CAB/HR/HSD/005

# COUNTY GOVERNMENT OF BUNGOMA

# COUNTY ASSEMBLY OF BUNGOMA

## COUNTY ASSEMBLY DEBATES

### THE DAILY HANSARD

**WEDNESDAY, 1ST JULY, 2026**

**Morning Sitting**

**3rd County Assembly** **5th Session**

**Version 00** **Revision 00**

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# COUNTY ASSEMBLY OF BUNGOMA

# THE DAILY HANSARD

# WEDNESDAY, 1ST JULY, 2026

The House met at the County Assembly Chamber at 9:30 a.m.

(Mr. Speaker [Hon. Emmanuel Situma] in the Chair)

## PRAYER

## PAPERS

### REPORT OF SECTORAL COMMITTEE ON EDUCATION, VOCATION AND TRAINING ON THE STATUS OF TOOLS AND EQUIPMENT TO VOCATION TRAINING CENTRES FOR FINANCIAL YEAR 2024/25

**Mr. Speaker:** Hon. Angeline Rugut

**Hon. Angeline Rugut:** Thank you, Honourable Speaker. I rise to table a report of the Sectoral Committee on Education and Vocational Training on the status of tools and equipment to vocational training centres, financial year 2024/25.

*(Report tabled by Hon. Angeline Rugut)*

**Mr. Speaker:** Honourable Members, a report by the Sector Committee on Education, Vocational Training on the status of tools and equipment to vocational training centres, VTCs, for financial year 2024/25 has been formally tabled by the committee and the same formally becomes the property of the House accordingly.

### REPORT OF THE SECTORAL COMMITTEE ON LANDS, URBAN PHYSICAL PLANNING AND HOUSING ON THE INQUIRY INTO THE STATUS OF LAND PARCEL NUMBER N. MALAKISI / E. SASURI / 482, ONE ACRE, PURCHASED FOR KAPCHEKUI ECD CENTRE IN MALAKISI, IN CHESIKAKI WARD.

**Mr. Speaker:** Hon. Johnston Ipara.

**Hon. Johnston Ipara:** Thank you, Honourable Speaker. I rise to table a report on the Committee on Lands, Urban, Physical Planning and Housing on the inquiry into the status of land parcel number S. Malakisi/E. Sasuri/482, one acre, purchased for Kapchegui ECD Centre in Chesikaki Ward.

*(Report tabled by Hon. Johnston Ipara)*

**Mr. Speaker:** Honourable Members, the report by the sector Committee on Lands, Urban, Physical Planning and Housing on the inquiry into the status of the land parcel number N. Malakisi/S. Sasuri/482, one acre, purchased for Kapchegui ECD Centre in Chesikaki Ward, has been tabled by the committee and formally it becomes the property of the House accordingly.

### THE COUNTY GOVERNMENT BUDGET IMPLEMENTATION REVIEW REPORT FOR THE FIRST NINE MONTHS FOR FINANCIAL YEAR 2025/2026 FROM THE CONTROL BUDGET

**Mr. Speaker:** Hon. Joseph Nyongesa, Leader of Majority

**Hon. Joseph Nyongesa:** Thank you, Honorable Speaker. I rise to table the Government's Budget Implementation Review Report for the first nine months of the financial year 2025/2026 from the Controller of Budget.

*(Paper laid by Hon. Joseph Nyongesa)*

Honourable Members, the County Government's Budget Implementation Review Report for the first nine months of financial year 2025/2026 from the Controller of Budget has been tabled. I will urge the Sector Committee to be able to extract their departments, scrutinize the same and report to the Budget and Appropriation Committee for compilation and reporting back to the House accordingly.

## NOTICES OF MOTION

### REPORT OF THE SECTORAL COMMITTEE ON EDUCATION AND VOCATIONAL TRAINING ON THE STATUS OF TOOLS AND EQUIPMENT OF VOCATIONAL TRAINING CENTRES FOR FINANCIAL YEAR 2024/2025

**Mr. Speaker**: Hon. Rugut

**Hon. Angeline Rugut:** Thank you, Honorable Speaker. I hereby issue a notice that this House adopts the Report of the Sectoral Committee on Education and Vocational Training on the status of tools and equipment of vocational training centres, VTCs for financial year 2024/2025 in respect to the Department of Education and Vocational Training.

**Mr. Speaker**: Honourable Members, a Notice of Motion has been duly issued by the Sectoral Committee on its report on Education and Vocational Training on the status of tools and equipment to vocational training centres, VTCs for the financial year 2024/2025 in respect to its department. The said report to be shared with the Honourable Members. The same will be coming up as a motion on the Order Paper once the same is scheduled by the HBC on the Order Paper accordingly.

