

COUNTY GOVERNMENT OF BUNGOMA

COUNTY ASSEMBLY OF BUNGOMA

COUNTY ASSEMBLY DEBATES

THE DAILY HANSARD

TUESDAY, 22ND SEPTEMBER, 2026

Afternoon Sitting

3rd County Assembly
Version 00

5th Session
Revision 00

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COUNTY ASSEMBLY OF BUNGOMA

THE DAILY HANSARD

TUESDAY, 22ND SEPTEMBER, 2026

The House met at the County Assembly Chamber at 2:30 p.m.

(Mr. Speaker [Hon. Emmanuel Situma] in the Chair)

PRAYERS

COMMUNICATION FROM THE CHAIR

Honourable members I am pleased to inform the House that we do have students and teachers from Musakasa RC Primary and the Junior Secondary School from Siboti Ward in Bumula Sub-County. It is pleasure that we receive you with this educational tour which offers you a unique opportunity to witness first hand operations of the County Assembly legislative wing and gain valuable insight and the process that entails county governance. Honourable Members from the list am having here, we have 59 students, be upstanding. Kindly resume your seats please.

(Applause)

Honourable Members they are accompanied by 15 teachers I will call out their names and they will be upstanding in the Speaker`s Gallery.

(Applause)

1. Aggrey Wakhungu,
2. Kasili Savior,
3. Dorcas Mulama,
4. Martha Wakhungu,
5. Joshua Simiyu,
6. Claire Wafula,

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7. Edwin Sifuna,
8. Brenda Ndiema,
9. Catherine Barasa,
10. Madam Ceicillia,
11. Phanice Kisaka,
12. Kasamani Paul,
13. Silvia Masika,
14. Martin Saba
15. Concepta Simiyu.

Kindly take your seats please.

(Applause)

Honourable Members at an appropriate time on our Order Paper, I will allow few Members to make some brief remarks because we have a report by the Committee of Finance. From what I am seeing, it is a good report that will take some time. I have been told the Member moving the report had gone for early lunch and I hope he is back.

Next item on our Order Paper?

QUESTIONS AND STATEMENTS

Mr. Speaker: Honourable Members allow me from the communication I have made, the visiting school is from Siboti Ward, Bumula Sub-County. I think I will ask Hon. Orize Juma to make few remarks before I go to other Members. Hon. Orize proceed.

Hon. Orize Juma: Ahsante Mheshimiwa Spika kwa kunipa nafasi niweze kukaribisha wanafunzi wa shule ya Musakasa kutoka kwa Wadi yangu ya Siboti. Nachukua nafasi hii kuwashukuru walimu waliopanga kuwawezesha wanafunzi kuja kupata masomo katika Bunge hili la Bungoma.

Nawashukuru tena hawa walimu kwa sababu shule ya Musakasa ni shule ambayo imewasaidia wanafunzi wengi katika Wadi yangu. Imeweza kuwasomesha watoto wengi ambao wameweza

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kufanya vizuri kwenye mitihani, wakielekea katika shule ya sekondari hadi vyuo vikuu. Tumepata Maprofesa na Madaktari kupitia kwa hii shule ya Musakasa ambayo ina umri wa miaka hamsini na mmoja. Ilianzishwa mwaka wa sabini na tano. Kwa hivyo nashukuru sana walimu kuwa na mpango wa kuwawezesha hawa watoto waweze kupata elimu ambapo wengine kutoka Wadi yangu hawajafika hapa.

Hawa ndio wa pili tangu niingie hapa mwaka wa elfu mbili ishirini na mbili. Kwangu mimi, watoto nawaomba kitu kimoja pekee. Kwa heshima yenu, mheshimu walimu, mheshimu wazazi, mheshimu na jamii ili maisha yenu ya baadaye yaweze kuwa ya kufaulu. Mtoto ukiwa na heshima haikulipi leo, inakulipa kesho. Nidhamu yako ndio maisha yako ya kesho. Mtoto mwenye heshima akiwa shuleni ndio mafanikio yake baadaye ya uzeeni.

Mimi langu ni kuwakaribisha katika hili bunge muweze kusoma, mpate elimu lakini mkienda nyumbani muambie wazazi kwamba hili Bunge la Bungoma na Bunge la Nairobi yanafanya kazi sambamba. Hakuna tofauti ya Bunge hili na la Nairobi.

Wosia wangu ambao ninataka kuwaachia nyinyi watoto ni kwamba mpende vitabu, mpende kalamu. Lakini la mwisho kabisa, muogope na mkatae pesa mkiwa watoto. Penda pesa ukishamaliza masomo na penda kazi ukishamaliza masomo. Hayo yatakua mafanikio yenu katika maisha yenu. Ahsante sana Bwana Spika.

(Applause)

Mr. Speaker: Thank you, Hon. Orize. I have Hon. Hentry, and then I will have Hon. Otsiula. Gender... Hon. Everlyne Anyango, then I think we will be able to move on. Hon. Hentry, proceed.

Hon. Henry Nyongesa: Thank you, Hon. Speaker. First, I want to thank you for catching my eye because I lost my card. Secondly, I want to thank the Musakasa fraternity for seeking advice on having the students here on a learning spree. I happen to know Musakasa well in a way that I have served in political life for some time, and Musakasa borders the former M.P., that is Prezo Hon. Bifwoli Wakoli.

Mr. Speaker: You know, I was wondering who is Prezo but you have clarified. Proceed.

Hon. Hentry Nyongesa: It is Prezo Hon. Bifwoli Wakoli, and most of the sittings or political meetings we were holding on those sides were held in Musakasa Primary School and Secondary School, where Hon. Orize represents. At that time, Hon. Orize was really yearning to be in this House, and therefore, on behalf of Bumula people, I want to thank the Musakasa fraternity, including the teachers here, for thinking wisely to have Hon. Orize here. You see, Hon. Orize represents a very serious entity, and that is the Muslim community.

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The students must learn that Hon. Orize is putting on another hat on his head just because of religion. In other words, I am saying that whether you are a Muslim, a Christian, or a Hindu, Hon. Speaker, these students can also be here.

What the teachers have done is what we were doing before. We were having debates in our schools. Here, Hon. Speaker, you know very well that we do debates, and students should know that this House consists of the Government side and the Opposition side, but in the current Constitution, it is not called the Opposition; it is called the Minority side and the Majority side.

If they stand, they will see where you are seated. On your right, we have the Deputy Speaker, with the Majority and the Deputy Minority Chief Whip, and I am the last Member of the Majority side. Immediately after my back, we have the Minority. That is how the students should know this House debates in that manner.

I want to assure the students, or rather the people, that as this Assembly legislates; one of the biggest aspects they look at is education. As a County, we want to assure the students and the teachers that we are coming up with a very serious funding programme called the Bursary Fund, which Hon. Orize, by the end of this year, will articulate in the disbursement of the funds, either to these students, Hon. Speaker, some of whom I am sure might be candidates.

In future, this is what we are doing as a County, and as part of legislation, we have articulated the bursary, and the students will benefit. Above all, this world has very few limits. If these students want to sit at the table with my son or my daughter, or the daughter of the highest person in this country, the President of this country, H.E. William Samoei Ruto, who is the two-term President come 2027, they must put in a lot of effort so that they pass their examinations.

That is where they will find themselves sitting at the table with a child of the President. That is my encouragement, and in any case, if Hon. Orize, you want us to assist these students by going there physically for moral support, as Bumula people, we are very ready. I wish to stop there. Myself, I have been on a long leave, and I am happy that I am back fully to articulate...

Mr. Speaker: Honourable, are you reporting yourself to the Chair? Because if you are saying you have been on long leave, I never approved your leave.

Hon. Hentry Nyongesa: I was on sick leave, Hon. Speaker.

Mr. Speaker: But again, you need to have documentation over the same.

Hon. Hentry Nyongesa: Hon. Speaker, thank you, and I want to again say thank you for catching my eye.

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Hon. Speaker: Hon. Everlyne. Hon. Aggrey you are out of order. Hold on, I will give you the microphone. Proceed!

Hon. Everlyne Anyango: Thank you very much, Hon. Speaker, for catching my eye and for giving good direction to my senior, who says that he was on a long leave. I did not hear his communication on the Floor of the House that he was on long leave, but thank you because he has said that he was on sick leave.

First of all, I want to take this opportunity to welcome the pupils and students from Musakasa Primary and Junior Secondary School, together with their teachers. I want to say thank you for visiting this Honourable House, and as my seniors have just said, this is an Honourable House to the students.

The MCA representing your area has just given you pieces of advice, and I heard him say repeatedly, “Respect.” In the advice he gave you in his speech, he said, “Respect your parents, your teachers and the community around you.” Just to echo his sentiments, I also want to say that it is only respect that will keep you in a better place.

Hon. Nyongesa, who has just left the floor, has also told you that if you want to dine together with the bigwigs of this nation or their children, you have to go to school. You have to read hard, read smart, and then work hard towards what you want. It is only education that will put you where you want to be. Education can put you there, but it is only respect and discipline that will keep you there. Education only propels you to what you want, but discipline will keep you there.

To the teachers, thank you very much for being good parents to these students. It is out of your advice that they are where they are. Some of us, a few years back, were very tiny, and we never thought that one day we would sit in this Honourable House, but today, here we are. I know as you are sitting in the Public Gallery, you are thinking that we are too special. We are not. It is just by the grace of God that your parents decided to bring Hon. Orize to this Honourable House, and it is still my prayer that when you go back, tell your parents that you brought a good leader to this House, very disciplined and respectful.

You heard him welcome you in Swahili. In this House, we use three languages: English, Swahili and sign language. So, when you go back, tell your parents that we pray he comes back again in the year 2027. Thank you very much, teachers. May God bless you, and I wish you success in your examinations as you go back. God bless you.

Mr. Speaker: Thank you, Hon. Everlyne. Hon. Otsiula, you are the one closing.

Hon. Benjamin Otsiula: Thank you, Hon. Speaker. I also wish to join my colleagues in appreciating the teachers and students of the respective institution who have availed themselves in this Assembly for purposes of learning.

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I associate myself with the institution because I am a member from the larger Bumula Constituency. That means pupils and their teachers are people of our community, and we must appreciate their efforts in nurturing our children to become reasonable and productive members of the community in future.

I want to thank the parents and teachers of this institution, and the parents of Siboti at large, for electing my senior brother, Hon. Orize Kundu, who has also served in various capacities. He has served as the Vice-Chair of the Finance Committee, and he is also holding other leadership positions in this Assembly. That means that the people of Siboti gave this Honourable House a productive and committed member who is working hard to ensure that his people back at home receive the necessary support as far as development is concerned.

As far as matters of education are concerned, we are entering into the electioneering period, and I wish to encourage our pupils that they should not be swayed or confused by several issues, campaigns, loud music and other stories created out there that might make them deviate from concentrating on their studies. Let them remain focused in class and work very hard because even the end-of-year examinations are just around the corner. By 15th October, most of them will be sitting their end-of-year examinations. We pray for our students that they remain safe and also be respectful and law-abiding citizens.

Finally, we must remind them, and even our teachers, that just recently, this Honourable House approved the annual budget, which is now being implemented, and members of this House have set aside Kshs. 6,000,000 for each ward to focus on issues of education. This is a kitty set up in furtherance of the education support scheme. That means the people of Siboti are going to benefit from the bursary that is going to be rolled out in early October.

We want to assure our people and students, even those who have transited to Grade 10, up to Form Three and Form Four, that this House is very keen. We have secured those monies to ensure that our children benefit and report back to school to avoid unnecessary interruptions.

I am saying the House has worked very hard because for the last two years, we did not have this programme, but at least as we approach the elections, and even before the elections, we are sure that our children will have an opportunity to go back to school.

Finally, I want our teachers and pupils to understand that this House provided a lot of funds to ensure that ECDE teachers are recruited to foster education. That is why, as we are even seated here today, the process is at the tail end, and when our pupils and students report in January, they will be able to meet their new teachers who will have been recruited courtesy of the funds appropriated by this Honourable House.

I want to wish our students the very best of luck in their end-of-year examinations and also to appreciate our teachers. As they go back, let them not tire. This is a noble course. We appreciate

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their efforts, and let them continue producing people in Bumula who will be speaking very fine English like what I am doing.

(Applause)

Mr. Speaker: Thank you, Hon. Otsiula, our Chair of the Budget Committee. Members, allow me, on behalf of the Assembly Management, the House Leadership and all Honourable Members who have not been able to have a chance to speak on the visiting delegation from Musakasa School, to make the following brief remarks about the students.

On behalf of this House, I urge you to be disciplined students and respect your parents and teachers so that you are able to excel well in your studies. Equally, shortly we will be going for a long recess after your end-of-year examinations. Stay at home with your parents and assist your parents with daily chores at home. This unnecessary visiting of your relatives away from home should be the last thing on your mind, and as members have spoken here, the only equalizer in this world is education.

Our parents no longer have large tracts of land to share amongst you people. As you grow up, land has become very scarce, but with education, you can acquire any land or vehicle you may want to acquire. So, we urge you to be very strict and work hard in class, but as they have spoken here loudly, respect for your teachers and parents is not negotiable.

Lastly, we will urge you to work hard in your class and, as you are going home for this long recess, be at home. For teachers, we appreciate the good work you are doing because teaching is a calling on its own. You must have some calling for you to be a teacher, unlike us. You cannot say politicians have a calling. I don't know whether they have a calling or not, but I am saying that for you to be a teacher, you must have some calling that enables you to teach and appreciate that you are doing a good job because the only area where you are given children who are very young is in teaching. We were given grown-up people who understood the Bible when we went to church, but for teaching, you are given children and start teaching them the basics of being human beings.

We appreciate your good work. Thank you for visiting us. Once again, you are welcome to come back and learn more from us. Next item!

MOTION

REPORT OF THE SECTORAL COMMITTEE ON FINANCE AND ECONOMIC PLANNING ON THE BUNGOMA COUNTY ANNUAL DEVELOPMENT PLAN 2027/2028

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Mr. Speaker: Hon. Tony, proceed on behalf of the committee! Hon. Chikati, hope you are aware of the resolution of Liaison committee that we must just plough on and be able to finish. Proceed because I was looking at you.

Hon. Tony Barasa: (Mover) Thank you Hon. Speaker and I was also going to deal with him perpendicularly. First, before I proceed, I want to thank our County and especially the two sub counties of Bumula and Kanduyi. You know when you mentioned the name Edwin Sifuna in the House, most members thought that Sifuna from Nairobi Senator is within and majority of them went to confirm whether the convoy is outside there but having said that we want to appreciate having a teacher by the name Edwin Sifuna and the Sifuna from Kanduyi.

In my ward we normally say sisi ni Tony.

CHAPTER ONE

Introduction

The Annual Development Plan (ADP), 2026 was tabled in the House on 1st September, 2026 and subsequently committed to Finance and Economic Planning Committee for action. The committee came up with an execution work plan where an advert inviting submission of memoranda by the public was placed in the Daily Nation newspaper on Friday 4th September 2026 (annexed). The County Assembly conducted sector interrogations from Tuesday 8th September, 2026 to Thursday 10th September, 2026.

The Committee had an engagement with the Public and Bungoma Civil Society Forum on Friday 11th September, 2026 and also received memoranda through County Assembly official mail. Both sector and public views were considered and incorporated in this report.

