

**COUNTY GOVERNMENT OF BUNGOMA**

**COUNTY ASSEMBLY OF BUNGOMA**

**COUNTY ASSEMBLY DEBATES**

**THE DAILY HANSARD**

**TUESDAY, 1<sup>ST</sup> SEPTEMBER, 2026**

**Afternoon Sitting**

**3<sup>rd</sup> County Assembly**

**5<sup>th</sup> Session**

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## COUNTY ASSEMBLY OF BUNGOMA

### THE DAILY HANSARD

TUESDAY, 1<sup>ST</sup> SEPTEMBER, 2026

The House met at the County Assembly Chamber at 2:30 p.m.

Temporary Speaker: [Hon. Christine Mukhongo] in the Chair)

### PRAYER

### COMMUNICATION FROM THE CHAIR

**Temporary Speaker:** I have communication to put across as we resume from recess.

#### REMARKS BY THE SPEAKER ON THE RESUMPTION OF PLENARY SITTINGS FOLLOWING RECESS

Honourable Members, I extend a warm welcome back to all of you to these Chambers as we resume our legislative duties following the recess. I trust that the recess provided a meaningful opportunity for you to engage with your constituents and oversee the implementation of projects in your respective electoral areas.

As we resume our sittings, I must bring to your attention that we have a remarkably narrow window left in the current Financial Year to execute our mandate. Time is strictly of the essence to ensure maximum efficiency during this brief period:

All Chairpersons of Sectorial and Select Committees are asked to meticulously scrutinize the pending business before their committees. Priority must be strictly accorded to high-priority business and matters that carry statutory timelines. Legislative proposals, critical policy documents, and statutory reports must take precedence to prevent procedural lapses or legal bottlenecks.

As we navigate this final lap, the upcoming general elections are fast approaching. However, our constitutional duties to the electorate remain active and binding. Political transition does not supersede our statutory obligations.

I call upon every Member to uphold discipline regarding attendance in both Committee proceedings and plenary sittings. Quorum must be maintained at all times to avoid delays in

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processing essential legislative business. Quorum challenges undermine our institutional efficiency and deny citizens timely legislative action.

Honorable Members, let us approach this final session with renewed dedication, ensuring that we deliver on our constitutional oversight, legislative and representation mandates to the very end.

I wish you all fruitful deliberations. Thank you.

### PAPERS

1. THE BUNGOMA COUNTY ANNUAL DEVELOPMENT PLAN
2. BUNGOMA COUNTY FOURTH QUARTER FINANCIAL STATEMENTS FOR THE SECOND KDSP FY 2025/2026

**Temporary Speaker:** Leader of Majority!

**Hon. Joseph Nyongesa (Leader of Majority):** Thank you Madam Speaker. I rise to table the following papers;

1. THE BUNGOMA COUNTY ANNUAL DEVELOPMENT PLAN FY 2027/2028
2. THE BUNGOMA COUNTY FOURTH QUARTER FINANCIAL STATEMENT FOR THE SECOND KDSP FY2025/2026

**Temporary Speaker:** The papers having been laid is now committed to the Finance Committee. The same paper is also committed to Public Administration Bungoma County Fourth quarter Financial Statements for second KDSP Financial Year 2025/2026.

3. REPORT BY THE SECTORAL COMMITTEE OF LABOR RELATIONS, MEMBERS SERVICES AND FACILITIES ON THE STATUS OF THE CONSTRUCTION OF COUNTY PUBLIC SERVICE BOARD OFFICE BLOCK AND THE NEW COUNTY ASSEMBLY DEBATING CHAMBERS

**Temporary Speaker:** Chairperson sectoral Committee of Labor Relations and Member Services. Hon. Chair for Labor, the substantive chair!

**Hon. Catherine Kituyi:** Thank you Madam Speaker. I rise to table a report on the sectoral Committee on Labor Relations, Member Services and Facilities on the Status of the construction of the County Public Service Board Office Block and the New County Assembly Debating Chambers.

**Temporary Speaker:** The paper has been tabled.

4. REPORT BY THE SECTORAL COMMITTEE ON ROADS, PUBLIC WORKS AND INFRASTRUCTURE

**Temporary Speaker:** Chair Roads, Public Works and Infrastructure, Hon. Kengele!

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**Hon. Franklin Simotwo:** Thank you Madam Speaker. I rise to table a report on Roads, Transport and Infrastructure on the report of the Half Year Financial Statements for the period ended 31<sup>st</sup> December, 2025.

**Temporary Speaker:** Thank you Hon. Chair for committee of Roads, Public Works and Infrastructure on the Half Financial Year statements 2025/2026. Hon. Chemion!

**Hon. Francis Chemion:** Honorable Speaker, I just want you to delete a name that you have mentioned which is not an official one. It will go into our archives. You called him Hon. Kengele.

**Temporary Speaker:** Kengele?

**Hon. Francis Chemion:** Yeah, that is not his official name.

**Temporary Speaker:** It's not his name?

**Hon. Francis Chemion:** Yeah. So, he has an official name.

*(Loud consultations)*

No, but we know his name. We know the name on HANSARD.