**REPORT BY THE SECTORAL COMMITTEE ON LANDS, URBAN, PHYSICAL PLANNING AND HOUSING ON THE INQUIRY INTO THE STATUS OF LAND PARCEL NUMBER N /MALAKISI/ E SASURI/ 482 ONE ACRE PURCHASED FOR KAPCHEKUI ECDE CENTRE IN CHESKAKI WARD.**

**Mr. Speaker:** Hon. Ipara

**Hon. Johnston Ipara:** Honorable Speaker, I rise to issue a Notice of Motion that this House adopts a Report of the Sectoral Committee on Lands, Urban, Physical Planning and Housing on the inquiry into the status of land parcel number N/Malakisi /E Sasuri /482 one acre purchased for Kapchekui ECD Centre in Chesikaki Ward. I issue.

**Mr. Speaker:** Honourable Members, a Notice has been duly issued by the Sector Committee on Lands, Urban, Physical Planning and Housing on its inquiry report on the status of the land parcel number N/ Malakisi /E Sasuri/ 482 and equally the purchase of land for Kapchekui ECDE Centre in Chesikaki Ward. The said report to be shared with the Honourable MCAs as the same will be forming one of the business in our Order Paper once scheduled by the HBC accordingly.

## QUESTIONS AND STATEMENTS

**RESPONSE ON THE STATUS OF PROCUREMENT AND ACQUISITION OF LAND FOR THE ESTABLISHMENT OF BONDENI ECDE CENTRE WITHIN KHALABA WARD**

**Mr. Speaker:** Hon. Cornelius, do you have a copy? It's okay. Be on HANSARD because you are using sign language.

**Hon. Cornelius Makhanu**: I have my copy of the response.

**Mr. Speaker**: Thank you, Hon. Cornelius. Hon. Ipara, proceed.

**Hon. Johnston Ipara**: Thank you, Hon. Speaker. This is a report by the Committee on Lands, Urban, Physical Planning and Housing on the statement raised in the House by Hon. Cornelius Makhanu. 1 move to the second page, the Committee on Lands. There is the business of copy and paste and that's why you find the word misplaced, Health. You replace Health Services with Lands received a statement sought by Hon. Cornelius Makhanu in the House on 28th May, 2026 and referred it to the Committee.

Pursuant to Standing Order 47(2) (c) of the Bungoma County Assembly Standing Orders; the statement was in relation to the status of the procurement and acquisition of land for the establishment of Bondeni ECD Centre.

The Committee interrogated the matter on 29th June, 2026 and hereby provides a report as follows.

1. The current status of the procurement and acquisition of land earmarked for the establishment of Bondeni ECD Centre, including compliance with the provisions of the Public Procurement and Assets Disposal Act 2015 and the Lands Act 2012. The Department has substantially completed the preliminary acquisitions processes for the said parcel of land, requisite documentation had been prepared and the processes had reached payment stage. However, no payment has been made to date.

   **Departmental Response.**

   Consequently, the transfer of ownership and completion of the acquisition process has not been finalized.

2. The total amount allocated in the approved budget and or supplementary budget for the acquisition of the land and establishment of the ECD centres, including the amount spent so far and any pending balances, Pursuant to the provisions of the Public Finance Management Act 2012.

   **Departmental Response.**

   In the financial year 2024/2025, a total of Kshs 9,800,000 was allocated for the acquisition of one acre of land for the construction of Bondeni ECD Centre in Khalaba Ward, comprising of Kshs 3,300,000 under the Department of Lands and Urban Areas and payment was made towards the purchase of the land.

   Subsequently, through the first supplementary budget for the financial year 2025/2026, an additional allocation of Kshs 4,800,000 was provided for the same parcel of land.

Nevertheless, due to the pending completion of the land acquisition process and guidance issued by the Ethics and Corruption Commission, no payment has been made to date.

3. Whether any payment has been made towards the land acquisition process, indicating the beneficiaries, amount paid, and whether due process was followed in accordance with the Public Finance Management Act 2012 and the Public Procurement Asset Disposal Act 2015.

   **Departmental Response.**

   No payment has been made towards the acquisition of the parcel of land earmarked for Bondeni ECD Centre but upon conclusion of the verification process and receipt of the necessary clearances, the Department will take appropriate steps to progress the acquisition process according to the law and applicable procedures to make this payment.

4. The measures the relevant Department has put in place to fast-track the acquisition process and ensure the timely establishment and operationalization of the Bondeni ECD Centre for the benefit of the local community.

**Departmental Response.**

The Department pledged its commitment to facilitating the acquisition process of Bondeni ECD Centre land for the benefit of the local community.