This Annual Development Plan (ADP), 2026 has been prepared in accordance with Section 126 of the PFMA, 2012 and Article 220(2) of the constitution. The ADP will directly inform the County Budget for FY 2027/28, ensuring resource allocation reflects citizen priorities and it should include:

1. Strategic priorities for the medium term that reflect the County government's priorities and plans.
2. Programmes and projects to be delivered with details for each programme including: the strategic priorities to which the programme will contribute; the services or goods to be provided; measurable indicators of performance where feasible; and the budget allocated to the programmes and projects.
3. A description of how the County government is responding to changes in the financial and economic environment.
4. Payments to be made on behalf of the County government, including details of any

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grants, benefits and subsidies that are to be paid.

5. A description of significant capital developments.
6. A detailed description of proposals with respect to the development of physical, intellectual, human, and other resources of the County, including measurable indicators where those are feasible.
7. A summary budget in the format required by regulations; and
8. Such other matters as may be required by the Constitution or this Act

Executive Summary

The Annual Development plan (ADP) 2027/2028 is the fifth and final annual implementation plan under the County Integrated Development Plan (CIDP III) covering the period 2023-2027. It provides the framework for implementing the County's development priorities, programmes and projects during FY 2027/2028 and serves as the principal planning instrument for guiding the preparation of the County Annual Budget. The report has review of FY 2025/2026 ADP implementation highlighting key sector achievements, pending bills, resource requirement and Monitoring and Evaluation.

Challenges in ADP 2025/2026

The implementation review identified pending bills, inadequate budgetary allocations, delayed exchequer releases, limited institutional capacity, inadequate office space and equipment, insufficient staff capacity development, gaps in legislative frameworks and climate change as major constraints to effective implementation. These challenges have informed the prioritization and implementation approach adopted in ADP 2027/2028.

Strategic Priorities and Project Selection Financial year 2027/2028

The ADP 2027/2028 adopts a three-pillar transformative agenda.

- i. Economic development will focus on agricultural productivity and value chains, access to financial services for MSMEs, market infrastructure and efficient transport networks.
- ii. Social development will emphasize ECDE and technical and vocational education, progressive healthcare delivery, social protection and inclusive economic participation.

Environmental stewardship will prioritize sustainable management of natural resources, climate resilience, water supply, sanitation and environmental conservation. Project prioritization has been guided by four principles:

- i. **Completion Priority:** completion of viable stalled, on-going and multi-year projects;
- ii. **Operationalization Priority:** equipping and operationalizing completed projects;
- iii. **New Public Priority Projects:** incorporation of new projects identified through public

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- participation and meeting technical and fiscal criteria; and
- iv. **Provision for Pending Bills:** recognition of outstanding financial obligations in responsible resource allocation. This is intended to prevent the continued accumulation of incomplete projects while ensuring that the most important citizen priorities are incorporated into the FY 2027/2028 development portfolio.

Resource Requirement

The estimated resource requirement to implement the projects is approximately Kshs. 32.3 billion, against projected revenue of approximately Kshs. 17.72 billion. This creates a significant financing gap of Kshs.14.6billion that will require strengthened resource mobilization, improved own-source revenue collection, and enhanced absorption of available funds, stronger partnerships with development partners and the National Government, and prudent prioritization of expenditure.

The department provided that the Kshs. 14.6 billion gap cannot realistically be bridged through revenue enhancement alone. The County will therefore use a combination of resource mobilization and expenditure prioritization measures.

These will include:

1. Increasing Own-Source Revenue through automation, revenue mapping, improved compliance, enforcement and reduction of revenue leakages.
2. Increasing development partner financing by developing bankable projects, improving proposal writing and strengthening coordination and follow-up of development partner commitments.
3. Maximizing National Government allocations, including conditional allocations and other available financing opportunities.
4. Improving development budget absorption so that funds already available to the County are fully utilized for approved priorities.
5. Prioritizing high-impact projects and reducing proliferation of small, low-impact projects.
6. Phasing multi-year projects so that implementation is matched with realistic annual financing capacity.
7. Leveraging partnerships and alternative financing mechanisms, where legally permissible and financially sustainable.
8. Strengthening expenditure controls and cash-flow management to ensure that commitments are aligned with available resources.
9. Reviewing the development portfolio annually to remove or defer projects that cannot realistically be financed.

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Monitoring, Evaluation and Learning

The County will strengthen monitoring, evaluation, reporting and learning to ensure that planned programmes and projects deliver measurable results. A GIS-enabled County Integrated Monitoring and Evaluation System is proposed to improve real-time tracking of projects, enhance transparency and accountability and strengthen evidence-based decision-making.

Data and knowledge management will also be strengthened to support institutional learning, preserve implementation experience and improve the quality of planning and project management

Acknowledgement

The Committee is grateful to the offices of the Speaker and the Clerk to the County Assembly of Bungoma for the logistical support received as it discharged its mandate. I take this opportunity to thank all members of the Committee and secretariat for dedicating their time to interrogate the Finance and Economic Planning department and undertaking Public Participation. I also with great humility thank, Members of the public, Bungoma County Civil Society Forum for submission of memoranda on ADP 2027/2028.

Further, this Committee extends its gratitude to the Executive Arm of the County Government Departments for the role they played in offering explanations as requested during the interrogations held on 8th-10th September, 2026 not forgetting all sectoral committees for conducting interrogations and submitting their report to Committee on Finance and Economic Planning on time. It is therefore my privilege, on behalf of the Committee on Finance and Economic Planning, to present this report on Bungoma County Annual Development Plan 2027/2028.

CHAPTER THREE

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COUNTY STRATEGIC PRIORITIES, PROGRAMMES AND PROJECTS FOR FY 2027/2028

AGRICULTURE, FISHERIES, IRRIGATION AND COOPERATIVE DEVELOPMENT

Agriculture and Irrigation

Under the sector of Agriculture and Irrigation, provision has been made in the Annual Development Plan for the following specific allocations: fertilizer under Farm Input Support Programme at Kshs. 378 million; certified maize seed under Farm Input Support Programme at Kshs. 150 million; a potato and sweet potato processing facility at Kshs. 45 million; NAVCDP at Kshs. 152 million; certified avocado seedlings at Kshs. 27 million; crop protection chemicals at Kshs. 25 million; and lime for soil treatment at Kshs. 25 million.

Livestock

Under Livestock, provision has been made for the following specific allocations: chicken breeding stock at Kshs. 50 million for 250,000 birds; dairy cattle breeding stock at Kshs. 45 million for 500 cows; dairy goats at Kshs. 18 million for 720 goats; dairy/livestock production inputs and breeds, including rabbits, sheep, pigs, beekeeping equipment and poultry incubators; cattle dip rehabilitation at Kshs. 67.5 million; Artificial Insemination services at Kshs. 18 million; Artificial Insemination and animal breeding centres at Kshs. 30 million; and KeLCoP at Kshs. 37.95 million for promotion of five livestock value chains, farmer grants and training.

Fisheries

Under Fisheries, provision has been made for the following specific allocations: fish feeds at Kshs. 26.2 million; fingerlings at Kshs. 15 million; a fish cold storage facility at Kshs. 5 million; an aqua-business market facility at Kshs. 5 million; pond liners at Kshs. 6 million; fishing equipment at Kshs. 3.6 million; and water testing kits at Kshs. 3 million.

Mabanga ATC and AMC

Under Mabanga ATC and AMC, provision has been made for the following specific allocations: under Mabanga ATC, an administration block at Kshs. 8 million, an online knowledge platform at Kshs. 0.3 million, pedigree dairy cows at Kshs. 1.5 million, and a water bottling/juice processing line and other training, demonstration and security facilities at Kshs. 2.5 million.

Under Mabanga AMC planned programmes are; a grain drier at Kshs. 12.5 million, grain drier maintenance at Kshs. 1.15 million, and tractors/implements at Kshs. 22.4 million; with proposed grants consisting of Farm Input Subsidy at Kshs. 425 million, NARIGP/NAVCDP at Kshs. 280 million, and ASDSP II at Kshs. 24.5 million

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Cooperatives Development

Provision has been made for the following specific allocations: Cooperative Revolving Fund at 100 million; equipment and machinery, including pulping machines, milk coolers, construction of a milk cooling house, cherry hoppers, and fermentation tanks to cooperative societies in the County at Kshs.800million; procurement of certified seeds, 10kgs per society for 50 societies at 5 million; capacity building of cooperatives and extension services at 20million; installation of CCTV cameras in cooperative societies in all wards at Kshs. 5 million; and the purchase and installation of solar coffee driers in 20 cooperative societies at Kshs. 100 million.

Public views

The public submitted views on the sector as follows:

Farm inputs distribution: The programme is viable but the strategy used by the County is wrong since no cost benefit analysis has ever been done. Free distribution has become a recurrent "must-give" line, promoting dependency; no vetting, monitoring or impact assessment; beneficiaries resell inputs; Kshs. 378 million proposed for basal and topdressing fertilizer is not sustainable; Kshs. 25 million for lime is questioned; earlier 22,500-farmer subsidy has no impact evidence. Replace free distribution with a targeted e-subsidy/e-voucher across all 45 wards, tied to soil testing, extension and farmer co-contribution,

Webuye Dairy Processing Plant & Chwele Slaughterhouse: Allocate operationalization funds in FY 2027/28; issue dairy cows to farmers to supply the plant; confirm utilities, governance, business plan, standards compliance and Operation and Maintenance before any further capital

Poultry farming: Upscale in the ADP, with survival, utilization, productivity and income tracking by ward, sex, age and disability.

Cattle dips: Not innovative, not cost-effective, not viable as most farmers now spray at home rather than use cattle dips

Fish cold storage: Agriculture to liaise with Trade to allocate rooms inside the modern markets already under construction instead of establishing new ones.

Potato and Sweet Potato Facility: No need in this year; there is no established production base ("where are the potatoes being grown?"). If need be then renovate the existing Matisi facility at a lower cost instead.

Expand youth participation in agribusiness, climate-smart agriculture and productive value chains, with measurable beneficiary, enterprise-survival, productivity and income outcomes.

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Strengthen farmer organizations and cooperatives through governance, audits, digital records, aggregation, market contracts, value addition and finance linkages. Publish beneficiary and asset registers and track survival, utilization, productivity and income.

Committee Observations

The Sector Committee, upon scrutiny and interrogation of the sector who appeared before it, made the following observations:

The Committee observed that there were no planned programmes for the Financial Year 2027/2028 for cooperative development in the submitted Annual Development Plan (ADP).

The Committee observed that the Department reported an outstanding pending bill amounting to Kshs. 125,682,777. However, the Department had not provided a specific plan for the settlement of the outstanding pending bills in the Financial Year 2027/2028.

The Committee observed that the House approved the Bungoma County Agricultural Institutions Development Bill, which requires an allocation of Kshs. 230 million as initial capital for the development of Agricultural Institutions. However, the required allocation had not been provided for in the Department's planned programmes for the Financial Year 2027/2028.

Committee Recommendations

Having gone through the Sector Committee report and scrutinized its observations, recommendations, and the public views, the Committee thus made the following recommendations:

1.THAT, the following programmes be incorporated in the Annual Development Plan (ADP) for the Financial Year 2027/2028 under the Cooperative development directorate: a Cooperative revolving fund at Kshs. 100 million ; equipment and machinery (including pulping machines, milk coolers, construction of a milk cooling house, cherry hoppers, and fermentation tanks) to cooperative societies within the County at Kshs. 800 million ; procurement of certified seeds (10kgs per society for 50 societies) at Kshs. 5 million; capacity building of cooperatives and extension services at Kshs.20 million; installation of CCTV cameras in cooperative societies in the County at Kshs. 5 million; and the purchase and installation of solar coffee driers in 20 cooperative societies at Kshs. 100 million. Furthermore, incorporating the public views gathered on cooperatives, these societies must be strictly strengthened through governance, rigorous audits, digital records, aggregation, market contracts, value addition, and finance linkages, alongside publishing beneficiary and asset registers while tracking survival, utilization, productivity, and income.

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2. THAT, the Department should plan for the settlement of Kshs. 125,682,777 pending bills in the FY 2027/2028 budget by reduction of some programmes that are not urgent within the Financial Year. In line with public concerns regarding unsustainable recurrent free distributions and unverified projects such as questioning the Kshs. 378 million for basal and topdressing fertilizer and the Kshs. 25 million for lime non-urgent and un-vetted free distribution lines should be scaled down or replaced with targeted e-subsidies to free up fiscal space for clearing these pending bills.

3. THAT, the Department incorporates the development and management of Agricultural Institutions initial capital of Kshs. 230,000,000 in the Annual Development Plan (ADP) for the Financial Year 2027/2028. Reflecting the public views on institutional planning and resource allocation, this development capital must be tied to measurable outcomes, ensuring proper governance, standards compliance, and a clear business plan before any further capital deployment, particularly addressing areas like agricultural training and value addition infrastructure.

Tourism, Environment, Water and Natural Resources

Water and Sewerage Development and Management

The total proposed allocation for all projects and programmes with specified resource requirements under Tourism, Environment, Water and Natural Resources stands at Kshs. 2,265,041,051. Specifically, under Water and Sewerage Development and Management, provision has been made for an allocation of Kshs. 1,009,500,000 for the following planned programmes and targets: acquisition of land for the Matisi/Nabuyole solar power plant; upgrading Matisi/Webuye water schemes to sustainable energy; support to BWASCO; construction and rehabilitation of rural water schemes; strengthening water governance; and protection and solarization of water springs.

Protection and Conservation of the Environment

Under Protection and Conservation of the Environment, provision has been made for an allocation of Kshs. 734,100,000 for the following planned programmes and targets: waste management, including the contracting of markets and towns for waste management; acquisition of landfill land and construction of engineered sanitary landfills; and installation of litter bins and cleaning of storm-water drainage systems.

Natural Resources Protection and Management

Under Natural Resources Protection and Management, provision has been made for an allocation of Kshs. 52,000,000 for the following planned programmes and targets: promoting conservation,

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protection, and sustainable use of natural resources; establishment of a natural-resources database, mapping, and surveying of natural resources; deployment of an automatic weather station as an early-warning system; and afforestation and reforestation targeting the planting and nurturing of 1 million tree seedlings.

County Climate Change Management and Development

Under County Climate Change Management and Development, provision has been made for an allocation of Kshs. 412,441,051 for the following specific allocations: climate-change committees and CCU capacity building at Kshs. 10,000,000; ward-level continuous trainings at Kshs. 9,000,000; climate-risk management framework at Kshs. 1,000,000 greening of institutions at Kshs. 94,769,939; community agriculture/livestock projects at Kshs. 112,251,667; promotion of alternative energy sources at Kshs. 61,806,482; and community bankable water projects at Kshs. 123,612,963.

Tourist Product Development, Promotion and Marketing

Under Tourist Product Development, Promotion and Marketing, provision has been made for an allocation of Kshs. 41,000,000 for the following specific allocations: tourism products identification, profiling, mapping, and digitization at Kshs. 10,000,000; acquisition of tourist sites at Kshs. 1,000,000; participation in MICE/expos and exhibitions at Kshs. 1,000,000; tourism promotion and marketing/signage's at Kshs. 5,000,000; annual 4x4 challenge at Kshs. 5,000,000; County Miss Tourism event at Kshs. 8,000,000; hospitality standards and quality surveys at Kshs. 5,000,000; and tourism, arts, and cultural events at Kshs. 6,000,000.

