of the statement was satisfied with the submissions from the CECM and added that Mabanga is a sleeping giant, when awaked would sustain itself and even contribute to the County towards increasing own source revenue. Honourable Speaker, I submit, signed by myself, Wafula Waiti MCA Naitiri /Kabuyefwe as the chairperson of the committee.

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Mr. Speaker: Thank you, Hon. Metrine Nangalama, on behalf of Hon. Hentry Nyongesa

Hon. Metrine Nangalama: Thank you, Honourable Speaker, I stand here to say on behalf of Hon. Hentry Nyongesa that he was satisfied and I'm also satisfied. Thank you, Speaker.

Mr. Speaker: So how can he be satisfied and you're also satisfied, can you clarify? You know people are wondering, as if you are smoking one pipe, we will be saying that we are all satisfied. Clarify, Hon. Metrine

Hon. Metrine Nangalama: Thank you, Speaker. Maybe just say that we want to hear more from the student to your father. Now I'm speaking on his behalf.

Mr. Speaker: On whose behalf

Hon. Metrine Nangalama: Hon. Hentry Nyongesa,

Mr. Speaker: Yes, proceed.

Hon. Metrine Nangalama: Looking at this document or the way he was taken through, I think he also went through, he sat with the department and he's satisfied.

Mr. Speaker: With the feedback,

Hon. Metrine Nangalama: Yes.

Mr. Speaker: Thank you, Hon. Metrine Nangalama, Hon. Wafula Waiti, I think you've been able to discharge your duties so well on this, thank you.

Yes, what do you want to say, I've seen you struggling to press, I have given it to you now

Hon. Wafula Waiti: I'm just thanking you by nodding my head, now that you have praised me for bringing this document well on the floor of the House.

Mr. Speaker: Thank you, have a good day, Hon. Wafula Waiti. Let's proceed.

MOTION

REPORT OF THE SEXUAL COMMITTEE ON GENDER, CULTURE, AND SOCIAL WELFARE ON THE CONSIDERATION OF FINANCIAL STATEMENTS FOR THE PERIOD ENDED 30TH JUNE, 2025

Mr. Speaker: Yes, Hon. Florence Juma, let me give the mic, please.

Hon. Florence Juma: (*Mover*) thank you, Honourable Speaker, I'm on my feet to move a motion. The Committee on Gender, Culture, and Social Welfare on the report on financial statements for the period ended 30th June, 2025, in respect to the Department of Gender and Culture. Honourable Speaker, chapter one, the preface.

Mr. Speaker: Can you lay the basis of your quorum first, that's the starting point, you are lucky that Hon. Timothy Chikati stepped out, he could be shouting quorum, so, can we lay yours. Hon. Kawa, Abraham, Joseph Juma, Nangulu, Jeremiah, George Kwemoi, Metrine Nangila, Alfred

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Mukhanya, Alice, Maureen, Florence then I have Mildred, and Eunice. The quorum is there, and I hope you will maintain the quorum to the end. Yes, proceed.

Hon. Florence Juma: Thank you, Honourable Speaker,

CHAPTER ONE

PREFACE

The Financial Statements for the period ended 30th June, 2025 was tabled in the House on 9th September, 2025 and committed to all sector committees for interrogation and reporting back to this House. The committee held interrogations with the department of Gender and Culture on Thursday 9th October, 2025 and therefore submits its report.

The report outlines the legal framework and objectives that guided the Committee in examining the submitted Financial Statements. It also highlights the Department of Gender and Culture's budget execution by programmes and sub-programmes, accounts payables and accounts receivables.

Finally, the report presents the Committee's observations and recommendations for consideration and adoption by this Honorable House. Allow me to skip the mandate of the Committee and go straight to the Committee membership.

COMMITTEE MEMBERSHIP

The current composition of the Committee on Gender, Culture and Social Welfare is as follows:

1. Hon. Jack Kawa Chairperson
2. Hon. Abraham Obama Vice Chairperson
3. Hon. Joseph Juma
4. Hon. Charles Nangulu
5. Hon. George Kwemoi
6. Hon. Jeremiah Kuloba
7. Hon. Alfred Mukhanya
8. Hon. Metrine Nangila
9. Hon. Eunice Kirui
10. Hon. Florence Juma
11. Hon. John Wanyama
12. Hon. Maurine Wafula

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13. Hon. Sheila Sifuma
14. Hon. Mildred Barasa
15. Hon. Alice Kibaba

TERMS OF REFERENCE

In processing the Financial Statements for the period ended 30th June, 2025 the department of Gender and Culture was invited for interrogation on Thursday 9th October, 2025 and submitted the following documents that aided in the interrogation and compilation of this report.