**Temporary Speaker:** Okay, Honourable I withdraw that from Hon. Kengele to Hon. Simotwo Franklyn. Thank you so much.

*(Laughter)*

Next.

## NOTICES OF MOTION

1. A NOTICE BY THE SECTORAL COMMITTEE ON LABOR RELATIONS, MEMBER SERVICES AND FACILITIES

**Temporary Speaker:** Chairperson, Sectoral Committee of Labor Relations. Yes, Chair?

**Hon. Catherine Kituyi:** Thank you, Madam Speaker. I rise to give a notice of motion that this House adopts the report of the Sectoral Committee of Labour Relations, Member Services and Facilities on the status of the construction of the County Public Service Board office block and the new County Assembly debating chambers. Thank you.

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**Temporary Chair:** Thank you, Hon. Catherine, Vice Chair of Sectoral Committee of Labour Relations. Next.

2. NOTICE BY THE SECTORAL COMMITTEE ON ROADS, PUBLIC WORKS AND INFRASTRUCTURE

Temporary Chair, Hon. Franklyn Simotwo.

**Hon. Franklyn Simotwo:** Thank you, Madam Speaker. I rise to issue a notice of motion by the Sectoral Committee of Public Works and Infrastructure on the report on the financial statement of the half year FY 2025/2026. Thank you, Madam Speaker.

**Temporary Speaker:** Thank you, Hon. Franklin Simotwo. Next.

**MOTION**

1. A REPORT BY THE SECTORAL COMMITTEE ON AGRICULTURE, LIVESTOCK, FISHERIES, IRRIGATION AND COOPERATIVE DEVELOPMENT.

**Temporary Speaker:** I take this opportunity to welcome Chairperson - Agriculture, Livestock, Fisheries, Irrigation and Cooperative Development. I know you are coming in with a lot of energy after a very long recess of ups and downs. Welcome, Chair.

**Hon. Waiti Wafula (Chairperson, Agriculture):** Thank you, Madam Speaker.

*(Loud consultations)*

**Temporary Speaker:** Yes. What information do you want to give us?

**Hon. Sudi Busolo:** *(On a point of information)* Madam Chair, the information is on our welfare. We are used to get hot and cold water to mix. It is now almost two, three months. The machine is not working. Yes this machine... Some of us take hot water. Now we are not able to take water when we are here. Honorable Speaker.

**Temporary Speaker:** Honorable Member Busolo, who is also Deputy Whip, I think two months we have been here and you have never raised the issue and it is when you are raising the issue. We are aware. It is noted.

**Hon. Sudi Busolo:** Yes

**Temporary Speaker:** Yes please.

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**Hon. Sudi Busolo:** We have been patient enough, Speaker.

**Temporary Speaker:** Thank you. Motion mover Hon. Waiti Wafula.

**Hon. Waiti Wafula:** Thank you, Madam Speaker. Allow me to present the motion on Committee on Agriculture, Livestock, Fisheries and Irrigation and Cooperate Societies. A motion on the 1<sup>st</sup> and 2<sup>nd</sup> quarter financial statements and reports for the period ended 31<sup>st</sup> December, 2025.

## CHAPTER ONE

The 1<sup>st</sup> and 2<sup>nd</sup> quarter financial statements and reports for the period ended 31<sup>st</sup> December, 2025 were tabled on 17<sup>th</sup> February, 2026 and committed to all sector committees for interrogation and subsequent reporting to this Honourable House. The Chief Officers in the department were invited to submit information to aid in the interrogation and appear before the committee for interrogations on 19<sup>th</sup> May, 2026 through a letter Ref:CAB/FIN/3VOL.VII (9) dated 20<sup>th</sup> February, 2026. The Chief Officers Cooperative Development, Livestock and Fisheries, Directors and other technical officers in the department appeared before the committee for the interrogation of the 1<sup>st</sup> and 2<sup>nd</sup> quarter Financial Statements for the period ended 31<sup>st</sup> December, 2025 on 19<sup>th</sup> May, 2026.

This report presents the findings of the Committee following its interrogation of the Financial Statements and reports. It encompasses the legal framework and objectives that guided the Committee in its analysis of the financial statements. Additionally, the report provides an overview of the department's expenditure performance, including an assessment of budget absorption during the period under review.

Finally, it contains the committee's observations and recommendations on the 1<sup>st</sup> and 2<sup>nd</sup> quarter financial statements and reports for the period ended 31<sup>st</sup> December, 2025 with respect to the department of Agriculture, Livestock, Fisheries, Irrigation and Cooperative Development.

## TERMS OF REFERENCE

In processing the 1<sup>st</sup> and 2<sup>nd</sup> quarter Financial statements and reports for the period ended 31<sup>st</sup> December, 2025, the committee based on the following:

- i. Revenue realized by the department in the FY 2025/2026(Exchequer, Local revenue)
- ii. Grants released and expenditures in FY 2025/2026

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- iii. Budget Implementation report for the period ended 31<sup>st</sup> December, 2025 stating any deviations.
- iv. Status of ongoing projects.
- v. Status of stalled projects
- vi. Status of the implementation of the procurement plan FY 2025/2026
- vii. Pending bills settled in the period
- viii. Pending Bills status report
- ix. A status report on the outstanding imprest, proof of surrender of imprest in the period.
- x. Ward Based Projects implementation status for FY 2025/2026

#### **ACKNOWLEDGEMENT**

The Committee wishes to express its sincere gratitude to the offices of the Honorable Speaker and the Clerk of the County Assembly of Bungoma for the invaluable support and guidance extended to the Committee in the course of discharging its mandate.