General Administration and Support Services

Under General Administration and Support Services, provision has been made for an allocation of Kshs. 16,000,000 for the following specific allocations: Climate Change Policy review at Kshs. 2,000,000; Environment Policy formulation at Kshs. 2,000,000; Tourism Policy formulation at Kshs. 2,000,000; Departmental strategic plan at Kshs. 5,000,000; and celebration of World Days at Kshs. 5,000,000.

Proposed Grants

Under proposed grants, the Climate Change Resilience Initiative (CCRI) proposes a grant of Kshs. 412,043,211 aimed at improving community resilience to the impacts of climate change.

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Public Views

The public submitted views on the sector as follows:

Communities are isolated from project planning; public participation is poor; and outsourcing contractors from outside the wards is killing FLLoCA projects, thus recommending to integrate FLLoCA and all ward climate investments into one County climate results framework showing ward priorities, procurement, beneficiary selection, safeguards, adaptation outcomes, and grievance redress.

Prioritize completion and rehabilitation of the 165 on-going projects, last-mile connections, and source protection before opening new schemes.

Resource the County Risk Management Plan ahead of El Niño rains and other climate-related risks.

Measure tree survival and restored ecosystems rather than seedlings alone, and integrate solid-waste, wastewater, sanitation, and circular-economy interventions in urban centres and markets.

Harvest rainwater and conserve to protect the underground water table.

Committee Observations

The Sector Committee, upon scrutiny and interrogation of the sector officers who appeared before it, made the following observations:

The Committee observed that the Annual Development Plan (ADP) for the Financial Year 2027/2028 does not provide for specific departmental planned programmes for the department, but instead contains ward-based projects and proposed grants. However, during the Committee's interrogation, the Department submitted a list of departmental planned programmes for incorporation into the ADP for the FY 2027/2028.

The Committee observed that the planned programmes were within the departmental mandate and viable for execution. However, there was no allocation towards Tourism interventions and pollution controls which can raise revenue for the department.

Committee Recommendations

Having considered the Sector Committee report and scrutinized its observations, recommendations, and the public views, the Committee thus makes the following recommendations:

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1.THAT, the Departmental planned programmes submitted to the Committee during interrogation be incorporated into the Annual Development Plan (ADP) for the Financial Year 2027/2028, as they fall within the Department's mandate and are viable for implementation. Furthermore, incorporating the public views gathered on community participation and project management, FLLoCA and ward climate investments must be integrated into a single results framework to tackle isolation, ensure local procurement, and prioritize the completion and rehabilitation of the 165 on-going projects, source protection, rainwater harvesting, and long-term ecosystem and tree survival tracking.

2. THAT, the Committee approved all the planned programmes for the FY 2027/2028 and recommended the incorporation of tourism-related interventions, pollution control, environmental conservation, and natural resource management programmes within its mandate to develop initiatives that will contribute to revenue generation for the County. Reflecting public concerns regarding urban sustainability and disaster preparedness, these revenue-generating and environmental frameworks must actively integrate solid-waste, wastewater, sanitation, circular-economy interventions, and proper resourcing of the County Risk Management Plan ahead of climate-related risks.

Roads, Transport, Infrastructure and Public Works

General Administration Planning and Support Services

Under General Administration Planning and Support Services, the Department intends to prioritize capacity development and motivation where staff will be remunerated at Kshs. 136 million; staff due for promotion will be promoted at Kshs. 2.6 million; 16 staff will be trained on scheme of service approved courses at Kshs. 2.3 million; 20 staff will attend refresher trainings at Kshs. 2 million; 2 technical workshops will be held at Kshs. 4 million; 10 staff will undertake skill development/competence courses at Kshs. 1 million; 100 eligible staff will be sponsored for professional workshops annually at Kshs. 800,000; 20 staff will be sponsored for expert trainings at Kshs. 10 million; and subscription to professional bodies will be done at Kshs. 1.5 million.

Additionally, under office infrastructure, 2 office blocks specifically the roads office in Kanduyi and the Public Works office will be renovated at Kshs. 30 million, and 90% of the Kanduyi office will have security installations at Kshs. 7.5 million. Under administration services, office equipment and furniture requirements will be provided for all offices at Kshs. 2 million, and office utilities will be delivered to all operational units as per the approved budget at Kshs. 80 million.

Under financial services, planning, and stewardship, completion of infrastructure designs for buildings will be done at Kshs. 10 million; planned projects with approved bills of quantity will

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be done at Kshs. 5 million; a stakeholder engagement will be held on budget preparation at Kshs. 2.5 million; 4 quarterly project implementation and budget absorption reports will be prepared and disseminated to stakeholders at Kshs. 5 million; and 4 quarterly monitoring and evaluation reports will be developed at Kshs. 4 million.

Transport Infrastructure Development and Management

The department requires a total of Kshs. 1,706,700,000 for its programs, with Transport Infrastructure Development and Management specifically allocated Kshs. 1,630,500,000 (excluding general administration requirements which were lumped together for the whole energy sector).

Under construction of roads, bridges, and drainage works, 5 KMs of urban roads will be upgraded to bitumen at Kshs. 300 million; 10 kilometers of rural roads will be upgraded at Kshs. 400 million; 50 KMs of rural roads will be opened at Kshs. 10 million; a bridge will be constructed at Kshs. 40 million; 9 box culverts (including drifts) will be constructed at Kshs. 12 million; and 0.5 KMs of drainage lines will be constructed at Kshs. 2.5 million.

Under the maintenance of roads, 2 KMs of urban roads will be maintained at Kshs. 30 million; 10 kilometers of rural tarmac roads will be maintained at Kshs. 15 million; 250 KMs of rural unpaved roads will be maintained at Kshs. 700 million; 2 tippers will be acquired at Kshs. 30 million; and 1 grader will be acquired at Kshs. 30 million.

Furthermore, under the rehabilitation of roads, bridges, and drainage works, 1 box culvert will be rehabilitated at Kshs. 10 million, and 0.5 KMs of drainage lines will be rehabilitated at Kshs. 1 million.

Building Standards and Quality Assurance

Under Building Standards and Quality Assurance which has a program requirement of Kshs. 1,400,000, 100% of construction sites will be inspected at Kshs. 1 million, and 1 technical audit will be carried out at Kshs. 400,000.

Public and Transport Safety

Under Public and Transport Safety, which requires Kshs. 74,800,000, fire risk management will involve installing 3 fire hydrants at Kshs. 30 million and undertaking 9 fire sensitization drills in public institutions at Kshs. 900,000.

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Under transport safety, 9 road safety campaigns will be undertaken at Kshs. 900,000; 1 black spot will be transformed to a white spot at Kshs. 15 million; 1 slip lane will be constructed at Kshs. 40 million; 5 KM of pedestrian walkways will be constructed at Kshs. 500,000; and 100% of dilapidated road infrastructure will be rehabilitated at Kshs. 2.5 million.

Public Views

Hon. Speaker the public submitted views on the sector as follows:

Prioritize completion of Naitiri–Brigadier and other advanced works, critical bridges, culverts, drifts, drainage, and black-spot treatment before opening new roads, and complete pending roads or fund maintenance of existing roads rather than starting new alignments. In addition, Publish per project: contract value, variations, certificates, payments, completion status, defect-liability period, and maintenance arrangement for all projects undertaken.

Ring-fence routine and periodic maintenance, and introduce performance-based maintenance where feasible.

Climate-screen all roads for floods, erosion, and landslides, and protect drainage outfalls, riparian areas, and slopes.

Strengthen fire and rescue coverage by putting up a fire station in every town.

Committee Observations

The Sector Committee, upon interrogation of the department made the following observations:

The Committee observed that the Department had prioritized capacity building for technical officers in the Fire Department at a cost of Kshs. 20 million, yet the existing fire station does not have adequate equipment and facilities.

The Committee observed that there is no provision for policy formulation and review in the Department's programs, despite several functions experiencing implementation challenges due to the absence of clear policy and regulatory guidelines, noting further that the Transport Act, 2015 remains the only identified legislation governing the transport function and has not been fully operationalized due to the absence of requisite regulations and the need for its review.

The Committee observed that the bulk of the Department's budget is allocated to road works and maintenance, with comparatively limited budgetary allocation towards Building Standards and Quality Assurance and Public and Transport Safety, which are also key functions of the Department.

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The Committee observed that the Department has proposed the procurement of two (2) tippers and one (1) grader, noting the poor state of the road network across the County and the need for adequate road maintenance equipment to address extensive road maintenance requirements.

The Committee observed that the Department has the highest sum of pending bills, amounting to Kshs. 916.5 million, despite recording an absorption rate of 86% in the Financial Year 2024/2025 and 80% in the Financial Year 2025/2026.

Committee Recommendations

Hon. Speaker having gone through the Sector Committee report and considered its observations, recommendations, and the public views, the Committee made the following recommendations:

1. THAT, the Roads Department must provide adequate budgetary allocation for the procurement of road maintenance equipment specifically an additional four graders and two rollers taking into account the condition and extent of the County road network and the need for effective maintenance across all Sub-Counties, and that the Kshs. 30 million allocated for the renovation of office blocks should instead be redirected to purchase these machines. Furthermore, incorporating the public views gathered on infrastructure development, the department must prioritize the completion of existing works like Naitiri–Brigadier, critical bridges, and black-spot treatments over new alignments, while transparently publishing project contracts, values, and completion statuses.

2.THAT, the Roads Department should include a provision for pending bills amounting to Kshs. 916.5 million, while strengthening project planning, contract management, and expenditure controls to prevent further accumulation of pending bills.

3.THAT, the Roads Department should prioritize the allocation of funds towards equipping and improving the existing fire station specifically the purchase of a 3500–5000 litre fire rescue truck and equipment before allocating substantial resources to capacity-building programs. Reflecting public calls for strengthened safety coverage, this has to go hand-in-hand with expanding fire stations per town and boosting emergency preparedness.

4.THAT, the Roads Department should make provision for the formulation, review, and operationalization of policies, legislation, and regulations necessary for the effective discharge of the Department’s mandate, including the review of the Transport Act, 2015 and the development of the requisite regulations to operationalize the Act. In line with public recommendations on resilience and maintenance, these regulatory frameworks must also institutionalize climate-screening for roads against floods, ring-fenced routine maintenance, and rigorous environmental protection of drainage outfalls and riparian areas.

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Education and Vocational Training Program and Sub-Program Planned Targets

Hon. Speaker after removing the Kshs. 1.2 billion for staff remuneration which was noted to be handled under the County Secretary's office and thus dropped from the Department's resource requirement the Department of Education requires a total of Kshs. 1,313,360,000 to fully fund all programs under four key functional areas: Early Childhood Development at Kshs. 678,260,000; Training and Skills Development at Kshs. 141,000,000; Education Improvement and Support Services at Kshs. 276,000,000; and General Planning and Administration at Kshs. 213,360,000.

Specifically, the Department plans to implement the following programs and activities: recruit 195 staff at Kshs. 5.5 million; replace staff who have left service due to natural attrition at Kshs. 150 million; promote of 2,470 staff, teachers, and instructors at Kshs. 20 million; conduct in-service training for 100% of ECDE teachers and VTC instructors (erroneously captured at a cost of Kshs. 2,000,000) and provide training to 24 County HQ staff at a cost of Kshs. 2.1 million; provide furniture, equipment, and office utilities to staff at headquarters and Sub-County offices at Kshs. 4 million and Kshs. 2 million respectively; construct 118 ECDE classrooms at Kshs. 141.6 million alongside 3-door pit latrines and 1 urinal in those classrooms at a cost of Kshs. 47.2 million; establish 9 ECDE centres at Kshs. 90 million; equip 14 ECDE centres with play equipment at Kshs. 10.5 million; equip 20 ECDE centres with furniture (desks, tables, and chairs) at Kshs. 12.54 million; equip 20% of ECDE centres with outdoor fixed equipment at Kshs. 10 million; and construct 2 model ECDE centres at a cost of Kshs. 7 million.

Further provisions include: establishing 2 childcare centres at Kshs. 5 million and equipping them at Kshs. 3 million; integrating Special Needs Education into 100% of ECDEs at Kshs. 4 million; implementing school feeding programs for an anticipated 109,105 learners at a cost of Kshs. 281 million (noting previous unspent balances from FY 2024/25 and FY 2025/26 expected to be rolled over in the first supplementary budget); providing capitation to 109,105 ECDE learners at Kshs. 53 million; procuring hand washing facilities for 118 ECDE centres at Kshs. 1.42 million; constructing 10 VTC workshops at Kshs. 60 million; equipping 10 VTCs at Kshs. 20 million; constructing 5 VTC boarding facilities at Kshs. 5 million; constructing 6 VTC administration blocks at Kshs. 8 million; equipping 2 VTC centres of excellence at Kshs. 20 million; renovating 5 existing VTCs at Kshs. 5 million; developing 1 home craft centre at Kshs. 3 million; providing 100% of ECDE centres and VTC centres with learning materials at Kshs. 10 million and Kshs. 5 million respectively; integrating ICT into 100% of VTCs at Kshs. 2 million; training 100% of ECDE teachers on ICT at Kshs. 2 million; onboarding 20% of ECDE learners into the digital literacy program at Kshs. 2 million; providing tuition subsidies to VTC learners at Kshs. 50 million; providing education support bursaries to 20,000 students across the County at

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Kshs. 200 million; implementing Competence-Based Education Training across all VTCs at Kshs. 2 million; supervising and assessing 100% of ECDE centres at Kshs. 2.5 million; and holding 10 education awareness programs at Kshs. 3 million.

Additionally, under the financial services, planning, and stewardship program, the Department plans to undertake activities totaling to Kshs. 27.7 million, including: formulation of 2 policies/Bills (Kshs. 3 million); budget preparation and approvals (Kshs. 6 million); preparation and approval of procurement plans (Kshs. 2.5 million); 4 quarterly project implementation and budget absorption reports (Kshs. 7 million); 4 M&E reports (Kshs. 2.5 million); staff appraisal and audits (Kshs. 2 million); implementation of income-generating activities in VTCs (Kshs. 2 million); and 4 stakeholder engagements and coordination meetings (Kshs. 2 million).

Public Views

The public gave views on the sector as follows:

That the department should capture trade payables as part of the programs to fund pending bills in the upcoming CFSP 2027.

Prepare an ECDE/VTC completion and functionality plan for all 85 on-going and 12 stalled projects.

For the establishment of 7 ECDE centres, the public proposed that the County begin with the budget for the 2 model ECDE centres, then roll out County-wide at the ward level only after thorough evaluation for quality and transformative learning, ensuring a model centre is designed as a complete package inclusive of children with special needs, all learning materials and equipment, and a sustainable feeding programme.

Audit VTCs for enrolment, course demand, equipment utilization, staffing, accreditation, and placement, reducing duplication and considering centres of excellence where enrolment is persistently low while protecting viable training access.

Modernize VTC workshops and equipment based on labour-market demand, including digital, construction, automotive, agriculture, renewable energy, and other locally relevant skills, with industry and apprenticeship linkages.

That the County Assembly Budget and Appropriations Committee should allocate full budgets to each ECDE centre and VTC so institutions run their own operations, leaving only monitoring, evaluation, and supervision under the Executive vote.