The Department was advised by the Ethics and Corruption Commission not to make any payment towards the land in question, pending verification and investigation of allegations brought to the attention of the Commission. The Department has complied with the advisory and continues to cooperate fully with the relevant agencies.

Upon conclusion of the verification process and receipt of the necessary clearances, the Department will take appropriate steps to progress with the acquisition process in accordance with the law and applicable procedures. Similarly, the department had requested for original copies of the procurement processes to initiate payment process which was declined.

It was established that the matter before EACC was on the land in question and not the payment. The department cannot continue with the land acquisition process because the EACC declined to handover procurement documents to aid in processing the land.

The owner of the statement and the Committee were in agreement with the response by the department and the committee requested that the agreement entered between the Honorable Member for Khalaba and Bukembe East Ward on the implementation and payment of projects in their respective Wards be respected by both parties. This will help in avoiding further complications in payment of projects in the subsequent financial years. I beg to report.

It’s signed by me Hon. Kundu for Hon. Johnston Ipara Chairperson committee on Lands, Urban Physical Planning and Housing.

**Mr. Speaker:** Thank you, Hon. Kundu. Hon. Cornelius, you have the honor of confirming.

**Hon. Cornelius Makhanu:** Thank you, Honorable Speaker. I just want to thank the Committee of Lands for having gone through this process and I agree with the findings of the report.

**Mr. Speaker:** Thank you Hon. Cornelius.

Next item,

## MOTION

### REPORT ON SECTOR COMMITTEE ON PUBLIC ADMINISTRATION AND ICT ON THE KDSP (11) HALF YEAR FINANCIAL STATEMENT AS AT DECEMBER 2025

**Mr. Speaker:** Hon. Tony!

**Hon. Tony Barasa:** Honorable Speaker, can we confirm the quorum or we proceed?

*(Laughter)*

*(Applause)*

**Mr. Speaker:** Hon. Tony has the energy of asking me to confirm the quorum which means he has done some weird lobbying and equally in a situation where Hon. Chikati is not shouting about quorum, then it means there is quorum. Can I just by virtue of standing confirm the membership please? Hon. Chemion, Kiron'g, the quorum is attained. Proceed!

**Hon. Tony Barasa:** Thank you, Honorable Speaker. The report was tabled in this Honorable House on 17th February 2026 and was subsequently committed to the Committee on Public Administration and ICT for legislative processing and reporting.

The Committee reviewed the Kenya Devolution Support Program II Half-Year Report and Financial Statements for the period under consideration and now presents its findings and recommendations for deliberation and adoption by this Honorable House.

The information and insights contained in this report have been gathered through oral submissions and analysis of documents submitted by the Chief Officer Public Service Management.

It is therefore my honor and privilege to present, for the consideration by this House the report on half year Financial Statements for the KDSP II for the period ending 31st December 2025.

**Committee Membership**

The composition of the Committee on Public Administration and ICT at the time of the preparation of this report was as follows:

1. Hon. Tony Barasa -Chairperson
2. Hon. Francis Chemion -Vice Chairperson
3. Hon. Joseph Nyongesa
4. Hon. Joan Kirong'
5. Hon. Sudi Busolo
6. Hon. Jackson Wambulwa
7. Hon. Franklin Simotwo
8. Hon. Johnston Ipara
9. Hon. Stephen Kaiser
10. Hon. Caleb Wanjala
11. Hon. Cornelius Makhanu
12. Hon. Job Mukoyandali
13. Hon. Eric Wekesa
14. Hon. Florence Juma
15. Hon. Brigid Katasi

Honorable Speaker, you will allow me skip the Mandate of the Committee

**Acknowledgement**

I wish to convey my gratitude to all Members of the Committee and the Secretariat for their invaluable input throughout the proceedings to the conclusion of this report.

The Committee is equally grateful to the Chief Officer-Public Service Management for appearing in person to provide the required information; clarify on issues that the Committee was uncertain about; contents which have been relied upon in the production of this report.

The Committee further appreciates the offices of the Honorable Speaker and Clerk of the County Assembly for the logistical support received.

It is therefore my privilege, on behalf of the Honorable Members of the Sectoral Committee on Public Administration and ICT, to table this report for consideration and adoption.

Report signed by Hon. Tony Barasa Chairperson sectoral Committee on Public Administration and ICT

**Background Information**

**Kenya Devolution Support Programme Phase II**

The Kenya Devolution Support Program Phase II (KDSP II) is a performance-based grant program funded through a partnership between the World Bank and the Government of Kenya, totaling EUR 140.7 million (approximately KES 21.19 billion) for the period 2023-2027. Bungoma County signed its participation agreement on May 22, 2024, and has successfully met all minimum conditions for the first-year Level I grant eligibility.