Special appreciation is accorded to the members of the Sectoral Committee on Agriculture, Livestock, Fisheries, Irrigation and Cooperative Development for their dedication, commitment and diligence in scrutinizing the financial statements and ensuring a comprehensive review process.

It is therefore my distinct honour and privilege, on behalf of the Sectoral Committee on Agriculture, Livestock, Fisheries, Irrigation and Cooperative Development, to hereby table this report before this Honourable House for its consideration, deliberation and adoption.

#### **CHAPTER TWO**

##### **DEPARTMENTAL EXPENDITURE**

The department of Agriculture, Livestock, Fisheries, Irrigation and cooperative development had approved annual budget of Kshs. 605,075,266 comprising of Kshs.70, 058,405 recurrent and Kshs.535, 016,861 development.

##### **The revenue realized by the department**

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The Overall Revenue Performance is too low; half-year target Kshs. 192,180,480 and the actual revenue realized is Kshs. 53,208,002 at 27.7% performance.

### Agriculture and Irrigation

| No. | REVENUE STREAM                                           | YEARLY TARGET      | HALF YEAR TARGET   | REALIZED          |
|-----|----------------------------------------------------------|--------------------|--------------------|-------------------|
| 1.  | Sale of subsidized fertilizer                            | 171,150,000        | 85,557,000         | 0                 |
| 2.  | Agricultural Cess                                        | 105,015,108        | 52,507,554         | 32,188,085        |
| 3.  | Mabanga ATC                                              | 45,070,596         | 22,535,298         | 14,223,212        |
| 4.  | Mabanga AMC                                              | 5,250,000          | 2,625,000          | 70,500            |
|     |                                                          |                    |                    |                   |
|     | <b>Total</b>                                             | <b>326,485,704</b> | <b>163,242,852</b> | <b>46,481,797</b> |
|     |                                                          |                    |                    |                   |
|     | <b>Cooperatives</b>                                      |                    |                    |                   |
| 1.  | Cooperative audit fees                                   | 3,180,835          | 1,590,417          | 115,460           |
| 2.  | Pulping License                                          |                    |                    | 75,000            |
|     |                                                          |                    |                    |                   |
|     | <b>Total</b>                                             | <b>3,180,835</b>   | <b>1,590,417</b>   | <b>190,460</b>    |
|     |                                                          |                    |                    |                   |
|     |                                                          |                    |                    |                   |
|     | <b>Livestock and Fisheries</b>                           |                    |                    |                   |
| 1.  | Fish Trader Licensing and sale of Fish                   | 5,799,534          | 2,899,767          | 83,500            |
| 2.  | Slaughter house fees                                     | 22,001,707         | 11,000,853         | 1,447,450         |
| 3.  | Meat inspection, dispatch, license, certificates and cot | 8,679,233          | 4,339,616          | 951,680           |
| 4.  | Livestock movement permits                               | 1,837,500          | 918,750            | 305,975           |
| 5.  | Stock sales fees                                         | 16,376,448         | 8,188,224          | 3,747,140         |
|     |                                                          |                    |                    |                   |
|     | <b>Total</b>                                             | <b>54,694,422</b>  | <b>27,347,211</b>  | <b>6,535,745</b>  |
|     |                                                          |                    |                    |                   |
|     | <b>Grand Total</b>                                       | <b>384,360,961</b> | <b>192,180,480</b> | <b>53,208,002</b> |

During the course of its interrogation, the Committee observed notable low revenue collection from various revenue streams under the purview of the department of Agriculture, Livestock, Fisheries, Irrigation and Cooperative Development.

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The Committee established that the problem stem from the fact that the department does not directly collect the majority of the revenue attributed to it. It was submitted that the collection of revenue from several key streams including Slaughterhouse Fees, Stock Sales, Meat Inspection, Vaccinations, Licensing and Artificial Insemination (AI), Livestock Movement Permits and Cess is undertaken by the Department of Finance and Economic Planning and the department only reports on what the Finance and Economic Planning provides them in their reports.

Furthermore, the department clarified that it is only directly responsible for revenue collection from Mabanga Agricultural Training Centre (ATC), Agricultural Mechanization Services (AMC) and the Fisheries Sub-sector.

The Committee also noted that Sale of subsidized Fertilizer is listed as a revenue stream in the department with a yearly target of Kshs. 171,150,000 and half year target of Kshs. 85,557,000 despite fertilizer being given for free to beneficiaries hence not realizing any revenue.