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Committee Observations

Hon. Speaker, the Sector Committee, upon scrutiny and interrogation of the sector officers who appeared before it, made the following observations:

That the Department plans to replace teachers who had left service at a cost of Kshs. 150 Million which in the Committee view is too high considering that the said teachers to be replaced had their salaries already in the budget. (That the department should come up with a guide for Career Management for ECDE and Vocational Training Instructors for replacement of Teachers and Instructors who have Exited)

That the Committee observed that there was an error in submission by the Treasury on a planned allocation of Kshs. 2 million for the training of ECDE teachers and VTC instructors (who number over 2,500+), and that the amount was supposed to be Kshs. 20 million instead of Kshs. 2 million as submitted.

That the Committee observed that the Department plans to establish 9 model ECDE centres at Kshs. 90 million translating to 1 such centre per Sub-County which shall feature classrooms, teachers' offices, ablution blocks, play areas, outdoor fixed equipment, and resting areas for learners.

That the Committee observed that digital learning for ECDE learners had not been sufficiently funded, despite a donor, EIDU, having signed an MoU with the County and requiring the County to partner by injecting a substantial amount to fund the program.

That the Committee observed that the Department has not planned for the funding of trade payables/pending bills in this ADP.

Committee Recommendations

Having gone through the Sector Committee report and scrutinized its observations, recommendations, and the public views, the Committee thus made the following recommendations:

1.THAT, the department should set aside funds for advertisement of posts in the ECDEs as soon as they fall vacant and that they should strictly adhere to procedures when replacing teachers who have exited service due to natural attrition, instead of leaving positions vacant for long.

2.THAT, correction should be done under training to allocate Kshs. 20 million to adequately cover the over 2,500 ECDE teachers and VTC instructors. Furthermore, incorporating public views on project completion and facility planning, the department to establish an explicit

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completion and functionality plan for all 85 on-going and 12 stalled projects before launching unverified expansion.

3. THAT, the Committee supported the plan to establish 9 model ECDE centres (one in each Sub-County headquarters), as this is a core function of counties under the Constitution of Kenya. Reflecting public recommendations on phased rollouts and comprehensive design, these model hubs should serve as complete packages equipped for special needs, learning materials, and sustainable feeding programs, acting as benchmarks before county-wide ward-level rollouts.

4. THAT, the department should set aside Kshs. 44 million to co-fund the EIDU digital literacy program to strengthen the sustainability of the program. In tandem with public feedback on institutional governance and VTC optimization, the department to also audit VTCs for labor-market alignment, modernize workshops for digital and technical skills, capture trade payables to address pending bills, and explore decentralized operational funding for learning institutions.

Health Services

Sector Priority Programs and Projects for the FY 2026/27

During the 2026/27 financial year, the Department plans to implement several priority programs and sub-programs. Under Human Resource Management and Development, provisions include: recruiting 200 staff at Kshs. 250 million; remunerating 100% of Community Health Volunteers at Kshs. 95 million; operationalizing 1 transport and mechanical yard at Kshs. 10 million; training 600 health staff on career development skills at Kshs. 6,320,000; training 300 health care workers on specialized courses at Kshs. 5,470,000; acquiring a comprehensive medical cover for staff at Kshs. 299 million; training 3,540 Community Health Volunteers on service delivery at Kshs. 9,720,000; supporting health workers on subscription to professional bodies at Kshs. 1.47 million; facilitating workers to attend professional conferences, workshops, and seminars at Kshs. 4,870,000; training staff due for retirement at Kshs. 1,050,000; and holding County Health Management Team succession meetings targeting 48 sessions at Kshs. 5.3 million.

Under Leadership and Governance, provisions include: operationalizing quarterly reports from hospital management boards and committees of dispensaries and health centres (153 reports) at Kshs. 1 million; holding facilities quarterly management meetings at Kshs. 2 million; holding 24 County Health Management teams meetings at Kshs. 1 million; holding 120 Sub-County Health Management Teams meetings at Kshs. 2.9 million; operationalizing 8 divisions at Kshs. 24 million; establishing 1 complaints handling committee at Kshs. 500,000; preparing 1 risk register at Kshs. 200,000; preparing 1 asset register at Kshs. 300,000; establishing 1 PFM Committee at

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Kshs. 1 million; and holding 4 meetings to operationalize Sector Working Groups (SWGs) at Kshs. 1 million.

Under Health Outreach and Support Services, provisions include: operationalizing the Office of the Ombudsman at Kshs. 1 million; holding 16 stakeholders meetings at Kshs. 1,940,000; and holding medical camps at Kshs. 1 million, alongside 8 quarterly stakeholder planning meetings at Kshs. 2.5 million.

Under Health Planning, Policy, Resource Mobilization and Health Financial Management, provisions include: reviewing the Sectoral Plan at Kshs. 3 million; formulating draft sector policies, bills, strategies, and guidelines at Kshs. 8 million; signing 2 MOUs at Kshs. 4 million; preparing annual planning and budget documents at Kshs. 3 million; conducting 2 Annual Budget Reviews at Kshs. 500,000; holding 8 quarterly performance review meetings at Kshs. 2,430,000; preparing 1 procurement plan at Kshs. 2 million; conducting 2 reviews of the procurement plan at Kshs. 500,000; preparing 4 quarterly procurement reports at Kshs. 4 million; engaging probable stakeholders at Kshs. 610,000; auditing maternal and perinatal deaths at Kshs. 200,000; carrying out 44 quarterly facility integrated support supervision activities at Kshs. 2,430,000; facilitating 100 facilities to participate in integrated support supervision at Kshs. 7,290,000; and investigating facility complaints by Health Management Committees at Kshs. 880,000.

Under Health Information System, provisions include: conducting 100% quarterly reviews at Kshs. 500,000; piloting 100% of health facilities at Kshs. 1 million; and undertaking 100% of health facilities using open-source electronic medical records at Kshs. 6 million.

Under Quality Assurance, Research Monitoring and Evaluation, provisions include: ensuring 100% of facilities submit timely and complete reports monthly at Kshs. 2 million; conducting 12% Data Quality Audits at Kshs. 430,000; holding Quarterly Performance Appraisal meetings at Kshs. 900,000; conducting support supervision and mentorship on documentation and reporting at Kshs. 300,000; uploading data into the KHIS 12 times at Kshs. 120,000; conducting 2 M&E TWG meetings at Kshs. 400,000; conducting biannual KQMH in 100 high-volume facilities at Kshs. 1 million; operationalizing functional QIT and WIT in high-volume facilities at Kshs. 2 million; developing 20 MOUs with learning institutions at Kshs. 200,000; conducting annual operational research at Kshs. 2 million; and operationalizing telemedicine centres at Kshs. 5 million.

Under Administration Support Services and Blood Transfusion Services, provisions include: facilitating office utilities at Kshs. 2 million; providing furniture, tools, and ICT equipment at Kshs. 5 million; equipping 60% of facilities with tools at Kshs. 24.3 million; equipping 20% of

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GOK facilities with electronic medical records at Kshs. 25 million; and acquiring 50% of blood and blood products at Kshs. 2,210,000.

Under Universal Health Care, provisions include: enrolling 415 households with SHA at Kshs. 12 million; training 100% of health care workers on the UHC scheme at Kshs. 2 million; training CHPs at Kshs. 2 million; and registering and enrolling 100% of identified indigents into the UHC scheme at Kshs. 2 million.

Under Health Products and Technologies, 100% provisions are made for: pharmaceuticals at Kshs. 262,990,000; non-pharmaceuticals at Kshs. 191,100,000; laboratory materials at Kshs. 89.3 million; nutritional materials at Kshs. 57,900,000; radiological products at Kshs. 16,400,000; dental commodities at Kshs. 9,300,000; eye commodities at Kshs. 5,100,000; and renal commodities at Kshs. 16,400,000.

Under other specialized health programs: referral services will acquire 100% specimens at Kshs. 2,430,000; HIV/AIDS will sensitize 100% of health care workers at Kshs. 2,160,000; TB control will train 150 health care workers at Kshs. 3,160,000; malaria control will fumigate 100% of health facilities at Kshs. 30 million; maternal and child equipment will be maintained at Kshs. 200,000; 500 health care providers will be trained on risk communication and community engagement at Kshs. 3.6 million; 25 radio talks will be held at Kshs. 500,000; 10 TV shows will be conducted at Kshs. 700,000; 500 health education sessions will be held at Kshs. 2.5 million; 100 advocacy groups will be engaged at Kshs. 1,200,000; 150 community dialogues on Menstrual Hygiene Management (MHM) will be held at Kshs. 6 million; training 300 staff on MHM will cost Kshs. 3,600,000; girls will receive menstrual hygiene commodities at Kshs. 6,100,000; 30 health staff will be trained on market-based sanitation at Kshs. 750,000; 95% of households will be facilitated with hand washing facilities at Kshs. 1,460,000; and 95% of households will be facilitated to use improved sanitation facilities at Kshs. 13,620,000.

Under School Health, Market Sanitation, and Public Hygiene: 860 ECD centres will be assessed at Kshs. 1,460,000; 860 ECD centres will be equipped with hand washing facilities at Kshs. 2,600,000; maintaining 100% of ECD hand wash facilities will cost Kshs. 1,460,000; sensitizing 1,800 ECD teachers on hand washing will cost Kshs. 1,460,000; 45% of family planning commodities will be utilized by adolescents at Kshs. 6,100,000; 8 educational sessions for adolescents in schools will be conducted at Kshs. 4,900,000; a 15% reduction in teenage pregnancy will be pursued at Kshs. 12,200,000; 10 markets will be fumigated at Kshs. 5,830,000; 6 staff quarters will be fumigated at Kshs. 7,290,000; health facilities will be facilitated with waste disposal bins at Kshs. 1,950,000; a food and water quality control laboratory will be set up at Kshs. 300,000; 848 food samples will be collected and tested at Kshs. 6,080,000; 2,000 medical examination certificate books and medical food hygiene books will be

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acquired at Kshs. 2 million; 100,036 adults will be dewormed at Kshs. 10,200,000; 664,341 school children will be dewormed at Kshs. 6,900,000; 45 county advocacy meetings on deworming services will be done at Kshs. 4,900,000; 100 public health law books will be purchased at Kshs. 400,000; and chemicals and disinfectants for spraying activities will cost Kshs. 950,000.

Under Disease Surveillance, Neglected Tropical Diseases, Gender Mainstreaming, and World Health Events: 154 emergency teams will be established at Kshs. 5,840,000; disease outbreaks will be investigated and responded to within 48 hours at Kshs. 1 million; 80% of NTD cases treated will be handled at Kshs. 7,600,000; 93 persons will be reached for BCC interventions at Kshs. 1,600,000; 256 technical working group and technical committees' meetings will be conducted at Kshs. 1,200,000; mainstreaming 34 functions into health systems will cost Kshs. 2 million; 900 persons will be treated at Kshs. 5,200,000; 80% requirement of NTD commodities will be procured at Kshs. 5,200,000; fumigation of 20% of institutions will cost Kshs. 5 million; 500 jigger sensitization and training sessions will be held at Kshs. 1,600,000; additional sensitizations and treatments will be held at Kshs. 1,600,000 and Kshs. 1,200,000 respectively; 200 health workers will be sensitized on Gender Based Violence (GBV) at Kshs. 3 million; and designated world health events and awareness days will be supported at Kshs. 1,600,000 each.

Under Health Infrastructure and Sanitation Infrastructure: 10% of sub-county hospitals will be upgraded to level 4 at Kshs. 10 million; radiology units will be established at Kshs. 25 million; 2 dental units will be established in 10 sub-county hospitals at Kshs. 25 million; 4 dispensaries will be upgraded to health centres at Kshs. 36 million; 2 maternity units will be equipped at Kshs. 5 million; 3 laboratories will be constructed and equipped at Kshs. 30 million; a water system will be installed at Kshs. 5 million; 12 modern toilets will be constructed in market places at Kshs. 3,750,000; 2 septic tanks will be constructed at Kshs. 8,820,000; incinerators will be constructed at Kshs. 15 million; and 1 burning chamber will be constructed at Kshs. 15 million.

Sector Projects for the FY 2027/28

Hon. Speaker, apart from recurrent planned health activities, the development projects planned for FY 2027/28 include: construction of a Mental Hospital at BCRH for Kshs. 100,000,000; completion of the ICU/Renal Unit at Webuye County Hospital for Kshs. 50,000,000; establishment of an Isolation Centre at Webuye County Hospital for Kshs. 50,000,000; purchase of ambulances countywide for Kshs. 45,000,000; completion of the Blood Bank at BCRH for Kshs. 10,000,000; construction of an outpatient unit at Kimilili Sub-County Hospital for Kshs. 50,000,000; construction of a maternity unit at Kimilili Sub-County Hospital for Kshs. 50,000,000; construction of a morgue at Kimilili Sub-County Hospital for Kshs. 15,000,000;

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construction of a morgue at Webuye County Hospital for Kshs. 15,000,000; a 100-bed ward at Webuye County Hospital for Kshs. 100,000,000; fencing of Webuye County Hospital for Kshs. 20,000,000; a new dispensary at Kabengwa Village for Kshs. 3,000,000; a health centre at Sikalame for Kshs. 7,000,000; a maternity wing at Namusasi Dispensary for Kshs. 4,000,000; a health facility/dispensary at Nalondo Village Unit for Kshs. 3,000,000; a new dispensary at Chebich for Kshs. 3,500,000; Lunao Dispensary Phase II for Kshs. 1,899,700; 4-door pit latrines at Kisawayi Dispensary for Kshs. 774,010; a maternity wing at Chemworemwo Dispensary for Kshs. 1,976,240; 9-door pit latrines with urinal at Chebwek Dispensary for Kshs. 1,200,000; a maternity ward at Kang'ang'a Dispensary for Kshs. 1,905,850; a maternity wing at Chebkube Dispensary for Kshs. 1,920,400; a maternity wing and fencing at Lunakwe Dispensary for Kshs. 2,088,310; Bitobo Dispensary for Kshs. 2,898,643; pit latrines and fencing at Namanze Dispensary for Kshs. 992,475; a standard hall at Kamusinde R.C. Dispensary for Kshs. 998,539.60; a male ward at Maeni Dispensary for Kshs. 2,075,240; a maternity wing at Kaptalelio Dispensary for Kshs. 1,790,650; Kipsabula Dispensary for Kshs. 4,222,168; Kapkeke Dispensary for Kshs. 3,748,750; a maternity wing at Kubura Dispensary for Kshs. 1,699,420; a maternity wing at Misikhu Dispensary for Kshs. 1,939,276.40; a maternity wing at Kituni Dispensary for Kshs. 2,053,374; and construction/improvement of Misanga Dispensary for Kshs. 3,000,000.