The Program, whose development objective (DO) is to "strengthen County performance in the financing, management, coordination, and accountability for resources', supports a series of key interventions (at the input and output levels) that contribute to intermediate outcomes.

To achieve the Development Objectives, the Program is expected to significantly improve outcomes in the participating counties under three key result areas (KRAs) outlined below:

**KRA 1; Sustainable Financing and Expenditure Management:** This KRA supports efforts towards enhancing financing and expenditure management by Counties.

**KRA 2: Intergovernmental Coordination, Institutional Performance, and Human Resource Management.** This KRA supports national and County Government initiatives towards strengthening intergovernmental coordination, institutional performance, and Human Resource Management (HRM).

**KRA 3: Oversight, Participation, and Accountability.** KRA 3 will support improvements in oversight, participation, and accountability. The IPF component will support the development of guidelines on project stocktaking, community-led project management committees, and climate change risk screening and preparedness (including assessment of the climate resilience of existing infrastructure assets).

**Roles and Obligations to facilitate eligibility to KDSP II**

The participation agreement stipulates obligations of both the National Government and the County Government as follows:

**a) National Government**

The National Government undertook to develop:

1. Frameworks and guidelines for County Resource Mobilization.
2. Policies to support financing for service delivery units.
3. Structures and tools to support counties' institutionalization of shared project management functions that include, the County Single Project Management Unit.
4. Policy, legal, regulatory and administrative procedures for the operationalization of intergovernmental, intercity and inter-municipality forums.
5. Guidelines on County HR which may include skills audits, model organization structures for customization by Counties and performance management.
6. A framework to support the management and administration of County finances.
7. Guidelines on project stocktaking, community-led project management committees, and climate change risk screening and preparedness including assessment of the climate resilience of existing infrastructure assets; and
8. The rollout of the County Performance Improvement Management Framework.

Additionally, the National Government is required to:

2. Provide support to the County Government for the establishment and operationalization of County institutional arrangements and for the initial preparation of County Infrastructure Investments through:
   a) Providing Institutional Strengthening Grants (Level 1) and the Service Delivery Investment Grants (Level 2) to the County Government
   b) Specify the minimum conditions for accessing the Level 1 and Level 2 grants.
3. Provide capacity building and technical assistance to Counties for the achievement of program results.
4. Ensure sound program management and provide support as may be required for the proper implementation of KDSP II.

**b) County Governments**

The County Government undertook to:

1. Carry out its activities under the program with due diligence and efficiency and in adherence to the KDSP II Financing Agreement Program, Program Appraisal Document and Programs Operations Manual.
2. Establish County Program Implementation arrangements with composition, terms of reference, and resources as detailed in the Financing Agreements, PAD and POM.
3. Ensure adherence to the minimum conditions and performance standards of the Level 1 and Level 2 Grants.
4. Use the funds within the eligible expenditure areas and maintain adequate records in accordance with sound accounting practices and KDSP II guidelines and properly code the revenues and expenditure of the program resources.
5. Report on the utilization of the program funds to the National Government and ensure accountability for the use of funds to SDD, the National Treasury and the Office of the Auditor General
6. Ensure transparency and disclosure of the use of all County funds including publishing of budget and expenditure data. Counties will disclose the ADP, CFSP, approved PBB, County Finance Act, County Budget Review and Outlook Paper (CBROP) and quarterly Budget Implementation Reports on the County website on an annual basis.
7. Disclose the CIDP on the County website.
8. Ensure that the goods, works and services financed from the proceeds of the program shall be procured in accordance with the procurement procedures as provided by the laws of Republic of Kenya.
9. Ensure that the SDD, World Bank and Independent Verification Agent (IVA) Performance Assessment and OAG teams shall have the right to obtain all the information as they shall reasonably request regarding the administration, operation and financial management of the program.
10. Adhere with environmental and social management system and safeguard practices.
11. Ensure proper compilation and resolution of complaints on issues of environmental and social safeguards, procurement, fraud and corruption.
12. Submit any complaints or evidence of fraud involving program expenditures to the Ethics and Anti-Corruption Commission.

**Program Structure**

**1. Level I Grant: Governance Institutional Grant**

The Level I Grant is a preparatory governance grant intended to build the institutional foundation needed for responsible investment. It assists Counties in setting up the systems, policies, and planning frameworks that will support delivery of larger infrastructure projects.

Eligible uses of the Level I Grant include:

- Preparation of an Own Source Revenue (OSR) enhancement plan.
- Preparation of a pending bills action plan.
- Conducting a human resource (HR) audit and development of an HR-for-purpose plan.
- Setting up a Public Investment Management Dashboard with a citizen feedback mechanism.
- Procurement of necessary equipment and meeting operational costs related to the programme.