- i. Revenue realized by the department (Exchequer, Local revenue and grants) in the period under review.
- ii. Departmental budget implementation report as per approved PBB for the period ending 30th June, 2025.
- iii. Detailed departmental personnel expenditure
- iv. Status of on-going projects/ flagship projects
- v. Approved procurement plan FY 2024/25
- vi. Detailed status report on the pending bills settled in the period under review and those outstanding.
- vii. A status report on the outstanding imprests.
- viii. Status report on stalled/incomplete projects and way forward

ACKNOWLEDGEMENT

I take this opportunity to extend my gratitude to the Office of the Speaker and the Clerk of the County Assembly for the logistical support accorded to the Committee in the execution of its mandate.

My appreciation also goes to all members of the Committee for dedicating their time to examine the Financial Statements for the period ended 30th June, 2025 with respect to the department of Gender and Culture.

Further, this Committee extends its gratitude to the Department of Gender and Culture for honoring the invitation to appear before the Committee for the interrogation and offering explanations and supporting documents as requested by the Committee.

It is therefore my pleasant duty and privilege, on behalf of the Sectoral Committee on Gender, Culture and Social Welfare, to table this report for deliberation and adoption

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CHAPTER TWO

FISCAL AND LEGAL FRAMEWORK

The County Assembly discharges its oversight function on the executive through the Committee system. According to Section 116 of the Public Finance Management Act, 2012, an accounting officer for a County Government entity shall prepare a report for each quarter of the Financial Year in respect of the entity. Further, the section requires the accounting officer of the County Government entity to ensure that the quarterly report;

- Contains information on the financial and non-financial performance of the entity, and
- Is in a form that complies with the standards prescribed and published by the Public Sector Accounting Standards Board.

Obligations of Accounting Officers

Section 149(1) of the PFM Act 2012, states that;

An accounting officer is accountable to the County Assembly for ensuring that resources of the entity for which the officer is designated are used in a way that is;

- *Lawful and authorized*
- *Effective, efficient, economical and transparent.*

Accounting officers will be accountable to County Assembly for;

- *Ensuring the most effective means of achieving desired programme outcomes are used.*
- *Maintaining effective systems of internal control and the measures taken to ensure that they are effective.*
- *Measures taken to prepare the financial reports that reflect a true and fair view of the financial position of the department.*

DEPARTMENTAL EXPENDITURE ANALYSIS

The department of Gender and Culture had approved 1st supplementary budget of kshs.96, 214,863 comprising of Kshs. 84, 255,824 recurrent and Kshs. 11, 959,039 development.

Budget Absorption

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The department utilized Kshs. 81,238,163, representing 84% of the total allocated budget. Under recurrent expenditure, the department utilized Kshs. 70,238,164, which accounts for 83% of the recurrent allocation. For development expenditure, the department utilized Kshs. 10,999,999, representing 92% of the development budget.

The following were programmes and sub-programmes under Budget execution in the department;

Recurrent Expenditure

General Administration planning and support services

Compensation to employees had an approved allocation of KShs. 51,959,861, the department utilized Kshs. 50,347,371 representing 97%. The department submitted that the allocation for salaries was increased in the 1st Supplementary Budget to cater for promotions that were not effected at the close of the financial year. Additionally, two officers were transferred from the department and their replacements were made but not updated on the payroll.

Utility supplies and services with an approved allocation of Kshs. 100,000 the department utilized 0%.The department submitted that the allocation was committed but was not paid.

Domestic travel, subsistence and other transportation costs had an approved allocation of Kshs. 15,146,120, the department utilized Kshs. 15,145,408 representing 100% .The utilization of the funds as submitted by the department was as follows;

- Payment of flight ticket Africa touch safaris Kshs. 496,118.25, staff travel cost on ADP Kshs. 24, 820.
- Facilitation of stakeholder meeting on *Inzu ya masaba* meeting in Kitale at Kshs.299,700.
- Travel costs and allowances for chief officer and CECM on County Executive meeting in Kisumu and Eldoret Kshs. 178,650.
- Daily subsistence allowances for official duties (ADP) Kshs. 484, 680, staff allowances on official duty (KISM) Kshs.260, 000.
- Field allowances for KICOSCA activities Kshs. 9,646,120
- Field operation allowance for training circumcisers Kshs. 1,080,000
- Field allowances for officers Kshs. 456,000

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- Field allowance for officers who participated in Kenya music festival Kshs. 464,000.