Additional projects comprise: establishment/improvement of Netima Dispensary at Kshs. 3,000,000; Musakasa/Sirende Dispensary at Kshs. 3,000,000; and a maternity wing at Kakimanyi Dispensary for Kshs. 3,000,000. Expansion works include: Kaptalelio Health Centre at Kshs. 2,000,000; Kimobo Health Facility at Kshs. 7,000,000; Lwakhakha Dispensary at Kshs. 3,500,000; and Mayanja Health Centre at Kshs. 1,000,000. Further allocations cover the upgrade of Kimobo Health Facility to Level 3 (amount not indicated); facelift of Kimilili Level 4 Hospital at Kshs. 30,000,000; proposed extension works for Siritanyi Dispensary at Kshs. 964,120; erection and completion of pit latrines at Mabusi Dispensary for Kshs. 988,760; maternity wards Phase I at Bukokholo Dispensary (amount not indicated); maternity wing and staff quarters at Chepkutumi Dispensary for Kshs. 4,652,680; maternity wing at Butieli Dispensary for Kshs. 2,805,668.80; Chepkurkur Dispensary for Kshs. 6,856,000; completion of wards at Tuikut Dispensary (amount not indicated); Milimani Dispensary and extension works for Kshs. 2,060,000; completion of maternity wing and 2-door pit latrines at Mayanja Dispensary for Kshs. 2,804,500; renovation of Ng'oli Dispensary for Kshs. 777,620; renovation and completion of Mayanja Dispensary for Kshs. 2,216,772; fencing works at Bitobo Dispensary for Kshs. 974,801.39; and purchase of medical equipment for Mumbule Dispensary in East Sang'alo Ward for Kshs. 1,491,000.

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Total resource requirements for the sector stand at Kshs. 6,163,690,000, broken down into curative and rehabilitative health services (Kshs. 2,746,000,000), preventive and promotive health services (Kshs. 348,600,000), and general administration, planning, partnership, and support services (Kshs. 3,069,090,000).

Public Views

The public gave views on the sector as follows:

Provide a clearly costed Primary Health Care (PHC) package covering community health personnel, Primary Care Networks, outreach, supervision, disease surveillance, and referral, with measurable ward-level targets.

Complete, equip, and operationalize priority ongoing facilities before starting unnecessary new construction.

Fast track the completion of health projects and equip them.

Build facilities in recognition of Persons with Disabilities (PWD).

Employ a sign language interpreter at health facilities to aid PWDs.

Committee Observations

Hon. Speaker, the Sector Committee, upon scrutiny and interrogation of the sector officers who appeared before it, made the following observations:

The Committee observed non-completion of projects, noting that the department rarely completes projects within the financial year in which they are initiated, resulting in a growing backlog of incomplete projects.

The Committee observed that planned projects primarily focus on the construction of Level 2 and Level 3 health facilities, with limited emphasis on equipping and operationalizing existing facilities.

The Committee observed that there is a need to develop a framework of how the department will address each of the challenges identified.

The Committee observed that there is a need to put strategies in place to address each of the emerging issues affecting project implementation and health service delivery.

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The Committee observed that the department has outstanding pending bills amounting to Kshs. 419,043,080.41, while the FY 2027/28 Annual Development Plan does not provide a clear plan for their settlement.

Committee Recommendations

Having gone through the Sector Committee report and scrutinized its observations, recommendations, and the public views, the Committee thus makes the following recommendations:

1. That the Department should develop and implement a clear project completion plan that prioritizes projects based on their level of completion, strategic importance, available funding, and community needs, ensuring new projects are only initiated after adequate provision has been made for ongoing ones. Furthermore, incorporating public views on project execution, the department must fast-track the completion, equipping, and operationalization of priority ongoing facilities before embarking on new construction.
2. That the Department should align project timelines with available financial resources and develop realistic implementation schedules to minimize delays, ensuring projects are adequately budgeted for from commencement to completion.
3. That the Department should establish a robust project monitoring framework with clearly defined milestones, responsible officers, completion dates, and reporting requirements, backed by regular site inspections and progress reviews to facilitate timely corrective action.
4. That greater emphasis should be placed on ensuring that completed Level 2 and Level 3 health facilities are fully equipped, staffed, and operational before additional facilities are constructed, linking an equipment and operationalization plan directly to the facility development programme. Reflecting public concerns regarding accessibility and inclusive service delivery, these fully operationalized facilities must explicitly integrate PWD-friendly designs, including physical infrastructure accommodations and the employment of sign language interpreters.
5. That the Department should establish a mechanism for identifying, documenting, prioritizing, and responding to emerging issues affecting project implementation and health service delivery, assigning each issue a clearly defined action, responsible officer, timeframe, and monitoring indicator.
6. That the Department should strengthen consultation with facility managers, health workers, local communities, contractors, and other relevant stakeholders during project planning and

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implementation to capture operational requirements early, support costed PHC packages with ward-level targets, and improve overall sustainability.

7. That the Department should strengthen consultation with facility managers, health workers, local communities, contractors, and other relevant stakeholders during project planning and implementation to capture operational requirements early, support costed PHC packages with ward-level targets, and improve overall sustainability.

8. That the department should develop and implement a clear and time-bound plan for the settlement of outstanding pending bills amounting to Kshs. 419,043,080.41, making adequate provision in the FY 2027/28 ADP to prioritize long-outstanding obligations while aligning new commitments with available resources to prevent further accumulation.

3.1.6 Trade Energy and Industrialization

Trade Planned Programmes in the FY 2027/28

Hon. Speaker under trade and enterprise development, the Department targets the calibration of 87 inspectors' testing equipment at Kshs. 900,000 and the verification and stamping of 2,800 weight and measures equipment at Kshs. 3.4 million. Additionally, the Department plans to sensitize 700 traders Countywide on fair trade practices at a cost of Kshs. 3.5 million, conduct periodic surveillance on counterfeits and contraband goods at Kshs. 4 million, and handle consumer protection complaints through investigations at Kshs. 2 million. To boost enterprise growth, the Department targets at least 2,600 MSMEs to benefit from revolving trade loan funds by recovering Kshs. 94,000,000, and aims to train approximately 3,200 MSMEs Countywide on sound business operations at a cost of Kshs. 5.7 million.

Further planned activities include participating in the devolution conference to market the County to potential investors at Kshs. 2,400,000, linking 50 MSMEs to potential partners at Kshs. 1,400,000, attending 3 business exhibitions and trade fairs at Kshs. 2.5 million, supporting 15 exhibitors at Kshs. 1.9 million, establishing a business information centre at Kshs. 25 million, and identifying, training, and empowering 50 functional self-help groups at Kshs. 2.3 million.

The Department also plans to conduct an impact assessment on loan management and business operations at Kshs. 2 million, construct at least 110 modern market stalls at a cost of Kshs. 31.7 million, upgrade 3 existing markets at Kshs. 150 million, and set up 3 cold storage facilities at Kshs. 29 million while prioritizing areas based on market potential, value for money, and raw material availability. Finally, the Department targets constituting 10 Market Management and Development Committees at Kshs. 200,000, training 75 of these committees at Kshs. 2.4 million, and constructing 12 bodaboda sheds Countywide at a cost of Kshs. 3.2 million.

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3.1.6.2 Energy

Hon. Speaker.

Under energy access and investment, the Department plans to conduct an awareness program on alternative sources of energy at Kshs. 4 million, hold 4 stakeholder meetings on renewable energy at Kshs. 2 million, develop an Energy Master Plan at Kshs. 3 million in consultation with partners, and establish an energy database at Kshs. 1.5 million.

Infrastructure targets involve installing 300 solar street lights Countywide at Kshs. 45 million, installing 200 grid street lights Countywide at Kshs. 20 million, procuring and installing 15 transformers across wards not covered in the first phase of the REREC program at Kshs. 9 million, and installing 18 high flood masts at Kshs. 20 million.

Furthermore, the Department will allocate Kshs. 20 million to procure lighting equipment for repairs, maintain street lights at Kshs. 8,000,000 with a note that additional funds may come through supplementary budget, and conduct public sensitization on protecting and maintaining functional lighting systems at Kshs. 4,000,000.

It was observed during the review that the payment of electricity expenses for street lights and markets was inadvertently omitted from the departmental wish list and planned targets for energy.

3.1.6.3 Industrialization

Under industrial development, the Department plans to operationalize 1 County Aggregated Industrial Park (CAIP) at Kshs. 50 million, focusing strictly on the completed component given that the project is 59% complete and expected to finish by close of the 2026/2027 financial year. The Department also intends to equip and operationalize 3 out of 18 identified cottage industries across the County at Kshs. 2.5 million to drive employment and local economic development.

Additional industrial targets include holding a value-addition sensitization forum for 600 farmers at Kshs. 3.8 million, profiling and registering 45 Producer Business Groups (PBGs) at Kshs. 1.6 million, strengthening 45 PBGs at Kshs. 2 million, and mapping 10% of resource endowments and investment opportunities at Kshs. 600,000. To fully fund all sector operations, the Department requires a total of Kshs. 470,500,000, split across Trade and Enterprise Development (Kshs. 273,500,000), Energy Access and Investment (Kshs. 136,500,000), and Industrial Development (Kshs. 60,500,000).

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3.1.6.4 Public Views

The public provided several key views regarding the sector:

Prioritize the productive use of renewable energy, noting that streetlights and high masts require dedicated energy and maintenance budgets alongside uptime reporting.

Complete and operationalize Kamukuywa Market and the Sang'alo County Aggregated Industrial Park.

Publish transparent trader-allocation criteria, prevent double allocation and political capture, and provide accessible stalls and services for women, youth, and persons with disabilities.

Ensure every market features water, accessible sanitation, waste management, drainage, lighting, fire safety, childcare considerations, and universal access.

Integrate agricultural aggregation, cold chain, fish, and livestock market needs into existing or planned market spaces to prevent duplication, including the merged fish cold storage.

3.1.6.5 Committee Observations

Hon. Speaker, the Sector Committee made the following observations during its review:

The Department proposes upgrading three markets at Kshs. 150 million and establishing three cold storage facilities at Kshs. 29 million without specifying exact locations or justifications for the cold storage facilities.

The Department plans to install street lights and transformers without budgeting for electricity expenses for street lights and markets, posing a major risk to the long-term sustainability of the infrastructure.

While the Department plans to operationalize the CAIP and three cottage industries, concerns were raised regarding the completion status of the CAIP and the selection criteria used to choose the three cottage industries from the 18 identified countywide.

The Department omitted the settlement of pending bills amounting to Kshs. 149,856,635 from previous financial years within its planned programmes for FY 2027/2028, threatening financial obligations and future project implementation, while noting that spending the entire energy budget on lighting alone is not viable.

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3.1.6.6 Committee Recommendations

Hon. Speaker, the Committee made the following recommendations:

1.THAT, the Department should provide the Committee with specific locations, feasibility assessments, and justifications for the proposed cold storage facilities, alongside clearly outlined scopes and implementation timelines for the three market upgrades.

2.THAT, the Committee recommends incorporating electricity bills and other recurrent costs associated with proposed street lighting and market infrastructure into the ADP 2027/2028 to guarantee long-term sustainability and effective operations.

3.THAT, the Department should provide a clear operationalization plan for the CAIP detailing outstanding works and completion timelines, as well as the selection criteria, locations, current status, and expected economic benefits for the three chosen cottage industries.

4.THAT, the Department should plan for the settlement of the pending bills amounting to Kshs. 149,856,635 in the FY 2027/28 budget by reducing non-urgent programmes within the financial year, keeping in mind that spending the entire energy budget on lighting alone is not viable.

5.THAT, incorporating public views on market governance and social inclusion, the Department must publish transparent trader-allocation criteria to prevent undue external influence and double allocation, while ensuring all modernized and upgraded markets feature accessible infrastructure, water, sanitation, waste management, and dedicated stalls for women, youth, and persons with disabilities.

6.THAT, reflecting public recommendations on sustainable infrastructure, the Department must integrate uptime reporting, maintenance budgets, and productive use considerations into its renewable energy and street lighting initiatives, while ensuring agricultural and cold chain needs are fully incorporated into existing market spaces to prevent duplication.

3.1.7 Lands, Urban and Physical Planning and Housing

3.1.7.1 Sector Programmes and Projects for FY 2027/2028

Hon. Speaker, during the 2027/2028 Financial Year, the Department plans to implement several programmes and sub-programmes, which include formulating 1 policy at Kshs. 3 million, providing 100% office utilities to aid in office operations at a cost of Kshs. 25 million, and procuring a motor vehicle and 5 motorcycles for official use at Kshs. 7 million and Kshs. 1.75 million respectively. Additionally, the Department intends to train 50% of the staff at a cost of

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Kshs. 12.5 million, recruit 10 members of staff at a cost of Kshs. 55 million, and undertake planning and financial management functions such as budget preparation and M&E activities at a cumulative cost of Kshs. 7.6 million. Sector coordination, including stakeholder engagements and Land Board meetings, is budgeted at Kshs. 3.3 million, while the provision of survey services including establishing a GIS database system/lab is set at Kshs. 36 million. Physical and land use planning activities, covering the valuation roll, review of land use plans, urban area re-planning, and control tools, require Kshs. 13 million, whereas lands administration services such as community sensitization on land consolidation, title deed processing, fencing, and land purchases for go-downs, land banks, dumpsites, and Matulo Airstrip have a cumulative cost requirement of Kshs. 163.5 million. To fully finance and achieve all planned targets, the department requires financial resources in excess of Kshs. 328,450,000.

3.1.7.2 Housing

In Financial Year 2027/2028, the Housing Directorate plans to undertake assessment activities and house inventories at Kshs. 1 million each, renovate and refurbish 30 County residential houses at Kshs. 15 million, and fence 5 more estates within the County at Kshs. 5 million. Further targets include connecting houses and sewer lines, constructing 16 new housing units at Kshs. 50 million, building the County administration block at Kshs. 300 million, and continuing the construction of the Governor's and Deputy Governor's residences at Kshs. 25 million each. The directorate also plans to upgrade 1 slum area under the KISIP grant at approximately Kshs. 297 million, construct 90 houses for vulnerable persons under the social housing scheme at Kshs. 45 million, allocate Kshs. 500 million to the government-funded mortgage scheme for County employees, and spend Kshs. 5.5 million on 9 community sensitization fora for locally available housing construction materials. Under Housing Technology Promotion, the directorate intends to focus on Alternative Building Technology (ABT) through ABT centres and local artisan capacity building at a total cost of Kshs. 27 million, bringing the total resources required for development targets to Kshs. 1.003 billion.

3.1.7.3 Bungoma Municipality

During the 2027/2028 financial year, Bungoma Municipality plans to develop a policy and legal framework for urban areas at Kshs. 4.7 million, manage human resources including training, promotions, and recruiting 3 staff at Kshs. 13 million, and handle planning, financial management, and M&E functions at Kshs. 7.6 million. Sector coordination and stakeholder engagement are allocated Kshs. 10 million, while urban development planning, financing bill formulation, and zoning plans require Kshs. 16 million. Infrastructure targets include upgrading 20 km of urban roads at Kshs. 400 million, constructing an office block at Kshs. 50 million,

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building 10 km of pedestrian walkways and bicycle riding lanes at Kshs. 10 million and Kshs. 15 million respectively, establishing and equipping 1 fire station at Kshs. 91.7 million, and connecting at least 20% of residences to piped water and 40% to a sewerage system at Kshs. 66.7 million each. Additional plans feature covering 30% of urban public areas with security lights at Kshs. 23 million, constructing 5 urban sanitation facilities at Kshs. 10 million, building 5 km of storm water drainage at Kshs. 25 million, establishing 1 dumpsite at Kshs. 50 million, a performing arts center at Kshs. 25 million, 2 social/cultural centers at Kshs. 20 million, and a green recreation park at Kshs. 23.3 million. The municipality will also provide garbage collection at Kshs. 60 million, establish 3 designated smoking zones at Kshs. 3 million, plant 500 aesthetic trees at Kshs. 3 million, establish 25 waste collection centers and install waste bins at Kshs. 12 million and Kshs. 20 million respectively, involve 5 CBOs and run youth engagement programs in urban planning at a total of Kshs. 5 million, install a surveillance mechanism in a public space at Kshs. 5 million, and conduct 4 capacity-building forums at Kshs. 10 million, requiring a total resource allocation of Kshs. 1.432 billion.