**i) Minimum Conditions**

**a) Minimum conditions for 1st year (FY 2024/2025) grant**

1. County Government must have signed a participation agreement providing for among other publishing of budget and expenditure data.
2. Prepare approved work plans, cash plans and budgets consistent with the agreed methodology and standards
3. County Program Implementation arrangements in place (Steering committee, technical committee and Implementation Unit)

As at 31st December, 2025, all the minimum conditions for year one grant had all been met, thus the County Government was eligible upon evaluation for release of the 1st year grant. The participation agreement and work plans FY 2024/25 are herein attached.

c) **Minimum conditions for 2nd and 3rd year grant cycles (FY 2025/2026 and FY 2026/2027**)

For the second and third year grant cycles, the county must additionally:

1. Attain qualified or unqualified audit opinions
2. Submit reports on implementation progress and use of program funds
3. Timely release of KDSP II funds from the County Revenue Fund to the Special Purpose Account.

*The relevant County departments are expected to report on compliance with these conditions to the County Assembly in forthcoming sessions.*

**ii) Level II Grant: Service Delivery Investment**

The Level II Grant is the larger, performance-based investment grant. It rewards Counties that have demonstrated genuine improvements in governance and are ready to finance infrastructure and service delivery projects in devolved sectors such as health, agriculture, early childhood education, and water.

Eligible activities under this grant include any investment that will improve service delivery in devolved sectors.

**a) Additional Minimum Conditions — 1st Cycle (FY 2025/2026):**

To access the Level II grant, the County must first meet all Level I conditions and additionally demonstrate the following:

- Establishment of a County Project Implementation Unit (CPIU).
- Disclosure of an overview of all pending bills.
- Disclosure of Own Source Revenue data disaggregated by type.
- Preparation and publication of an implementation plan for HR and payroll audits, together with a staffing list aligned with the approved staff establishment.
- An approved work plan and budget for use of the investment grant in the next financial year.
- Feasibility studies completed for investments proposed to be financed by the Level II grant.
- Gender officers trained as per approved training plans.

**b) Additional Minimum Conditions — 2nd Cycle (FY 2026/2027):**

- Approved work-plan and budget for the investment grant for the next financial year.
- Disclosure of the stock of pending bills.
- Disclosure of own source revenue for the last twelve months per revenue stream.
- Establishment of a County Single Project Management Unit (SPMU).
- Development of HR and payroll audit implementation plans, and publication of staffing levels aligned with approved structures.
- Screening of proposed infrastructure investments for environmental, social and climate risks.
- Training of gender officers aligned with approved training programs.
- Maintenance of County Programme Implementation Units (CPIUs).

**Performance Status for the County Government of Bungoma as at December 2025.**

The table below summarizes the performance status for each Key Result Area and Disbursement Linked Indicator.

| S/no | Expected output | Indicator 1 | Annual target for 2025/26 fy | Quarter target for 2025/26 | Quarter 2 achievement for 2025/26 | Cumulative achievement for 2025/26 | Status |
|---|---|---|---|---|---|---|---|
| **KRA I** | **DLI2** | **COUNTIES PARTICIPATING THAT HAVE PUT IN PLACE CORE GOVERNANCE ARRANGEMENTS TO MANAGE PUBLIC FUNDS** | | | | | |

The table is there, I can refer members to page 15 -28

**iv) Committee's Findings**

From the above, the Committee noted the following;

1. Governance structures are fully setup as contemplated in the minimum access conditions in readiness to run the programme activities.
2. All Key Result Areas have initiated their planned activities starting from the basic and preliminary ones but the most critical ones that should lead to the actualization of the expected outcomes are yet to be implemented. This is likely to undermine the end results.
3. Some activities requiring financial resources were not implemented despite having been scheduled to take place during the quarter due to budgetary constraints.

Further the following challenges were reported during the implementation of Quarter 1 targets:

a) Uncertainty on the funding availability caused some reluctance; especially with regard to engaging service providers
b) Delayed trainings by the national level in turn affected the implementation of the County level activities.
c) Weak coordination amongst governance units slowed consensus building and limited stakeholder buy in on certain policy and administrative matters.

**Funding summary**

The Project is earmarked for duration of four years. Its cycle runs from December 2023 to August 2027.It operates with a current year approved budget of Kshs 390,000,000: i.e. Recurrent at Kshs. 37,500,000 and Development Kshs. 352,500,000.

The Fund had a balance brought forward of Kshs. 272,900.

The County Government made a counterpart contribution of Kshs. 5,000,000 which was later adjusted to Ksh. 10million during the First Supplementary budget.