Printing, Advertising and Information Supplies and Services had an approved allocation of Kshs. 381,684 the department utilized Kshs.327, 684 representing 86%.The department submitted that the amount was utilized on advertisement fees paid to Standard Media Group.

Training Expenses had an approved allocation of Kshs. 1, 000, 000, the department utilized Kshs. 721,116 representing 72% .The departments submitted that the amount was utilized on training fees paid to ICPAK and KISM at Kshs. 282,200 and Kshs. 262,116 respectively and accommodation for two officers who attended ICPAK training Kshs. 176,800.

Hospitality Supplies and Services with an approved allocation of Kshs. 3,000,000, the department utilized Kshs. 2,120,484 representing 71%.The breakdown for the utilization as submitted by the department was as follows:

- Catering services provided by Hunters paradise Kshs. 158,000, Minata hotel Kshs. 498,000
- Supply of catering services by Agybig company limited Kshs. 411, 084
- Office imprest of Kshs. 300,000
- KICOSCA Kshs. 253,000
- Facilitation for celebration of Disability International day Kshs. 500,000.

Insurance Costs had an approved allocation of Kshs. 200,000 the department utilized 0%.The department submitted that the amount was committed but was not paid.

Office and General Supplies and Services with approved allocation of Kshs. 490,000 the department utilized 0%.The department submitted that the zero absorption was occasioned by payments not being done.

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Fuel, Oil and Lubricants had an approved allocation of Kshs. 500,000 the department utilized Kshs. 500,000 representing 100%.The money was paid to web mar investments limited for provision of fuel, oil and lubricants.

Other Operating Expenses had an approved allocation of Kshs. 6,124,807 the department utilized Kshs. 976,100 representing 16%.The allocation was utilized on membership fees, dues and subscription to professional and trade bodies Kshs. 11,200, facilitation for stakeholder meeting on *Inzu ya masaba* meeting Kshs. 964,900.

Routine Maintenance of Vehicles and Other Transport Equipment with an approved allocation of Kshs. 100,000 the department utilized Kshs. 100,000 representing 100%.

Purchase of Office Furniture and Fittings had an approved allocation of Kshs.500,000 the department utilized 0% . The department submitted that requisition was raised for procurement process but there was a decline opinion due to non-responsive evaluation report.

Liquor licensing with an approved budget of Kshs. 5,000,000 the department utilized 0%. It was responded that the department committed all the funds but payments were not made.

Loans and other instruments with an approved allocation of Kshs. 820,016 the whole amount was utilized representing 100% absorption. The department submitted that it had committed payments for Sang'alo multipurpose hall of Kshs. 11,000,000 in code 3110504, however during the 1st supplementary budget, funds were reallocated from that code leaving a negative balance of Kshs. 820,016.The Kshs.820,016 in code 2420203 was reallocated to clear the negative balance in code 3110504 .It was noted that the reallocation was done without the knowledge and approval of the County Assembly .Further the CoB report, indicates that the reports for Women and Disability Funds were not submitted thus contravening CoB guidelines.

All recurrent expenditures with low /zero absorption were attributed to low collection of own source revenue.

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Supplier credit

Supplier Credit with approved allocation of Kshs. 4,753,352 the department utilized 0% .It was submitted that the department committed all the funds but were not paid.

Accounts receivables

The department had an outstanding imprest of Kshs. 1,080,000 in the period under review. Referring to PFMA Regulations 2012 93(5) the imprest is overdue for surrender. The department attributed the delay in surrender to lack of original imprest warrant.