**The following were the planned programmes and the approved allocations in the department;**

| <b>Agriculture and Irrigation</b>               | <b>Recurrent</b> | <b>Development</b> |
|-------------------------------------------------|------------------|--------------------|
| Administrative and Support Services             | 6,467,465        |                    |
| Policy, Legal and regulatory framework          | 5,210,500        |                    |
| Planning and Financial Management               | 2,835,990        |                    |
| Sector Coordination                             | 1,133,480        |                    |
| Leadership and Governance                       | 1,021,560        |                    |
| International. National and County Celebrations | 2,062,500        |                    |
| <b>Livestock, Fisheries and Veterinary</b>      | -                |                    |
| Administrative and Support Services             | 8,230,509        |                    |
| Policy, Legal and regulatory                    |                  |                    |

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|                                                                  |            |             |
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| framework                                                        | 2,925,460  |             |
| Leadership and Governance                                        | 1,485,360  |             |
| International. National and County Celebrations                  | 732,945    |             |
| <b>Cooperative development</b>                                   | -          |             |
| Administrative and Support Services                              | 18,133,289 |             |
| Policy, Legal and regulatory framework                           | 1,560,390  |             |
| Leadership and Governance                                        | 817,600    |             |
| International. National and County Celebrations                  | 206,800    |             |
| Crop extension and training services                             | 1,734,000  |             |
| Crop Production and Productivity (FISP)                          | -          | 184,500,000 |
| Agricultural soil and water management                           | 330,000    |             |
| Agribusiness, Marketing and information management               | 104,000    |             |
| Pending bill                                                     |            | 6,680,980   |
| National Agricultural Value Chain Development Programme (NAVCDP) |            | 151,515,152 |
| Ward Based Projects                                              |            | 140,500,000 |
| Disease and Vector Control                                       | 3,600,000  |             |

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| Animal Breeding                       | 1,200,000 |            |
| Food Safety And Quality Control       | 448,629   |            |
| <b>Grants</b>                         |           | 34,500,000 |
| Fisheries Production and Productivity | 1,738,563 |            |

|                                                                               |           |            |
|-------------------------------------------------------------------------------|-----------|------------|
| Development and Management of Mabanga Agricultural Training Centre (ATC)      | -         | 11,342,528 |
| Development and Management of Mabanga Agricultural Mechanization Centre (AMC) | -         | 1,516,000  |
| Development and Management of Chwele Fish Farm (CFF)                          | 4,180,000 |            |

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|                                               |
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| vices                                         |
| Cooperative governance and training services  |
| Co-operative audit services                   |
| Cooperative infrastructure/financial services |
| Pending bill                                  |

**The absorption rate in the department during the period under review is as follows:**

The department's recurrent absorption was 39%, with an approved allocation of Kshs. 70,058,405 and an expenditure of Kshs. 27,156,660.

The department's development absorption was 1%, with an approved allocation of Kshs. 535,016,861 and an expenditure of Kshs. 4,519,181.

The committee noted that the extremely low absorption in development programmes including ward based projects will result in delayed project implementation.

During Interrogations, the department submitted that the low absorption and delays in programme implementation was caused by the introduction of the Electronic Government Procurement (EGP) System.

As at the time of the interrogation, the department submitted that, by the time of the interrogation, procurement processes had been initiated and implementation of the projects had commenced.

**Agriculture and Irrigation**

- Administrative and Support Services, with an approved allocation of Kshs. 6,467,465, has an expenditure of Kshs. 5,483,798, reflecting an 85% absorption rate.
- Policy, legal, and regulatory framework, with an approved allocation of Kshs. 5,210,000, has recorded no expenditure, reflecting a 0% absorption rate.
- Planning and Financial Management with an approved allocation of Kshs. 2,835,990 has recorded no expenditure reflecting a 0% absorption rate.

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- Sector Coordination with an approved allocation of Kshs. 1,133,480 has recorded no expenditure, reflecting a 0% absorption rate.
- Leadership and Governance with an approved allocation of Kshs. 1,021,560 has recorded no expenditure, reflecting a 0% absorption rate.
- International. National and County Celebrations with an approved allocation of Kshs. 2,062,500 has recorded no expenditure, reflecting a 0% absorption rate.

### **Livestock and Fisheries**

- Administrative and Support Services with an approved allocation of Kshs. 8, 230,509 has an expenditure of Kshs. 4,632,478, reflecting a 56% absorption rate.
- Policy, Legal and regulatory framework with an approved allocation of Kshs. 2,925,460 has recorded no expenditure, reflecting a 0% absorption rate.
- Leadership and Governance with an approved allocation of Kshs. 1,485,360 has recorded no expenditure, reflecting a 0% absorption rate.
- International. National and County Celebrations with an approved allocation of kshs. 732, 949 has recorded no expenditure, reflecting a 0% absorption rate.

### **Co-operative Development**

- Administrative and Support Services with an approved allocation of Kshs. 18, 133,289 has an expenditure of Kshs. 3,772,247, reflecting a 21% absorption rate.
- Policy, Legal and regulatory framework with an approved allocation of kshs. 1, 560,390 has recorded no expenditure, reflecting a 0% absorption rate.
- Leadership and Governance with an approved allocation of kshs. 817, 600 has recorded no expenditure, reflecting a 0% absorption rate.
- International. National and County Celebrations with an approved allocation of kshs. 206,800 has recorded no expenditure, reflecting a 0% absorption rate
- Crop extension and training services with an approved allocation of Kshs. 1, 734,000 has recorded no expenditure, reflecting a 0% absorption rate.
- Crop Production and Productivity with an approved allocation of Kshs. 184, 500,000 has recorded no expenditure, reflecting a 0% absorption rate.
- Agricultural soil and water management with an approved allocation of kshs. 330, 000 has recorded no expenditure, reflecting a 0% absorption rate.
- Agribusiness, Marketing and information management with an approved allocation of kshs. 104, 000 has recorded no expenditure, reflecting a 0% absorption rate.