The table below highlights the funding summary:

**A. Source of Funds**

| Source of funds | Commitment | | Amount received to date – (31st December, 2025) | | Undrawn balance to date (31st December, 2025) | |
|---|---|---|---|---|---|---|
| | EUR | Kshs | EUR | Kshs | EUR | Kshs |
| | (A) | (A') | (B) | (B') | (A)-(B) | (A') - (B') |
| **(i) Grant** | | | | | | |
| World Bank (IDA) | | 390,000,000 | | 0 | | 390,000,000 |
| **Counterpart Funds** | | | | | | |
| County Government of Bungoma | | 5,000,000 | | 5,000,000 | 0 | 0 |
| **Total** | | **395,000,000** | | **5,000,000** | | **390,000,000** |

**B. Application of Funds**

| Application of funds | Amount received to date – (31st December, 2025) | | Cumulative amount paid to date – (31st December, 2025) | | Un-utilized balance to date (31st December, 2025) | |
|---|---|---|---|---|---|---|
| | EUR | *Kshs* | EUR | *Kshs* | EUR | *Kshs* |
| | *(A)* | *(A')* | *(B)* | (B') | *(A)-(B)* | *(A')-(B')* |
| **(i)Grant** | | | | | | |

| | | | | | | | |
|---|---|---|---|---|---|---|---|
| World Bank (IDA) | | 0 | | 0 | | 0 |
| **(i)Counterpart funds** | | | | | | |
| Balance from previous period | | 272,900 | | | | |
| County Government of Bungoma | | 5,000,000 | | 5,266,100 | | 6,800 |
| **Total** | | **5,272,900** | | **5,266,100** | | **6,800** |

**Summary of Overall Project Performance:**

**i) Budget Performance**

The overall budget performance during Quarter 2 was below expectations. The programme recorded low absorption levels across most planned activities. Even though funds were budgeted, many activities were not implemented due to delayed and uncertain funding disbursements, leading to postponement of trainings, capacity-building initiatives, and stakeholder engagements. Expenditure was therefore limited to a few coordination and reporting activities. The slow release of funds constrained timely execution of programmes, posing a risk to achieving planned outputs and value for money within the financial year.

**ii) Physical Progress**

Overall physical progress during Quarter 2 remained limited, with most planned activities across all Key Result Areas at preliminary or initiation stages. While governance structures were established and a few coordination meetings, reporting tasks, and performance contracting activities were completed, the majority of core implementation activities such as trainings, capacity building, system development, and stakeholder sensitization were not undertaken. Consequently, cumulative physical achievements fell below quarterly targets, indicating slow progress towards expected outputs and outcomes for the financial year.

**iii) Absorption Rate**

The absorption rate during Quarter 2 was low, reflecting minimal expenditure against the approved budget. Although funds were allocated for most planned activities, delayed and uncertain disbursements significantly constrained spending. As a result, only a few essential coordination meetings and reporting activities were financed, while the majority of implementation activities remained unfunded. The low absorption rate underscores challenges in fund flow and utilization efficiency, which adversely affected timely execution of planned outputs for the quarter.

During the first half of the Financial Year (FY 2025/2026), no disbursement was received from the World Bank. However, counterpart funding amounting to Kshs. 5,000,000 was received, of which 100% was absorbed. The overall programme absorption rate remains below optimal levels, largely constrained by delayed release of funds.

The breakdown of the expenditures of the funds available of Kshs. 5,272,900 recorded in the 1st half broken is down below:
Payments made were worth Kshs. 4,764,800 as listed below

- Screening of KDSP II Projects Kshs. 305,900.00
- Preparation of PMC Guidelines Ksh. 266,000.00
- Workshop on Implementation of KRA III programmes for FY 2025/2026 Ksh.738,400.00
- Preparation of Annual End Year Reports Ksh. 325,000.00
- World bank Technical Support Mission in Naivasha Ksh. 579,600.00
- Evaluation and Vetting of Performance Contracting Khs. 639,200.00
- Human Resource Audit Ksh. 694,400.00.
- CPSC Meeting in Kisumu Ksh. 461,100.00.
- Workshop on Implementation of KRA I programmes for FY 2025/2026 Kshs. 755,200.00.
- Hospitality supplies & services Kshs. 501,300.
- Provision of Conference facilities - for various activities Ksh.501, 300.00.

At half year there was Cash at bank Kshs. 6,800.

The approved work plan captured the following activities:

- Sensitization workshop for Sectoral Committee on the implementation of KDSP II Kshs. 1.8 million.
- Develop and operationalize the Civic Education and Public Participation Regulations Kshs. 1,200,000.
- Capacity building of 45 ward administrators and 236 village administration and

374 enforcement officers Kshs. 2 million.