3.1.7.4 Kimilili Municipality

Hon. Speaker, Kimilili Municipality plans to formulate 1 policy and develop 1 bill at Kshs. 1 million each, provide 100% utilities for recurrent expenses at Kshs. 3.5 million, manage human resources including training 20% of staff, paying professional subscriptions, recruiting 6 staff, and promoting 100% of staff at Kshs. 40.8 million, and undertake M&E, planning documents, budget documents, and stakeholder meetings at a cumulative cost of Kshs. 15.6 million. Furthermore, the municipality will hold capacity-building forums on gender, social inclusion, and stakeholder coordination at Kshs. 6 million. Under urban development, the municipality plans to develop a financing mechanism bill at Kshs. 4 million, implement the National Spatial Plan at Kshs. 5 million, fence 18 acres of public land at Kshs. 3.6 million, and procure land for a dumpsite, cemetery, public park, municipal stadium, and municipal market at respective costs of Kshs. 100 million, Kshs. 60 million, Kshs. 80 million, Kshs. 120 million, and Kshs. 200 million. Together, the two municipalities require combined resources amounting to Kshs. 1.432 billion.

3.1.7.5 Public Views

Hon. Speaker, the public provided the following views regarding the sector:

The increased programmes proposed by the municipalities should be directly linked to the actual functions anticipated to be transferred to them, their legal mandates, institutional capacity, and available resources.

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The department to complete and digitize a County public land and property register.

Protect road reserves, riparian areas, catchments, markets, health, and school land from encroachment, specifically citing the Kanduyi petrol station.

Integrate informal-settlement upgrading, drainage, waste management, public space, non-motorized transport, and affordable-housing initiatives.

Audit County housing and public buildings for occupancy, rent, condition, maintenance, safety, and accessibility.

3.1.7.6 Committee Observations

Hon. Speaker, the Sector Committee made the following observations:

The proposed requirements are substantially higher than previous allocations with Lands requiring over Kshs. 328 million, Housing approximately Kshs. 1.003 billion, and Bungoma Municipality approximately Kshs. 1.432 billion raising concerns that ambitious proposals may spread resources too thinly and create incomplete projects.

Some proposed projects lack clear evidence of how they respond to identified needs, beneficiaries, or development priorities, requiring evidence-based justifications.

Proposed staff recruitments in Lands and the municipalities should be subjected to workload analyses, approved staffing establishments, and proof of essential need given recurrent expenditure pressures.

While the proposed GIS laboratory is critical for land administration and revenue enhancement, the requested Kshs. 36 million requires detailed bills of quantities, specifications, and implementation plans to prove adequacy.

Extensive proposals for offices, residences, performing arts centres, and land acquisition carry financial and legal risks and should not proceed without rigorous verification, ownership checks, feasibility studies, and appropriate approvals.

Housing projects require clarification regarding their relationship and non-duplication with the on-going National affordable housing programme.

Unresolved transfers of assets and liabilities from former local authorities and the National Government continue to affect planning and maintenance, representing a major governance issue.

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Due to an existing court order concerning the Kanduyi Bus Park project, the committee does not support further expenditure until full compliance and legal clearance are demonstrated.

3.1.7.7 Committee Recommendations

The Committee makes the following recommendations:

1. **THAT**, priority be given to surveying, registration, and titling of County Government land before acquiring additional land, in order to protect existing public land from encroachment and ownership disputes.
2. **THAT**, the proposed purchase of land for Matulo Airstrip be removed from the ADP, subject to confirmation that the National Government has taken responsibility for the project, and the resources redirected to priority County functions.
3. **THAT**, the proposed GIS laboratory be retained as a priority project, but the department must submit detailed specifications, implementation timelines, equipment requirements, and a costed implementation plan to demonstrate adequacy and value for money for the Kshs. 36 million allocation.
4. **THAT**, recruitment of the proposed 10 staff be frozen unless the department demonstrates a genuine staffing gap supported by an approved staff establishment, workload analysis, and confirmation of available recurrent resources.
5. **THAT**, all pending land use plans be completed, approved, and implemented, with clear information on locations, status, costs, beneficiaries, and outstanding payments.
6. **THAT**, the Department develops a comprehensive County public land register and GIS-based inventory showing all County-owned land, its location, size, ownership status, current use, and encumbrances.
7. **THAT**, incorporating public views on land protection and asset integrity, the Department must complete and digitize the County public-land and property register while aggressively protecting road reserves, riparian areas, catchments, markets, health, and school land from unlawful encroachment, with specific attention directed at addressing issues like the Kanduyi petrol station.
8. **THAT**, reflecting public recommendations on housing and urban development, the Department must conduct a comprehensive audit of all County housing and public buildings to evaluate occupancy, rent collection, physical condition, maintenance needs, safety, and accessibility, while ensuring that informal settlement upgrades, drainage, waste management, and non-motorized transport are fully integrated into municipal plans.

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3.1. 8 Gender, Culture and Social Welfare

3.1.8.1 Planned Programmes and Projects for FY 2027/2028

The department of Gender and culture has planned for the following initial programmes: fencing and protection of 40 Bitabicha, Bitosi, and Bilongo sacred sites at an estimated cost of Kshs. 3,000,000; fencing and equipping of the multipurpose hall at an estimated cost of Kshs. 10,000,000; renovation and equipping of 1 library at an estimated cost of Kshs. 3,000,000; and the construction and equipping of 1 center at an estimated cost of Kshs. 10,000,000.

Additional programmes introduced during interrogations include: fencing (concrete wall) and equipping of the multipurpose hall at an estimated cost of Kshs. 50,000,000; Women and Disability Empowerment Funds at Kshs. 20,000,000; construction of a GBV center at Kshs. 5,000,000; construction of a rehabilitation center at Kshs. 50,000,000; drilling of water at Sang'alo cultural center at Kshs. 5,000,000; and the construction of six community houses (Bukusu, Sabaot, Tachoni, Iteso, and Batura) at Kshs. 6,000,000.

3.1.8.2 Public Views

The public provided the following views on the sector:

1. A Disability Fund allocation of Kshs. 90,881 does not meet the standard set by the County's own PWD forum, which recommended that PWD issues should be recognized and addressed as development issues.

3.1.8.3 Committee Observations

Hon. Speaker, the Sector Committee made the following observations:

1. That additional programmes for the department in the FY 2027/2028 include; fencing (concrete wall) and equipping of the multipurpose hall at an estimated cost of Kshs. 50,000,000, construction of a GBV center at Kshs. 5,000,000; construction of a rehabilitation center at Kshs. 50,000,000; drilling of water at Sang'alo cultural center at Kshs. 5,000,000; construction of six community houses (Bukusu, Sabaot, Tachoni, Iteso, and Batura) at Kshs. 6,000,000 and Women and Disability Empowerment Funds Kshs. 20,000,000

3.1.8.4 Committee Recommendations

The Committee made the following recommendations:

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1. **THAT**, in the FY 2027/2028 allocations for the following be included in the budget ; fencing (concrete wall) and equipping of the multipurpose hall at an estimated cost of Kshs. 50,000,000, construction of a GBV center at Kshs. 5,000,000; construction of a rehabilitation center at Kshs. 50,000,000; drilling of water at Sang'alo cultural center at Kshs. 5,000,000; construction of six community houses (Bukusu, Sabaot, Tachoni, Iteso, and Batura) at Kshs. 6,000,000 and Women and Disability Empowerment Funds Kshs. 20,000,000
2. **THAT**, incorporating public views on social inclusion and youth empowerment, the Department must scale up funding to meet the standards set by the PWD forum, treat PWD allocations as core development issues, and expand youth programs beyond sports infrastructure to include skills, employment, entrepreneurship, agribusiness, innovation, incubation, and market linkages.

3.1.9 Youth and Sports

3.1.9.1 Strategic Programmes, Priorities and Projects for FY 2027/2028

Hon. Speaker, under sports and talent development and sports infrastructure development, Sub-County Stadia will be constructed and upgraded at Kshs. 100 million. Specific projects to be undertaken include the construction and upgrading of Mayuba, Kolani, and Maraka stadiums at Kshs. 30 million, procuring three acres of land for the Chemoge High Altitude Centre and completing phase II at Kshs. 16 million, and establishing the Tongaren (Ndal Tabani Ward) sports academy at Kshs. 54 million.

Under sports promotion and support services, the Department plans to engage 1 sports agency at Kshs. 8.3 million, conduct 4 sports personnel trainings at Kshs. 2 million, hold 4 sensitization forums on the role of sports in health at Kshs. 1 million, and organize sports, physical activities, exercises, recreational sports, and competitions at Kshs. 4 million. Additional initiatives include organizing sports events at Kshs. 2 million, organizing 1 marathon at Kshs. 2 million, supporting 10 County sports clubs at Kshs. 1.5 million, training 45 personnel at Kshs. 1 million, recognizing and awarding 50 women and men in sports at Kshs. 2 million, participating in international sports competitions at Kshs. 3 million, undertaking 1 County talent search program at Kshs. 5 million, and establishing sports mentorship programs at Kshs. 3 million.

Under a sensitized and empowered youth, the Department plans to hold 4 youth career empowerment seminars at Kshs. 2 million, hold 10 capacity building forums for youth at Kshs. 5 million, undertake 1 county youth internship program at Kshs. 1 million, establish 1 public-private partnership for youth employment at Kshs. 1 million, undertake 4 interagency drug use

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control initiatives at Kshs. 1 million, and execute 4 juvenile drug users family intervention programs at Kshs. 1 million. Altogether, the Youth and Sports sector requires Kshs. 134,800,000 to fully finance its projects in the Annual Development Plan for FY 2027/28.

3.1.9.2 Committee Observations

The Sector Committee made the following observations:

1. Youth programmes should be broadened beyond sports infrastructure to encompass skills, employment, entrepreneurship, agribusiness, innovation, access to finance, incubation, and market linkages.
2. The Department prioritized constructing and upgrading Sub-County Stadia at a cost of Kshs. 100 million; however, the Committee observed that two of these stadia—Mayuba and Kolani—are proposed to be constructed within the exact same sub-county (Sirisia Sub-County).
3. The Department of Youth and Sports proposed undertaking four juvenile drug users family intervention programs at Kshs. 1 million, which the Committee observed falls under the mandate of the Gender department and should ideally be undertaken by Gender.

3.1.9.3 Committee Recommendations

Hon. Speaker, the Committee made the following recommendations:

1. **THAT,** the department of Youth and Sports its mandate beyond sports infrastructure to encompass skills, employment, entrepreneurship, agribusiness, innovation, access to finance, incubation, and market linkages.
2. **THAT,** the Department should review the proposed distribution of Sub-County Stadia to ensure equitable geographical distribution across the County.
3. **THAT,** the Department should prioritize the construction of one stadium in Tongaren Sub-County, Ndal Tabani Ward, where 52 acres of land are available.
4. **THAT,** the proposed programme on undertaking four juvenile drug users family intervention programs at Kshs. 1 million, be correctly aligned in the department of Gender and Culture as it rightfully falls within the department's mandate.

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3.1.10 Finance and Economic Planning

3.1.10.1 Strategic Programmes, Priorities and Projects for FY 2027/2028

Under **Economic Planning**, the Department plans to prepare 1 CIDP at Kshs. 50 million, print 5,000 CIDP copies at Kshs. 20 million, prepare 1 ADP at Kshs. 5 million, and hold 1 CADP Public Participation exercise at Kshs. 8 million. Additional plans include reviewing/updating 9 sector plans at Kshs. 20 million, training 7,500 community members on project management at Kshs. 25 million, preparing 5 SDGs status reports at Kshs. 2 million, holding 5 forums on SDGs and the post-2015 development agenda at Kshs. 2 million, and preparing 1 PBB at Kshs. 20 million.

Under **Knowledge Management**, the Department has planned capacity building on knowledge management procedures at Kshs. 2 million, knowledge management campaigns and initiatives at Kshs. 4 million, implementing 4 knowledge retention and transfer initiatives at Kshs. 400,000, publishing 4 knowledge resources at Kshs. 10 million, undertaking 10 knowledge management performance monitoring activities at Kshs. 4 million, and establishing 4 knowledge-sharing networks among communities at Kshs. 10 million.

Under **Statistics**, planned programmes include conducting 1 mini census at Kshs. 5 million, undertaking 1 survey at Kshs. 5 million, and producing 17 annual, quarterly, and monthly statistical publications and reports (such as statistical abstracts) at Kshs. 34 million.

Coordination of Special Purpose Ward-Based Projects for FY 2027/2028 include conducting a project identification exercise at Kshs. 0.5 million, preparing 1 project feasibility report at Kshs. 0.5 million, preparing 1 BoQ preparation report at Kshs. 3 million, preparing 4 project profiling reports at Kshs. 3 million, preparing 4 project supervision reports at Kshs. 1.5 million, and conducting scheme of service trainings at Kshs. 4 million.

Under Monitoring & Evaluation, the Department plans to undertake 4 project monitoring activities at Kshs. 8 million, prepare 4 M&E reports at Kshs. 10 million, hold 4 M&E report dissemination meetings at Kshs. 4 million, hold 4 stakeholder meetings on CIMES and other M&E tools at Kshs. 4 million, and hold 4 workshops to input CIMES data at Kshs. 8 million.

Under, Budgeting planned programmes include preparing the annual budget document (PBB and itemized) at Kshs. 5 million, preparing 2 supplementary budgets at Kshs. 10 million, uploading 3 annual and supplementary budgets at Kshs. 6 million, preparing 1 County Budget Review and Outlook Paper at Kshs. 2 million, preparing 1 Medium-Term Expenditure Framework at Kshs. 3

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million, and preparing 1 County Fiscal Strategy Paper at Kshs. 3 million. Furthermore, it covers undertaking 1 public participation exercise at Kshs. 20 million, preparing 1 budget circular at Kshs. 2 million, and preparing 1 budget implementation guideline document at Kshs. 2 million.

Under County Public Financial Service Management:

1. **Revenue Mobilization:** 100% revenue will be collected, disbursed, and accounted for at Kshs. 5 million.
2. **Accounting Services:** 12 financial reports will be prepared at Kshs. 20 million, and 2 hours of professional trainings will be undertaken at Kshs. 4 million.

Hon. Speaker, under Supply Chain Services, the Department plans to prepare a market survey report at Kshs. 5 million, consolidate 1 procurement plan at Kshs. 6 million, register suppliers/service providers/contractors at Kshs. 3 million, prepare 4 stock take reports at Kshs. 4 million, undertake 3 scheme of service trainings at Kshs. 12 million, and prepare 4 statutory reports for PPRA at Kshs. 4 million.

Under Audit Services, the Department plans to generate 4 internal audit reports at Kshs. 1 million, prepare 1 Fiscal Strategy Paper at Kshs. 5 million, formulate 1 Annual Budget at Kshs. 5 million, and prepare 1 Monitoring and Evaluation/budget tracking report at Kshs. 4 million.