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- Pending bill with an approved allocation of Kshs.6, 680,980 has an expenditure of Kshs. 3,382,181 reflecting a 51% absorption rate.
- National Agricultural Value Chain Development Programme (NAVCDP) with an approved allocation of Kshs.151, 515,152 has an expenditure of Kshs.387, 000 reflecting a 17% absorption rate.

During Interrogations the department submitted that the figure of Kshs. 387,000 on NAVCDP as indicated in the financial statements is contrary to the departments expenditure of Kshs.68, 800,731 in the half year.(NAVCDP Expenditure report is attached).

- Ward Based Projects with an approved allocation of kshs.140, 500,000 has recorded no expenditure, reflecting a 0% absorption rate.
- Disease and Vector Control with an approved allocation of kshs.3, 600,000 has recorded no expenditure, reflecting a 0% absorption rate.
- Animal breeding with an approved allocation of kshs.1, 200,000 has recorded no expenditure, reflecting a 0% absorption rate.
- Food Safety and Quality Control with an approved allocation of kshs.448,629 has recorded no expenditure, reflecting a 0% absorption rate.
- Grants – KeLCoP with an approved allocation of kshs.34, 500,000 has recorded no expenditure, reflecting a 0% absorption rate.

During the Interrogation, the department submitted that funds had not been released to the department and thus the zero absorption.

- Fisheries Production and Productivity with an approved allocation of kshs.1, 738,563 has recorded no expenditure, reflecting a 0% absorption rate.
- Development and Management of Mabanga Agricultural Training Centre (ATC) with an approved allocation of Kshs.11, 342,528 has an expenditure of kshs.13, 268,137 reflecting an 117% absorption rate.

During the interrogation, the department informed the Committee Mabanga ATC had an allocation of Kshs. 3,445,507. The department further explained that, as at December 2025, it had commitments amounting to Kshs. 2,609,000. The department also had paid Kshs.635, 000 as at the time of interrogations and a balance of Kshs. 836,507 (**Annexed**)

- Development and Management of Mabanga Agricultural Mechanization Centre (AMC) with an approved allocation of kshs.1,516,000 has recorded no expenditure, reflecting a 0% absorption rate
- Development and Management of Chwele Fish Farm (CFF) with an approved allocation of kshs.4,180,000 has recorded no expenditure, reflecting a 0% absorption rate
- Cooperative registration services with an approved allocation of kshs.1,014,600 has recorded no expenditure, reflecting a 0% absorption rate

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- Cooperative governance, advisory and training services with an approved allocation of kshs.50,765 recurrent and kshs.305,235 development has recorded no expenditure, reflecting a 0% absorption rate
- Co-operative audit services with an approved allocation of kshs.834,000 has recorded no expenditure, reflecting a 0% absorption rate
- Cooperative input and infrastructural/financial support services with an approved allocation of kshs.2,000,000 has recorded no expenditure, reflecting a 0% absorption rate
- Pending bill with an approved allocation of Kshs.4, 156,966 has an expenditure of kshs.750, 000 reflecting an 18% absorption rate.

### ACCOUNTS RECEIVABLES (OUTSTANDING IMPREST)

The Department recorded an outstanding imprest balance of Kshs. 3,646,070.

During the interrogation, the department submitted that the amount reflected in the financial statements represented the actual outstanding imprest balance as at the close of the reporting period. The Department further explained that by the time of the interrogation, the entire imprest had been duly surrendered in accordance with the applicable financial regulations and procedures.

The Department submitted proof of surrender confirming the surrender of the imprest.

The Committee reviewed the documents provided and noted that the outstanding imprest balance of Kshs. 3,646,070 had been fully surrendered.

### ACCOUNTS PAYABLES

**Hon. Speaker,**

#### **Status report on pending Bills settled in the period (Detailed report is annexed)**

As at December, 2025 the department cleared pending bills totaling to Kshs.9,424,606. Recurrent settled Kshs. 4,905,425 and Development Kshs.4,519,181. Broken down as follows;

**i. Agriculture and Irrigation the department settled Kshs. 2,109,500 under Recurrent.**

| S/NO | Activity                                      | Contractor           | Amount paid |
|------|-----------------------------------------------|----------------------|-------------|
| 1.   | Supply and Delivery of Tonners for computers  | Tajway ventures      | 615,500     |
| 2.   | Provision of Conference and catering services | Victoria Comfort Inn | 1,494,000   |

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**ii. Cooperative Development under Recurrent settled Kshs. 872,298**

During the Interrogations there were discrepancies in reporting the pending bills settled under cooperative development. The county treasury reported that the pending bill settled by department of cooperative development in the period under review is Kshs. 750,000 while the department submitted that the amount settle is Kshs. 872,298.