The Committee observed that there was no clear linkage between the approved work plan and the programmes implemented. During interrogation, the Chief Officer submitted that the Department found it necessary to review and reprioritize its programmes in preparation for the first assessment. This action resulted in some activities being deferred due to resource constraints.

Summary of Project Compliance:

**i) Significant Cases of Non-Compliance**

During the reporting period, the County Government of Bungoma recorded several cases of partial non-compliance with applicable laws, regulations, and government directives related to project implementation and management. Notably, there were delays in full adherence to National Treasury circulars on project investment management and the Public Finance Management Act, 2012, particularly in areas concerning pending bill settlement.

Some project activities under the KDSP II Program were not implemented within approved timelines due to delayed release of funds and limited coordination between the National Coordination Program Unit (NCPU) and the County Program Implementation Unit (CPIU). Additionally, delays in completing environmental and social safeguards training and full operationalization of community-led project management committees reflected gaps in compliance with World Bank financing covenants and Kenya Vision 2030 project management standards.

**ii) Consequences of Non-Compliance**

The noted cases of non-compliance led to a range of operational and financial implications. Most notably, project implementation was adversely delayed, affecting the attainment of both quarterly and annual targets. Additionally, these shortcomings posed a reputational risk to the County's ability to meet donor-funded programme obligations and could potentially result in delays in future disbursements arising from unmet compliance requirements.

## COMMITTEE OBSERVATIONS AND RECOMMENDATIONS

### Committee Observations

The Committee made the following observations

1. As at December 2025, the County had not received the development partner's share of co-funding amounting to Kshs. 37.5 million for recurrent expenditure and Kshs. 352.5 million for development expenditure. This budget limitation constrained the Department's ability to implement the majority of its planned programmes .
2. There was no clear linkage between the approved work plan and the programmes implemented; Most of the activities that were undertaken had not been duly approved.
3. Further, the Committee made the following observations with regard to the achievements of the Linked Indicators (DLIs):

a) **DLI 2 (Core Governance Arrangements):** The DLI was partially achieved as key governance structures were established and some coordination meetings held. However, several critical activities particularly capacity building initiatives and policy development were not implemented.

b) **DLI 3 (Own Source Revenue Enhancement):** The DLI was partially achieved with the preparation of the revenue enhancement strategy completed. Nonetheless, key supporting activities such as revenue mapping, stakeholder sensitization, valuation roll development, and capacity building were not undertaken.

c) **DLI 4 (Pending Bills Management):** The DLI was not fully achieved as most activities under the pending bills action plan were either not implemented or remained ongoing. The primary activity involving tracking of pending bill payments showing notable progress at 30 %.

d) **DLI 5 (HR Integration and Payroll Management):** The DLI was greatly achieved, given that core activities including implementation of staff establishment and payroll audit recommendations were completed. However, supporting sensitization and training activities were not conducted as intended. This action affects full realization of the intended outcomes.

e) **DLI 6 (Performance Management Framework):** The DLI was partially achieved. Key milestones such as vetting and signing of performance contracts were attained. However, several activities including capacity building, committee meetings, and reporting processes, were not implemented.

f) **DLI 7 (Public Investment Management Dashboard and Citizen Engagement):** The DLI was partially achieved, as some components such as capacity building of project implementation units and environmental and social risk management activities were completed. Nevertheless, critical elements including dashboard updates, system training and sensitization and grievance redress mechanisms were not implemented.

4. The County Government has established the Public Investment Dashboard as required by the donor. However, a random verification by the Committee revealed that some of the information provided does not accurately reflect the actual status of projects across the Wards.

**Committee Recommendations**

The Committee recommends as follows;

1. **THAT** the Department of Public Service Management and ICT ensures strict adherence of all expenditures to the approved work plan. Any deviations should be formally justified, documented, and approved in accordance with established budgetary procedures.
2. **THAT** the Department of Public Service Management and ICT in liaison with the office of County Secretary submits a clear implementation roadmap outlining timelines and milestones for full Human Resource Management Information System integration and uploads of all payroll and Human Resource. The outcome of this action should be reported to the County Assembly 30 days upon adoption of this report.
3. **THAT** the **Department of Public Service Management and ICT** in collaboration with the County Treasury**,** and relevant implementing departments should prioritize the implementation of all pending activities under the respective DLIs, particularly those critical to unlocking disbursements including, Own Source Revenue enhancement, pending bills report, capacity building, revenue mapping, valuation roll development and stakeholder sensitization. The progress of these actions should be reported to the County Assembly 3o days after adoption of this report.
4. **THAT** on DLI 4, the **County Treasury** in collaboration with the Department of Public Service Management and ICT should expedite the implementation of the pending bills action plan including training of the relevant staff. Consequently, timely preparation of pending bills reports should be done to ensure compliance with statutory requirements. The pending bills report should be submitted to the County Assembly 30 days after adoption of this report for proper budgeting and decision making.