Public Views

Hon. Speaker, the public submitted the following views ;

1. Prepare stream-by-stream revenue plans with realistic potential, monthly targets, automation, leakage controls, and taxpayer service improvements.
2. Maintain an aged, verified pending-bills register and phased liquidation plan.
3. Regarding M&E and project information, the department should stipulate specific programmes/projects, targets, locations, indicative resource requirements, and responsible departments, subject to fiscal space and technical appraisal.

3.1.10.3 Committee Observations

The Sector Committee made the following observations:

1. The Committee noted that knowledge management is a function under Human Resource Management and therefore does not fall within the mandate of the Finance and Economic

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Planning Department.

2. The Monitoring and Evaluation and Statistics directorates with planned programmes amounting to Kshs. 36,000,000 and Kshs. 44,000,000 have never submitted any reports to the County Assembly despite receiving budgetary allocations.
3. The Committee observed that some programmes listed under Audit Services—specifically the preparation of 1 Fiscal Strategy Paper at Kshs. 5 million, formulation of 1 Annual Budget at Kshs. 5 million, and preparation of an M&E/Budget Tracking Report at Kshs. 4 million were erroneously captured and do not appropriately fall under the mandate of Audit Services.

3.1.10.4 Committee Recommendations

Hon. Speaker, the Committee makes the following recommendations:

1. **THAT**, the Department of Finance and Economic Planning cease the implementation of the planned Knowledge Management programme for the Financial Year 2027/2028, as Knowledge Management is a Human Resource Management function falling under the mandate of the County Secretary within the Department of Public Administration and ICT.
2. **THAT**, the Department responsible for Public Administration and ICT, through the County Secretary, develop and implements an appropriate Knowledge Management Framework incorporating clear policies, procedures, roles, and responsibilities to ensure the effective capture, preservation, sharing, and utilization of institutional knowledge within the County Government.
3. **THAT**, in FY 2027/2028, funds will only be allocated to the Monitoring and Evaluation and Statistics directorates after the submission of reports to the County Assembly.
4. **THAT**, the Department of Finance and Economic Planning correctly aligns the programmes under audit services and ensures that programmes planned for FY 2027/2028 directly fall under the directorate's mandate.

3.1.11 Labour Relations, Member Service and Facilities

3.1.11.1 Priority Programs FY 2027/2028 County Public Service Board

Hon. Speaker.

Under **the County Public Service Board's** planned activities and programs for the financial year 2027/2028, human resource management and development includes training 6,000 public

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officers at Kshs. 5,000,000, effecting 600 promotions at Kshs. 6,000,000, translating 40 personnel to permanent and pensionable terms at Kshs. 2 million, and re-designating 100 personnel at Kshs. 1,000,000.

It also includes achieving a 100% compliance level at Kshs. 1,000,000, sensitizing 100% of HR officers and other public servants at Kshs. 2,000,000, and submitting 100% of wealth declarations at Kshs. 500,000.

Planned programmes under general administration planning and support services include remunerating 17 County public service board staff workers at Kshs. 10,000,000, constructing a 1-storey administrative block building at Kshs. 35,000,000, procuring office operation utilities at Kshs. 1,000,000, and acquiring facilities with adequate reporting tools at Kshs. 2,000,000.

Other planned programmes include equipping 100% of GoK facilities with electronic medical records at Kshs. 2,000,000, establishing management committees in 100% of facilities at Kshs. 1,500,000, holding quarterly management meetings at Kshs. 500,000, developing an annual work plan at Kshs. 1,500,000, and preparing an annual departmental budget at Kshs. 2,000,000. It also includes preparing sector review and outlook performance papers and Annual Development Plans at Kshs. 2,000,000, sector working group MTEF and advocacy reports with members of the County Assembly at Kshs. 1,000,000 each, preparing budget implementation reports at Kshs. 2,000,000, holding bi-annual performance reviews and appraisals at Kshs. 2,000,000 each, domesticating and formulating 4 policies at Kshs. 3,000,000, and procuring a web-based system at Kshs. 14,500,000.

Governance, ethics, and national values entail conducting sensitization, audits, and evaluations on compliance with Articles 10 and 232 of the Constitution at Kshs. 22,868,000, bringing the department's total resource requirement to Kshs. 130 Million.

3.1.11.2 Committee Observations

The Sector Committee made the following observations:

1. Notwithstanding that staff remuneration is planned and budgeted for under the Office of the County Secretary, the County Public Service Board has similarly made provision for staff remuneration expenditure in its Annual Development Plan, thereby creating a potential overlap in budgeting and expenditure responsibilities.
2. That the Board has planned for the training of the entire Executive workforce comprising

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over 6,000 employees. Ordinarily, staff training and capacity enhancement are undertaken and budgeted for by the respective County Government Departments, Semi-Autonomous Government Agencies and Municipalities. As such, this approach may result in duplication of training interventions and inefficient utilization of public resources.

3. Delay in completion of the CPSB office block has denied the Board a conducive working space and possible escalation of total contract cost on the project due to inflation.

3.1.11.3 Committee Recommendations

Having gone through the Sector Committee report and considered its observations and recommendations, the Committee thus makes the following recommendations:

1. That the County Public Service Board's Annual Development Plan (ADP) shall be amended to remove provisions for staff remuneration and training since such expenditure has already been provided for under the Office of the County Secretary and the respective County Government Departments.
2. That the County Public Service Board shall take immediate and appropriate measures to ensure that the construction of its office block is completed, inspected and formally handed over within the approved contractual timelines. The Board should ensure that the facility is thereafter occupied and operationalized without further delay to enhance effective and efficient service delivery.

3.1.11.4 County Assembly

3.1.11.5 Planned Programmes and Projects of ADP FY 2027/2028 (Planned Target)

Hon. Speaker, the County Assembly falls under two broad programs with the following requirements:

- (i) **General Administration, Planning and Support Services:** This includes compensation to Honorable Members and Staff, and operations and maintenance at a total requirement of Kshs. 970,247,699.
- (ii) **Legislation, Oversight and Representation:** This includes processing of Bills, Regulations and Policies, processing of Petitions and Memorandas, approval of budgets, and servicing of Hansard System. The total requirement for this program is Kshs. 196,213,740.

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Hon. Speaker, the breakdown of key activities and estimated costs for the programs the County Assembly plans to undertake includes remunerating 100% of MCAs and staff at Kshs. 500 million, supporting capacity development programs for 100% of staff at Kshs. 10 million, training 135 ward staff at Kshs. 2 million, formulating and reviewing 3 HRM policies at Kshs. 3 million, and training 63 County Assembly members at Kshs. 32 million. Furthermore, it covers providing medical cover for 192 MCAs and staff at Kshs. 50 million, procuring 1 general insurance cover at Kshs. 15 million, upgrading the risk-based Teammate Audit Management System at Kshs. 1.5 million, live streaming chamber and committee proceedings at Kshs. 0.3 million, and generating 4 internal audit reports at Kshs. 3 million.

Additional planned allocations include preparing 1 Annual Development Plan at Kshs. 1 million, preparing 1 Fiscal Strategy paper at Kshs. 1 million, formulating 1 Annual Budget at Kshs. 1 million, preparing 1 monitoring and evaluation/budget tracking report at Kshs. 0.3 million, formulating another Annual Budget at Kshs. 0.5 million, developing 1 legislative sessional report at Kshs. 4 million, developing 1 Annual CASB Report at Kshs. 6 million, and preparing 1 monitoring and evaluation report at Kshs. 0.4 million. The Assembly also plans to procure, install, and maintain 50 CCTV systems at Kshs. 6 million, maintain 1 website at Kshs. 1.5 million, complete 100% of the construction of the administrative office block at Kshs. 9 million, establish 1 media center at Kshs. 2 million, approve 1 budget for utilities and supplies at Kshs. 16 million, and conduct 1 customer satisfaction survey at Kshs. 1 million.

Extensive ICT and infrastructure enhancements are also budgeted, including implementing the Electronic Document Management System at Kshs. 50 million, implementing legislative tracking at Kshs. 50 million, developing an e-library at Kshs. 150 million, automating security management at Kshs. 84.72 million, establishing a data center at Kshs. 24 million, acquiring audio editing software at Kshs. 10 million, installing a live streaming system at Kshs. 5 million, implementing an ERP system at Kshs. 50 million, acquiring a new Hansard system at Kshs. 50 million, automating the parliamentary bell at Kshs. 10 million, and acquiring data analytics software at Kshs. 20 million.

Further planned programmes comprise installing waste bins and establishing waste disposal partnerships with licensed service providers at Kshs. 2 million, disposing of obsolete electronics through a certified recycler at Kshs. 2.5 million, solarizing Assembly premises at Kshs. 10 million, establishing an archival center at Kshs. 10 million, approving 10 bills at Kshs. 8 million, regularizing 10 bills at Kshs. 5.6 million, enacting 10 policies at Kshs. 5.6 million, considering and approving 5 County budgets at Kshs. 15 million, considering 20 petitions at Kshs. 10 million, and servicing 1 Hansard system at Kshs. 37.5 million.

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Finally, the County Assembly has allocated resources for conducting 25 committee fact findings at Kshs. 5 million, developing 5 legislation research and policy supports at Kshs. 7 million, considering and approving 5 county budgets at Kshs. 20 million, considering 8 memoranda, petitions, and written representations at Kshs. 9 million, holding 10 public participation forums at Kshs. 16 million, and conducting 4 Bunge Mashinani events at Kshs. 3 million, bringing the cumulative total requirement for these activities to Kshs. 1,166.46 million.

3.1.11.6 Committee Observations

The Sector Committee made the following observations:

1. That the County Treasury tampered with the initial planned targets for the County Assembly Annual Development Plan (ADP).
2. That a number of motor vehicles in the County Assembly were procured in 2013 and are currently in a dilapidated state, hence the need for their replacement.
3. That there have been noticeable delays in the completion of the County Assembly Debating Chambers and the Speaker's Residence.
4. That there is no provision for the purchase of office furniture for Ward Offices, which are currently in a sorry state.
5. That the County Assembly requires a massive upgrade of its ICT infrastructure, which has not been fully catered for in the current ADP.
6. That the equipping of the Gymnasium and Restaurant is ongoing, arising from recommendations contained in the recent sector Committee's recommendations in the benchmarking report.
7. That the current ADP has not made any provision for the Staff Car Loan and Mortgage Scheme, which requires enhancement and has a cumulative allocation to date standing at Kshs. 314,606,924.

3.1.11.7 Committee Recommendations

The Committee makes the following recommendations:

1. **THAT**, the County Treasury shall compile and present the County Assembly's Annual Development Plan (ADP) exactly as submitted by the County Assembly without alteration, omission or unauthorized variation and in accordance with the approved planning and budgeting framework.
2. **THAT**, the County Assembly Service Board shall prioritize the acquisition of new motor

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vehicles and the disposal of its dilapidated fleet, noting that a majority of the existing fleet was procured in 2013. The disposal shall be undertaken in accordance with applicable government policy on motor vehicle disposal, including the prescribed age and mileage thresholds as contained in Section 53 of the Public Procurement and Asset Disposal Act and the County Assembly of Bungoma Fleet Management Policy.

3. **THAT**, the County Assembly Service Board shall urgently engage the project contractor and other relevant stakeholders and institute appropriate measures to ensure the timely completion and operationalization of the County Assembly Debating Chambers and the Speaker's Residence within the approved contractual timelines.
4. **THAT**, the Annual Development Plan (ADP) shall be amended to provide for the acquisition and provision of adequate furniture for Ward Offices to facilitate effective service delivery and operations.
5. **THAT**, the allocation for the upgrading of ICT infrastructure shall be enhanced to Kshs. 300 million to facilitate the phased transition of the County Assembly into a paperless institution and in line with the assessment and recommendations of the Commission on Revenue Allocation (CRA).
6. **THAT**, the County Assembly Service Board shall continuously enhance Members' welfare by providing and maintaining adequate wellness, fitness, recreational, and other related facilities, and incorporate such interventions in the upcoming CFSP and annual budget.
7. **THAT**, the Annual Development Plan (ADP) shall be amended to provide an additional Kshs. 100 million towards the enhancement of the Staff Car Loan and Mortgage Scheme, with a view to improving access to the facility by eligible staff.

Public Administration and ICT

1. The Committee noted that the proposed procurement of one (1) staff bus and one (1) van at a cost of Kshs. 6 million features funds that are not sufficient.
2. The Committee observed that the proposed programmes for FY 2027/28 did not provide a clear plan towards the settlement of outstanding pending bills amounting to Kshs. 992.6 million.
3. No specific programmes have been proposed under the Information and Communication Technology (ICT) department for FY 2027/28.
4. The Committee observed that the allocation for cleaning and security services had increased from Kshs. 60 million to Kshs. 80 million.
5. The Committee further noted that the allocation for the commemoration of national events has been increased from Kshs. 9 million to Kshs. 18 million.

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6. The Department of Public Administration proposed the procurement of 4 plots for the construction of ward offices at a cost of Kshs. 4 million, whereas the Committee noted that the Lawrence Sifuna task force report on Government land revealed that there is adequate public land available for development.

Committee Recommendations

The Committee makes the following recommendations:

1. **THAT**, the department should prioritize the procurement of one (1) van with the proposed allocation since the funding would be insufficient to procure both a van and a bus.
2. **THAT**, the County Executive Committee Member for Public Administration, in consultation with the relevant departments, should develop and submit a clear, time-bound plan for the settlement of outstanding pending bills amounting to Kshs. 992.6 million, including proposed funding sources and annual settlement targets.
3. **THAT**, the Committee recommends that the Department of Information Communication Technology should have a substantive directorate for ICT and Records Management since the department has faced challenges in planning, budgeting, and implementation of its programmes.
4. **THAT**, on security services, the Committee recommends that the department utilizes the services of County enforcement officers for the provision of security services to key County Government facilities, implemented gradually starting with vital offices.
5. **THAT**, the commemoration of national events should be maintained at the current Kshs. 9 million until justification for the increase to Kshs. 18 million is produced by the department.
6. **THAT**, the Department of Public Administration and ICT should drop the procurement of 4 pieces of land at a cost of Kshs. 4 million and use available public land instead, and the Committee further recommends that the Committee on Implementation follows up on the implementation of the recommendations made in the report.
7. **THAT**, incorporating public views on staffing and payroll, the County Government shall undertake a comprehensive staff establishment and skills audit, clean payroll records, and prioritize critical technical and frontline gaps through lawful redeployment and targeted recruitment.