**iii. Cooperative Development under Development settled Kshs.4,519,181**

| S/NO | Activity                                                                                                           | Contractor                 | Amount paid |
|------|--------------------------------------------------------------------------------------------------------------------|----------------------------|-------------|
| 1.   | Construction of ablution block,fence and gate at Bumula Dairy FCS in Kimaeti Ward                                  | Prikalama Agencies Limited | 700,000     |
| 2.   | Construction of office,cherry hoper,fermentation room/electricity connection for Draja Mungu Cooperative Society   | Talex Enterprise Limited   | 1,200,000   |
| 3.   | Renovation of Kimilili Fish Integrated Cooperative society & purchase of raw materials for processing animal feeds | Bretal Limited             | 1,119,181   |
| 4.   | Construction of Namwela Coffee Warehouse                                                                           | Nawate Holdings Limited    | 1,500,000   |

**iv. Under Livestock Recurrent the department settled Kshs.1,923,627**

| S/NO | Activity                     | Contractor           | Amount Paid |
|------|------------------------------|----------------------|-------------|
| 1.   | Assorted meetings and events | Mabanga ATC          | 1,030,500   |
| 2.   | ICT Accessories              | Trunex               | 448,000     |
| 3.   | Hotel Services               | Milimani gardens Ltd | 195,027     |

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|    |                    |                              |         |
|----|--------------------|------------------------------|---------|
| 4. | Hotel Services     | Jadelica services            | 149,000 |
| 5. | IDX324A Repair     | Auto Works<br>International  | 29,600  |
| 6. | Repair of 39CG027A | Namz Auto Care<br>Ltd        | 29,812  |
| 7. | Repair of GK A309S | Namz Auto Care<br>Ltd        | 19,198  |
| 8. | Repair of GK A309S | Auto Works<br>Internantional | 22,500  |

### STATUS OF PENDING BILLS

The total pending bill for the department is Kshs. 125,853,527 broken down as follows; Development pending Bill of Kshs. 82,569,315 and recurrent pending bill of Kshs. 30,890,936, Ward Based pending Bills Kshs.12,393,275(**Detailed status report is annexed**). Below is a breakdown of the status of pending bills in the department;

### Livestock and Fisheries

- Development Pending Bill Kshs. 27,795,121
- Recurrent pending Bill Kshs.2,276,441

### Agriculture and Irrigation

- Development pending Bill Kshs.45,468,715
- Recurrent Pending Bill Kshs.13,815,488

### Cooperative Development

- Development pending Bill Kshs. 12,305,480
- Recurrent pending Bill Kshs.4,847,177

**Mabanga ATC and AMC Kshs. 9,951,830.**

**Ward Based Projects pending bills Kshs.12, 393,275 broken down as follows;**

- Livestock Kshs.2,499,000

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- Cooperative Kshs. 9,894,275

### **Status of Ongoing Project**

The Committee noted that the Department is currently implementing one ongoing development project. The department submitted that the construction works are at 80% complete with works ongoing.

The project involves the construction of a Sorting House at Chebich Cooperative Factory, located in Sinoko Village, Kapkateny Ward. The contract for the project was awarded to M/S Jeraso Enterprise Limited.

The financial details of the project are as follows:

- Total Amount Allocated: Kshs. 2,000,000
- Contracted Amount: Kshs. 1,968,208
- Amount paid: Kshs. 1,600,000

### **Status of stalled projects**

The department has a stalled project located in Tuuti/Marakaru Ward. The project involves the proposed construction of a coffee beans store and perimeter fencing at Kimukung'i Farmers Cooperative Society (FCS). The contract was awarded to M/S Pekals Enterprises, with a total budgetary allocation of Kshs. 8,623,004 in the Financial Year 2019/2020.

### **Project details are as follows:**

- Project Commencement Date: 27<sup>th</sup> April 2020
- Expected Completion Date: 26<sup>th</sup> April 2021

During interrogation, the department submitted that the contract has not been terminated despite the lapse of the contract period because the contractor had not been paid for the works done. Furthermore, the department confirmed its intention to resume and complete the remaining scope of the project once the outstanding payments have been processed.

## **CHAPTER THREE**

### **COMMITTEE OBSERVATIONS**

**Hon. Speaker,**

The committee made the following observations;

1. The Committee observed that the overall revenue performance for the department is poor. The department realized only Kshs. 53,208,002 from its revenue streams against a half-year target of Kshs. 192,180,480, representing a revenue performance of 27.7%, which is significantly below the expected 50% half-year target. The Committee further observed

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that the Sale of Subsidized Fertilizer which is distributed free of charge to beneficiaries, has a yearly revenue target of Kshs. 171,150,000.