5. **THAT** the **Department of Finance and Economic Planning,** in collaboration with all implementing departments and the elected Members of the County Assembly should ensure that all information uploaded on the Public Investment Dashboard is accurate, up-to-date and with the ability to track the actual status of projects. This should enhance transparency and accountability including pay.

That is the end of the report.

I want to call upon Hon. Sudi Busolo, Senior member to second the report.

*(Applause)*

**Mr. Speaker:** Hon. Busolo you do have the honor of the committee to second its report.

**Hon. Sudi Busolo:** Thank you, Honorable Speaker. First, I would like to applaud my Chair - Public Administration and ICT for being eloquent. He has taken as through a report, which is self-explanatory. If you look at it right from observations, recommendations and going through the whole report, it is well understood and even the choice of the language is well simplified.

I want to request members that they take time to go through it because it is on their gadgets as I second the report. These are just indicators which are either positive or negative and the requirements from donors, whereby the County government is supposed to meet through our department of Public Administration and ICT.

I have seen the own-source revenue has been mentioned and the issue of low absorption rate is there. The reason why there was low absorption rate has been given and it is because of poor disbursement and many others. That is why I have said the report is well documented and it is a very good report to all of us as members of this House. I second.

*(Applause)*

**Mr. Speaker:** Thank you, Hon. Sudi for seconding the committee report. Honorable members allow me to propose a motion for debate.

*(Question Proposed)*

Yes Hon. Aggrey.

**Hon. Aggrey Mulongo:** Thank you, Mr. Speaker Sir for giving me this chance to speak on this noble report. This report cuts across the whole County and the programs of the Word Bank funding has been messed up. This Co-funding by the County Government doesn't work properly. This disbursement is across all the departments. They have not been giving out the donor funding on time. The KSDP funds in this report have just been on training expenditure only. They have trained Village Administrators, Ward Administrators plus Sub-County Administrators and I'm asking what about development expenditure? We need to have the development aspect because it has come to support us, but we don't have development record for it.

Apart from training expenditure, the World Bank sees us moving from one point to another. Moving means, we are being activated; we are being given something to support us so that tomorrow we shall stand on our own. Now they have given us money, we are only eating all the money minus the development on the ground.

On low absorption, what do you mean by this word low absorption? How can you be given money and you are not absorbing? Where is our problem? When this money comes, let it be distributed. Let us go by the work plan that has been planned for. If we are not doing that then the year will elapse.

Let it devolve that function. If it means health then let that money go to there, if it is for education then funds be availed. Immediately they get those funds then let it be distributed to all those departments involved instead of the money sitting idle. If it is Finance Office that is delaying us, let it go strictly to that office and let them disburse the money on time.

**Mr. Speaker:** Hon. Mulongo, there are two things here, you are either supporting or opposing.

**Hon. Aggrey Mulongo:** Thank you, Mr. Speaker. I'm supporting because of the recommendations that I have seen there.

**Mr. Speaker:** Hon. Tony, you reply.

**Hon. Tony Barasa:** Thank you, Honourable Speaker. I want to applaud Hon. Mulongo and Honourable Speaker, if you were following keenly the report, we are saying that we cannot do any development and yet money has not come from the donor. We were promised to be given money by the World Bank over Ksh. 352,000,000 but if you see the observation, the World Bank despite promising to give us that amount, it has never hit the account of the County Government of Bungoma. The only money that the program received is the money under co-funding which was budgeted by this House. That is Ksh. 5,000,000 and you see in that Ksh. 5,000,000 it cannot do any devolvement but it can do the trainings.

We can only do development if we have received money from the donor. So far, as it is, by now when you read the report, we had not received the Ksh. 352,000,000 for development but what we are intending in future is that if the money hits the account, we want the department to prepare work plans early so that we can go through the work plans, we approve it as an Assembly so that as the money comes, we do the development projects as it is. So I urge the House to adopt the report and its recommendations.

**Mr. Speaker:** Thank you, Hon. Tony for your reply to the motion. Honorable members, allow me to proceed and put a question to the motion.

(*Question put and agreed to)*

The report is adopted by the House accordingly.

(*Applause)*

## ADJOURNMENT

Honourable members, that was the only motion that we had this morning, we will now adjourn and resume at 2:30 p.m. accordingly.

***The House rose at: 10:38 a.m.***