Account payables

The Account payables for the department in the period under review stood at kshs.17, 712,426.34. Recurrent being kshs.10, 167,310 and development kshs.7, 345,296. Breakdown is as below:

- Development of departmental policies Kshs.4, 851,196.50
- Purchase of stationery Kshs. 242,665
- Payment for supply of fuel and lubricants 742,507.44
- Advertisement of Sang’alo multipurpose hall Kshs. 216,920
- Provision of M/V insurance cover Kshs. 199,300
- Payment of air ticket Kshs. 98,621
- Tuition fee for KISM Kshs. 75,400
- Supply of motor vehicle Kshs. 570,570
- Payment of air ticket Kshs. 193,175
- Provision of conference facility for evaluation of tenders Kshs. 498,000
- Provision of insurance cover for motor vehicles Kshs. 200,000
- Supply and delivery of;
 - a. cleaning materials Kshs. 103,795

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- b. newspaper Kshs. 54,000
- c. KICOSCA uniforms Kshs. 690,000
- d. tonners Kshs. 279,700
- e. office stationery Kshs. 73,000
- f. tonners Kshs. 73,000
- g. catering items Kshs. 306,430
- h. catering items Kshs. 498,850
- i. tonners Kshs. 200,000
- j. office stationery Kshs. 200,000

Development

- 1. Completion of Sang'alo multipurpose hall Kshs. 4,395,126.40
- 2. Construction of toilet and renovation of Administration block at Sang'alo Cultural Center Kshs. 2,950,170.00

CHAPTER THREE

COMMITTEE OBSERVATIONS AND RECOMMENDATIONS

COMMITTEE OBSERVATIONS

The committee made the following observations;

- 1. There was irregular reallocation of Kshs 820,016 initially allocated to women empowerment fund that was reallocated to complete the Sang'alo multipurpose hall.
- 2. The following programmes had low budget absorption; utility supplies and services, insurance cost, office and general supplies and services, other operating expenses and purchase of furniture and fittings which was attributed to shortfall in own source collection.

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3. The department did not submit mandatory reports on the utilization and performance of the Disability and Women Empowerment Funds as required by the Controller of Budget (CoB) and County Assembly.
4. As at 30th June, 2025, account receivables for the department stood at Kshs. 1,080,000. The department did not provide notes on how it will be recovered.
5. Accounts payables for the department stood at kshs.17, 712,426.34 as at 30th June, 2025.

Committee Recommendations

The committee made the following recommendations;

1. **THAT** the Chief Officer Gender and Culture contravened section 154(b)(c) of the Public Finance Management Act 2012 as read together with Regulation 39 of the Public Finance Management(County Governments) regulations ,2015 by reallocating funds meant for Women empowerment fund. The Chief Officer should strictly adhere to reallocation procedures including obtaining prior approvals and submitting supplementary budget estimates to the County Assembly.
2. **THAT** the department in liaison with the County Executive Committee Member for Finance and Economic Planning, should develop and implement a robust revenue enhancement strategy to improve own source revenue collection. Revenue targets should be more realistic and based on historical data and current economic trends.
3. **THAT**, the department should institutionalize timely and regular reporting mechanisms for Women Empowerment Fund and the Disability Empowerment Fund respectively in line with section 166(4) (a) and (b) of the PFMA and Controller of Budget guidelines. A designated officer should be tasked with compiling, verifying and submitting these reports within the required timelines.
4. **THAT**, the Chief Officer Gender and Culture should ensure surrender of the account payable of Kshs. 1,080,000 failure to which the officer responsible should be surcharged. A

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report on the same should be submitted to the committee 60 days after the adoption of this report.

5. **THAT** the department should prioritize clearance of Accounts payables in subsequent budgets to avoid accumulation and interest penalties. A pending bills verification and settlement plan should be developed in collaboration with the County Treasury. The County Executive Committee Member Gender, Culture, Youth and Sports should ensure that no new commitments are made before the existing obligations are settled.

Hon. Florence Juma: At this juncture Honourable Speaker allow me to call Hon. Eunice Kirui to second the report. Thank you.

Mr. Speaker: Hon. Eunice you have been called upon by the mover of the motion to second the motion.

Hon. Eunice Kirui: Thank you Honourable Speaker for giving me this opportunity. First of all I want to applaud Hon. Florence Juma our able Member in this committee and I urge this Honourable House to pass the same. I second.

(Applause)

Mr. Speaker: Honourable Members allow me proceed and propose a motion for debate;

(Question proposed)

Honourable members it appears like the report is self-explanatory. I will not be able to invite Hon. Florence to reply to the motion. I will proceed now and put a question;

(Question put and agreed to)

The report of the committee plus its observations and recommendations is hereby adopted by the House.

ADJOURNEMENT

Equally Honourable Members I am being informed by the Clerks-At-The-Table that was our last item on the Order Paper. We now adjourn our sitting and resume on Wednesday 29th April, 2026 in our 9:30 a.m.

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The House rose at 3.47 p.m.

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