CHAPTER FOUR

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Resource Requirement and Implementation Framework

CHAPTER FIVE

MONITORING, EVALUATION AND REPORTING

This presents a Monitoring, Evaluation and Reporting mechanisms of the programs in the ADP 2027/28

Introduction

During the 2025/2026 financial year, monitoring and evaluation of projects was undertaken in the County albeit in a limited scope. The main activity undertaken was field visits for monitoring and evaluation projects data collection followed by report writing. In the first quarters of the year, the ward level officers continued to supply data on projects status but the directorate of monitoring only managed to undertake one field visits in the year towards the end of the last quarter of the financial year. In the process of the field monitoring visits, evaluation was also conducted based on the project completion and commissioning progress. The monitoring and evaluation committees remain as established in the County monitoring and evaluation policy though they were relatively inactive with the directorate of monitoring and evaluation taking lead in the year under review. Two monitoring and evaluation focal persons appointed earlier in the FLOCCA program and KDSP II underwent some training under the support of those program respectively

County Monitoring and Evaluation Directorate

There is an established County Monitoring and Evaluation Directorate domiciled in the department of Finance and Economic planning. The directorate is a unit responsible for coordination and provision of leadership of all monitoring and evaluation activities in the County and is headed by a Director. The directorate's specific functions include:

- i. Providing leadership in Development of Monitoring and Evaluation indicator frameworks for measurement of performance in the CIDP
- ii. Coordinating on regular basis timely collection of field data of projects and programs implementation to verify progress against performance targets and extent to which projects' objectives are being met
- iii. Preparation of timely M&E reports capturing achievements against performance targets in user friendly formats.
- iv. Convening County monitoring and evaluation committee meetings to review projects and programs performance

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- v. Maintaining a database/stock taking of all the programs and projects undertaken by various sectors and funded by the County Government and other donor agencies.
- vi. Mapping all projects on an electronic platform to provide a dashboard for quick overview of projects status and performance
- vii. Providing technical support to County Government departments and non- state actors on monitoring and evaluation matters.
- viii. Developing success stories and documentaries reflecting the impacts of the implemented projects in transformation of beneficiary and community lives.

CHAPTER SIX

COMMITTEE GENERAL OBSERVATIONS AND RECOMMENDATIONS

Committee General Observations

The committee made the following general observations;

1. There is a critical disconnect between financial disbursement figures recorded by the Department of Finance and Economic Planning and the physical performance outcomes reported by the Sector Departments within previous Annual Development Plan (ADP) implementation reports. This results in discrepancies where funds are logged as fully utilized or projects are claimed as "achieved," while departments data reveals incomplete physical deliverables, unverified milestones, and unrecorded pending bills.
2. The total resource requirement for the County is Kshs. 32,371,580,905 against a resource envelop of Kshs. 17,720,108,427 leaving a resource gap of Kshs. 14,651,472,478.
3. Donor and partner funded programs are frequently captured in the County's projected resource envelope within planning documents, yet the implementing sector departments (such as Agriculture and Tourism) fail to submit corresponding status implementation reports. This creates a severe reporting blind spot, where budgeted external funds inflate the perceived resource framework while actual physical progress, fund utilization, and milestone achievements remain entirely untracked and unverified by the County Treasury and respective departments.
4. Past budget cycles have frequently suffered from fiscal over-projections and the inclusion of unbudgeted commitments, which directly drive the accumulation of pending bills.
5. Deviations from approved annual development plans often occur during the execution phase, leading to ad-hoc project implementation, misallocation of funds, and the neglect of core sector targets.
6. Uneven distribution of capital projects and development initiatives across electoral wards

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violates the core constitutional principles of equity, marginalization redress, and balanced devolution.

7. That achievements submitted by each department were not supported by documentary evidence. Additionally, oversight recommendations issued by Sectoral Committees during budget and policy scrutiny should not be ignored or unimplemented by the Executive Departments.
8. Contracts for the construction of the Dual Carriage Road and the Misikhu-Brigadier Road are two flagship projects that has the highest pending bills and accumulating the highest penalties to be settled yet there was no plan to settle the same despite Department of Roads, Transport and Public Works issuing conflicting information's regarding the execution of the said projects and the actual works done on the ground.
9. That the cumulative pending bill amount is Kshs. 3,147,044,578.89 and that no plan has been included in the ADP FY 2027/2028 for settlement of the pending obligations to averting legal litigations, reputational damage, and financial distress for contractors.

Committee General Recommendations

The committee made the following general recommendations;

1. **THAT**, moving forward the Department of Finance and Economic Planning, in collaboration with respective Sector Departments, institutes a sector-treasury reconciliation and verification framework prior to the finalization of any ADP implementation report. This framework shall mandate joint quarterly reviews to cross-examine IFMIS payment schedules against physical project sites, ensuring that no project is classified as an "achieved output" in the ADP progress report unless accompanied by a jointly signed Project Inspection and Completion Certificate supported by verifiable photographic or geostamped evidence.
2. **THAT**, in the subsequent Annual Development Plans, the County Treasury should set realistic resource requirement as over-projections would lead to further accumulation of pending bills.
3. **THAT**, the Department of Finance and Economic Planning to operationalize a mandatory partner reporting and integration protocol requiring all Sector Departments implementing donor- or partner-funded projects to submit formal quarterly status implementation reports. Compliance with this protocol shall be made a strict prerequisite for the approval of subsequent sector budget allocations, ensuring that no external resource envelope is incorporated into the ADP or implementation reports without verified programmatic milestones and financial accountability from development partners.

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4. **THAT** while formulating the County Fiscal Strategy Paper for the next financial year, the County Executive Member for Finance and Economic Planning strictly comply with the approved Annual Development Plan (ADP) for FY 2027/2028 having refined the ADP to capture all observations and recommendations outlined in this report and strictly limit projections to the realistic resource envelope. Additionally, the CECM shall annex to the CFSP a comprehensive, prioritized list of projects aligned strictly with available resources to eliminate unbudgeted commitments and prevent the accumulation of pending bills.
5. **THAT**, the County Executive should implement programs and projects approved in the ADP 2027-2028 and ensure that the said activities are implemented based on the sector priorities.
6. **THAT**, the County Executive should ensure that programs and projects are implemented fairly across all the Wards to ensure holistic development of the County as envisaged under the devolved governance principles.
7. **THAT**, each County department should implement the recommendations of each Sectoral committee as contained in Chapter 2 and 3 of this report on the analysis of the proposed CADP FY 2027-2028 and that in the subsequent CADPs, achievements should be supported by documentary evidence.
8. **THAT**, the Auditor-General conducts a comprehensive forensic audit on all payments relating to the contracts for the construction of the Dual Carriage Road and the Misikhu-Brigadier Road from inception to date specifically verifying supporting certificates of works, alignment with actual value done, and compliance with the Public Procurement and Asset Disposal Act (PPADA), 2015, to establish fraud, corruption, or financial improprieties pursuant to Section 37 of the Public Audit Act, 2015; identifies officers who directed or approved irregular payments pursuant to Section 9(1)(h) of the PPADA, 2015; and that the County Treasury withholds any further payments under the contracts pending the outcome of the audit, with recommendations for the surcharge of responsible officers for any irregular payments pursuant to Article 226(5) of the Constitution of Kenya, 2010, and reports the audit findings to the County Assembly within a period of ninety (90) days from the adoption of this report.
9. **I underline number nine, THAT**, new projects be frozen for FY 2027/2028 and that the funds be utilized to settle cumulative pending bills.

Pursuant to Article 185(4) of the Constitution and Section 126(3) of the Public Finance Management Act, 2012, the County Assembly adopts the report of the Committee on Finance and Economic Planning and approves the Bungoma County Annual Development Plan for the Financial Year 2027/2028 with the Committee recommendations herein.

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Honorable Speaker, I call upon Hon. Polycarp Wandabusi, the Chair of the committee, to second the report. Thank you, Honourable Speaker.

Mr. Speaker: Thank you, Hon. Tony Barasa. At this juncture, Honourable Members, allow me to invite the Chair of the Committee, Hon. Polycarp Wandabusi, to be able to second the report of the Committee accordingly.

Hon. Polycarp Wandabusi: Thank you so much, Honourable Speaker.

Mr. Speaker: Hon. Tony, you want to have the report, but you must prepare the responses to the submissions. What are you trying to insinuate? Hon. Polycarp, proceed.

Hon. Polycarp Wandabusi: First of all, let me take this opportunity to thank Hon. Tony for taking us through the report very effectively and ably. On behalf of the Committee, I want to thank him so much.

First of all, Honourable Speaker, I rise to second the report of the Committee on Finance and Economic Planning on the Bungoma County Annual Development Plan for the financial year 2027/2028. The ADP is a critical instrument for translating the County's development priorities into the programmes and projects that directly benefit the people of Bungoma.

Honourable Speaker, the Committee undertook a detailed scrutiny of the proposed ADP, including the review of the implementation of the previous ADP for the year 2025/2026, consideration of sector priorities, examination of budget absorption, pending bills, challenges experienced by departments, and consideration of the proposed programmes and projects for the financial year 2027/2028.

Honourable Speaker, the Committee identified several critical gaps that required the attention of this House.

First, there were significant discrepancies between the financial expenditure reported by the County Treasury and the implementation reported by the departments. In some instances, programmes were reported as having been fully implemented or funds fully utilized, while the physical outputs were incomplete or lacked supporting evidence.

Secondly, the Committee established that the County faces a substantial resource gap. The total resource requirement is approximately Kshs. 32,370,000,000, against a resource revenue envelope of Kshs. 17,720,000,000, leaving a resource gap of approximately Kshs. 14,650,000,000.

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Thirdly, the Committee noted that there is a continued accumulation of pending bills, with a cumulative pending obligation reported at approximately Kshs. 3,147,000,000, yet the ADP did not provide a clear plan for settling this obligation.

The Committee observed that donor- and partner-funded programmes were sometimes included in the projected resource envelope without adequate implementation reporting, making it difficult to establish the actual progress and utilization of such funds. The Committee emphasized the importance of ensuring that the ADP is based on a realistic resource envelope. The County cannot continue making commitments beyond available resources because this contributes to the accumulation of pending bills and delays in the implementation of priority programmes. The Committee therefore recommends that future resource requirements be realistic and that the County Executive strictly aligns programmes and projects with available resources.

Another important issue arising from the Committee's scrutiny is the need to strengthen monitoring, verification and accountability. The Committee recommends the establishment of a sector-Treasury reconciliation and verification framework, including a quarterly review of the financial records against physical project implementation. Projects should be reported as achieved where there is adequate documentary and physical evidence of completion. This will strengthen the credibility of ADP implementation reports and ensure that public funds are matched with tangible development outcomes.

Mr. Speaker, the Committee was particularly concerned about the significant pending bills facing the County. The Committee therefore recommends that the County Executive prioritizes the settlement of the existing obligations and avoids making new commitments that cannot be supported by available resources.

Once this House approves the ADP, the County Executive has the responsibility to ensure that the programmes and projects contained therein are implemented according to the approved priorities. The Committee therefore recommends that the County Executive implements the programmes approved in the Annual Development Plan for the Financial Year 2027/2028 and ensures that implementation is undertaken in accordance with the sector priorities.

With those remarks, Mr. Speaker, I beg to second.

Mr. Speaker: Thank you, Hon. Polycarp Wandabusi, for seconding the Committee report. Members, allow me at this juncture to be able to propose a motion so that I may be able to allow Hon. Members who have something to comment on the report to be able to do so.

(Question proposed)

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Hon. Sudi Busolo: Thank you, Mr. Speaker, for the opportunity. Having listened keenly to the report well read by the Hon. Member for Lwandanyi Ward, my concern is the ECDE centres in the nine sub-counties. I am not seeing where they are observing or recommending how the pupils will reach those centres. For example, in Kabula Ward, from Malinda to Bumula Sub-County headquarters, how will the pupils go there? I have seen it is captured in the ADP and many other areas. I don't think it is possible for a pupil from Muanda Primary to be taken as an ECDE PP1 or PP2 to Bumula for two or three years. I want the mover to explain to me how that one will happen.

Mr. Speaker: To explain to the House and not you. That means it is a personal question, not a House question.

Hon. Sudi Busolo: It is me who is raising a concern, Mr. Speaker. Maybe the House is comfortable. That is the only area I have captured, Mr. Speaker. Also, as the seconder has said, we need to be realistic in making our projections because with a gap of around Kshs. 14 billion, that is why we accumulate a lot of pending bills. If we go like that, then the pending bills will remain the way they are and development will be minimal.

I have also seen the Committee recommending that they will freeze development projects for the Financial Year 2027/2028. How will that happen? Because I have never seen where you say, "Now, this year will not eat because the other year I ate so much." They need to tell us how that one will happen because in ECDE, the population is growing; they need to build new ECDE classes. In health facilities, the population is growing, and even the old ones need to be repaired and maintained. Now, if we freeze development, we need to know maybe at what percentage we are going to freeze. Thank you, Mr. Speaker.

Mr. Speaker: Thank you. Hon. Ipara.

Hon. Johnstone Okasida: Thank you, Mr. Speaker. Let me laud the mover of the report, Hon. Tonny Barasa Khaoya. Mr. Speaker, I am persuaded to support this report on the basis of a few words that the Committee chose to use. One of them is that they are saying the report is based on priorities. Secondly, they are supporting continuity, where a project has been started, it must be completed. I listened to the report, and they clearly outlined that this particular ADP is giving out factors that will be used for performance measurement, and the budget is supposed to be performance-measured. They should be driving you from where you are to the end destination.

The area that has persuaded me heavily to support this report is where they are talking about pending bills. If we can't bite the bullet, then the bullet will bite us. Mr. Speaker, just imagine where the pending bill is right now. They are talking of Kshs. 4 billion-plus, an equivalent to what is always left for development. If you look at our budget, our budgetary mandate that is left after recurrent expenditure is taken away, among other things, is about Kshs. 4 billion-plus. So,

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the best thing that the Committee has done is to make recommendations that we forgo one Financial Year and clear this so that we close all those loopholes that people always exploit.

Mr. Speaker, if we leave this pending bill of a billion shillings within two years, it will move up to where we are right now. So, the best thing is to do that. I was wondering when the previous speaker was questioning the rationale that the mother Committee and the current Finance Committee adopted the recommendation that ECDE model classes will be built at the Sub-County headquarters. He is a member of that Committee, and I want to believe that he participated in that recommendation. It marvels me that the same member comes to question their own decision.

If there is any decision and recommendation that the Committee has made, it is that model classes be built at the Sub-County headquarters because the Sub-County headquarters caters for the needs of every ward across the sub-county. With that, and without any suspicion, I support this report.

Mr. Speaker: Thank you. Hon. Tony, you reply to the motion accordingly.

Hon. Tonny Barasa: (Mover to reply) Thank you, Mr. Speaker. I want first to appreciate the seconder and all Members who have contributed, and I also want to appreciate Hon. Ipara because he has replied to whatever he wanted replied to.

Mr. Speaker, these are the views that came from the Department of Education, and we are supposed to start from the known to the unknown. We have what we call Sub-County headquarters, and we must believe that it is a reality, that it is a fact. We have Sub-County headquarters, so we must have these Sub-County Centres of Excellence. In the coming budgets, we can now narrow down to ward levels.

I also want to appreciate that, as we did this, we went for public participation, and if you go to that report, we have what we call public views. Therefore, public participation is key and mandatory in our Constitution, and they said, instead of starting or launching new projects, and we have more than 165 ongoing projects, let's put a stop to new projects so that we can complete the ongoing ones. These are the public views that we must come to reality with.

I beg that the House adopts the report as it is so that we move forward. Thank you. I submit.

Mr. Speaker: Thank you, Hon. Tonny, for replying to the motion. Now, Hon. Members, allow me to proceed and be able to put a question to the motion as moved and seconded.

(Question put and agreed to)

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The House adopts the report and the same to be transmitted to the Executive for onward preparation of the budget.

ADJOURNMENT

Honourable Members as per our calendar, we adjourn today 22nd of September and resume our sitting on 29th of September 2026 at 9:30 a.m.

The House rose at 3.34 p.m.

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