2. The Committee noted that the Department does not directly collect a substantial portion of the revenues attributed to it, including Agricultural Cess, Slaughterhouse Fees, Meat Inspection Fees, Livestock Movement Permits, Stock Sales and Licensing Fees, as these are collected by the Department of Finance and Economic Planning and the department only reports on what the department of Finance and Economic Planning provides them in their reports.
3. The Committee observed that the departments recurrent absorption rate stood at 39% with an approved allocation of Kshs. 70,058,405 and an expenditure of Kshs. 27,156,660 while development absorption was only 1%, with an approved allocation of Kshs. 535,016,861 and expenditure of Kshs. 4,519,181 indicating extremely low absorption rate in development programmes which will result in serious delays in project implementation and service delivery.
4. The Committee observed that Ward-Based Projects with an allocation of Kshs. 140,500,000 had recorded no expenditure during the period under review which will result in delays in project implementation.
5. The Committee noted significant discrepancies between the expenditure and budgetary figures reported by the County Treasury and those submitted by the Department in respect of the National Agricultural Value Chain Development Project (NAVCDP), Mabanga Agricultural Training Centre (ATC) and pending bills settled under the Cooperative Development Programme. Under the National Agricultural Value Chain Development Project (NAVCDP), the County Treasury reported an approved allocation of Kshs. 151,515,152 with an expenditure of Kshs. 387,000, whereas the Department reported cumulative expenditure of Kshs. 68,800,731 for the 1<sup>st</sup> and 2<sup>nd</sup> quarters of the Financial Year. Similarly, for Mabanga Agricultural Training Centre (ATC), the County Treasury reported an approved allocation of Kshs. 11,342,528 and expenditure of Kshs. 13,268,137. In contrast, the Department reported an approved allocation of Kshs. 3,445,507, commitments amounting to Kshs. 2,609,000 and payments of Kshs. 635,000 as at 31<sup>st</sup> December 2025. The Committee further noted inconsistencies in the reported settlement of pending bills under the Cooperative Development. While the County Treasury reported that Kshs. 750,000 had been settled, the Department indicated that Kshs. 872,298 under Development had been settled during the period under review...
6. The Committee observed that the Department continues to carry a high pending bills burden amounting to Kshs. 125,853,527, which poses a risk to service delivery.

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7. The Committee observed that the proposed construction of a coffee beans store and perimeter fence at Kimukung'i Farmers' Cooperative Society (FCS) in Tuuti/Marakaru Ward remains stalled despite its earlier recommendation, contained in the Committee's report on the Financial Statements for the period ended 30<sup>th</sup> June 2025, directing the Department to facilitate completion of the project. The project was awarded to M/S Pekals Enterprises during the 2019/2020 Financial Year at a contract sum of Kshs. 8,623,004. The Committee further observed that delays in the settlement of pending bills have significantly contributed to the stalling of the project and the accumulation of pending bills.

### COMMITTEE RECOMMENDATIONS

1. **THAT**, the Department undertake a comprehensive review of its revenue enhancement strategies and develop a realistic revenue mobilization plan with clear performance targets and submit a report on the progress within sixty (60) days from the adoption of this report. Additionally, the department in liaison with the County Treasury should review and align revenue projections with actual departmental mandates and operational realities. Revenue targets should not be assigned to programmes where services or commodities are provided free of charge.
2. **THAT**, the Department, in collaboration with the Department of Finance and Economic Planning, establish a structured revenue reporting and reconciliation framework to ensure timely, accurate and verifiable reporting of all revenues attributable to the Department.
3. **THAT**, the Department should expedite procurement processes, strengthen project planning and ensure the timely implementation of development projects to improve budget absorption rates. Further, the Department should submit a detailed implementation report on all development projects to the County Assembly within sixty (60) days after the adoption of this report. Additionally, the County Treasury should ensure the timely release of funds to facilitate the effective execution and completion of development projects within the stipulated timelines.
4. **THAT**, the Department should immediately commence implementation of all approved ward-based projects and submit a comprehensive status report detailing the procurement progress, implementation timelines and anticipated completion dates for each project within sixty (60) days from the adoption of this report. Further, the Department should, going forward initiate procurement processes immediately upon the uploading of the approved budget to facilitate the timely implementation and completion of ward-based projects.
5. **THAT**, the Department, in consultation with the County Treasury, should reconcile all

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discrepancies relating to the expenditures, commitments and settlement of pending bills under the National Agricultural Value Chain Development Project (NAVCDP), Mabanga Agricultural Training Centre (ATC) and the Cooperative Development and submit a report within sixty (60) days from the adoption of this report. Further, the Department and the County Treasury should harmonize their financial statements and reporting processes to ensure that all expenditure reports submitted to the County Assembly are accurate, consistent and supported by the requisite financial reports and supporting documentation. Going forward, where any discrepancies arise between the reports submitted by the Department and the County Treasury, both departments should jointly submit to the County Assembly a reconciled financial statement accompanied by an explanatory report detailing the reasons for the variances, the corrective measures undertaken and the internal control measures put in place to prevent the recurrence of such discrepancies.

6. **THAT**, The Accounting Officer in the department should prioritize settlement of pending Bills, since it is provided in law that pending bills **MUST** be given first charge. *Section 94 (i) of the (PFM) Act,2012 (which states that failure to make any payments as and when they fall due by the public entity may be an indicator of material breach of measures established under law).*
7. **THAT**, the Department should prioritize the settlement of all verified pending bills relating to the construction of the coffee beans store and perimeter fence at Kimukung'i Farmers' Cooperative Society (FCS) to facilitate the immediate resumption and completion of the project. Further, the Department should submit to the County Assembly, within sixty (60) days of the adoption of this Report, a comprehensive status report outlining the measures taken to complete the project and settle the outstanding obligations.

Honourable Speaker, finally, there is an adoption schedule where I want to confirm to you that all committee members appended their signatures. On page twenty-seven, it states the annexures that assisted the Committee in coming up with this wonderful report. Honourable Speaker, I want to refer Members to those annexures.

At this moment, allow me now to call upon Hon. Isaiah Busolo, the Deputy Majority Chief Whip, to second the motion. Thank you.

**Temporary Speaker:** Hon. Isaiah Busolo, you have the privilege of seconding the report.

**Hon. Isaiah Busolo:** Thank you, Honourable Speaker, for giving me this chance. First of all, I just want to thank the Mover of the report, my Chair of the Agriculture Committee. He has done it well; he has done it very fast. Honourable Speaker, the report itself is self-explanatory.

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Members have it on their gadgets, and the recommendations are well stated and can be well implemented.

I will touch on a few issues. Having listened very well, you see there is a lot of inconsistency in reporting from the Executive on financial statements. Secondly, there is a slow absorption rate. Most vote heads had zero spending, which means that, as a department, we are performing very poorly in spending on key items that are supposed to assist our people.

The Committee has also touched on procurement. We need to hasten our procurement and start on time, as early as possible, so that projects are completed and payments are made on time to avoid unnecessary pending bills. Then there is also the issue of Kimukung'i Coffee Factory, which has been there since the year 2020. It is long overdue. I am shocked that even the contract has not been implemented.

Now that the Committee saw it fit that the department should look at it and supports that project so that it is completed, money has been put into that project and it is idle. So, we gave some timelines of 60 days for most of the issues, and as a Committee, we shall also do our follow-ups and urge other Members to do the follow-ups too, because agriculture cuts across all our areas of governance. There is no area in Bungoma where agriculture does not happen.

Therefore, I want to urge Members that we adopt the report, its recommendations and observations so that, moving forward, it will move the sector and the department forward. Hon. Speaker, I second the report.

*(Applause)*

**Temporary Speaker:** Thank you, Hon. Sudi Busolo, for seconding the report.

*(Question proposed)*

**Hon. Joseph Nyongesa:** Thank you, Hon. Speaker. First, I want to appreciate the Chair, who is the Mover of this report, the Secunder, the entire Committee Members and the Secretariat for coming up with this good report for us to actually make a follow-up.

As I appreciate the entire Committee, I want to say that I am grateful to them for tracking what happened at Kimukung'i Coffee Factory. Actually, it is a long-standing project which stalled, and at least it could support the farmers of Kimukung'i, but unfortunately, the County Government became relaxed and everything came to a standstill.

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We have a Directorate in this County in the name of the Monitoring and Evaluation Team. Even the Budget Committee is here; we have always budgeted for those members of the Monitoring and Evaluation Team, purposely to facilitate them to move around to see what the County Government is doing, make recommendations and prepare reports, and undertake such follow-ups. Unfortunately, it is like we make that budget for them just to get allowances and sit.

Hon. Speaker, I appreciate the Committee. In future, if there is a supplementary budget, let us see why we are always budgeting for this Monitoring and Evaluation Team, which has a very large Directorate. In fact, they have been operating within these premises here, but unfortunately, there is no report that can enable us to make a follow-up of what normally happens in this County.

As I appreciate the Committee, now that we are proving it, and in your recommendation you have said that within sixty days, I, as the affected MCA, will be counting from today so that after 60 days, I will then go back to the Chair and ask what has happened.

Otherwise, Chair, if you would do that follow-up, it will benefit the farmers. I have encouraged them to plant coffee, and they have really planted coffee, and I am still encouraging them so that, in the future, we also have coffee as the highest-producing ward in this County.

Honourable Speaker, if the County Government would also invest in coffee growing, then our County will move far. I support the report.

**Temporary Speaker:** Thank you Honorable Majority. The report was self-explanatory as from the seconder and therefore I call upon the mover of the report to reply.

**Hon. Waiti Wafula:** Thank you Hon. Speaker. I just want to appreciate Honorable members for reading through this motion. I want also to laud the Office of the Clerk to be very particular, the DCL (Deputy Clerk Legislative) for posting this report in good time. The report was sent to Honorable members yesterday and therefore they had time to go through and they understood.

I just want to echo what Honourable Leader of Majority has said to strengthen the report. As a committee, I want to commit that I will make a follow up upon the approval of this report to make sure that everything is adhered to. As you are aware Madam Speaker, the Cooperative Societies are the areas where young ones can get employment.

If we cannot make sure that they are up and running then our young ones after school will not find a place to get employment. Otherwise, I want to urge my colleagues, Honorable members to approve this report so that it can support this county. I thank you Madam Speaker.

(Applause)

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**Temporary Speaker:** Thank you chair for Agriculture.

*(Question put and agreed to)*

*(Applause)*

## **ADJOURNMENT**

**Temporary Speaker:** That having been our last item, I now want to thank Honourable Members. Today at least we have people in the House. Thank you for being patient. We now adjourn the House and resume our sittings tomorrow Wednesday at 9.30 a.m.

*The House rose at 3:43 p.m.*

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